RATINGS: S&P: "AAA" Fitch: "AA+" See "RATINGS."

In the opinion of Stradling Yocca Carlson & Rauth, a Professional Corporation, Bond Counsel, under existing statutes, regulations, rulings and judicial decisions, and assuming the accuracy of certain representations and compliance with certain covenants and requirements described in this Official Statement, interest (and original issue discount) on the 2019A Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals. In the further opinion of Bond Counsel, interest (and original issue discount) on the 2019A Bonds is exempt from State of California personal income tax. See the caption "TAX MATTERS."



# \$114,215,000 CITY OF RIVERSIDE, CALIFORNIA WATER REVENUE/REFUNDING BONDS, ISSUE OF 2019A

Dated: Date of Delivery Due: October 1, as shown on inside cover

Description of the 2019A Bonds. The bonds captioned above (the "2019A Bonds") will be issued by the City of Riverside (the "City") in book-entry form, without coupons, initially registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the 2019A Bonds. Purchasers of the 2019A Bonds will not receive physical certificates representing their interests in 2019A Bonds purchased. Principal of, premium, if any, and interest on the 2019A Bonds are payable directly to DTC by U.S. Bank National Association, as Fiscal Agent. Upon receipt of payments of such principal, premium, if any, and interest, DTC is obligated to remit such principal, premium, if any, and interest to its DTC participants for subsequent disbursement to the beneficial owners of the 2019A Bonds.

The 2019A Bonds will bear interest at the rates per annum shown on the inside cover of this Official Statement (calculated on the basis of a 360-day year consisting of twelve 30-day months). Each 2019A Bond will bear interest from the interest payment date before its date of authentication (i) unless it is authenticated (a) during the period after a Record Date but on or before the next interest payment date, in which event it will bear interest from that interest payment date, or (b) prior to the first Record Date, in which event it will bear interest from the dated date of the 2019A Bonds, or (ii) unless at the time of authentication interest is in default, in which event it will bear interest from the interest payment date to which interest has been paid or provided for. "Record Date" means the close of business on the 15th day of each month preceding an interest payment date.

Interest will be payable semiannually on April 1 and October 1, commencing October 1, 2019.

**Redemption Prior to Maturity.** The 2019A Bonds are subject to optional and mandatory sinking fund redemption prior to maturity. See "DESCRIPTION OF THE 2019A BONDS – Redemption Provisions."

Purpose of the 2019A Bonds. The 2019A Bonds are being issued, together with other available moneys, to (i) refund in full the City's outstanding Water Revenue Bonds, Issue of 2008B; (ii) refund a portion of the City's outstanding Variable Rate Refunding Water Revenue Bonds, Issue of 2011A (the "2011A Bonds" or the "Prior Variable Rate Bonds"); (iii) pay the termination cost associated with terminating a portion of the City's outstanding interest rate swap allocated or related to the Prior Variable Rate Bonds; and (iv) finance capital projects for the City's water utility system (the "Water System"). Proceeds of the 2019A Bonds will also be used to pay certain costs of issuance. See "PLAN OF FINANCE."

Security for the 2019A Bonds. The 2019A Bonds are special limited obligations of the City, and are a charge upon and are payable solely from and secured by a lien upon the Net Operating Revenues of the Water System and other funds, assets and security described in the Resolution (as described in this Official Statement). They do not constitute a general obligation or indebtedness of the City. "Net Operating Revenues" is generally defined as Gross Operating Revenues less Operating and Maintenance Expenses. See "THE WATER SYSTEM." The City is not funding a debt service reserve account for the 2019A Bonds.

Existing Parity Debt. The 2019A Bonds are secured by and payable from Net Operating Revenues on a parity with outstanding bonds in the aggregate principal amount of \$177,250,000 as of January 1, 2019 (of which \$80,780,000 is being refunded by the 2019A Bonds), which are referred to in this Official Statement as the "Prior Parity Bonds." See "PLAN OF FINANCE – Outstanding Parity Bonds."

**Future Parity Debt.** The City is authorized to issue additional bonded indebtedness and to incur additional obligations that are secured by a lien upon and payable from Net Operating Revenues on a parity with the Prior Parity Bonds and 2019A Bonds, as described in this Official Statement.

This cover page contains certain information for general reference only. It is not intended to be a summary of the security or terms of this issue. Investors are advised to read the entire Official Statement to obtain information essential to making an informed investment decision. Capitalized terms used, but not defined, on this cover page have the meanings set forth in this Official Statement.

The 2019A Bonds are offered when, as and if issued and received by the Underwriters, subject to approval of legality by Stradling Yocca Carlson & Rauth, a Professional Corporation, Newport Beach, California, Bond Counsel. Certain legal matters will be passed upon for the City by the City Attorney. Jones Hall, A Professional Law Corporation, San Francisco, California, is acting as Disclosure Counsel to the City, and Norton Rose Fulbright US LLP, Los Angeles, California, is acting as counsel to the Underwriters. It is expected that the 2019A Bonds in definitive form will be available for delivery through the facilities of the DTC book-entry system on or about February 26, 2019.

Citigroup J.P. Morgan

Dated: February 5, 2019.

# CITY OF RIVERSIDE, CALIFORNIA WATER REVENUE/REFUNDING BONDS ISSUE OF 2019A

MATURITY SCHEDULE Base CUSIP: 769076<sup>†</sup>

\$93,105,000 Serial Bonds

Maturity Date	Principal	Interest			CUSIP
(October 1)	Amount	<u>Rate</u>	Yield	Price	Number <sup>†</sup>
2019	\$3,250,000	5.00%	1.38%	102.144	UJ7
2020	3,975,000	5.00	1.39	105.681	UK4
2021	4,165,000	5.00	1.42	109.095	UL2
2022	4,360,000	5.00	1.47	112.322	UM0
2023	4,570,000	5.00	1.52	115.394	UN8
2024	4,790,000	5.00	1.57	118.308	UP3
2025	5,015,000	5.00	1.65	120.857	UQ1
2026	5,255,000	5.00	1.74	123.104	UR9
2027	5,510,000	5.00	1.84	125.019	US7
2028	5,760,000	5.00	1.95	126.576	UT5
2029	2,960,000	5.00	2.09	126.364 <sup>c</sup>	UU2
2030	2,635,000	5.00	2.23	124.918 <sup>c</sup>	UV0
2031	2,750,000	5.00	2.36	123.593 <sup>c</sup>	UW8
2032	4,155,000	5.00	2.50	122.184 <sup>c</sup>	UX6
2033	3,110,000	5.00	2.58	121.388 <sup>c</sup>	UY4
2034	3,260,000	5.00	2.64	120.795 <sup>c</sup>	UZ1
2035	3,420,000	5.00	2.73	119.912 <sup>c</sup>	VA5
2036	7,665,000	5.00	2.80	119.230 <sup>c</sup>	VB3
2037	8,045,000	5.00	2.86	118.650 <sup>c</sup>	VC1
2038	8,455,000	5.00	2.92	118.073 <sup>c</sup>	VD9

\$9,275,000 5.00% Term Bond due October 1, 2043, Yield: 3.09% Price: 116.455%<sup>c</sup> CUSIP<sup>†</sup>: 769076VE7

\$11,835,000 5.00% Term Bond due October 1, 2048, Yield: 3.16% Price:115.797%° CUSIP¹: 769076VF4

<sup>&</sup>lt;sup>c</sup> Priced to par call on April 1, 2029

<sup>&</sup>lt;sup>†</sup> CUSIP® is a registered trademark of the American Bankers Association. CUSIP Global Services (CGS) is managed on behalf of the American Bankers Association by S&P Capital IQ. Copyright © 2019 CUSIP Global Services. All rights reserved. CUSIP® data herein is provided by Standard & Poor's CUSIP Service Bureau. This data is not intended to create a database and does not serve in any way as a substitute for the CUSIP Service Bureau. CUSIP® numbers are provided for convenience of reference only. Neither the City nor the Underwriters take any responsibility for the accuracy of such numbers.

#### CITY OF RIVERSIDE, CALIFORNIA

#### **CITY COUNCIL**

Rusty Bailey, Mayor

Mike Gardner, 1st Ward Andy Melendrez, 2nd Ward Mike Soubirous, 3rd Ward Chuck Conder, 4th Ward Chris Mac Arthur, 5th Ward Jim Perry, 6th Ward Steve Adams, 7th Ward

#### **BOARD OF PUBLIC UTILITIES**

Jo Lynne Russo-Pereyra, Chair David Austin, Vice Chair

David M. Crohn Jeanette Hernandez Jennifer C. O'Farrell Gildardo Oceguera Elizabeth E. Sanchez-Monville Andrew C. Walcker

#### **CITY OFFICIALS**

Al Zelinka, City Manager

Edward Enriquez, Chief Financial Officer/City Treasurer

> Gary G. Geuss City Attorney

Susan D. Wilson,
Assistant City Attorney

Colleen J. Nicol, City Clerk

Marie Ricci, Assistant Chief Financial Officer Todd Corbin, Utilities General Manager

Todd L. Jorgenson, Utilities Assistant General Manager Water

Aileen Ma, Interim Utilities Assistant General Manager Finance & Administration

Daniel E. Garcia, Utilities Assistant General Manager Resources

George R. Hanson, Utilities Assistant General Manager Energy Delivery

#### **BOND COUNSEL**

Stradling Yocca Carlson & Rauth, a Professional Corporation Newport Beach, California

#### **MUNICIPAL ADVISOR**

PFM Financial Advisors LLC Los Angeles, California

#### **DISCLOSURE COUNSEL**

Jones Hall, A Professional Law Corporation San Francisco, California

#### **FISCAL AGENT**

U.S. Bank National Association Los Angeles, California

#### **VERIFICATION AGENT**

Samuel Klein and Company New York, New York Neither the City nor the Underwriters have authorized any dealer, broker, salesman or other person to give any information or to make any representations other than as contained in this Official Statement. If given or made, such other information or representations must not be relied upon as having been authorized by the City or the Underwriters. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy the 2019A Bonds in any jurisdiction in which such offer to sell or solicitation of an offer to buy is unlawful.

This Official Statement is not to be construed as a contract with the purchasers of the 2019A Bonds. Statements contained in this Official Statement that involve estimates, forecasts or matters of opinion (whether or not expressly so described in this Official Statement) are intended solely as such and are not to be construed as representations of fact.

The information and expressions of opinion contained in this Official Statement are subject to change without notice. Neither the delivery of this Official Statement nor any sale of the 2019A Bonds shall, under any circumstances, create any implication that there has been no change in the affairs of the City or the Water System since the date hereof.

The Underwriters have provided the following sentence for inclusion in this Official Statement: The Underwriters have reviewed the information in this Official Statement in accordance with, and as part of, their responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

IN CONNECTION WITH THE OFFERING OF THE 2019A BONDS, THE UNDERWRITERS MAY OVERALLOT OR EFFECT TRANSACTIONS THAT STABILIZE OR MAINTAIN THE MARKET PRICE OF SUCH 2019A BONDS AT LEVELS ABOVE THOSE THAT MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

Certain statements included or incorporated by reference in this Official Statement constitute "forward-looking statements" within the meaning of Section 27A of the Securities Act of 1933, as amended, and Section 21E of the Securities Exchange Act of 1934, as amended. Such statements are generally identifiable by the terminology used such as "plan," "project," "expect," "anticipate," "intend," "believe," "estimate," "budget" or other similar words. The achievement of certain results or other expectations contained in such forward-looking statements involves known and unknown risks, uncertainties and other factors that may cause actual results, performance or achievements described to be materially different from any future results, performance or achievements expressed or implied by such forward-looking statements. Except as specifically set forth in this Official Statement, the City does not plan to issue any updates or revisions to those forward-looking statements if or when its expectations, or events, conditions or circumstances, on which such statements are based occur.

The City maintains a website; however, the information that it contains is not part of this Official Statement and should not be relied upon in making investment decisions with respect to the 2019A Bonds.

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# **OFFICIAL STATEMENT**

# \$114,215,000 CITY OF RIVERSIDE WATER REVENUE/REFUNDING BONDS, ISSUE OF 2019A

#### INTRODUCTION

This Official Statement, including its appendices, is provided to furnish information in connection with the issuance and sale by the City of Riverside, California (the "City"), of the bonds captioned above (the "2019A Bonds").

# **Authority for the 2019A Bonds**

The 2019A Bonds are authorized and issued pursuant to the following, which are referred to collectively in this Official Statement as the "Law":

- (i) the City Charter;
- (ii) Ordinance No. 5001 adopted by the City Council on April 20, 1982, as amended by Ordinance No. 5071 adopted by the City Council on March 22, 1983, and by Ordinance No. 6815 adopted by the City Council on July 26, 2005; and
- (iii) Resolution No. 17664 adopted by the City Council on January 8, 1991 (the "Master Resolution"), as previously amended and supplemented, and as amended and supplemented by a ninth supplemental resolution providing for the issuance of the 2019A Bonds (the "Ninth Supplemental Resolution"), which was adopted by the City Council on January 22, 2019. The Master Resolution, as previously amended and supplemented, and as further amended and supplemented by the Ninth Supplemental Resolution, is referred to collectively in this Official Statement as the "Resolution."

#### Purpose of the 2019A Bonds

The 2019A Bonds are being issued, together with other available moneys, to:

- (i) refund in full the City's Water Revenue Bonds, Issue of 2008B, which were issued in the aggregate principal amount of \$58,235,000 and are currently outstanding in the aggregate principal amount of \$53,880,000 (the "2008B Bonds");
- (ii) refund a portion of the City's Variable Rate Refunding Water Revenue Bonds, Issue of 2011A (the "2011A Bonds" or the "Prior Variable Rate Bonds") (see "PLAN OF FINANCE Outstanding Parity Bonds"), which 2011A Bonds were issued in the aggregate principal amount of \$59,000,000 and are currently outstanding in the aggregate principal amount of \$52,425,000;

- (iii) pay the termination cost associated with terminating a portion of the City's outstanding interest rate swap allocated or related to the Prior Variable Rate Bonds (the "Swap Termination Cost"); and
- (iv) finance capital projects for the City's water public utility system (the "Water System").

Proceeds of the 2019A Bonds will also be used to pay certain costs of issuance. See "PLAN OF FINANCE."

# The Water System

The Water System serves an area of approximately 74.2 square miles, of which approximately 70.5 square miles are within the boundaries of the City. The City typically obtains 100% of its potable and non-potable water from local groundwater basins. The Water System provided service to 65,640 metered customer accounts in the service area during fiscal year 2017-18, which represents a population served of approximately 325,800. See "THE WATER SYSTEM."

# **Security for the 2019A Bonds; Rate Covenant**

**Nature of Pledge.** Pursuant to the Law, the 2019A Bonds are special limited obligations of the City and are secured by a pledge of and are a charge upon, and are payablesolely from and secured by a lien upon, the "**Net Operating Revenues**" of the Water System and other funds, assets and security described under the Resolution, on a parity with the 2009 Bonds, unrefunded 2011A Bonds and any other Bonds or Parity Debt issued in the future. The term Net Operating Revenues is generally defined to mean Gross Operating Revenues less Operating and Maintenance Expenses. See "SECURITY AND SOURCES OF PAYMENT FOR THE 2019A BONDS."

Rate Covenant. The City is obligated by the Resolution to establish rates and collect charges in an amount sufficient to pay the operating and maintenance expenses of the Water System, to pay debt service on all Bonds and Parity Debt and to pay all other obligations which are charges, liens or encumbrances upon or payable from Net Operating Revenues, with specified requirements as to priority and coverage. See "SECURITY AND SOURCES OF PAYMENT FOR THE 2019A BONDS" herein. Water rates are established by the City of Riverside Board of Public Utilities (the "Board"), subject to approval by the City Council, and are not subject to regulation by the California Public Utilities Commission (the "CPUC") or any other State agency. See "THE WATER SYSTEM – Water Rates and Charges" herein for a description of City's current and historic rates and charges.

*Limited Obligation*. The general fund of the City is not liable for the payment of principal of, or interest and redemption premium (if any) on the 2019A Bonds, nor is the credit or the taxing power of the City pledged for the payment of the principal of or interest and redemption premium (if any) on the 2019A Bonds. No Bondowner may compel the exercise of the taxing power of the City or the forfeiture of any of its property. None of the principal of or interest or redemption premium (if any) on the 2019A Bonds constitutes a debt of the City or a legal or equitable pledge, charge, lien or encumbrance upon any of its property or upon any of its income, receipts or revenues, except the Net Operating Revenues of the Water System and other funds, security or assets that are, under the terms of the Resolution, pledged to the payment of the principal of and interest and redemption premium (if any) on the 2019A Bonds.

# **Outstanding Parity Bonds**

The 2019A Bonds are secured by and payable from Net Operating Revenues on a parity with outstanding bonds in the aggregate principal amount of \$177,250,000 as of January 1, 2019 (of which \$80,780,000 is being refunded by the 2019A Bonds), which are referred to in this Official Statement as the "**Prior Parity Bonds**." See "PLAN OF FINANCE – Outstanding Bonds."

#### **Additional Bonds and Parity Debt**

The City is authorized under the Resolution to issue additional bonds ("Additional Bonds") that are secured by a pledge of and a charge upon, and that are payable from, Net Operating Revenues and other funds, assets and security described under the Resolution, on a parity with the 2019A Bonds and the Prior Parity Bonds. The Prior Parity Bonds, the 2019A Bonds and any Additional Bonds are referred to in this Official Statement as the "Bonds."

The City is also authorized to issue and incur additional parity obligations that do not constitute Bonds, but are secured by and payable from Net Operating Revenues on a parity with the Bonds.

See "SECURITY AND SOURCES OF PAYMENT FOR THE 2019A BONDS – Additional Bonds and Parity Debt."

#### **Debt Service Reserve Account Not Funded**

A separate reserve account is being established for the 2019A Bonds; however, the City is not funding the account and has no obligation to fund the account in the future. See "SECURITY AND SOURCES OF PAYMENT FOR THE 2019A BONDS – Debt Service Reserve Account Not Funded."

#### **Subordinate Obligations**

The City has incurred certain obligations and has the right to issue additional obligations that are secured by and payable from Net Operating Revenues on a subordinate basis to the Bonds and Parity Debt. See "SECURITY AND SOURCES OF PAYMENT FOR THE 2019A BONDS – Subordinate Obligations."

# **Continuing Disclosure**

The City will covenant for the benefit of the owners and beneficial owners of the 2019A Bonds to provide certain financial information and operating data relating to the Water System and notices of the occurrence of certain enumerated events. See "CONTINUING DISCLOSURE" and "APPENDIX D – Form of Continuing Disclosure Certificate."

#### **Summaries and References to Documents**

Brief descriptions of the 2019A Bonds, the security and sources of payment therefor, the Water System and summaries of the Resolution and certain other documents are included elsewhere in this Official Statement. Such descriptions and summaries do not purport to be comprehensive or definitive. All references in this Official Statement to the 2019A Bonds, the Resolution and any other documents are qualified in their entirety by reference to such

documents, copies of which are available for inspection at the office of the City Clerk located at Riverside City Hall, 3900 Main Street, Riverside, California 92522, telephone: (951) 826-5557.

A copy of the most recent annual Financial Report of the Riverside Public Utilities may be obtained from the Utilities Assistant General Manager / Finance and Administration of the City of Riverside Public Utilities Department, at 3750 University Avenue, 3rd Floor, Riverside, California 92501 or the City's website at https://www.riversideca.gov/utilities/about-rpu/annual-reports.asp.

Financial and statistical information set forth in this Official Statement, except for the audited financial statements included in APPENDIX B and unless otherwise indicated, is unaudited. The source of such information is the City, unless otherwise stated.

All capitalized terms used in this Official Statement and not otherwise defined shall have the meanings provided in the Resolution.

#### PLAN OF FINANCE

#### General

The 2019A Bonds are issued, together with other available moneys, to: (i) refund in full the 2008B Bonds; (ii) refund a portion of the Prior Variable Rate Bonds; (iii) pay the termination cost associated with terminating a portion of the City's outstanding interest rate swap allocated or related to the Prior Variable Rate Bonds (referred to herein as the Swap Termination Cost); and (iv) finance capital projects for the Water System.

Proceeds of the 2019A Bonds will also be used to pay certain costs of issuance.

# **Refunding Plan**

The City will refund all of the 2008B Bonds and \$26,900,000 principal amount of the 2011A Bonds (such portion, the "Redeemed Prior Variable Rate Bonds," and collectively with the 2008B Bonds, the "Redeemed Prior Bonds"). To effect the refunding of the Redeemed Prior Bonds, the City will deliver a portion of the proceeds of the 2019A Bonds to the Fiscal Agent, as escrow agent (the "Escrow Agent"), for deposit, together with certain other available moneys, into escrow funds (each, an "Escrow Fund") established under escrow agreements (each, an "Escrow Agreement"), as described below.

On the Closing Date, the City and the Escrow Agent will enter into an Escrow Agreement relating to each of the 2008B Bonds and 2011A Bonds. Under these Escrow Agreements, on the Closing Date, the City will cause to be transferred to the Escrow Agent for deposit into the Escrow Funds for the 2008B Bonds and the 2011A Bonds the amounts of \$55,085,439.21 and \$27,421,786.30, respectively, in immediately available funds. Amounts deposited into the Escrow Funds will be held as cash or will be invested by the Escrow Agent in Federal Securities, the maturing principal of and interest on which, if any, will be sufficient, together with amounts held as cash in the related Escrow Fund to pay (i) interest coming due on March 1, 2019 on the 2011A Bonds to be refunded, and (ii) the redemption price of the respective series of Redeemed Prior Bonds on April 1, 2019 (the "Redemption Date"). The unrefunded portion of the Prior Variable Rate Bonds will remain outstanding on a parity basis with the 2019A Bonds and the other Prior Parity Bonds, as described under the heading entitled "— Outstanding Parity Bonds."

The redemption price of the Redeemed Prior Bonds will equal the par amount to be redeemed, together with accrued unpaid interest to the redemption date, without premium. On the Closing Date, as a result of the deposit of funds into the Escrow Funds, the Redeemed Prior Bonds will be legally defeased, will no longer be Outstanding under the Resolution and all liability of the City with respect to them will be discharged.

Sufficiency of the deposit in the respective the Escrow Funds for the purposes described above will be verified by Samuel Klein and Company, New York, New York (the "Verification Agent"). See "VERIFICATION OF MATHEMATICAL ACCURACY" below.

The amounts held by the Escrow Agent in each Escrow Fund are pledged solely to the payment of the related Redeemed Prior Bonds. None of the funds deposited in any Escrow Fund will be available for the payment of debt service on the 2019A Bonds.

2008B Bonds. The refunded 2008B Bonds consist of the maturities listed below.

# City of Riverside Water Revenue Bonds, Issue of 2008B

			CUSIP
<b>Maturity Date</b>	Principal	Interest	<u>Number</u>
(October 1)	<u>Amount</u>	<u>Rate</u>	(Base: 769076)†
2019	\$ 1,220,000	4.000%	SV3
2020	1,245,000	4.000	SW1
2021	1,320,000	4.000	SX9
2022	1,380,000	5.000	SY7
2023	1,410,000	5.000	SZ4
2024	1,490,000	5.000	TA8
2025	1,555,000	5.000	TB6
2026	1,625,000	5.000	TC4
2027	1,705,000	5.000	TD2
2028	2,585,000	5.000	TE0
2033 <sup>T</sup>	11,810,000	5.000	TF7
2038 <sup>T</sup>	26,535,000	5.000	TG5

T Term Bond.

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**2011A Bonds**. The 2011A Bonds consist of a single term bond scheduled to mature on October 1, 2035. A schedule of mandatory sinking account redemptions for the 2011A Bonds is provided below. The principal amount of the 2011A Bonds being redeemed (\$26,900,000), will be credited against the mandatory sinking account payments for the 2011A Bonds as set forth in the table below.

# City of Riverside Water Revenue Bonds, Issue of 2011A CUSIP Number<sup>†</sup> 769076 UH1

Redemption Date (October 1)	Principal Amount Outstanding	Principal Amount to be Redeemed
2019	\$2,375,000	\$2,375,000
2020	2,475,000	2,475,000
2021	2,525,000	2,525,000
2022	2,600,000	2,600,000
2023	2,725,000	2,725,000
2024	2,800,000	2,800,000
2025	2,900,000	2,900,000
2026	3,000,000	3,000,000
2027	3,100,000	3,100,000
2028	2,400,000	2,400,000
2029	3,275,000	
2030	3,400,000	
2031	3,525,000	
2032	2,375,000	
2033	3,700,000	
2034	3,825,000	
2035 (maturity)	3,950,000	

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# **Partial Termination of 2005 Swap Agreement**

The City previously entered into the 2005 Swap Agreement (defined herein) in order to hedge against adverse interest rate movements associated with the Prior Variable Rate Bonds. The current notional amount of the 2005 Swap Agreement is \$50,950,000, of which \$26,900,000 is being terminated in connection with the refunding of the Redeemed Prior Variable Rate Bonds. The City will use a portion of the proceeds of the 2019A Bonds to pay the associated Swap Termination Cost.

For more information about the 2005 Swap Agreement, see "SECURITY AND SOURCES OF PAYMENT FOR THE 2019A BONDS – Subordinate Obligations – Existing Subordinate Debt."

#### **Financing of Capital Projects for the Water System**

Proceeds of the 2019A Bonds will be deposited into the 2019 Construction Fund and used to finance a portion of the Water System's Capital Improvement Program, which is described under the heading entitled "THE WATER SYSTEM - Capital Improvement Program."

# **Estimated Sources and Uses of Funds**

The estimated sources and uses of funds in connection with the 2019A Bonds are as follows:

Principal Amount of 2019A Bonds	\$114,215,000.00
Plus Original Issue Premium	20,891,233.90
Amounts Relating to the Redeemed Prior Bonds	1,615,062.50
City Contribution	521,786.30
Total Sources	\$137,243,082.70

#### Uses:

Escrow Funds (1)	
2008B Bonds	\$55,085,439.21
2011A Bonds	27,421,786.30
Swap Termination Cost (2)	1,990,000.00
2019 Construction Fund (3)	52,194,000.00
Costs of Issuance (4)	345,397.69
Underwriters' Discount	206,459.50
Total Uses	\$137,243,082.70

<sup>(1)</sup> See "– Refunding Plan."
(2) See "–Partial Termination of 2005 Swap Agreement."
(3) See "– Financing of Capital Projects for the Water System."
(4) Includes legal fees; fees of the Fiscal Agent, Municipal Advisor, Verification Agent, Escrow Agent, and rating agencies; printing costs; and other costs incurred or to be incurred in connection with the issuance of the 2019A Bonds.

# **Outstanding Parity Bonds**

The 2019A Bonds will be secured by and payable from Net Operating Revenues on a parity with the Prior Parity Bonds, which, prior to the refunding of the Redeemed Prior Bonds, consisted of the Bonds listed in the table below.

Name of Issue	Outstanding Principal Amount
Water Revenue Bonds, Issue of 2008B <sup>(1)</sup> Water Revenue/Refunding Bonds, Issue of 2009A (Tax-Exempt) <sup>(2)</sup> Water Revenue/Refunding Bonds, Issue of 2009B (Federally Taxable-	\$ 53,880,000 4,630,000
Build America Bonds) <sup>(2)</sup>	67,790,000
Variable Rate Refunding Water Revenue Bonds, Issue of 2011A <sup>(3)</sup>	52,425,000
Total	\$177,250,000

Note: As described above under the heading "– Refunding Plan," the proceeds of the 2019A Bonds will be used to refund all of the 2008B Bonds and \$26,900,000 principal amount of the Prior Variable Rate Bonds.

<sup>(1)</sup> Issued pursuant to the Master Resolution and Resolution No. 21622, adopted on May 6, 2008. The 2008B Bonds are expected to be refunded in full, with a portion of the proceeds of the 2019A Bonds.

<sup>(2)</sup> Issued pursuant to the Master Resolution and Resolution No. 21935, adopted on November 17, 2009.

<sup>(3)</sup> Issued pursuant to the Master Resolution and Resolution No. 22203, adopted on April 26, 2011. The 2011A Bonds are multi-modal bonds and currently accrue interest at a variable rate (based on a spread to SIFMA) pursuant to an index interest rate, and are subject to mandatory tender on January 15, 2020. During an index interest rate period, if the City fails to pay the purchase price of the 2011A Bonds on a mandatory tender date, the 2011A Bonds would become subject to mandatory redemption consisting of substantially equal payments every 18 months over a four-and-a-half year period and would bear interest at a fixed rate of 10% per annum. For more information, see "Note 4 – Long-Term Obligations" in the Water System's audited financial statements for the fiscal year ended June 30, 2018, which is attached to this Official Statement as APPENDIX B.

# **Debt Service Requirements**

The following table sets forth the estimated debt service on the Prior Parity Bonds and the 2019A Bonds, assuming no optional redemption.

### Debt Service Requirements(1)

Fiscal							Total Bonds Debt Service
Year	Prior Parity	Prior Parity		2019A			Net of
Ending	Bonds	Bonds	2019A Bonds	Bonds	Total Bonds	Treasury	Treasury
<u>June 30</u>	<u>Principal</u>	Interest <sup>(2)</sup>	<u>Principal</u>	Interest	Debt Service (2)	Credits (3)(4)	Credits (3)(4)
2020	\$2,270,000	\$5,107,580	\$3,250,000	\$6,184,712	\$16,812,292	\$(1,372,484)	\$15,439,807
2021	2,360,000	5,006,180	3,975,000	5,448,875	16,790,055	(1,372,484)	15,417,570
2022	2,475,000	4,886,758	4,165,000	5,245,375	16,772,133	(1,351,663)	15,420,470
2023	2,555,000	4,754,389	4,360,000	5,032,250	16,701,639	(1,308,206)	15,393,433
2024	2,645,000	4,604,440	4,570,000	4,809,000	16,628,440	(1,258,978)	15,369,462
2025	2,750,000	4,439,218	4,790,000	4,575,000	16,554,218	(1,204,735)	15,349,482
2026	2,860,000	4,267,411	5,015,000	4,329,875	16,472,286	(1,148,332)	15,323,955
2027	2,975,000	4,088,715	5,255,000	4,073,125	16,391,840	(1,089,665)	15,302,174
2028	3,090,000	3,902,974	5,510,000	3,804,000	16,306,974	(1,028,687)	15,278,287
2029	3,220,000	3,709,730	5,760,000	3,522,250	16,211,980	(965,245)	15,246,735
2030	6,620,000	3,438,810	2,960,000	3,304,250	16,323,060	(899,239)	15,423,821
2031	6,875,000	3,121,178	2,635,000	3,164,375	15,795,553	(830,242)	14,965,311
2032	7,140,000	2,789,921	2,750,000	3,029,750	15,709,671	(758,085)	14,951,587
2033	6,140,000	2,472,875	4,155,000	2,857,125	15,625,000	(682,976)	14,942,024
2034	7,615,000	2,130,528	3,110,000	2,675,500	15,531,028	(604,814)	14,926,214
2035	7,895,000	1,758,894	3,260,000	2,516,250	15,430,144	(522,553)	14,907,591
2036	8,190,000	1,370,027	3,420,000	2,349,250	15,329,277	(435,947)	14,893,329
2037	4,420,000	1,052,982	7,665,000	2,072,125	15,210,107	(345,694)	14,864,413
2038	4,600,000	766,642	8,045,000	1,679,375	15,091,017	(251,688)	14,839,328
2039	4,790,000	468,556	8,455,000	1,266,875	14,980,431	(153,827)	14,826,604
2040	4,985,000	158,249	1,680,000	1,013,500	7,836,749	(51,953)	7,784,796
2041	-	-	1,760,000	927,500	2,687,500	-	2,687,500
2042	-	-	1,850,000	837,250	2,687,250	-	2,687,250
2043	-	-	1,945,000	742,375	2,687,375	-	2,687,375
2044	-	-	2,040,000	642,750	2,682,750	-	2,682,750
2045	-	-	2,140,000	538,250	2,678,250	-	2,678,250
2046	-	-	2,250,000	428,500	2,678,500	-	2,678,500
2047	-	-	2,360,000	313,250	2,673,250	-	2,673,250
2048	-	-	2,480,000	192,250	2,672,250	-	2,672,250
2049	-	-	2,605,000	65,125	2,670,125	-	2,670,125
Total	\$96,470,000	\$64,296,056	\$114,215,000	\$77,640,087	\$352,621,143	\$(17,637,498)	\$334,983,645

<sup>(1)</sup> Debt service shown reflects the issuance of the 2019A Bonds and refunding of the Redeemed Prior Bonds. See "- Refunding Plan." Totals may not add due to rounding.

<sup>(2)</sup> Assumes an annual interest rate of 3.20% on the 2011A Bonds, reflecting the anticipated effect of the 2005 Swap Agreement.

<sup>(3)</sup> Reflects amounts payable by the federal government under Section 6431 of the Internal Revenue Code of 1986 (the "Code"), which the City will elect to receive under Section 54AA(g)(1) of the Code. These amounts are currently included in Gross Operating Revenues for purposes of the rate covenant under the Resolution. See also "SECURITY AND SOURCES OF PAYMENT FOR THE 2019A BONDS – Rate Covenant – Future Change in Rate Covenant."

<sup>(4)</sup> On March 1, 2013, automatic spending cuts within the federal government took effect as a result of the so-called "sequester." For the period of October 1, 2018, through and including September 30, 2019, the cuts include a 6.2% reduction in amounts payable by the federal government to issuers of Build America Bonds (and other direct pay bonds) under Section 6431 of the Code, as determined by the Office of Management and Budget (the "2018-19 Sequestration Rate"). Because the 2009B Bonds were issued as Build America Bonds and will be affected by the reduction in credits (absent future Congressional action), more Net Operating Revenues will be needed to pay debt service on the 2009B Bonds than previously scheduled in order to offset the impact of the sequester. Pursuant to the Bipartisan Budget Act of 2018, the sequester extends through fiscal year 2027. The sequestration rate for federal fiscal years 2020 through 2027 will be set from time to time in the future, unless Congress takes additional action to change or eliminate the sequestration percentage; however, this table assumes that the 2018-19 Sequestration Rate remains in effect through the final maturity of the 2009B Bonds on October 1, 2039.

#### **DESCRIPTION OF THE 2019A BONDS**

The following is a summary of certain provisions of the 2019A Bonds. Reference is made to the 2019A Bonds for the complete text thereof and to the Resolution for a more detailed description of such provisions. The discussion in this Official Statement is qualified by such reference. See "APPENDIX C – SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTION."

#### General

The 2019A Bonds will be dated their date of delivery and mature on the dates and in the respective amounts, and bear interest at the respective rates per annum (calculated on the basis of a 360-day year consisting of twelve 30-day months), shown on the inside cover of this Official Statement. The 2019A Bonds may be purchased in book-entry form only, in principal amounts of \$5,000 or any integral multiple thereof. Interest on the 2019A Bonds will be payable on April 1 and October 1 of each year, commencing October 1, 2019, to the owners of record at the close of business on the 15th day of the preceding calendar month (a "Record Date") by check mailed by first-class mail to the persons whose names appear on the registration books of the Fiscal Agent as the registered Owners of such 2019A Bonds as of the close of business on the Record Date at such persons' addresses as they appear on such registration books, except that an Owner of \$1,000,000 or more in principal amount of 2019A Bonds may be paid interest by wire transfer to an account in the United States if such Owner makes a written request of the Fiscal Agent at least 30 days preceding any interest payment date specifying the wire transfer instructions for such Owner. The notice may provide that it will remain in effect for later interest payments until changed or revoked by another written notice. Payments of defaulted interest will be paid by check to the Owners as of a special record date to be fixed by the Fiscal Agent, notice of which special record date will be given to the Owners by the Fiscal Agent not less than 10 days prior to that date. See "APPENDIX F - BOOK-ENTRY ONLY SYSTEM."

Each 2019A Bond will bear interest from the interest payment date before its date of authentication (a) unless it is authenticated (i) during the period after a Record Date but on or before the next interest payment date, in which event it will bear interest from that interest payment date, or (ii) prior to the first Record Date, in which event it will bear interest from the dated date of the 2019A Bonds or (b) unless at the time of authentication interest is in default, in which event it will bear interest from the interest payment date to which interest has been paid or provided for.

So long as any 2019A Bond is registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"), procedures with respect to the transfer of ownership, redemption, and the payment of principal, redemption price, premium, if any, and interest on such Bond will be in accordance with arrangements among the City, the Fiscal Agent and DTC. See "APPENDIX F – Book-Entry Only System."

# **Redemption Provisions**

**Optional Redemption**. The 2019A Bonds maturing on or before October 1, 2028, are not subject to optional redemption prior to maturity. The 2019A Bonds maturing on or after October 1, 2029 are subject to optional redemption by the City on any date on or after April 1, 2029, as a whole or in part in an Authorized Denomination, at a Redemption Price of 100% of the principal amount thereof to be redeemed, plus accrued but unpaid interest to the redemption date, without premium.

*Mandatory Sinking Account Redemption*. The 2019A Bonds maturing on October 1, 2043 are subject to mandatory sinking account redemption, in part, on October 1, 2039, and on each October 1 thereafter, at a redemption price equal to 100% of the principal amount of such 2019A Bonds to be redeemed, from Mandatory Sinking Account Payments required to be deposited in the Principal Account in the Bond Service Account of the Water Revenue Fund, plus accrued interest thereon to the date of redemption, in the principal amounts set forth in the following table, without premium:

Redemption Date	
(October 1)	<b>Principal Amount</b>
2039	\$1,680,000
2040	1,760,000
2041	1,850,000
2042	1,945,000
2043 <sup>†</sup>	2,040,000
† Maturity	

The 2019A Bonds maturing on October 1, 2048 are subject to mandatory sinking account redemption, in part, on October 1, 2044, and on each October 1 thereafter, at a redemption price equal to 100% of the principal amount of such 2019A Bonds to be redeemed, from Mandatory Sinking Account Payments required to be deposited in the Principal Account in the Bond Service Account of the Water Revenue Fund, plus accrued interest thereon to the date of redemption, in the principal amounts set forth in the following table, without premium:

<b>Redemption Date</b>	
(October 1)	<b>Principal Amount</b>
2044	\$2,140,000
2045	2,250,000
2046	2,360,000
2047	2,480,000
2048 <sup>†</sup>	2,605,000
† Maturity	

The 2019A Bonds maturing on October 1, 2043 and October 1, 2048 are hereinafter referred to as "2019A Term Bonds."

Mandatory Sinking Account Payments for the 2019A Term Bonds of a maturity will be reduced to the extent the City has purchased 2019A Term Bonds of such maturity and surrendered such 2019A Term Bonds to the Fiscal Agent for cancellation. If 2019A Term Bonds of a maturity have been redeemed in part as provided for under the caption "—Optional Redemption" above, then the amount of the 2019A Term Bonds so redeemed will be credited to such future Mandatory Sinking Account Payments for such 2019A Term Bonds as nearly as practicable, pro rata or as otherwise provided by the City. A reduction of Mandatory Sinking Account Payments in any 12 month period ending on October 1 will reduce the principal amount of 2019A Term Bonds redeemed on that October 1.

**Selection of 2019A Bonds for Redemption**. If less than all the 2019A Bonds are to be redeemed, the maturities of the 2019A Bonds to be redeemed will be selected by the City. The City will give written notice of its selection not later than 15 business days (or such shorter period

as may be agreed to by the Fiscal Agent) before the last day on which the Fiscal Agent may give notice of redemption to the Owners of the 2019A Bonds. If less than all of the 2019A Bonds of any maturity are to be redeemed prior to maturity, then the particular 2019A Bonds will be selected at random by the Fiscal Agent in such manner as the Fiscal Agent in its discretion may deem fair and appropriate.

**Notice of Redemption**. The Fiscal Agent will give notice of the redemption of 2019A Bonds to (i) the Owners of the 2019A Bonds called for redemption, (ii) certain securities depositories and (iii) one or more information services. Notice of such redemption will be given by first-class mail to the Owners of 2019A Bonds designated for redemption at their addresses appearing on the bond registration books, not less than 30 days nor more than 60 days prior to the redemption date. The failure by the Fiscal Agent to give notice to any one or more of the securities depositories or information services or failure of any Owner to receive notice of redemption or any defect in such notice will not affect the sufficiency of the proceedings for the redemption of 2019A Bonds.

In the event of an optional redemption of 2019A Bonds, if the City will not have deposited or otherwise made available to the Fiscal Agent or other applicable party the money required for the payment of the redemption price of the 2019A Bonds to be redeemed at the time of such mailing, such notice of redemption will state that the redemption is expressly conditioned upon the timely deposit of sufficient funds therefor with the Fiscal Agent or other applicable party.

When notice of redemption has been given as provided in the Resolution, the 2019A Bonds or portions thereof so called for redemption will become due and payable on the redemption date, and upon presentation and surrender of such 2019A Bonds at the place specified in such notice of redemption, such 2019A Bonds will be redeemed and paid at said redemption price. If on the redemption date moneys for the redemption of the 2019A Bonds to be redeemed will be available therefor, then from and after the redemption date, interest on the 2019A Bonds to be redeemed will cease to accrue.

#### SECURITY AND SOURCES OF PAYMENT FOR THE 2019A BONDS

#### **Net Operating Revenues**

Pursuant to the Law, the 2019A Bonds are special limited obligations of the City, secured by a pledge of, charge upon and payable, as to the principal thereof, interest thereon and any premium upon redemption thereof, solely from the Net Operating Revenues and other funds, assets and security described under the Resolution, on a parity with the Prior Parity Bonds and any other Bonds or Parity Debt issued in the future.

The Resolution defines "**Net Operating Revenues**" as Gross Operating Revenues less Operating and Maintenance Expenses.

"Gross Operating Revenues" means (i) all revenues from rates, fees and charges for providing water service to persons and real property and all other fees, rents and charges and other revenues derived by the City from the ownership, operation, use or service of the Water System, including contributions in aid of construction, and (ii) all amounts periodically required to be paid by all Subordinate Swap Providers to the City under all Subordinate Swaps ("Subordinate Swap Receipts"), including the 2005 Swap Agreement.

"Operating and Maintenance Expenses" means those expenses of operating and maintenance of the Water System and includes any necessary contribution to retirement of Water System employees.

Future Change in Definition of Net Operating Revenues. Pursuant to the Seventh Supplemental Resolution, the definition of "Net Operating Revenues" will be amended and restated as follows; provided that such amendment and restatement will not take effect while the 2008B Bonds are outstanding or the Subordinate Swaps and Subordinate Swap Policy are in effect without the consent of the Subordinate Swap Providers (to the extent required by the Subordinate Swaps) or the Subordinate Swap Policy Providers (to the extent required by the Subordinate Swaps):

"Net Operating Revenues" means Gross Operating Revenues, less Operating and Maintenance Expenses, plus, for the purposes of determining compliance with the City's rate covenant only, the amounts on deposit as of the date of determination in any unrestricted funds of the Water System designated by the City Council by resolution and available for the purpose of paying Operating and Maintenance Expenses and/or debt service on the Bonds.

Although the 2008B Bonds are expected to be defeased and refunded in full by the 2019A Bonds, to the extent that the 2011A Bonds are not refunded in full and any portion of the 2005 Swap Agreement is not terminated in connection with the issuance of the 2019A Bonds, the definition of "Net Operating Revenues" will not be amended unless and until the 2005 Swap Agreement is no longer in effect or the 2005 Swap Provider (to the extent required by the 2005 Swap Agreement) has consented to such change.

# **Limited Obligation**

The general fund of the City is not liable for the payment of the principal of or interest and redemption premium on the 2019A Bonds, nor is the credit or the taxing power of the City pledged for the payment of the principal of or interest and redemption premium (if any) on the 2019A Bonds. No Owner may compel the exercise of the taxing power of the City or the forfeiture of any

of its property. None of the principal of or interest or redemption premium on the 2019A Bonds constitutes a debt of the City or a legal or equitable pledge, charge, lien or encumbrance upon any of its property, or upon any of its income, receipts, or revenues, except the Net Operating Revenues of the Water System and other funds, security or assets that are, under the terms of the Resolution, pledged to the payment of the principal of or interest and redemption premium (if any) on the 2019A Bonds.

#### **Resolution Flow of Funds**

The City has created the Water Revenue Fund pursuant to the Law, to secure the payment of the Bonds and Parity Debt. The Water Revenue Fund includes the Bond Service Account, the Renewal and Replacement Account and the Surplus Account. The Resolution provides that the Interest Account and the Principal Account shall be created as subaccounts within the Bond Service Account. The Water Revenue Fund and all of the accounts and subaccounts therein are held and administered by the City Treasurer.

The 2019A Reserve Account was created under the Ninth Supplemental Resolution to be held by the Fiscal Agent for the benefit of the 2019A Bonds. However, the 2019A Bond Reserve Requirement is \$0 and no amount will be deposited into the 2019A Reserve Account. See "–2019A Reserve Account Not Funded."

**Water Revenue Fund**. The Resolution specifies that Gross Operating Revenues will be deposited in the Water Revenue Fund, and that payments from said fund will be made only as provided by the Law and the Resolution.

**Operating and Maintenance Expenses**. As soon as practicable in each month, the Treasurer will provide for the payment of the Operating and Maintenance Expenses of the Water System for that month, prior to the payment or provision for payment of (i) the interest on and the principal of the Bonds and any Parity Debt and prior to the establishment and maintenance of any reserves therefor and (ii) amounts becoming due under Subordinate Obligations.

**Bond Service Account.** Following the transfers required to pay Operating and Maintenance Expenses, there shall be set aside and transferred within the Water Revenue Fund to the Bond Service Account for transfer to the Interest Account and to the Principal Account, as applicable, the following amounts at the following times:

Interest Account. As soon as practicable in each month, the Treasurer will set aside (i) an amount sufficient on a monthly pro rata basis to pay the aggregate amount of the interest which will become due and payable on Bonds with a fixed rate of interest on the next interest payment date (excluding interest for which there are moneys deposited in the Interest Account), (ii) 110% of the interest which the Treasurer estimates in his or her reasonable judgment will accrue during that month on Bonds with a variable rate of interest, and (iii) only after all deposits have been made for such month in the Principal Account and the Reserve Accounts as described below, all Subordinate Payments becoming due and payable under all Subordinate Obligations for that month (or if the amount of such Subordinate Payments is not then known, the amount, estimated by the Treasurer in his or her reasonable judgment, to become due and payable under all Subordinate Obligations during that month).

No deposit need be made into the Interest Account if the amount contained therein is at least equal to (a) the interest to become due and payable on the interest payment

dates falling within the next six months upon all of the Bonds issued under the Resolution and then Outstanding (but excluding any moneys on deposit in the Interest Account from the proceeds of any Series of Bonds or other source and reserved as capitalized interest to pay interest on any future interest payment dates following such interest payment dates) and (b) the payments becoming due and payable under all Subordinate Obligations during that month as described in clause (iii) above. Payments of interest for Parity Debt that are required to be placed in any debt service fund to pay interest on such Parity Debt will rank and be made *pari passu* with the payments required to be placed in the Interest Account.

<u>Principal Account</u>. As soon as practicable in each month, the Treasurer will deposit an amount equal to at least (i) one-sixth of any semiannual Bond Obligation becoming due and payable on outstanding Bonds within the next ensuing six months and (ii) one-twelfth of the yearly Bond Obligation becoming due and payable on the outstanding serial Bonds or of the amount becoming due on term Bonds within the next 12 months, provided that if the City Council irrevocably determines by resolution that any principal payments on the Bonds of any Series will be refunded on or prior to their due dates or paid from amounts on deposit in a reserve account maintained for Bonds of that Series, no amounts need be set aside toward such principal. Payments of principal on Parity Debt that are required to be placed in any debt service fund or sinking fund to pay the principal of, or mandatory sinking fund payments with respect to, such Parity Debt will rank and be made *pari passu* with the payments required to be placed in the Principal Account.

Reserve Accounts; Supplemental Deposit. Following the transfers described above as required by the Resolution, the Treasurer will deposit as soon as practicable in each month in each reserve account for Bonds established pursuant to a Supplemental Resolution and in any reserve account established for Parity Debt (either as replenishment or as reimbursement of draws on surety bonds credited to such reserve accounts) as soon as practicable in each month upon the occurrence of any deficiency therein, (i) one-twelfth of the aggregate amount of any unreplenished prior withdrawal from such reserve account and (ii) the full amount of any deficiency due to any required valuation of the investments in such reserve account until the balance is at least equal to the amount required to restore such reserve account to the amount required to be maintained therein.

Following the transfers to the Reserve Accounts as described above, the Treasurer will, without duplication, deposit into the Interest Account as soon as practicable in each month, the amount described in clause (iii) under "Interest Account" above.

**Excess Earnings Account**. Following the transfers described above as required by the Resolution, the Treasurer will deposit in the excess earnings or rebate account or yield reduction sinking fund or account (established for the purpose of reducing the yield on certain proceeds of Bonds on deposit in a refunding escrow fund in order to satisfy the rules relating to the yield restriction of such proceeds under section 148 of the Code and applicable regulations of the United States Treasury) for the 2019A Bonds and any other Bonds or Parity Debt the amount, if any, at such times as shall be required pursuant to the Supplemental Resolution or other document creating such account.

**Renewal and Replacement Account.** Following the transfers described above as required by the Resolution, the Treasurer will set aside and deposit in the Renewal and Replacement Account the amount, if any, required by prior action of the City Council. To date, the City Council has not required the Renewal and Replacement Account to be funded and does not anticipate taking any such action. Any amounts in the Renewal and Replacement Account will be

applied to acquisition and construction of renewals and replacements to the Water System to the extent provision therefor has not been made from other sources.

**Surplus Account**. On the first day of each calendar month, after the transfers to the aforementioned accounts required by the Resolution and all other covenants of the City contained therein have been duly performed, any moneys remaining in the Water Revenue Fund will continue to be held in the Water Revenue Fund as a fund balance or surplus and may be: (i) invested in any investments that are consistent with the City's then effective investment policy, (ii) used for the redemption or prepayment of any Outstanding Bonds or Parity Debt which are subject to call and redemption or prepayment prior to maturity or for the purchase from time to time on the open market of any of the Outstanding Bonds whether or not subject to call (irrespective of the maturity or number of such Bonds) at such prices and in such manner, either at public or private sale, or otherwise as the City in its discretion may determine, or (iii) used by the City in any other lawful manner.

Application of Funds and Accounts. The Treasurer shall transfer from the Interest Account to the Fiscal Agent an amount sufficient to pay the interest on the 2019A Bonds as it will become due and payable (including accrued interest on any 2019A Bonds purchased or redeemed prior to maturity). The Treasurer shall transfer from the Principal Account to the Fiscal Agent an amount sufficient to pay the Bond Obligation of the 2019A Bonds maturing by their terms on October 1 of the years in which 2019A Bonds remain outstanding. The Treasurer shall transfer from the Principal Account to the Redemption Account an amount sufficient to redeem the 2019A Bonds to be redeemed from amounts on deposit in the Principal Account. Amounts on deposit in any reserve account for a Series of Bonds shall be used and withdrawn as provided in the Supplemental Resolution authorizing the issuance of such Series.

#### **Rate Covenant**

**Existing Covenant.** The City has covenanted in the Resolution that the City will prescribe, revise and collect such rates and charges for the services, facilities and water of the Water System during each Fiscal Year which, after making allowances for contingencies and error in estimates, shall be at least sufficient to pay the following amounts in the order set forth:

- (a) Operating and Maintenance Expenses;
- (b) the interest on and Bond Obligation (or Mandatory Sinking Account Payment) of the Outstanding Bonds (whether Serial or Term Bonds) as they become due and payable;
- (c) all other payments required for compliance with the Resolution or any Supplemental Resolutions; and
- (d) all other payments required to meet any other obligations of the City which are charges, liens or encumbrances upon or payable from Net Operating Revenues (including, but not limited to, payments due under the Subordinate Obligations).

The City has further covenanted under the Resolution that the City will prescribe, revise and collect rates and charges for the services, facilities and water of the Water System which will be at least sufficient to yield during each Fiscal Year Net Operating Revenues equal to 1.25 times the amounts payable under clause (b) above and 1.0 times the amounts payable under clauses (c) and (d) above.

**Future Change in Rate Covenant**. Pursuant to the Seventh Supplemental Resolution, the following paragraph will be added to the rate covenant; provided that such amendment will not take effect while the 2008B Bonds are outstanding or the Subordinate Swaps and Subordinate Swap Policy are in effect without the consent of the Subordinate Swap Providers (to the extent required by the Subordinate Swaps) or the Subordinate Swap Policy Providers (to the extent required by the Subordinate Swaps):

For purposes of calculating the interest due under (b) above, if interest on such Bonds or Parity Debt is reasonably anticipated to be reimbursed to the City by the United States of America pursuant to Section 54AA of the Internal Revenue Code of 1986, as amended (Section 1531 of Title I of Division B of the American Recovery and Reinvestment Act of 2009), or any future similar program, then interest payments with respect to such Bonds or Parity Debt shall be excluded by the amount of such interest reasonably anticipated to be paid or reimbursed by the United States of America.

Although the 2008B Bonds are expected to be defeased and refunded in full by the 2019A Bonds, to the extent that the 2011A Bonds are not refunded in full and any portion of the 2005 Swap Agreement is not terminated in connection with the issuance of the 2019A Bonds, the rate covenant will not be amended unless and until the 2005 Swap Agreement is no longer in effect or the 2005 Swap Provider (to the extent required by the 2005 Swap Agreement) has consented to such change.

#### **Debt Service Reserve Account Not Funded**

Under the Resolution, the City may, but is not required to, establish, pursuant to a Supplemental Resolution, a separate reserve fund or account for any Series of Bonds issued thereunder. Although a separate reserve account is being established for the 2019A Bonds, the City is not funding such account and has no obligation to fund the account in the future. The owners of the 2019A Bonds will not be entitled to amounts on deposit in the Reserve Accounts established for other series of Bonds.

#### Additional Bonds and Parity Debt

The City may incur additional obligations payable from Net Operating Revenues as described below.

**No Senior Debt.** Under the Resolution, the City covenants that no additional bonds, notes or other evidences of indebtedness payable out of Net Operating Revenues shall be issued having any priority in payment of principal or interest from the Water Revenue Fund or out of any Net Operating Revenues payable into such fund over the Outstanding Bonds.

Additional Bonds and Parity Debt. The Resolution provides that, except for Refunding Bonds or Parity Debt to the extent incurred to pay or discharge Outstanding Bonds or Parity Debt and which result in a present value savings to the City computed based on the rate of interest on such Refunding Bonds or Parity Debt, no additional Bonds or Parity Debt will be created or incurred unless:

First: The City is not in default under the terms of the Resolution; and

**Second**: Either (i) the Net Operating Revenues, calculated in accordance with generally accepted accounting principles, as shown by the books of the City for the latest Fiscal Year or for any 12 consecutive month period within the last completed 18-month period ended not more than one month before the issuance of or incurrence of such additional Bonds or Parity Debt as set forth in a Certificate of the City, or (ii) the estimated Net Operating Revenues for the first complete Fiscal Year when the improvements to the Water System financed with the proceeds of the additional Bonds or Parity Debt will be in operation as estimated by and set forth in an opinion of an independent consulting engineer or firm of independent consulting engineers employed by the City, plus, at the option of the City, either or all of the items in this covenant designated (a), (b) and (c), will have amounted to at least 1.25 times the Maximum Annual Debt Service in any Fiscal Year thereafter on all Bonds to be Outstanding and all Parity Debt to be outstanding immediately subsequent to the issuance or incurring of such additional Bonds or Parity Debt.

**Third**: On the date of delivery of and payment for such additional Bonds or Parity Debt, the amount in any reserve fund for any Bonds or Parity Debt will be not less than an amount required to be maintained in such fund pursuant to the Supplemental Resolution or other document creating such fund.

The items either or all of which may be added to such Net Operating Revenues for the purpose of meeting the requirement set forth in clause "Second" above, are the following:

- (a) An allowance for any increase in Net Operating Revenues (including, without limitation, a reduction in Operating and Maintenance Expenses) which may arise from any additions to and extensions and improvements of the Water System to be made or acquired with the proceeds of such additional Bonds or Parity Debt or with the proceeds of bonds previously issued, and also for net revenues from any such additions, extensions or improvements which have been made or acquired with moneys from any source but which, during all or any part of such Fiscal Year or such 12 consecutive month period within the last completed 18-month period, were not in service, all in an amount equal to the estimated additional average annual net revenues to be derived from such additions, extensions and improvements for the first 36-month period in which each addition, extension or improvement is respectively to be in operation, all as shown by the certificate or opinion of a qualified independent engineer employed by the City.
- (b) An allowance for earnings arising from any increase in the charges made for the use of the Water System which has become effective prior to the incurring of such additional indebtedness but which, during all or any part of such Fiscal Year or such 12 consecutive month period within the last completed 18-month period, was not in effect, in an amount equal to the amount by which the Net Operating Revenues would have been increased if such increase in charges had been in effect during the whole of such Fiscal Year or such 12 consecutive month period within the last completed 18-month period, as shown by the certificate or opinion of a qualified independent engineer employed by the City.
- (c) Any amounts on deposit in the Surplus Account pledged by resolution of the City Council to the payment of such Bonds or Parity Debt.

For definitions of capitalized terms used herein, see "APPENDIX C – SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTION."

# **Subordinate Obligations**

Under the Resolution, the City reserves the right to issue and incur obligations that are payable from Net Operating Revenues on a basis that is junior and subordinate to the payment of the Bonds or Parity Debt.

# Existing Subordinate Obligations.

2005 Swap Agreement. In connection with issuance of the City's Water Refunding/Revenue Bonds, Issue of 2005 (the "2005 Bonds"), the City entered into a variable-to-fixed interest rate swap agreement in a notional amount of \$61,125,000 (the "2005 Swap Agreement") with Bear Stearns Capital Markets Inc. for the purpose of converting the floating rate interest payments the City was obligated to make on the 2005 Bonds into substantially fixed payments. Pursuant to a certain assignment agreement, dated as of May 2, 2011 (the "JPMorgan Assignment Agreement"), by and among Bear Stearns Capital Markets Inc., the City and JPMorgan Chase Bank, N.A. (the "2005 Swap Provider"), the parties agreed to the assignment to, and assumption by, the 2005 Swap Provider of the rights and obligations of Bear Stearns Capital Markets Inc. under the 2005 Swap Agreement. A portion of the proceeds of the City's Variable Rate Refunding Water Revenue Bonds, Issue of 2008A (the "2008A Bonds") were used to refund the 2005 Bonds and the 2005 Swap Agreement was integrated to the 2008A Bonds. Subsequently, a portion of the proceeds of the 2011A Bonds were used to refund the 2008A Bonds and the 2005 Swap Agreement was integrated to the 2011A Bonds on their delivery date. The obligations of the City under the 2005 Swap Agreement constitute Subordinate Obligations pursuant to the Resolution.

Under the 2005 Swap Agreement, the City pays a fixed rate of interest on the notional amount. In return, the 2005 Swap Provider pays a variable rate of interest equal to a percentage of the London Interbank Offered Rate ("**LIBOR**") one-month index plus 12 basis points on a like notional amount. The periodic amounts payable by a party under the 2005 Swap Agreement are netted against the payments to be received by such party thereunder.

Amounts received by the City from the 2005 Swap Provider under the 2005 Swap Agreement constitute Gross Operating Revenues under the Resolution. There is no guarantee that the floating rate payable to the City pursuant to the 2005 Swap Agreement will match the variable interest rate on the 2011A Bonds at all times or at any time. Under certain circumstances, the 2005 Swap Provider may be obligated to make a payment to the City under the 2005 Swap Agreement that is less than the interest due on the 2011A Bonds. In such event, the City would be obligated to pay such insufficiency from Net Operating Revenues. This has occurred on certain occasions.

Any amounts due from the City under the 2005 Swap Agreement, including regularly scheduled payments and any amount due upon an early termination of the 2005 Swap Agreement are payable by the City from Net Operating Revenues on a basis that is junior and subordinate to the Prior Parity Bonds, the 2019A Bonds, any Additional Bonds and any Parity Debt.

The 2005 Swap Agreement has a stated termination date of October 1, 2035. Both the City and the 2005 Swap Provider have the right to terminate the 2005 Swap Agreement prior to its stated termination date under certain circumstances, including a default or the

occurrence of certain termination events, and the City may be required to make a substantial termination payment to the 2005 Swap Provider. In the event of early termination of the 2005 Swap Agreement, there can be no assurance that the City will (i) receive any termination payment payable to the City by the 2005 Swap Provider, (ii) have sufficient amounts to pay any termination payment payable by it to the 2005 Swap Provider or (iii) be able to obtain replacement Swap Agreements with comparable terms. The City will use a portion of the proceeds of the 2019A Bonds to terminate an amount of the 2005 Swap Agreement corresponding to the Redeemed Prior Variable Rate Bonds, all as further described in "PLAN OF FINANCE" in this Official Statement. In connection with the termination of 2005 Swap Agreement, the City has or will enter into such protocols, including any amendments or supplements to the 2005 Swap Agreement, needed to comply with ISDA's Dodd-Frank Documentation Initiative and other requirements, including responses to regulatory requirements binding others, imposed under Title VII of the Dodd-Frank Wall Street Reform and Consumer Protection Act.

The current notional amount of the 2005 Swap Agreement is \$50,950,000, of which \$26,900,000 is being terminated in connection with the refunding of the Redeemed Prior Variable Rate Bonds. Following the delivery of the 2019A Bonds and the corresponding termination of a portion of the 2005 Swap Agreement, the 2005 Swap Agreement will have an outstanding notional amount with respect to the unrefunded 2011A Bonds of \$24,050,000.

Revolving Credit Facility. On February 1, 2019, the City entered into a revolving credit agreement (the "Revolving Credit Agreement") with U.S. Bank National Association. Under the terms and conditions of the Revolving Credit Agreement, the City may borrow up to \$25,000,000 for purposes of the capital or operating financing needs of the Water System (the "Revolving Credit Facility"). Each advance under the Revolving Credit Facility that is allocated to the Water System will be secured by a subordinate pledge of Net Operating Revenues and accrue interest at a variable rate calculated by reference to LIBOR on the first calendar day of each month. The Revolving Credit Facility matures three years after its execution (the "Maturity Date"); however, any advance not paid on the Maturity Date will convert to a term loan that will amortize in equal quarterly payments commencing 90 days after the Maturity Date, and the term loan will accrue interest at a variable rate and become due and payable in full on the third anniversary of the Maturity Date. U.S. Bank National Association, as lender under the Revolving Credit Facility, has the right to terminate the commitments and accelerate amounts due by the City thereunder following certain events of default specified therein, including failure to meet covenants and payment defaults.

The periodic payments due to the City from the counterparty under the 2005 Swap Agreement and the amounts payable by the City under the Revolving Credit Agreement (as well as interest payments payable on the 2011A Bonds, as noted under the heading "PLAN OF FINANCE - Outstanding Parity Bonds") are calculated by reference to LIBOR. On July 27, 2017, the Financial Conduct Authority (the "FCA"), the U.K. regulatory body currently responsible for the regulation and supervision of LIBOR, announced that it will no longer persuade or compel banks to submit rates for the calculation of the LIBOR rates after 2021 (the "FCA Announcement"). It is not possible to predict the effects of the FCA Announcement or how any prospective phasing out of LIBOR as a reference rate and transition to an alternate benchmark rate will be implemented, but increased volatility in the reported LIBOR rates may occur and the level of such LIBOR-based swap and interest payments may be affected.

Future Subordinate Obligations. Nothing in the Resolution limits the ability of the City to issue or incur obligations that are junior and subordinate (including, but not limited to, Subordinate Obligations), to the payment of the principal, premium, interest and reserve fund requirements for the Bonds and all Parity Debt and which subordinate obligations are payable as to (but not limited to) principal, premium, interest and reserve fund requirements, if any, only out of Net Operating Revenues after the prior payment of all amounts then due required to be paid or set aside under the Resolution from Net Operating Revenues for principal, premium, interest and reserve fund requirements for the Bonds and all Parity Debt, as the same become due and payable and at the times and in the manner as required in the Resolution or any Parity Debt documents. Further, nothing in the Resolution limits the ability of the City to issue or incur obligations that are junior and subordinate to the payment of amounts due under the Subordinate Obligations and other obligations payable on a parity therewith and which subordinated obligations are payable only out of Net Operating Revenues after the prior payment of all amounts then due required to be paid or set aside under the Resolution from Net Operating Revenues (i) first, for principal, premium, interest and reserve fund requirements for the Bonds and all Parity Debt, as the same become due and payable and at the times and in the manner as required by this Resolution or any Parity Debt documents and (ii) thereafter, for payment of amounts due under the Subordinate Obligations and other obligations payable on a parity therewith, as the same become due and payable and at the times and in the manner as required in the Resolution.

#### THE PUBLIC UTILITIES DEPARTMENT

### **Management of the Public Utilities Department**

Under the provisions of the California Constitution and Article XII of the City Charter, the City owns and operates both the electric and water utilities for its citizens. The City's Public Utilities Department (the "**Department**") exercises jurisdiction over the electric and water utilities owned, controlled and operated by the City. The Department is under the management and control of the City Manager, subject to the powers and duties vested in the Board and in the City Council, and is supervised by the Utilities General Manager, who is responsible for design, construction, maintenance and operation of the electric and water utilities.

Management of the Department is as follows:

Mr. Todd Corbin, Utilities General Manager, is a Certified Public Accountant, and holds a Bachelor of Science in Business Administration/Accounting from Indiana University of Pennsylvania and a Master of Public Administration from California State University, San Bernardino. He joined the City in November 2018 with nearly 30 years of California utility experience, including serving as General Manager of the Jurupa Community Services District for six years. Prior to that, he served in various management roles including Assistant General Manager of the Cucamonga Valley Water District in Rancho Cucamonga.

Mr. Todd L. Jorgenson, Utilities Assistant General Manager/Water, holds a Bachelor of Science and a Master of Science in Civil Engineering from Brigham Young University and a Master of Business Administration from California State University, San Bernardino. He has been with the City since 2004 and served in various management roles including Interim Utilities General Manager, Engineering Manager, Operations Manager and Senior Engineer. He has over 20 years of experience in the utility industry.

Ms. Aileen Ma, Interim Utilities Assistant General Manager/Finance & Administration, is a Certified Public Accountant, and holds a Bachelor of Science in Business Administration with an Accounting emphasis from California State University, Los Angeles and a Master of Business Administration from University of California, Irvine. She has over 21 years of experience in audit, accounting and finance administration. She has been with the Department since 2006 and has served in the positions of Utilities Principal Analyst and Utilities Fiscal Manager.

Mr. Daniel E. Garcia, Utilities Assistant General Manager/Resources, holds a Bachelor of Science in Business Management from Woodbury University and has over 30 years of multi-utilities experience including water, electric and gas. He has been with the Department since 2007 and has served in various management roles including Market Operations Manager and Interim Planning Manager-Resources.

Mr. George R. Hanson, Utilities Assistant General Manager/Energy Delivery, holds a Bachelor of Science degree from University of California Irvine and a Master of Science degree from California State University Long Beach in Civil Engineering and is a registered Professional Engineer in the State of California. He has been with the Department since 2010 and has served in various management roles including Engineering Manager and Electric Field Manager. He has been involved in the electric utility industry for 27 years.

#### **Board of Public Utilities**

The Board, created by Article XII, Section 1201 of the City Charter, currently consists of nine members appointed by the City Council. As set forth in said Article XII, the Board, among other things, has the power and obligation to: (1) consider the annual budget for the Department during the process of its preparation and make recommendations with respect thereto to the City Council and the City Manager; (2) within the limits of the budget of the Department, authorize and award bids for the purchase of equipment, materials or supplies, exceeding the sum of \$50,000. and authorize the acquisition, construction, improvement, extension, enlargement, diminution or curtailment of all or any part of any public utility system, and no such purchase, acquisition, construction, improvement, extension, enlargement, diminution or curtailment may be made without such authorization; (3) within the limits of the budget of the Department, make appropriations from the contingency reserve fund for capital expenditures directly related to the appropriate utility function; (4) require of the City Manager monthly reports of receipts and expenditures of the Department, segregated as to each separate utility, and monthly statements of the general condition of the Department and its facilities; (5) establish rates for water and electric revenue producing utilities owned, controlled, or operated by the City, but subject to the approval of the City Council; (6) approve or disapprove the appointment of the Utilities General Manager, who shall be the Department head; (7) make such reports and recommendations to the City Council regarding the Department as it shall deem advisable; (8) designate its own secretary; and (9) exercise such other powers and perform such other duties as may be prescribed by ordinance not inconsistent with any of the provisions of the City Charter.

The voters in the City passed Measure MM (the "Measure") on November 2, 2004, which became fully effective upon approval of the City Council on May 17, 2005. The Measure amended the City Charter provisions and granted the authority to award bids and authorize procurement contracts to the Board. It streamlines the process for procurement approvals by eliminating the need for City Council approval, assuming funding authority exists in the Department's budget, as adopted or amended by the City Council. Contracts that are subject to the Measure are public works, goods, and non-professional and professional services. Contracts related to property acquisitions/dispositions, power and transmission and other negotiated agreements are not affected by the Measure, and remain subject to prior approval requirements established by the City Council.

The present members of the Board and their respective terms of appointment are:

Jo Lynne Russo-Pereyra – Chair of the Board, appointed to the Board in 2017, current term expires March 1, 2021. Ms. Russo-Pereyra has over 19 years' experience in the water industry and has served as an Assistant General Manager for a local water district.

David R. Austin – Vice Chair of the Board, appointed to the Board in 2013, current term expires March 1, 2021. Mr. Austin is retired from the City's Fire Department.

David M. Crohn – Appointed to the Board in 2016, current term expires March 1, 2020. Mr. Crohn is an Associate Professor in the Department of Environmental Sciences at a local university.

Jeanette Hernandez – Appointed to the Board in 2018, current term expires March 1, 2022. Ms. Hernandez is a legal assistant at a local county court.

Jennifer C. O'Farrell – Appointed to the Board in 2015, current term expires March 1, 2023. Ms. O'Farrell is an Executive Director for a non-profit organization of the Inland Empire.

Gildardo Oceguera – Appointed to the Board in 2017, current term expires March 1, 2021. Mr. Oceguera is a retired high school principal with prior experience as a teacher and high school and community college counselor.

Elizabeth E. Sanchez-Monville – Appointed to the Board in 2016, current term expires March 1, 2022. Ms. Sanchez-Monville has over 17 years' experience in government, where she has led advocacy efforts for publicly-owned utilities in California.

Andrew C. Walcker – Appointed to the Board in 2013, current term expires March 1, 2021. Mr. Walcker is a Principal of a local consulting company.

There is also one vacancy on the Board. Kevin D. Foust was appointed to the Board in 2016, and resigned effective February 5, 2019. The City Council is in the process of filling this vacancy.

The Department's administrative offices are located at 3750 University Avenue, 3rd Floor, Riverside, California 92501.

# **Employment Matters**

**Employee Relations.** As of July 1, 2018, 159 City employees were assigned specifically to the Water System. Certain functions supporting Water System operations, including meter reading, customer billing and collections, are performed by the staff of the electric division of the Department. Substantially all the non-administrative City personnel assigned to the Water System are represented by the International Brotherhood of Electrical Workers ("**IBEW**"). The City and IBEW are parties to a Memorandum of Understanding that expires on September 30, 2021. Portions of the administrative staff are represented by the Service Employees International Union ("**SEIU**"). The City and the SEIU are parties to a Memorandum of Understanding that expires on June 30, 2020. While not under a memorandum of understanding, all unrepresented employees have compensation and benefit packages approved by the City Council. On December 13, 2016, the City Council approved changes for unrepresented employees through January 2021.

The Water System has faced no strikes or other work stoppages within the last 10 years, and the City does not anticipate any in the near future.

**Employee Retirement Systems.** Retirement benefits to City employees, including those assigned to the Water System, are provided through the City's participation in the Public Employees Retirement System ("CalPERS") of California, an agency, multiple-employer, public employee retirement system that acts as a common investment and administrative agency for participating public entities within the State of California. CalPERS issues a separate, publicly available financial report that includes financial statements and required supplemental information of participating public entities within the State of California. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office, Lincoln Plaza Complex, 400 Q Street, Sacramento, California 95811 or at www.calpers.ca.gov. This Internet address is included for reference only, and the information on this Internet site is not a part of this Official Statement and is not incorporated by reference into this Official Statement. No representation is

made in this Official Statement as to the accuracy or adequacy of the information contained on this Internet site.

The City has contributed at the actuarially determined rate provided by CalPERS' actuaries. Participants are required to contribute 8% of their annual covered salary. The City has a multiple tier retirement plan with benefits varying by plan. All permanent full-time and selected part-time employees are eligible for participation in CalPERS. Benefits vest after five years of service and are determined by a formula that considers the employee's age, years of service and salary. All the bargaining units included in the Miscellaneous CalPERS Plan, including Management, SEIU, and IBEW employees of the Water System and the City's electric utility ("Electric System"), agreed to change the calculation of the CalPERS retirement benefit for new employees from utilizing the highest year of salary to the average of the highest three years of salary, which addressed concerns associated with salary increases in the year immediately prior to retirement. This change was effective for employees hired on or after December 9, 2011.

The California Public Employees' Pension Reform Act of 2012 ("**PEPRA**") enacted statewide pension reforms effective January 1, 2013, which the City has implemented. Employees hired after January 1, 2013, may retire at age 62 and receive 2.0% of their highest salary for each year of service completed. The formula is adjusted to encourage employees to retire at later ages, with a 2.5% cap at age 67. The average highest three years of salary continue to be used to calculate the retirement benefit under the new plan. CalPERS also provides death and disability benefits. These benefit provisions and all other requirements are established by State statute and City ordinance.

Under the current plan, the City pays the employees' contribution to CalPERS for employees hired on or before specific dates as follows:

#### 1st Tier -

- o The retirement formula is 2.7% at age 55 for unrepresented employees hired before October 19, 2011. Effective January 1, 2018, the employees were required to pay 2% of the employee contribution of their pensionable income, with the City contributing the other 6%. Effective January 1, 2019, employees are required to pay an additional portion of their pensionable income. This portion is a three-year increase of 2% (2019), 2% (2020) and 2% (2021). By 2021, employees will be contributing the entire 8% of their pensionable income.
- The retirement formula is 2.7% at age 55 for SEIU employees hired before June 7, 2011. The employees were required to pay 6% of their pensionable income with the City contributing the other 2%. Effective January 1, 2019, employees are required to pay an additional portion of their pensionable income. This portion is a two-year increase of 1% (2019) and 1% (2020). By 2020, employees will be contributing the entire 8% of their pensionable income.
- October 19, 2011. Effective November 1, 2017 employees contributed 2% of their total pensionable income with the City paying the remaining 6%. Effective November 1, 2018, employees are required to pay an additional portion of their pensionable income. This portion is a three-year increase of 2% (2018), 2% (2019) and 2% (2020). By 2020, employees will be contributing the entire 8% of their pensionable income.

- 2nd Tier The retirement formula is 2.7% at age 55, and:
  - o SEIU employees hired on or after June 7, 2011 pay their share (8%) of contributions.
  - All other Miscellaneous Plan employees hired on or after October 19, 2011 pay their share (8%) of contributions.
- 3rd Tier The retirement formula is 2% at age 62 for new members hired on or after January 1, 2013 and the employee must pay the employee share ranging from 7% to 8% based on bargaining group classification. Classic members (CalPERS members prior to December 31, 2012) hired on or after January 1, 2013 may be placed in a different tier.

PEPRA also established a cap on the amount of compensation that can be used to calculate the retirement benefit for employees hired on or after January 1, 2013, which limits the benefit to 120% of the Social Security wage index limit for 2017 of \$142,530 for employees not covered by Social Security and \$118,775 for employees participating in Social Security. This cap will be adjusted annually by the Consumer Price Index for All Urban Consumers. PEPRA also prevents employers from offering defined benefit plans for compensation in excess of the cap, but does allow for contributions to a defined contribution plan for compensation in excess of the cap. PEPRA specifies that employees will not have a vested right to any employer contributions to defined contribution plans related to this provision. The City has not made any enhancements to the compensation package for employees hired on or after January 1, 2013, with compensation exceeding the cap.

CalPERS Discount Rate Adjustment. On March 14, 2012, the CalPERS Board voted to lower the CalPERS' rate of expected price inflation and its investment rate of return (net of administrative expenses) (the "CalPERS Discount Rate") from 7.75% to 7.5%. On November 17, 2015, the CalPERS Board approved a new funding risk mitigation policy to incrementally lower the CalPERS Discount Rate by establishing a mechanism whereby such rate is reduced by a minimum of 0.05% to a maximum of 0.25% in years when investment returns outperform the existing CalPERS Discount Rate by at least four percentage points. On December 21, 2016, the CalPERS Board voted to lower the CalPERS Discount Rate to 7.0% over the three years in accordance with the following schedule: 7.375% in fiscal year 2017-18, 7.25% in fiscal year 2018-19 and 7.00% in fiscal year 2019-20. The new discount rates went into effect on July 1, 2018, for the City. Lowering the CalPERS Discount Rate likely means employers that contract with CalPERS to administer their pension plans (such as the City) will see increases in their normal costs and unfunded actuarial liabilities. Active members hired after January 1, 2013, under PEPRA, will likely also see their contribution rates rise. The three-year reduction of the discount rate to 7.0% is expected to result in average employer rate increases of approximately 1-3% of normal cost as a percent of payroll for most miscellaneous retirement plans.

The Water System's total contribution to CalPERS as of June 30, 2018 and 2017 was \$3,227,000 and \$3,286,000, respectively. In addition, the Water System is obligated to pay its share of the City's pension obligation bonds, which the City issued in 2005 and of which the City refinanced a portion in May 2017 (the "**Pension Obligation Bonds**"). The Water System's total proportional share of the outstanding principal amount of the Pension Obligation Bonds was \$3,756,000 and \$4,439,000 as of June 30, 2018 and 2017, respectively. That share will amortize based on the amortization schedule of the Pension Obligation Bonds (which extends to 2027). Payments made by the Water System to fund its share of the Pension Obligation Bonds are payable as an Operating and Maintenance Expense. Citywide information concerning elements of net pension liability, contributions to CalPERS, and recent trend information may be found in

the notes to the basic financial statements in the City's Comprehensive Annual Financial Report ("CAFR") for the Fiscal Year ended June 30, 2018, which may be obtained on the City's website. See also Notes 1 and 4 to the audited financial statements of the Water System attached as APPENDIX B to this Official Statement or further discussion.

More recent information as to the actuarial status of the City's Miscellaneous Plan has been provided in CalPERS' Annual Valuation Report, dated July 2018, with respect to the City, which is the most recent actuarial valuation report available as of the date of this Official Statement. As shown in the table below, the report provides a recent history of the City's contribution rates for its Miscellaneous Plan, as determined by the annual actuarial valuation. The following table does not account for prepayments or benefit changes made in the middle of the year.

Table 1
History of City's Contribution Rate and Unfunded Liability Payment Due<sup>(1)</sup>

Fiscal <u>Year</u>	Employer <u>Normal Cost</u>	Unfunded <u>Rate</u>	Total Employer Contribution Rate	Unfunded Liability Payment Due
2007-08	11.877%	1.418%	13.295%	N/A
2008-09	11.962	2.207	14.169	N/A
2009-10	12.043	2.176	14.219	N/A
2010-11	11.987	2.520	14.507	N/A
2011-12	11.823	6.615	18.438	N/A
2012-13	11.814	6.463	18.277	N/A
2013-14	11.851	6.463	18.314	N/A
2014-15	11.554	7.440	18.994	N/A
2015-16 <sup>(2)</sup>	11.871	9.141	21.012	N/A
2016-17 <sup>(2)</sup>	12.250	10.728	22.978	N/A
2017-18 <sup>(2)</sup>	12.136	N/A	N/A	\$15,683,043
2018-19 <sup>(2)</sup>	12.314	N/A	N/A	19,422,351
2019-20 <sup>(2)</sup>	12.866	N/A	N/A	22,752,102

<sup>(1)</sup> Beginning in fiscal year 2017-18, CalPERS collects employer contributions toward the plan's unfunded liability as dollar amounts instead of the prior method of a contribution rate. This change is expected to address potential funding issues that could arise from a declining payroll or reduction in the number of active members in the plan. Funding the unfunded liability as a percentage of payroll could lead to the underfunding of the plans. Although employers will be invoiced at the beginning of each fiscal year for their unfunded liability payment, the plan's normal cost contribution will continue to be collected as a percentage of payroll.

<sup>(2)</sup> Sourced from CalPERS' Annual Valuation Report, dated July 2018. The rates reflect the effect of PEPRA enactment. PEPRA is discussed earlier in this section.

In addition, the report provides the recent history of the actuarial accrued liability, the market value of assets, funded ratio and the annual covered payroll as shown in the table below. The funded ratio is an indicator of the short-term solvency of the Miscellaneous Plan.

Table 2
City's Funding History

Valuation Date (June 30)	Accrued <u>Liability</u>	Market Value of <u>Assets (MVA)</u>	Unfunded <u>Liability</u>	Funded <u>Ratio</u>	Annual Covered <u>Payroll</u>
2007	\$ 770,088,775	\$ 847,867,117	N/A <sup>(1)</sup>	110.1%	\$102,434,585
2008	828,351,283	795,222,167	N/A <sup>(1)</sup>	96.0	110,869,947
2009	921,349,334	590,044,979	\$331,304,355	64.0	110,317,579
2010	952,499,597	660,844,061	291,655,536	69.4	106,590,492
2011	998,216,259	786,080,314	212,135,945	78.7	108,106,192
2012	1,046,199,578	766,804,452	279,395,126	73.3	110,037,157
2013	1,086,925,211	847,232,156	239,693,055	77.9	110,552,014
2014	1,180,549,024	972,056,589	208,492,435	82.3	110,534,205
2015	1,228,644,007	969,285,454	259,358,553	78.9	111,185,202
2016	1,277,998,975	949,866,377	328,132,598	74.3	113,072,729
2017	1,317,421,178	1,029,759,135	287,662,043	78.2	118,644,799

<sup>(1)</sup> Information on Unfunded Liability not available for Valuation Date of June 30, 2007 and June 30, 2008.

Other Post-Employment Benefits. The Water System contributes to two single-employer defined benefit healthcare plans: the Stipend Plan and the Implied Subsidy Plan. These plans provide other post-employment health care benefits ("OPEB") for eligible retirees and beneficiaries.

The Stipend Plan is available to eligible IBEW retirees and beneficiaries pursuant to their collective bargaining agreement. Benefit provisions for the Stipend Plan are established and amended through the memorandum of understanding with IBEW as approved by the City Council, which currently provides for the Water System to make contributions on a "" The union establishes the benefits paid to retirees, and the City is not required by law or contractual agreement to provide funding for the plan other than as specified in the memorandum of understanding, which currently provides for a contribution of \$100 per month per active IBEW employee.

The Implied Subsidy Plan allows retirees and current employees to be insured together as a group and allows a lower rate for retirees than if they were insured separately. Upon retirement, retirees pay the full amount of applicable premiums; however, they participate in the Water System's healthcare plans and, as such, an implicit subsidy exists. The Water System's contributions to the Implied Subsidy Plan are established by the City Council. The Water System is not required by law or contractual agreement to provide funding other than the pay-as-you-go amount necessary to provide current benefits to eligible retirees and beneficiaries.

Effective for the fiscal year ended June 30, 2018, the Governmental Accounting Standards Board ("GASB") issued its Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions ("OPEB"). This statement requires a net OPEB liability to now be reported on the balance sheet of the financial statements, similar to the net pension liability. GASB Statement 75 requires that most changes in the net OPEB liability be included in OPEB expense in the period of the change. For the fiscal year ended June 30, 2018,

the OPEB expense recorded for the Water System was \$262,639. The Water System's net OPEB liability as of June 30, 2018 was \$3,410,000.

Additional information regarding the City's citywide retirement plans and OPEB, including information regarding the assumptions used to determine the pension and OPEB liabilities and the funding requirements therefor, can be found in Notes 14 and 15 to the basic financial statements in the City's Comprehensive Annual Financial Report for the Fiscal Year ended June which mav be obtained the Citv's 2018. on https://www.riversideca.gov/finance/cafr/. This Internet address is included for reference only, and the information on this Internet site is not a part of this Official Statement and is not incorporated by reference into this Official Statement. No representation is made in this Official Statement as to the accuracy or adequacy of the information contained on this Internet site.

# **Investment Policy and Controls**

Unexpended revenues from the operation of the Water System, including amounts held in the Water Revenue Fund prior to expenditure as described in this Official Statement, are invested under the direction of the City Treasurer, who is charged to pursue the primary objective of safety, and, thereafter, the objectives of liquidity and yield. The City's investment portfolio is managed to provide the necessary liquidity to fund daily operations. Cash flow is continually reviewed, and the City manages 100% of its own funds.

The management and accounting functions of the City's investment portfolio are separated. The City Treasurer renders a quarterly report of investment activity to the City Manager and City Council.

The City's portfolio is currently comprised of fixed rate United States Government Agency Bonds, federal agency securities, corporate notes that are rated at least "A", certificates of deposit and money market funds, including the State of California Local Agency Investment Fund. The City entered into certain interest rate swap agreements in connection with previously issued Bonds. See "SECURITY AND SOURCES OF PAYMENT FOR THE 2019A BONDS – Subordinate Obligations."

The City's investment policy requires the investment of City funds to be made in accordance with Section 53600 et seq. of the California Government Code and the City's Investment Policy approved by the City Council on December 15, 2015. In the past, in connection with its budget-adoption process, the City Council has annually delegated authority to the City's Treasurer for responsibility over investments. See Note 2 to the audited financial statements of the Water System attached as APPENDIX B to this Official Statement and Note 3 to the City's basic financial statements in the City's Comprehensive Annual Financial Report for the Fiscal Year ended June 30, 2018, which may be obtained on the City's website at https://www.riversideca.gov/finance/cafr. This Internet address is included for reference only, and the information on this Internet site is not a part of this Official Statement and is not incorporated by reference into this Official Statement. No representation is made in this Official Statement as to the accuracy or adequacy of the information contained on this Internet site.

## THE WATER SYSTEM

#### General

The City has owned, operated and maintained the Water System since 1913. The Water System provides potable and non-potable water service to almost all residential, commercial and industrial consumers located within the incorporated area of the City. The Water System is the retail provider of water service to all consumers in the City, except for approximately 10,000 customer accounts in higher elevations of the City, whose service is provided by other water retailers.

The Water System provides service to approximately 65,640 metered customers within a service area of 74.2 square miles, of which 70.5 square miles are within the City limits. The elevation of the service area ranges from less than 700 feet to more than 1,600 feet above sea level. The population served is approximately 325,800. Presently, portions of the Water System service area are fully developed, while other portions are only sparsely developed or completely undeveloped. The City provides water service primarily to residential customers, but also to commercial and industrial customers. The City also provides irrigation water within its service area.

Currently, the City's water supply is provided almost exclusively from its groundwater sources. The City also has the ability to receive water from Western Municipal Water District ("WMWD"), which provides additional reliability and a source of emergency supply.

The following table sets forth certain general statistical information relating to the Water System for fiscal years 2013-14 through 2017-18.

Table 3
Water System General Statistics
Fiscal Years Ended June 30, 2014 Through June 30, 2018

	Fiscal Year Ended June 30,					
	<u> 2014</u>	<u>2015</u>	<u> 2016</u>	<u>2017</u>	<u> 2018</u>	
Service Connections Billed	64,829	64,871	65,094	65,428	65,640	
Annual Potable Urban Water Production(1)						
Local Groundwater Wells	25,216	22,854 <sup>(4)</sup>	21,132 <sup>(4)</sup>	22,240	24,623	
Purchases from WMWD	0	0	0	0	0	
Total	25,216	22,854	21,132	22,240	24,623	
Peak Daily Distribution <sup>(2)</sup> Average Daily Production <sup>(2)(3)</sup>	90.0 63.6	86.6 57.9	74.7 49.3	87.6 61.0	87.5 67.0	

<sup>(1)</sup> In millions of gallons at the entry point to the distribution system, includes retail, wholesale and wheeled water.

<sup>(2)</sup> In millions of gallons per day at the entry point to the distribution system, includes retail, wholesale, and wheeled water.

<sup>(3)</sup> Average Daily Production = Average Daily Distribution at the entry point to the distribution system.

<sup>(4)</sup> Decrease from prior year primarily due to decreased demand resulting from conservation in connection with the State's ongoing drought. See "- Water Supply - Drought Conditions."

# **History of the Water System**

The City commenced domestic water operation in 1913 with the purchase of three mutual water companies that then served the City. Thereafter, the City immediately began an extensive program of improving and extending the acquired systems into one common domestic water system. In 1926, the City constructed Linden Reservoir and eight miles of 42-inch diameter transmission pipeline from the City's major water resources in the San Bernardino groundwater basin to the City's distribution system.

Major expansion of the Water System began in 1960 due to the combination of the following events plus population growth and service expansion in the areas described: (1) demand in the pre-1960 service area; (2) annexation of areas by the City; (3) acquisition of three water companies serving primarily non-irrigation customers; and (4) the acquisition of four private water companies serving primarily irrigation customers.

The principal reason for the City's acquisition of the four water companies serving mainly irrigation customers was to assure that the water supply to their service areas, totaling 24 square miles, would be available for domestic, commercial and industrial purposes when those service areas were converted from agricultural to urban use.

## **Existing Facilities**

General. Major facilities in the Water System include potable and non-potable supply wells, transmission pipelines, distribution pipelines, storage reservoirs, treatment plants, pumping facilities, and pressure reducing facilities. The City maintains 56 wells for supplying domestic and irrigation water to its service area. Distribution and transmission pipelines for the Water System range in diameter from 2 to 72 inches and total approximately 1,005 miles. There are 16 storage reservoirs with a total capacity of 108.5 million gallons, or 3 days of emergency supply. Six treatment plants remove contaminants from local groundwater before the water is delivered to the distribution system, consisting of 48 granular activated carbon ("GAC") vessels to treat trichloroethylene ("TCE") and dibromochloropropane ("DBCP") and 42 ion exchange ("IX") vessels to treat perchlorate. Thirty-eight booster-pumping stations deliver water to higher elevation pressure zones. Twenty-eight pressure-reducing stations deliver water from higher to lower pressure zones.

In order to receive imported water supplies and services, the City maintains three major water system interconnections for emergency and back-up water from the Mills Filtration Plant, which is operated by the Metropolitan Water District of Southern California ("MWD"). The first interconnection is located at Alessandro Boulevard, near the Mills Filtration Plant, and provides capacity of approximately 19 million gallons ("mgd") per day to the Water System's upper pressure zones. The second interconnection is located along a multi-agency pipeline that traverses through Riverside County from Mills Filtration Plant to the City of Corona ("Mills Highline"). The City's connection is at Van Buren Boulevard and provides capacity of approximately 19 mgd to the Water System's middle pressure zones. The third interconnection is along the Mills Highline at Green Orchard Place and provides additional capacity of 6.5 mgd to the Water System's upper southern pressure zones.

Four smaller interconnections provide emergency and back-up water supply to the higherpressure zones in case of mechanical failure or electric outage at the booster pumping stations. Because the unit cost of imported water is considerably higher than producing local groundwater, the additional supply is currently used only as an emergency supply. The availability of additional imported water significantly enhances the reliability of the Water System.

The City also maintains over 8,173 fire hydrants throughout the distribution system. The Water System currently has a Class 2 rating (the second most favorable of ten classifications) assigned by the Insurance Services Office, a source of information about property/casualty insurance risk.

The following table sets forth statistical information relating to the facilities of the Water System for the periods shown.

Table 4
Water System Facilities

	Fiscal Year Ended June 30,				
	<u>2014</u>	2015	<u> 2016</u>	2017	<u> 2018</u>
Utility Plant (less provision for					
accumulated depreciation)(1)	\$427,017	\$445,329	\$456,494	\$454,000	\$462,496
Construction in Progress <sup>(1)</sup>	\$15,828	\$ 12,028	\$6,655	\$13,973	\$23,969 <sup>(2)</sup>
Miles of Pipeline	1,000	1,000	1,000	1,003	1,005
Number of Active Domestic Wells	54	55	56	56	56
Number of Active Reservoirs	15	15	16	16	16

<sup>(1)</sup> In thousands of dollars, rounded to the nearest thousand.

For information about planned capital improvements to the Water System, see "– Capital Improvements Program."

John W. North Water Treatment Plant (the "JWNWTP"). The JWNWTP was constructed to bring new water supplies online and eliminate the City's reliance on imported water (other than in emergency situations). This innovative project includes adaptive reuse of existing facilities, coupled with the Department's first Design-Build project. The JWNWTP cost approximately \$25.7 million, with approximately 50% of Proposition 50 grant funds from the State of California (authorized by ballot initiative in November 2002 to construct water-related infrastructure that reduces Southern California's consumption of imported water), with the remaining portion funded with the proceeds of the 2005 Bonds and 2008B Bonds. The City received a total of \$12.8 million from the State of California.

The JWNWTP began operations on September 4, 2008, which allowed the City to become water independent, except for emergency conditions. In fiscal year 2017-18, the City required neither Colorado River water nor water from California's State Water Project.

The JWNWTP enabled four existing irrigation wells (the Flume Wells) to be converted to a potable water supply. The plant is located on the site of the former Grand Terrace Pump Station, a five-acre site owned by the City within the City of Grand Terrace. The JWNWTP is a 10 mgd submerged membrane ultrafiltration plant designed to treat groundwater under the influence of surface water. In order to deliver the additional capacity to the City, the JWNWTP included a new 50 mgd pump station and the replacement of 8,500 linear feet of the 42-inch Waterman

<sup>(2)</sup> Includes approximately \$1 million for main replacement; \$2.4 million for system expansion; \$0.5 million for facilities rehabilitation; \$7.7 million for recycled water facilities; \$0.4 million for aquifer storage and recovery system; \$4.1 million for well relocation; \$2.9 million for the Seven Oaks Dam conservation projects; and \$5 million for various other projects, such as facility replacements, pipeline relocations for street improvements, transmission mains, and pump station replacements.

Transmission Pipeline downstream of the plant with new higher pressure class 48-inch diameter pipeline.

# Water Supply

**General.** The City currently obtains 100% of its potable water from water rights in its wells in the Bunker Hill Basin ("**BHB**"), Riverside North Basin ("**Riverside North Basin**") and Riverside South Basin ("**Riverside South Basin**"). All the City's sources of water are described below.

Bunker Hill Basin. The largest source of water for the City is the BHB located approximately eight miles northeast of the City. Water is collected from a total of 35 wells in the BHB and conveyed to the City through two separate transmission pipelines, the 60-inch pipeline operated by the Gage Canal Company (the "Gage Pipeline"; see "- Gage Canal Company" below) and the 42/48-inch Waterman Transmission Main. Nine of these wells are treated through one wellhead and three regional treatment plants for perchlorate and/or TCE.

Riverside North Basin and Riverside South Basin. Another source of groundwater for the City's potable system is pumped from a total of 15 wells in the Riverside North Basin and Riverside South Basin. Within the Riverside South Basin, eight wells are located in the North Orange Well Field and conveyed to the distribution system through the 60-inch North Orange transmission pipeline. Four of these wells pump through the Palmyrita Treatment Plant to remove DBCP. In the Riverside North Basin, four wells pump to the JWNWTP (see "- Existing Facilities - John W. North Water Treatment Plant"), and two wells pump directly into the 60-inch Gage Pipeline.

A source of groundwater for the City's non-potable system is pumped from a total of five irrigation wells that operate in Riverside South Basin.

<u>Colton Basin</u>. The City also has water rights in the Rialto-Colton groundwater basin ("**Colton Basin**"). The City's Johnson 4 well was equipped and began production in 2015 as a new non-potable water supply.

<u>Western Municipal Water District</u>. Imported water obtained from MWD through WMWD, a member agency of MWD and the wholesale distributor for the Riverside area, is used only for emergency purposes. In the fiscal year ended June 30, 2018, no purchases were made from WMWD.

If imported water is required in the future, the water would be treated and delivered from the Mills Filtration Plant by WMWD for purchase by the City on a wholesale basis. This water was historically used by the City only during peak summer months because of its higher cost and the availability of sufficient groundwater rights to meet the City's annual demand. With the completion of the JWNWTP (see "- Existing Facilities - John W. North Water Treatment Plant"), this source is used only for emergency supply purposes.

**Water Rights.** The City is working toward meeting the anticipated future water demands of its service area for the next 100 years by fully utilizing its existing water rights and developing new sources of supply (see "– New Sources of Supply" below for more information). If required, supplemental imported water from WMWD is available to meet peak day demands and emergency conditions.

As a result of a court decision in 1969 (the "1969 Judgment"), the City's rights to export water from the BHB were fixed at 49,542 acre-feet per year ("AFY"). An acre-foot of water is the amount of water required to cover one acre of area to a depth of one foot (one acre-foot is approximately 325,850 gallons). The administration of the 1969 Judgment and the "safe yield" determination are assigned to a "Watermaster" (as defined in the 1969 Judgment) consisting of a representative from each of WMWD and San Bernardino Valley Municipal Water District ("SBVMWD"). The natural safe yield of the BHB was determined by court order in the 1969 Judgment and is 232,100 AFY. The natural safe yield is based on a 40-year hydrologic cycle.

Presently, the City's export rights from the BHB total 55,263 AFY - this includes its export rights totaling 49,542 AFY, as described above, its ownership in several mutual water companies with rights in the BHB and new conservation (i.e., an additional annual water right) associated with increased recharge below Seven Oaks Dam. See "– New Sources of Supply – Seven Oaks Dam." The supply from this basin appears secure over the long-term and currently provides approximately two-thirds of the City's water requirements under normal conditions. The City has not exceeded its pumping rights in the past 5 years.

Rights to water in the Riverside North Basin, Riverside South Basin and Colton Basin are defined in the 1969 Judgement. Base period (1959-63) extractions from these basins for use in Riverside County were determined at a total amount of about 54,100 AFY. The City has the entitlement to a major portion of this base period extraction and can increase its production beyond the base period extraction due to conservation activities (as was accomplished with Seven Oaks Dam). Under the terms of the 1969 Judgment, SBVMWD and WMWD are obligated to replenish the Colton Basin and Riverside North Basin. The replenishment obligation is triggered if extractions exceed the "adjusted" base year extractions or the average water level in three specified wells falls below 822.04 feet above mean sea level. As of November 2017 (the most recent annual monitoring required under the 1969 Judgment), the average water level measured from the three wells was 0.24 feet above the minimum requirement. The next Western-San Bernardino Watermaster Report will be submitted to the Court in August 2019, and will include the November 2018 measurement. Should the water level be below the minimum requirement, SBVMWD will incur an obligation to provide replenishment water. These basins are considered another reliable long-term source of water to meet the City's needs because of the replenishment obligations identified in the 1969 Judgment, and actions have been taken to increase production of domestic water from the Riverside North Basin and Riverside South Basin. These basins currently supply approximately 35% of the City's water requirements under normal conditions. Over the past five fiscal years, the City has pumped an average of 27,000 AFY from the Riverside North Basin and Riverside South Basin.

**Water Production**. Water is pumped from local groundwater wells and, in emergency situations, purchased from WMWD. See the table entitled "WATER SYSTEM GENERAL STATISTICS," above.

Gage Canal Company. The City pumps water from irrigation wells into its Riverside Canal, along with direct pumping from the Olivewood wells, to transmit irrigation water to the Gage Canal Company. In exchange, the City receives potable water produced by Gage Canal Company from the BHB (see "- General - Bunker Hill Basin" above) under an agreement with the Gage Canal Company. The City currently owns 60% of the shares of Gage Canal Company and holds 3 of 11 seats on the board of directors. The City has the right to terminate the agreement upon notice of the agreement's breach by Gage Canal Company and failure of Gage Canal Company to correct that breach within ten days. The City, upon notice, may also cancel the

agreement if Gage Canal Company engages in an activity or enterprise detrimental to, contrary to or in conflict with its performance obligations under the agreement.

**Drought Conditions.** California is recovering from six years of drought (2011- 2017), resulting in severe impacts to California's water supplies and its ability to meet all the demands for water in the State. Beginning on January 17, 2014 the Governor issued a number of executive orders regarding a drought state of emergency. In response to these orders, the State Water Resources Control Board ("**SWRCB**") issued and revised emergency regulations mandating water conservation efforts by the City and other water agencies throughout the State.

From June 2015 through February 2016, the City was required to conserve 28% of its water usage (measured in terms of residential water usage, gallons per capita per day as compared to its usage in 2013). In February 2016, the SWRCB made changes to the regulation such that the City's conservation standard (goal) was modified from 28% to 25%.

On May 9, 2016, Governor Brown issued Executive Order B-37-16, which called for extending the emergency regulations through January 2017 and authorizing the SWRCB to make further changes based upon lessons learned from the drought response to date. The SWRCB revised the mandatory emergency water conservation regulations at its May 18, 2016 meeting. The revised regulations allow water supply agencies to review their own supply and demand under drought conditions and certify that they have adequate supply to adopt a conservation standard equal to any projected shortfall. Based on the City's water supplies exceeding projected water demands for the next three years, assuming extended drought conditions, the City Council self-certified to a zero conservation standard in July 2016.

In April 2017, Governor Brown issued an Executive Order that lifted his January 2014 drought declaration for most of the state and replaced it with a long-term plan to better prepare the state for future droughts. The order included establishing a framework for efficient water use that reflects the state's diverse climate, landscape and population growth. In April 2017, five state agencies (State Water Resources Control Board, Department of Water Resources, Energy Commission, Public Utilities Commission, and Department of Food and Agriculture) published a framework document that was used to formulate the water conservation legislation.

In July 2014, in response to the drought conditions, the City Council implemented Stage Two (Minimum Water Shortage) under Section 14.22.040 of the Water Conservation Ordinance, limiting all outdoor irrigation to no more than four days per week between the hours of 6:00 p.m. and 10:00 a.m. In June 2015, the City Council adopted a new ordinance that limited outdoor irrigation to no more than three days a week for April through October and no more than two days a week for November through March. In June 2016, the City adopted a resolution declaring Stage One of the Water Conservation Ordinance, indicating normal water supply conditions, in light of the City's self-certification to the State of a conservation standard of zero. Stage One eliminates mandatory outdoor watering restrictions and encourages customers to use water efficiently at their home and/or business, which includes watering vegetation only between the hours of 6:00 pm and 10:00 am. The use of recycled water, gray water, drip irrigation or micro-spray irrigation is exempt from this recommendation. The City Council also adopted an ordinance updating Chapter 14.22 of the Riverside Municipal Code to address the State's extended emergency drought regulations.

The City's groundwater basins have significant buffering capacity for drought conditions. However, if the most recent drought were to have continued, the City would expect diminished groundwater extraction capability. In the short-term (one to five years), sufficient groundwater

supplies exist to meet reduced demands. In the future, if a drought were to continue a decade or more, recharge from imported or surface water, or, alternatively, an increased reliance on imported water, would be required to mitigate the depleted groundwater supplies. As noted above, the unit cost of imported water is considerably higher than producing local groundwater. Local and regional planning efforts are ongoing to address these scenarios.

For information on the impact of drought conditions on the finances of the Water System, see "CERTAIN FINANCIAL INFORMATION – Summary of Operations."

Sustainable Groundwater Management Act. On September 16, 2014, Governor Brown signed Assembly Bill No. 1739 and Senate Bill Nos. 1168 and 1319 (collectively, the Sustainable Groundwater Management Act, or "SGMA") into law. The SGMA constitutes a legislative effort to regulate groundwater on a statewide basis. At its core, the SGMA added Part 2.74 to Division 6 of the California Water Code ("Part 2.74"), under which the California Department of Water Resources ("DWR") was required to designate groundwater basins in the State as high, medium, low or very low priority for purposes of groundwater management by January 31, 2015. Part 2.74 also provides that by January 31, 2017, local groundwater producers must establish or designate an entity (referred to as a groundwater sustainability agency, or "GSA"), subject to DWR's approval, to manage each high and medium priority groundwater basin. Each GSA is tasked with submitting a groundwater sustainability plan for DWR's approval by January 31, 2020. Alternatively, groundwater producers can submit a groundwater management plan under Part 2.75 of Division 6 of the California Water Code or an analysis for DWR's review demonstrating that a groundwater basin has operated within its sustainable yield for at least 10 years. Such alternative plan must be submitted by January 31, 2017, and updated every five years thereafter.

Water Code Section 10720.8(a) ("**Section 10720.8(a**)") specifically provides that Part 2.74 is inapplicable to certain adjudicated areas ("**Listed Basins**") or a local agency that conforms to the requirements of an adjudication of water rights for one of those areas; provided that if an adjudication action has determined the rights to extract groundwater for only a portion of a Listed Basin, Section 10720.8(a) applies only within the area for which the adjudication action has determined those rights. The Listed Basins include the basins in which the City has water rights: the San Bernardino Basin Area (which includes the Bunker Hill Basin), Riverside Basin (which includes the Riverside North Basin and Riverside South Basin) and Colton-Rialto Basin (referred to as the Colton Basin in this Official Statement).

Section 10720.8(a) requires the watermaster or a local agency within a Listed Basin (i) by April 1, 2016, to submit to DWR a copy of a governing final judgment, or other judicial order or decree, and any amendments entered before April 1, 2016; (ii) within 90 days of entry by a court, submit to DWR a copy of any amendment made and entered by the court to the governing final judgment or other judicial order or decree on or after April 1, 2016; and (iii) by April 1, 2016, and annually thereafter, submit to DWR a report containing certain prescribed information to the extent available for the portion of the Listed Basin subject to the adjudication.

As a result of the exemption provided by Section 10720.8(a), the City does not expect its groundwater extraction rights or the cost to produce groundwater will be affected by the enactment of the SGMA.

## **New Sources of Supply**

**General**. The City is actively developing and securing additional water supplies to meet projected increased demands. Growth in the City is still anticipated, and certain parts of this

growth area are served by special districts and other water suppliers. Completion of the JWNWTP permitted the City to reactivate four wells and increase water production from the Riverside North Basin.

**Recycled Water**. Since 2007, the Water System has been developing a recycled water program. Revenues from the sale of recycled water are included within the calculation of Gross Operating Revenues, and expenses are included within Operating and Maintenance Expenses.

In May 2007, the City submitted an application to the SWRCB to divert up to 41,000 AFY of recycled water from the Riverside Regional Water Quality Control Plant ("**RWQCP**"), a wastewater treatment plant. On May 20, 2008, SWRCB issued its Final Order Conditionally Approving Wastewater Change Petition, which provided for a gross allocation of the requested amount of recycled water, conditioned upon a minimum discharge into the Santa Ana River of 25,000 AFY. Per the City's 2015 Urban Water Management Plan (a 5-year plan which is scheduled to be updated in 2020), approximately 6,430 AFY is available for reuse, but that amount is expected to grow over time with additional influent to RWQCP.

The City developed a Recycled Water Master Plan and supporting programmatic environmental impact report, both of which have been adopted by the City Council. In February 2008, the Board gave conceptual approval to a facilities plan that outlines specific infrastructure requirements to begin significant expansion of recycled water projects within the City's service territory. Included in the plan are large diameter pipelines to transfer recycled water from the City's RWQCP to selected areas within the Water System's service area for municipal service. The projects, referred to as the Jackson Street and Arlington Avenue Recycled Water Pipeline Projects, would provide up to an estimated 3,370 AFY and 1,600 AFY, respectively, of recycled water (820 AFY and 1,600 AFY of direct potable offset, respectively) and are described below.

Jackson Street Recycled Water Pipeline Project. In August 2018, the City completed construction of the first phase of approximately 3.5 miles of recycled water transmission and distribution pipelines from Van Buren Boulevard to Cleveland Avenue, a recycled water pump station, and associated upgrades to the recycled water pumping plant at the City's wastewater treatment plant. The first phase extends from the intersection of Van Buren Boulevard and Jackson Street to Don Derr Park on Monroe Avenue. The second phase will continue from Don Derr Park up to the intersection of Cleveland Avenue and Jackson Street. The second phase has an estimated cost of \$9.6 million which is currently unfunded, and is not anticipated to be scheduled for construction within the next four years. This project will introduce highly treated recycled water at the Mockingbird Reservoir for direct potable reuse (DPR) when the regulatory framework is established in the future to permit such usage.

This project will provide over 820 AFY of direct irrigation use for potential recycled water customers along the pipeline alignment and an additional 2,550 AFY of recycled water to be exchanged with WMWD for a total of 3,370 AFY. The Jackson Street Recycled Water Pipeline Project has a total estimated cost of \$21 million, which is anticipated to be financed using a combination of available funding including a grant of \$1 million, cash reserves and future bond funds.

Arlington Avenue Recycled Water Pipeline Project. The City plans to augment recycled water use by constructing an additional 3 miles of recycled water transmission and distribution pipelines within and south of Arlington Avenue just west of Van Buren Boulevard. The additional piping will provide an additional 1,600 AFY of recycled water

for direct irrigation use for potential recycled water customers along the pipeline alignment. This project has an estimated cost of \$6.4 million, and is currently unfunded.

Seven Oaks Dam. In 1999, the U.S. Army Corps of Engineers ("USACE") completed construction of the Seven Oaks Dam, east of Mentone, California. Although the primary purpose of the dam is to provide flood protection along the main stem of the Santa Ana River, the City and other water purveyors provided funding during construction for enhancements to the dam's abutments and blanket drain to allow the dam to be used for seasonal water storage. The dam is operated by local flood control agencies in accordance with the USACE operating instructions. Presently, all of the storage space (148,600 acre-feet) behind Seven Oaks Dam is allocated to flood control purposes. The basic plan of operation is to store flood runoff until the reservoir elevation at Prado Dam (35 miles downstream) peaks and begins to decline. At that point, flood control releases at Seven Oaks Dam are increased in accordance with the Water Control Manual ("WCM"). Under the WCM, the maximum scheduled release is 7,000 cubic feet per second and varies in a step-wise fashion depending on the elevation of the flood pools at Prado Dam and the Seven Oaks Dam. In its current form, the WCM for the Seven Oaks Dam provides some water conservation benefits by capturing floods that would have otherwise flowed out of the San Bernardino Basin Area ("SBBA"). This water is then released at controlled rates that are most often lower than pre-dam natural flood event rates. This slower release of flows also results in longer flow duration than the natural flood event. The net result is an enhanced capability for the diversion of flood runoff that used to flow out of the SBBA. Water districts, including the City, are actively negotiating with the USACE for further modification to the WCM to provide additional conservation benefits by extending the period that captured flood flows are retained behind the dam.

In April 2010, the SWRCB issued its final Decision Partially Approving Water Right Applications 31165 and 31370 submitted by SBVMWD and WMWD to capture and store storm water behind the Seven Oaks Dam. Under the terms of the permit, up to 198,000 AFY can be captured and diverted from behind the dam for groundwater recharge or direct delivery to water purveyors. Rainfall analysis over a 40-year hydrological cycle indicated that the average diversions will be approximately 11,000 AFY. The terms of the 1969 Judgment provide for approximately 24% of any such diversions to be available to the City for recharge and extraction as potable water. The City has prior agreements with WMWD and SBVMWD to facilitate this transaction. The City has adequate wells and transmission facilities to extract and deliver the expected annually available water to its service territory.

The City estimates that its share of water from the Seven Oaks Dam will reach, on average, approximately 2,800 AFY once additional recharge facilities are constructed. In 2015, the court-appointed Watermaster approved 1,719 AFY as the City's share of the new yield from this conjunctive use project as part of the annual monitoring process under the 1969 Judgment; this share was not impacted by the recently-ended drought. The Watermaster also approved a storage account of approximately 9,600 acre-feet made available to the City from conservation activities that occurred at Seven Oaks Dam from 1998-2012. The full yield from this project is anticipated to be available by 2022.

**Riverside North Aquifer Storage and Recovery Project.** The City, in conjunction with WMWD and SBVMWD, has proposed the construction of an inflatable rubber dam in the Santa Ana River. The dam will be inflated to capture lower storm flows and recharge the storm water within the riverbed and in off-channel percolation basins on property owned by the City. The dam will also be used to divert up to 100 cubic feet per second to the Riverside Canal. The recharge that occurs behind the rubber dam will help sustain groundwater supplies for the City's nearby

Flume wells. Peak storm flows will not be captured or reduced. On average, the project is projected to yield approximately 3,250 AFY of additional surface water recharge in the Riverside Basin. The project is being led by SBVMWD and is currently in the planning phase.

**Water Use Efficiency**. Although California faces long-term water supply challenges, the City believes it is well positioned to satisfy its water supply requirements. The City is working to meet future challenges by continuing to educate customers on responsible water use practices, obtaining new water resources, and participating in future water supply projects.

The City has completed a Water Use Efficiency Master Plan and a Recycled Water Master Facilities Plan. Plumbing codes adopted by the City address retrofit of indoor plumbing fixtures upon issuance of building permits. To promote conservation for new development, the City has implemented a "green-builder program" that provides incentives for ultra-high efficiency landscaping and indoor plumbing fixtures. The City has implemented a Water-Efficient Landscaping Ordinance, as well as a new Water Use Efficiency Ordinance in addition to the existing municipal code restrictions on wasting water. In partnership with WMWD, the City's Planning and Utility Department helped develop new water efficient landscape design guidelines to assist new development.

On November 10, 2009, the Governor signed SBX7-7, which requires the State of California to achieve a (i) 10% reduction in urban per capita water use by December 31, 2015, and (ii) 20% reduction in urban per capita water use by December 31, 2020. Additionally, in May 31, 2018, the Governor signed long-term water-use efficiency bills AB 1668 and SB 606 into law to provide standards for indoor residential water use of 55 gallons per capita per day ("**gpcd**") until 2025, 52.5 gpcd from 2025 to 2030, and 50 gpcd beginning in 2030.

The City established its urban water use targets for 2015 and 2020, respectively, in accordance with the above law and bills. The 2015 and 2020 urban water use targets for the Water System's service area were recalculated in the 2015 Urban Water Management Plan to reflect the use of DWR Population Tool. They are 239 gpcd and 213 gpcd, respectively. The City intends to meet the conservation requirements of SBX7-7, AB 1668, and SB 606 through increased use of recycled water and implementation of additional conservation measures.

In 2015, the annual daily per capita water use in the Water System's service area was 180 gpcd, which is well below the City's 2015 and 2020 conservation targets. The Water System's total potable water demand dropped by about 10,000 acre-feet in 2015 over the previous year due to the Governor's mandatory restrictions on outdoor watering and other drought conservation measures. See "— Water Supply — Drought Conditions" and "—Customers and Water Sales."

**Education**. The City continues to offer customers a wide variety of water conservation programs that help reduce their water usage and utility costs, and help the City meet State mandates and be more sustainable. These programs provide rebates for residents and businesses to help them save money by conserving water. In an effort to streamline and automate the rebate process, the City formed a partnership with MWD to administer and process rebates for high-efficiency toilets, clothes washers, irrigation controllers and many other water-saving devices.

The City goes beyond promoting sustainability; it puts this idea into practice with innovative conservation programs that lead to real water savings and the development of industry best practices. One program, called Smart Irrigation Program (SIP), provides participants with

irrigation audits, smart irrigation controllers, and high-efficiency sprinkler nozzle retrofit installations at little to no cost.

In addition, the City created the "Less Water, More Color" marketing campaign to promote efficient water use and management for residents and businesses. The "Less Water, More Color" campaign provides resources to explore water rebates, information on water quality, water efficiency tips and resources to assist individuals to create a water-efficient property.

To further provide comprehensive resources and guidance as to how to implement water efficiency practices at residents and businesses, the City created the Street Park Turf Conversion and Demonstration Garden at the Janet Goeske Center. The Demonstration Garden allows residents and businesses to interact with water conservation materials and techniques that conserve water, elevate customer awareness, increase incentive program participation, provide educational opportunities and demonstrate water conservation best practices.

At the Janet Goeske Center, the City has partnered with local assets such as Riverside Corona Resources Conservation District to offer a free series of training classes around the "Less Water, More Color" campaign. The classes will assist residents and businesses to learn how to manage their soil, program their irrigation controller properly, troubleshoot their irrigation system, convert traditional irrigation to drip and to remove and replace their lawn with low water use plants.

The City also has the Riverside Public Utilities School Education Program which is designed to teach science concepts related to water and conservation. The Water Education Program is offered to fifth-grade classrooms in the City's Public Utilities service territory. The class content is aligned with the California Next Generation Science Standards to keep current with trends in science education and to increase the emphasis on environmental literacy. The objectives of the program focus on water conservation, as well as the promotion of Riverside Public Utilities as a unique community asset.

# **Projected Additional Water Supply**

The following table shows the expected future water supply projects or programs to the Water System through 2040, as set forth in the Water System's Final 2015 Urban Water Management Plan, which was adopted by the City Council on June 28, 2016.

Table 5
Expected Future Additional Water Supply Projects or Programs

	<u>Planned</u>	Expected Increase
	<u>Implementation</u>	in Water Supply
Name of Future Projects or Programs	Year	(AFY)
Seven Oaks Dam Conservation Project Enhanced Phase II	2022	1,000
Riverside North Aquifer Storage and Recovery	2025	2,000
Jackson Street and Arlington Avenue Pipelines	2025	4,970
Recycled Water Regional Concept Pipeline	2020	1,200
Bunker Hill Basin (BHB) Groundwater Banking	2025	2,000
Bunker Hill Basin Active Recharge Project	2025	1,500
Stormwater Recharge at Columbia, Marlborough, and Kansas Detention Basins	2025	1,500
Box Spring Local Stream Recharge and Direct Use	2030	2,800
Total		16 970

The following table shows the anticipated water supplies available to the City through 2040:

Table 6
Actual and Planned Supplies
(In Acre-Feet)

Water Supply	Additional Details on Water Supply	Actual 2015 <sup>(1)</sup>	2020	2025	2030	2035	2040
Groundwater	Bunker Hill	53.793	55.263	55,263	55,263	55,263	55,263
Groundwater	Banking BH Conjunctive Use	0	0	2,000	2,000	2,000	2,000
Groundwater	Seven Oaks Dam Phase II (Enhanced)	0	1,000	1,000	1,000	1,000	1,000
Groundwater	BH Active Recharge 2025 `	0	0	1,500	1,500	1,500	1,500
Groundwater	Riverside North	6,357	10,902	10,902	10,902	10,902	10,902
Groundwater	RNASR <sup>(3)</sup>	0	2,000	2,000	2,000	2,000	2,000
Groundwater	Riverside South	13,571	16,880	16,880	16,880	16,880	16,880
Groundwater	Box Springs	0	0	0	2,800	2,800	2,800
Groundwater	Columbia, Etc.	0	0	1,500	1,500	1,500	1,500
	Stormwater						
Groundwater	Rialto-Colton	1,205	2,728	2,728	2,728	2,728	2,728
Recycled water	RWQCP	200	6,430	6,430	6,430	6,430	6,430
Purchased or							
Imported Water <sup>(2)</sup>	From WMWD	0	21,700	21,700	21,700	21,700	21,700
To	tal	<u>75,126</u>	116,903	121,903	124,703	124,703	124,703

<sup>(1)</sup> Actual 2015 amounts reflect calendar year totals of available water supply.

## **Water Quality**

General. The City operates its water system under a permit granted by the SWRCB Division of Drinking Water ("DDW"). It should be noted that on July 1, 2014, the Drinking Water Program moved from California Department of Public Health ("CDPH") to the SWRCB. The City complies with all federal and state regulatory requirements and runs its system in accordance with accepted water utility industry practices where it uses a variety of approved treatment techniques to treat its water for public consumption. The City monitors water quality by taking numerous water samples at various locations including production wells, treatment plants (preand post-treatment), transmission pipelines, compliance points and numerous critical locations throughout the distribution system. The City collects an average of 18,000 samples throughout its water system annually. All water samples are tested by an independent, state certified laboratory in accordance with all state and federal guidelines.

The concentration of any detected natural or man-made contaminant above the DDW's detection limits for reporting is conveyed to all the City's customers via U.S. mail annually in a formal Water Quality Annual Report. The report is also posted on the City's website. The results of the City's water quality compliance testing are electronically transmitted to the DDW by the City's independent State certified laboratory, which is available to county, state, and federal regulatory agencies. The City has consistently surpassed all state and federal public health standards for water quality.

**Existing Contamination**. Portions of the City's groundwater aquifers are contaminated by anthropogenic chemicals, which include TCE, perchlorate, and DBCP. To contain and treat these contaminants, several wells and regional treatment facilities have been constructed. As described in "-Water Quality Settlements" below, Lockheed Martin Corporation ("**Lockheed Martin**") has constructed three regional GAC facilities (Tippecanoe, Sunnyside, and Raub) to

<sup>(2)</sup> Imported water from WMWD is shown as a supply available to the City. The City intends to use this supply only if needed.

<sup>(3) &</sup>quot;RNASR" means Riverside North Aquifer Storage and Recovery Project.

treat TCE at nine of the City wells. In addition, Lockheed Martin has also constructed two individual IX treatment facilities (Gage 46-1 and Gage 66-1) and three regional facilities (Tippecanoe, Sunnyside, and Raub) for removal of perchlorate from ten of the City's wells. The Gage 66-1 wellhead IX treatment facility is no longer in use. The Gage 66-1 well is now treated at the Sunnyside treatment facility along with Gage 51-1.

Dow Chemical Company, Shell Oil Company, Shell Chemical Company, Occidental Chemical Company, Best Fertilizer Company and Occidental Petroleum Corporation (collectively, the "**DBCP Defendants**") funded the construction of two regional GAC plants (Palmyrita and Garner) to treat DBCP at six of the City wells. However, effective April 15, 2009, the Garner regional GAC plant has been decommissioned since one of the two wells no longer contains DBCP and the other well has been abandoned due to decreasing production. See "– Water Quality Settlements" below for discussions on operational costs funded by other parties.

**Regulatory Outlook.** In 2011, the United States Environmental Protection Agency ("USEPA") announced plans to establish a federal drinking water standard for perchlorate. The timetable for completion of a federal Maximum Contaminant Level ("MCL") for perchlorate is unknown. Presently USEPA is requesting peer review of its draft Biologically Based Dose-Response Model to develop a perchlorate MCL goal. Once an MCL goal is established the USEPA will began the process of developing an MCL. The State of California MCL for perchlorate is 6 parts per billion ("ppb"). The MCL may be considered for possible revision as a result of the California Environmental Protection Agency's 2015 reduction in the perchlorate Public Health Goal from 6 ppb to 1 ppb. In addition, the DDW is currently evaluating lowering the perchlorate detection limit for reporting purposes from 4 ppb to as low as 0.5 ppb.

In December 2016, the USEPA completed its third review of existing National Primary Drinking Water Regulations ("NPDWR") (i.e., the Six-Year Review 3). The USEPA determined that 68 of the 76 NPDWR remain appropriate (i.e., do not need to be revised) and that eight NPDWRs are candidates for regulatory revision. These eight NPDWRs are included in the Stage 1 and the Stage 2 Disinfectants and Disinfection Byproducts Rules, the Surface Water Treatment Rule, the Interim Enhanced Surface Water Treatment Rule and the Long Term 1 Enhanced Surface Water Treatment Rule. The eight NPDWRs are chlorite, Cryptosporidium, Giardia lamblia, haloacetic acids (HAA5), heterotrophic bacteria, Legionella, total trihalomethanes (TTHM) and viruses.

On December 14, 2017, the State Water Resources Control Board adopted an MCL for 1,2,3-Trichloropropane ("1,2,3-TCP") of 0.000005 mg/L or (5 parts per trillion (ppt)). Initial sampling began January 1, 2018, and will be completed by December 31, 2018. To date six of the City's potable wells show detection of 1,2,3-TCP and exceed the MCL. These wells extract water from the same aquifers that are contaminated by the anthropogenic chemicals noted in the preceding section and are currently being treated by existing GAC treatment facilities.

# **Water Quality Settlements**

The City has reached agreement with several parties relating to groundwater basin contamination. The scope of the various agreements is summarized below.

**Lockheed Martin Corporation Settlement.** On November 10, 1998, the City entered into an agreement with Lockheed Martin to address contamination of certain City wells by TCE. This contamination was caused by the Crafton-Redlands plume, a plume of TCE that is situated in the groundwater in the BHB of San Bernardino County, California. Pursuant to the agreement,

Lockheed Martin agreed to design and construct certain new components for the City's water system to address the contamination problem. Specifically, Lockheed Martin designed, purchased, constructed and installed water treatment systems in the City's Gage and Raub well fields to maintain water quality. The Gage and Raub well fields consist of approximately 24 groundwater extraction wells and associated equipment owned by the City in the BHB, of which nine wells currently are being treated. Lockheed Martin funded the design and construction of pipelines to transport water from supply wells in the North Orange area to the Linden-Evans reservoirs, as well as other costs associated with these projects. Construction of the majority of the treatment facilities was completed in fiscal year 2003-04. Lockheed Martin has funded approximately \$16.5 million of the costs to construct various treatment facilities.

The City has also detected perchlorate in the Gage and Raub well fields. While Lockheed Martin has not admitted liability for the presence of perchlorate in the City's wells, Lockheed Martin has agreed to pay for the design, construction, installation, rental and permitting, and to reimburse the City for its operation and maintenance costs associated with perchlorate treatment facilities for the Gage and Raub well fields, under an agreement between the City and Lockheed Martin dated October 29, 2002 (the "Interim Perchlorate Agreement"). The Interim Perchlorate Agreement was amended on November 25, 2003, February 22, 2005, and May 31, 2007, with each amendment increasing the number of wells from an original four wells to nine wells now being treated for perchlorate at Lockheed Martin's expense.

In addition, the City has detected perchlorate in the Garner and Cooley Well Tracts and Stiles and Scheuer Wells in north San Bernardino and are treating them via blending with other sources. The possibility of a treatment plant at this location is being explored given the possibility that the perchlorate MCL may be lowered and the City could not meet the new perchlorate standard utilizing its blending capacity.

The majority of the operating costs for the TCE and perchlorate treatment facilities is paid directly by Lockheed Martin, including the GAC and IX media (i.e., filtration) removal and replacement costs and major maintenance costs. However, certain operating costs are reimbursed by Lockheed Martin directly to the City. For fiscal year 2017-18, the amount of operating costs (City labor, power, lab analyses, and associated expenses) reimbursed by Lockheed Martin was \$1.0 million.

**DBCP Settlement.** In May 2001, the City settled a lawsuit it had brought against certain manufacturers and distributors of DBCP, a pesticide that was banned in California in the mid-1970s that was detected in certain City-owned potable water wells. The forty-year settlement agreement with the DBCP Defendants provides for the DBCP Defendants to compensate the City for the costs of constructing, installing, maintaining, testing and operating GAC treatment facilities to remove DBCP from certain City wells. The settlement agreement is expected to cover the majority of such treatment costs and will help the City maintain a potable water supply that does not exceed federal and state limits for DBCP.

Construction of the existing treatment facilities was completed in fiscal year 2002-03. The construction cost funded by the DBCP Defendants was approximately \$4 million. For fiscal year 2017-18, the amount of operating costs reimbursed by the DBCP Defendants relating to these existing treatment facilities was \$0.6 million.

**MTBE Settlement.** In March 2008, the City settled a lawsuit it brought against certain manufacturers and distributors of methyl tertiary butyl ether ("**MTBE**") and tertiary butyl alcohol ("**TBA**"), which were used as either octane enhancers and/or additive to gasoline by certain

manufacturers and refiners of gasoline. The thirty-year settlement agreement, reached with such parties and related entities as BP America, Chevron, ConocoPhillips, Texaco, Shell, Marathon, Valero, CITGO, Sunoco, Hess, Flint Hills and Tesoro ("MTBE Defendants"), provides for the MTBE Defendants to compensate the City for the costs of constructing, installing, maintaining, testing and operating treatment facilities to remove MTBE from certain City wells, with such treatment obligation triggered by detections of levels of MTBE in City water that exceed federal and state limits for MTBE. To date, MTBE levels have not been detected exceeding federal and state limits. The settlement agreement is expected to cover the majority of any future treatment costs and will help the City maintain a potable water supply that does not exceed federal and state limits for MTBE.

In January 2011, the City dismissed its litigation against Exxon Mobil Corporation and certain additional defendants without prejudice. Such dismissal does not prevent the City from re-filing its lawsuit should such contamination be detected in City wells.

## **Environmental Matters**

In operating the Water System, the City is subject to environmental regulation by various governmental authorities. Compliance with federal, state and local provisions, which have been enacted or adopted regulating the discharge of materials into the environment, or otherwise relating to the protection of the environment, has not had any material effect on the City's capital expenditures, earnings or competitive position. Except as disclosed under the heading "– Water Quality – Regulatory Outlook," the City is unaware of any pending environmental matters that will have a material effect on the operations or financial condition of the Water System.

**Drinking Water**. The applicable drinking water standards for the Water System are provided in the California Domestic Water Quality and Monitoring Regulations, Title 22 of the California Administrative Code. These regulations incorporate the requirements of the USEPA in conformance with the Safe Drinking Water Act (PL 93-523). The standards specify water quality sampling frequencies and location as well as maximum concentrations of chemical constituents and are continuously revised and amended.

**Recycled Water**. The City's recycled water operations are subject to regulation under Section 402 of the federal Clean Water Act, implementing regulations adopted by the USEPA, the California Water Code and regulations promulgated by the SWRCB.

The City operates its recycled water system pursuant to RWQCB Order No. R8-2013-0016 (amending Order No. R8-2009-0052, NPDES No. CA0105350), a permit that prescribes Waste Discharge and Producer/User Reclamation Requirements for the RWQCP for the discharge of tertiary treated wastewater to Reach 3 of the Santa Ana River and for the use of recycled water. See also "— New Sources of Supply" above for information about plans for an expanded recycled water system. The City also applied for a separate permit that delineates the responsibilities for producing and distributing recycled water between the Public Works Department and the Department. The new recycling permit for the Department (there is a separate one for the Public Works Department) was issued by the RWQCB in May 2013 and has no expiration date.

**Endangered Species Act.** In December 2010, the United States Fish and Wildlife Service ("**USFWS**") published a final rule (the "**Final Rule**") in the Federal Register (USFWS Docket No. FWS-R8-ES-2009-0072) that designated critical habitat for the Santa Ana sucker (Catostomus santaanae). The Final Rule designates significant portions of the Santa Ana River

mainstem from below the Seven Oaks Dam into Orange County as critical habitat. Under the Endangered Species Act of 1973, projects with a federal nexus are required to complete consultation with the USFWS prior to constructing those projects. Specifically, federal agencies (e.g., USACE) will be required to consult with USFWS prior to issuing any permits that may affect critical habitat.

The critical habitat designation has the potential to materially affect planned and proposed water supply and infrastructure projects. Accordingly, on August 23, 2011, the City, along with eleven other public agencies potentially affected by this decision, filed a lawsuit in federal court entitled *Bear Valley Mutual Water Company, et al., vs. Kenneth L. Salazar, et al.*, Case No SACV 11-01263-JVS(ANx), challenging the critical habitat designation made by USFWS. The trial court issued a ruling on October 23, 2012, upholding the critical habitat designation, which was upheld by the 9<sup>th</sup> Circuit Court of Appeals on June 25, 2015. On September 22, 2015, the City filed a joint appeal (through a petition for writ of certiorari) with the United States Supreme Court to the 9<sup>th</sup> Circuit decision. Fifteen other water and/or public agencies have joined in the appeal. In January 2016, the United States Supreme Court declined to take review of the case. The City is a member of a recently formed collaborative among a number of the agencies involved in the lawsuit - the USFWS, the California Department of Fish and Wildlife, and the USACE – and is seeking projects to improve habitat and serve as mitigation for planned projects within the Santa Ana River. The City intends to remain engaged and continue to advocate at the state and federal level for sound environmental policy.

In January 2013, the USFWS issued a final rule designating portions of the Santa Ana River as critical habitat for the southwestern willow flycatcher (Empidonax traillii extimus), a federally threatened bird species. This ruling is not anticipated to have a significant impact on water supply projects planned within the vicinity of the Santa Ana River, such as the Riverside North Aquifer Storage and Recovery Project. Additional construction time might be required to implement the appropriate environmental mitigation at a nominal cost to the project.

In fall 2014, the City partnered in a collaborative effort to begin work on establishing a Habitat Conservation Plan ("**HCP**") within the upper watershed. This effort includes 12 resource agencies within the Santa Ana River Watershed, US Fish and Wildlife Service, California Department of Fish and Wildlife, and several other governmental agencies and stakeholders. The Upper Santa Ana River HCP is focusing primarily on aquatic species within the Santa Ana River; however, upland species are also included. When completed in 2019, the HCP will include coverage for 13 agencies within the watershed. The establishment of an HCP will assist the agencies in obtaining permits for species listed within the plan, including Santa Ana sucker and southwestern willow flycatcher.

## **Customers and Water Sales**

The following table sets forth the number of metered customers and total water sold during the five fiscal years shown.

Table 7
Number of Metered Customers Billed

	Fiscal Year Ended June 30,					
	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u> 2018</u>	
Residential	58,958	58,922	59,137	59,453	59,601	
Commercial / Industrial	5,527	5,594	5,619	5,640	5,705	
Other	<u>344</u>	<u>355</u>	<u>338</u>	<u>335</u>	334	
Total - All Classes	<u>64,829</u>	<u>64,871</u>	<u>65,094</u>	<u>65,428</u>	<u>65,640</u>	

The following tables set forth the total water sold by customer class, average daily production, maximum day distribution and average daily sales per capita during the five fiscal years shown.

Table 8
Water Sold by Customer Class
(In Millions of Gallons)

<u>Fiscal Year Ended</u>		<u>Fiscal Year Ended June 30,</u>					
<u>2014</u> <u>2015</u> <u>2016</u>	<u>2014</u>	2017	<u>2018</u>				
13,040 11,539 9,819	Residential 13,040	10,637	11,643				
ustrial 7,699 7,115 5,993	Commercial/Industrial 7,699	6,496	7,161				
<u>719</u> <u>670</u> <u>572</u>	Other	<u>631</u>	<u>674</u>				
I Sales <sup>(1)</sup> 21,458 19,324 16,384	Subtotal Retail Sales <sup>(1)</sup> 21,458	17,764	19,478				
s <sup>(2)</sup> <u>151</u> <u>131</u> <u>470</u>	Wholesale Sales <sup>(2)</sup> 151	<u>1,192</u>	<u>1,104</u>				
<u>21,609</u> <u>19,455</u> <u>16,854</u>	Total <u>21,609</u>	<u> 18,956</u>	<u>20,582</u>				
r Loss <sup>(3)</sup> 8.2% 8.0% 11.1%	Estimated Water Loss <sup>(3)</sup> 8.2%	8.4%	8.8%				
ustrial $7,699$ $7,115$ $5,993$ $719$ $670$ $572$ I Sales <sup>(1)</sup> $21,458$ $19,324$ $16,384$ $s^{(2)}$ $151$ $131$ $470$ $21,609$ $19,455$ $16,854$	$ \begin{array}{lll} \mbox{Commercial/Industrial} & 7,699 \\ \mbox{Other} & \frac{719}{\mbox{Subtotal Retail Sales}^{(1)}} & 21,458 \\ \mbox{Wholesale Sales}^{(2)} & \frac{151}{\mbox{Total}} \\ \end{array} $	6,496 <u>631</u> 17,764 <u>1,192</u> <u>18,956</u>	7 19 <u>1</u> 20				

<sup>(1)</sup> Retail sales decreased by 15.2% in Fiscal Year 2015-16 from the prior year due to consumer conservation measures taken as a result of drought conditions. See "– Water Supply – Drought Conditions."

<sup>(2)</sup> Increase in wholesale sales in Fiscal Years 2016-17 and 2017-18 is due to WMWD Agreement. See "Conveyance Agreements – WMWD Agreement."

<sup>(3)</sup> Water loss is the difference between potable urban water produced and the sum of water sold through customer meters, wholesale sales and wheeled water. See "- Water Loss/Unaccounted for Water" below.

Table 9
Water Sales and Distribution

	<u>Fiscal Year Ended June 30,</u>					
	<u>2014</u>	2015	2016	2017	<u>2018</u>	
Retail Water Sales <sup>(1)(2)</sup>	<del>21,45</del> 8	<del>19,32</del> 4	<del>16,38</del> 4	<del>17,76</del> 4	19,478	
Average Daily Production <sup>(2)(3)</sup>	63.6	57.9	49.3	61.0	67.0	
Maximum Day Distribution <sup>(1)</sup>	89.5	73.9	74.7	81.2	82.8	
Average Daily Sales per Meter <sup>(4)</sup>	907	816	690	744	813	

- (1) Retail water sales to Water System's customers only. Excludes wholesale sales and wheeled water.
- (2) In millions of gallons. Decrease in fiscal year ended June 30, 2016 from prior year primarily due to decreased demand resulting from conservation in connection with the State's ongoing drought. See "– Water Supply Drought Conditions."
- (3) Average Daily Production includes retail and wholesale water.
- (4) In gallons.

Water Loss/Unaccounted for Water. Water loss (the difference between potable urban water production and the sum of water sold through customer meters, wholesale sales, and wheeled water) is impacted by timing differences, as production meters are for a specific time interval while consumption related to retail water sales is based upon meter reading and billing cycles. As shown in the table provided above entitled "Water Sold by Customer Class," water loss increased from 8.2% and 8.0% in the fiscal years ended June 30, 2014 and 2015, respectively, to 11.1% in the fiscal year ended June 30, 2016, before falling back in the last two fiscal years. The temporary increase in water loss through the transmission and distribution system is partially a result of decreased demand during the relevant time period, while the system conditions (operating pressure, etc.) remained similar to 2014. In the last two years and with the re-emergence of increasing demand, the City's water loss is stabilizing back to previous years rates.

The City remains committed to its customer meter replacement program, main replacement program, and investments in new well meters and telemetry. The City continues to make an effort to replace customer meters greater than 20 years old. In addition, authorized unmetered uses, such as firefighting (training and suppression), system flushing and other utility uses would further reduce unaccounted for water by approximately 0.25%, and are not included in the tables above. The City is committed to further reduce unaccounted for water. As the new water conservation measures under Senate Bill 606 and Assembly Bill 1668 are implemented as an outcome of Executive Order B-37-16 "Making Water Conservation a California Way of Life", the City will follow the instructions set by the water loss audit in accordance with American Water Works Association and follow the instituted performance measures rather than the traditional percentage goal.

## **Customer Concentration**

The following table identifies the category of the top ten retail customers of the Water System and their respective contributions to the Water System's annual revenues.

Table 10
Top Ten Retail Water Customers
Fiscal Year Ended June 30, 2018

Water Customer Identified by Category	Water Revenues	Percent of Total Retail Water Revenues
Local Government	\$ 1,605,879	2.75%
Local School District	791,927	1.36
Local School District	662,925	1.14
Local Government	438,120	0.75
Corporation	313,521	0.54
Local University	236,559	0.41
Local Hospital	206,508	0.35
Local University	173,680	0.30
Corporation	165,714	0.28
Local Hospital	<u>161,342</u>	0.27
Total	<u>\$ 4,756,175</u>	<u>8.15%</u>

The Water System has a diverse customer base with little exposure to customer concentration. The Water System's top ten retail customers were responsible for a combined 8.15% of total retail revenues in fiscal year 2017-18. The Water System's five largest retail customers were responsible for approximately 6.54% of revenues in fiscal year 2017-18.

# **Conveyance Agreements**

**WMWD Agreement.** On May 16, 2017, the City and WMWD executed a "2017 Cooperative Agreement For Long-Term Wheeling and Surplus Water Sales Agreement" (the "**WMWD Agreement**"), which amended and restated the terms of a "Cooperative Agreement for Water Production and Conveyance" between the City and WMWD dated April 21, 2009. Under the terms of the WMWD Agreement, the City provides to WMWD potable production and conveyance for BHB water rights controlled by WMWD to the extent that the City has capacity available. The WMWD Agreement also allows for production and conveyance of non-potable water from the Riverside South Basin through the Riverside Canal for delivery to WMWD at its Jefferson Street pump station located at the terminus of the Riverside Canal. Production and conveyance for the potable and non-potable water is coordinated on a month-ahead basis, and is interruptible by the City without notice.

Amending and restating the WMWD Agreement in 2017 provided (1) assurances to the City that deliveries to WMWD are secondary to the City's retail customers and any other existing obligation or commitment, (2) a new long-term commitment by the City to produce, treat, and convey a firm annual volume of 5,408 AFY of WMWD-acquired water for 20-years in accordance with the agreed-upon pricing structure, and (3) a new long-term commitment by the City to produce, treat, and convey a firm annual volume of 2,000 AFY of the City's export right to WMWD for 10-years in accordance with the agreed-upon pricing structure. Under the terms of the WMWD Agreement, the City expects to monetize unused and potentially expiring local water production and export rights through pre-planned and pre-executed water sales agreements. The City

estimates revenues from wheeled water over the 20-year term of up to \$83 million, and from surplus water sales over the 10-year term of up to \$17 million.

The City received \$5.5 million from WMWD for fiscal year 2017-18 and expects to generate revenue of approximately \$5.3 million in fiscal year 2018-19 from the WMWD Agreement.

*UCR Conveyance Agreement*. In November 2015, the City entered into a "Water Production, Conveyance and Reciprocal Sales Agreement" ("UCR Conveyance Agreement") with the Regents of the University of California for water service at the University of California, Riverside ("UCR") campus. Under the terms of the UCR Conveyance Agreement, the City produces and conveys the Regents' owned water to the UCR campus at the City's cost, including energy, operation and maintenance, facility capital replacement and assessments. Any water deliveries in excess of UCR's annual water rights are billed to UCR at the standard commercial/industrial water rates. The estimated annual revenue from the UCR Conveyance Agreement is \$250,000 per year.

A reciprocal sales clause is included in the UCR Conveyance Agreement, such that in the event UCR uses less than their full annual production or export right of water, the City would then have the right to lease those rights on an annual basis for \$225 per acre foot for each acre foot actually used by the City for delivery to other customers. It is not anticipated that this water would be available until UCR completes construction and commissions a new agricultural well on the campus. The City is not obligated to exercise this right to lease, but may find it more economical than constructing new capital improvements.

# **Projected Demand**

The following table shows the historical (in 2015) and projected (2020–2040) water demand in the Water System's service area, as set forth in the Water System's Final 2015 Urban Water Management Plan, which was adopted by the City Council on June 28, 2016.

Table 11
Historical and Projected Water Demand
(In Acre Feet)

Demand	2015	2020	2025	2030	2035	2040
Potable and Raw Water	74,928	88,791	90,104	92,585	95,159	97,827
Recycled Water Demand	<u>200</u>	<u>6,430</u>	<u>6,430</u>	<u>6,430</u>	<u>6,430</u>	<u>6,430</u>
Total Water Demand	75,128	95,221	96,534	99,015	101,589	104,257

The City prepared projections of future demand by using the year 2015 as a starting point and escalating retail demands by an annual growth percentage. The annual growth percentage incorporated two factors: (i) the expected increase in service area population, and (ii) the expected change in per-capita consumption. Because of the prior drought and ongoing conservation efforts, the City's per-capita consumption fell five years in a row, and currently stands at approximately 180 gpcd. While some conservation achievements are due to relatively permanent changes, such as fixture replacements, some of the reduction is due to behavioral changes that could be reversed. The City assumed that the per-capita consumption would rise approximately 5 percent from 2015 to 2020 due to changes in temporary behaviors adopted during the most recent drought. While the City will continue to emphasize the importance of water conservation, prudent planning requires considering the possibility that consumption will experience some

rebound from its currently low level. Since the rescission of the Emergency Drought Declaration in April of 2017, a rebound in water usage has been observed; apart from any future restrictions limiting water use, this trend is expected to continue for the next several years.

# **Water Rates and Charges**

General. The City is obligated by the Law (including the Resolution) to establish rates and collect charges in an amount sufficient to meet all Water System Operating and Maintenance Expenses and debt service on the Water System's indebtedness, with specified requirements as to priority and coverage. The City funds Water System operations and maintenance entirely from water service charges. Water rates are established by the Board and are subject to approval by the City Council. Such rates are examined each year and adjusted as needed to meet budgetary requirements. Water rates are not subject to regulation by the CPUC or any other State agency. See "CONSTITUTIONAL LIMITATIONS IN CALIFORNIA AFFECTING FEES AND CHARGES IMPOSED BY THE CITY – Articles XIIIC and XIIID of the State Constitution" in this Official Statement for additional information.

At present, the Water System has 12 rate schedules in effect. The City provides no free water service.

A rate proposal was provided to the Riverside Board of Public Utilities (Board) and City Council in August and September 2017. In October and November 2017, staff conducted a comprehensive community outreach effort to present and obtain feedback on the rate plan proposal. Outreach efforts included various community meetings hosted by the Department as well as distribution of information materials to multiple neighborhood and business groups. Joint workshops with the Board and City Council were held in November 2017 and January 2018 to discuss the results of outreach and obtain direction for a required public hearing and subsequent rate adoption. At the January 2018 joint workshop, City Council conceptually approved the rate proposal and directed Board to establish an Agricultural Water Rate Task Force to develop agricultural water rate alternative recommendations and to return with the recommendations by July 1, 2019. The rates of the current 194 agricultural water rate customers were directed to be frozen until receiving recommendations from the Agricultural Water Rate Task Force. After holding the required public hearing on May 14, 2018, the Board adopted and recommended the City Council approve the five-year Water Rate Plan.

On May 22, 2018, the City Council approved a new five-year Water Rate Plan, which provides for rate increases effective on July 1, 2018, 2019, 2020, 2021 and 2022 with annual reviews of the adopted rates by City Council. Under the five-year Water Rate Plan, the system average rate increase effective on July 1, 2018 was 4.50%, followed by system average rate increases of 5.75% to be effective on July 1, 2019 through 2021, and a system average rate increase of 6.50% to be effective on July 1, 2022 for the final year of the rate plan. Actual increases vary by customer class and usage level. The Water Rate Plan includes a redesign of its rates over a five-year period to better align with its cost of serving customers and its revenue requirement. The water rate restructuring is designed to provide financial stability and correct the imbalance of costs versus revenue recovery by increasing fixed cost recovery through monthly service charges to reflect the nature of underlying costs.

**Rate Structures.** For customers of the Water System, water rates are composed of a (i) monthly service charge designed to cover a portion of the fixed costs of the Water System; and (ii) monthly quantity charge for potable water usage designed to cover a portion of the variable costs. These charges are described below.

Monthly Service Charge. The monthly service charge for residential and commercial customers is calculated on the basis of meter size, as well as whether the customer is located inside or outside of City limits. Such charges for service within the City range from \$15.80 for meters of five-eighths of an inch to \$75.80 for two-inch meters.

Quantity Charge. The quantity rate for commercial and industrial customers is \$1.84 per 100 cubic feet of water in the summer and \$1.58 per 100 cubic feet of water in the winter.

The quantity rate for residential customers is summarized in the following table.

Table 12
Quantity Water Rates For Residential Customers<sup>(1)</sup>

Quantity <sup>(2)</sup>	Summer Rate <sup>(3)</sup>	Winter Rate <sup>(3)</sup>
First 9 ccf	\$1.16	\$1.16
10 - 35 ccf	1.45	1.45
Over 35 ccf	3.26	2.67

<sup>(1)</sup> Effective as of July 1, 2018.

There is a surcharge for customers outside the City limits. At the present time, the surcharge rates are in effect for 3,944 customers outside the City. Revenues received from the surcharge were approximately \$1,474,000 for fiscal year 2017-18.

Water Conservation Surcharge. In June 2004, the City began collecting a surcharge for Water Conservation programs. This surcharge was approved by the City Council and phased in over a three-year period with a 0.5% surcharge effective as of June 1, 2004, 1.0% effective as of June 1, 2005 and 1.5% effective as of June 1, 2006. The surcharge, which generated approximately \$875,000 for fiscal year 2017-18, is used to fund programs (a) to promote conservation, education and water-use efficiency and (b) for research, development and demonstration programs to advance science and technology with respect to water conservation. The surcharge was originally scheduled to be in effect for services rendered on or after June 1, 2004, and through May 31, 2014. On April 22, 2014, City Council approved the renewal of the 1.5% water conservation surcharge, effective for an additional ten-year period.

<sup>(2)</sup> ccf = 100 cubic feet per month.

<sup>(3)</sup> Per 100 cubic feet. Summer months are June through October; all other months are deemed winter months for rate purposes.

**Average Billing Price**. The following table sets forth the average billing price per CCF for the various customer classes during the five Fiscal Years shown.

Table 13
Average Billing Price (Dollars) Per Hundred Cubic Feet<sup>(1)</sup>
(Retail Sales)

Fiscal	Year	Ended	June 30,
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	2014	2015	2016	2017	2018
Residential	\$ 2.33	\$ 2.35	\$ 2.44	\$ 2.46	\$ 2.39
Commercial	1.88	1.90	2.00	1.99	1.94
Industrial	2.08	2.11	2.15	2.14	2.12
Other	2.00	2.12	2.20	2.07	2.09

<sup>(1)</sup> Figures above do not include water conservation surcharge of 1.5%.

**Rate Comparison**. Due to the City's valuable water rights in local groundwater, its rates have historically been lower than surrounding communities. Based on current rates in effect as of July 1, 2018 (including the water conservation surcharge), the City's average residential customer's rates would be from 112% to 66% higher if served by the other local major water suppliers in the region.

# **Connection and Capacity Fees**

Connection and capacity fees are collected by the City to pay for capital improvements attributable to new development. The City relies on a portion of revenues from capacity fees to pay debt service on its outstanding obligations.

The current connection and capacity fees are summarized below:

# Table 14 Connection and Capacity Fees

Connection Fees	Fee Amount
3/4" meter	\$1,305
1" meter	1,320
1.5" meter	2,254
2" meter	2,294
3" meter and larger	Est. cost of installation
Fire service connection	Est. cost of installation

<u>Distribution System Fees</u>	Fee Amount
Per foot of parcel or lot frontage	\$49

Elevation Fees	<u>Fee Amount</u>
Based on Gravity Zone	\$0 to \$3,090

Backup Facility Capacity Fees	Fee Amount
3/4" meter	\$2,250
1" meter	5,060
1.5" meter	9,560
2" meter	14,400
3" meter	25,300
4" meter	39,380
6" meter	73,130
8" meter	108,000
10" meter	135,000

Set forth in the following table is history of connection fee revenue received by the City since Fiscal Year 2013-14.

Table 15
Connection and Capacity Fee Revenue
(Dollars In Thousands)

	<b>Connection and Capacity</b>	Number of
Fiscal Year	Fee Revenue <sup>(1)</sup>	<b>New Connections</b>
2013-14	\$3,264	299
2014-15	3,800	241
2015-16	2,950	145
2016-17	2,934	90
2017-18	3,017	279

<sup>(1)</sup> Includes Connection Fees, Distribution System Fees, Elevation Fees, Backup Facility Capacity Fees and non-cash contribution in aid from developers.

# **Billings and Collections**

Water System service charges are billed and collected on a monthly Statement of Municipal Services and combined with the charges of the City's electric, sewer and refuse utilities.

The customer service, billing and collection operations are provided for all utilities by designated functions of the City's Public Utilities, Public Works, Finance and Information Technology Departments, coordinated through Riverside Public Utilities.

Bills are due and payable on presentation, and become delinquent after 21 days. Although the City is not subject to the jurisdiction of the CPUC or other agencies, collection activities for the City substantially conform to the requirements of the California Public Utilities Code Section 10010. Accounts that have not paid their bills by the delinquency date receive an urgent notice providing an additional 10 days to pay. If no payment is received, a 48-hour notice is delivered by Utility Field Service staff, and the customer is charged a \$20 notification fee. If payment is not received by this deadline, metered service (Water and/or Electric) may be turned off approximately 1 to 5 working days later. Before service is reinstated, the customer must pay the delinquent amount and a reconnection fee ranging between \$40 and \$75, and may be required to pay a customer deposit. SB 998, enacted in 2018, will impose certain restrictions on the City's ability to turn off water connections to customers for non-payment of water charges.

Public Utilities Department manages delinquencies of amounts billed for the City's Water, System and electric, sewer and refuse utilities. Delinquencies from inactive accounts are turned over to a collection agency 90 days after account closure.

## **Uncollectible Accounts**

Based on the average annual amount of billable revenues reflected in the table below (\$57.1 million), the City experienced an annual average of 0.12%, or approximately \$66,800, of uncollectible accounts for the past five years. The City's management of its collection activities is effective as reflected by write-offs below the industry average. The following table shows the historical results of the Water System's accounts receivable and collection efforts.

Table 16
History of Billings and Collections
As of June 30,
(Dollars in Thousands)

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Fiscal Year	Billings	Payments	Write-Off as % of Billing <sup>(1)</sup>	Write-Off	Accounts Receivable Balance <sup>(2)</sup>
2018	\$58,905	\$58,988	0.083%	\$49	\$6,858
2017	55,023	54,395	0.099	54	6,990
2016	50,525 <sup>(3)</sup>	50,181	0.148	75	6,416
2015	57,485	59,180	0.134	77	6,147
2014	63,361	63,418	0.125	79	7,919

<sup>(1)</sup> Represents the amount shown under the column entitled "Write-Off" divided by amount shown under the column entitled "Billings" for the corresponding year.

<sup>(2)</sup> The ending accounts receivable balance of any fiscal year is equal to the beginning balance of that fiscal year plus billings, minus the sum of payments and write-offs for that fiscal year. The ending accounts receivable balance at June 30, 2013, was \$8,055.

<sup>(3)</sup> Decrease from previous year primarily due to decreased demand resulting from conservation in connection with the State's drought. See "- Water Supply - Drought Conditions."

## **Capital Improvement Program**

**General.** As part of its budget and planning process, the City prepared a five-year Water System Capital Improvement Program ("CIP") for fiscal years ending June 30, 2019, through June 30, 2023, totaling approximately \$129.1 million, as shown in the following table. This amount includes \$3.7 million in planned recycled water infrastructure during this time period, based on its current rate plan (see "– New Sources of Supply – Recycled Water"). The improvements are needed to maintain system reliability, secure new water resources, serve new residential and commercial developments, and refurbish the Water System.

	Five-Year CIP (\$000) Fiscal Years 2019-2023
Distribution Pipelines	\$ 43,473
Transmission Pipelines	29,681
System Automation Projects	17,674
Well Projects	14,947
Distribution Facilities	11,395
Water Supply Projects	10,791
Reservoir Projects	1,151
Total*	\$129,113

<sup>\*</sup> Total may not foot due to rounding.

The five-year plan incorporates portions of the Water Master, Water Supply, Urban Water Management, Integrated Water Master, and Asset Management Plans. The first two years are included in the biennial operating budget that was adopted by the City Council on June 12, 2018. The Water System's Capital Improvement Program is categorized into seven main sections: Distribution Facilities, Distribution Pipelines, Reservoir Projects, System Automation, Transmission Pipelines, Water Supply, and Well Projects.

Distribution Facilities – Water distribution and distribution network edge equipment to deliver and meter water throughout the system.

Distribution Pipelines – Neighborhood pipelines 6" to 12" diameter for water service and firefighting.

Reservoir Projects – System storage for emergency, operational, and system efficiency improvements.

System Automation – Technology, security and system automation tools and applications to improve cyber security and overall efficiency.

*Transmission Pipelines* – Arterial pipelines 16" to 72" diameter for water supply from San Bernardino and Riverside basins and in system transmission.

*Water Supply* – Projects to increase water supply through direct supplement and augmentation of groundwater basins.

*Well Projects* – Water supply wells in Riverside and San Bernardino groundwater basins.

The majority of the five-year CIP, approximately \$95 million, is expected to be funded through bond financing, with the balance funded by a combination of rates, reserves and other resources. See "PLAN OF FINANCE."

#### Insurance

The Water System's insurance needs are handled by the Risk Management Section of the City's Finance Department. Liability and Workers' Compensation Internal Service Insurance fund balances are based on a reserve policy that requires the City to maintain 40% of the total combined current claims liability outstanding based on annual actuarial studies, which is completed by an outside firm.

The City, including the Water System, is insured for Worker's Compensation coverage with a \$25 million maximum per occurrence limit, subject to a \$3 million per occurrence self-insured retention. The City is insured for general liability with a \$10 million per occurrence limit, subject to a \$3 million self-insured retention. The City also secures an additional \$10 million in excess liability coverage. The City maintains property insurance, providing all risk and equipment breakdown coverage on most City real and personal property holdings with a limit of \$1 billion, subject to an all risk deductible of \$100,000 and a \$250,000 all risk deductible for electric generating facilities. At the time of loss, valuation will be on a repair or replacement cost basis, with actual loss sustained for time element coverage, and actual cash value for all City-owned contractor's equipment.

The City does not currently maintain earthquake insurance on the Water System's facilities.

# **Water System Litigation**

**General.** The Water System is a defendant in various lawsuits arising in the normal course of business. Present lawsuits and other claims against the Water System are incidental to the ordinary course of operations of the Water System and are largely covered by the City's self-insurance program. In the opinion of management and the City Attorney, such claims and litigation will not have a materially adverse effect upon the financial position or results of operation of the Water System.

**Percholate Litigation**. The City has detected perchlorate in the Flume Well tract in the North Riverside Basin. The levels of contamination are below the MCL, and the City has been analyzing the impacts of these detections on its water operations. The City believes that this contamination comes from releases at the Rockets, Flares, and Fireworks SuperFund Site (also informally referred to as the "Goodrich Site"), and is pursuing litigation against the responsible parties to recover all costs and damages resulting from this contamination. The lawsuit was filed on March 31, 2009. On May 24, 2018, the State trial court dismissed the action, with prejudice, for failure to join the federal Department of Defense, with instructions to refile the lawsuit in federal court and include the Department of Defense as a party. The City has appealed such dismissal, and no hearing has been set on the City's appeal.

See also " – Environmental Matters" for a discussion of ongoing litigation relating to a final rule of the USFWS.

# **Industry Recognition**

**2018 Environmental Steward Award.** Keep Riverside Clean & Beautiful recognized the Janet Goeske Foundation & Senior Center as an outstanding example of environmental stewardship with the Streeter Park Turf Conversion and Demonstration Garden, which is expected to save 1.5 million gallons of water on an annual basis.

**2018 Good Steward for Graffiti Award.** Keep Riverside Clean & Beautiful recognized the City's 311 for City Services program for the commitment to provide access to local business owners and residents to take action against graffiti vandalism in the City of Riverside.

**2017 Diamond Level Utility.** The American Public Power Association (APPA) recognized the Department as an RP3 designated Diamond Level Utility. This is awarded to utilities that demonstrate high proficiency in reliability, safety, workforce development, and system improvement.

**2017** Legislative Recognition. The California State Senate and State Assembly recognized the Department for collaborative work on a 3-year Fuel Cell Facility/Microsynchrophasors project. This project had goals of developing a network of high-precision phasor measurement units and a high-speed database to improve operations, increase reliability and enable integration of renewables and other distributed resources.

**2016** American Advertising Federation, Inland Empire ADDY Awards. The Department's drought and water conservation awareness customer education and communications programs and reports received the following recognition from the Inland Empire Chapter of the American Advertising Federation's ADDY Awards: Gold Award – Riverside Public Utilities "Less Water, More Color" Water Conservation & Drought Awareness Campaign; Silver Award – Riverside Public Utilities 2015 Financial Report; Bronze Award – Riverside Public Utilities – Podcast, The Green Power Report, "Shocking the Drought"; Bronze Award – Riverside Public Utilities – Public Drought Infographic.

**Public Relations Society of America – Inland Empire, Polaris Awards.** The Inland Empire Chapter of the Public Relations Society of America recognized the Department's drought headquarters web site, and social media billboard campaigns with top honors including: Polaris Award – Riverside Public Utilities – BlueRiverside.com Water Conservation & Drought Awareness Website; Cappella Award – Riverside Public Utilities – H2O Billboard Advertisements.

**Public Relations Society of America – Anvil Awards.** The Public Relations Society of America presented the Department with its highest award, the Silver Anvil Award, for the Department's ongoing Community Relations, "Drought & Water Conservation Awareness Campaign".

## **CERTAIN FINANCIAL INFORMATION**

## Transfers to the City's General Fund

Contributions to the City's General Fund of surplus funds of the Water System (after payment of Operating and Maintenance Expenses and debt service on the Bonds and Parity Debt) are limited by the City Charter, the amendment of which requires voter approval. Such transfers were approved by the voters and adopted by the City Council on November 15, 1977. On June 4, 2013, the voters approved a further amendment to the City Charter approving the transfer as a general tax pursuant to Article XIIIC of the California Constitution. The transfers are limited to twelve equal monthly installments during each fiscal year, comprising a total amount not to exceed 11.5% of the Gross Operating Revenues, exclusive of any surcharges, for the last fiscal year ended and reported by an independent public auditor. The transfer to the City's General Fund for the fiscal year ended June 30, 2018, was \$6,173,100. The budgeted transfer for the fiscal year ending June 30, 2019, is \$6,584,300. See "CONSTITUTIONAL LIMITATIONS IN CALIFORNIA AFFECTING FEES AND CHARGES IMPOSED BY THE CITY – Articles XIIIC and XIIID of the California Constitution – Water Utility Revenue Transfer Under the City Charter" for additional details on the General Fund transfer.

# **Significant Accounting Policies**

Governmental accounting systems are organized and operated on a fund basis. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein. Funds are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

The Water System is accounted for as an enterprise fund. Enterprise funds are used to account for operations (i) that are financed and operated in a manner similar to private business enterprises (where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges) or (ii) where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

Investments are stated at fair value. Utility plant assets are valued at historic cost or, if actual historical cost is not available, estimated historical cost. Costs include labor; materials; interest during construction; allocated indirect charges such as engineering, supervision, construction and transportation equipment; retirement plan contributions and other fringe benefits; and administrative expenses. Contributed plant assets are valued at their estimated fair market value on the date of contribution. For accounting policies specifically relating to the Water System, see the notes to the financial statements in Appendix B. See also "FINANCIAL STATEMENTS."

## **Summary of Operations**

The following table shows the Net Operating Revenues of the Water System available for debt service as calculated in accordance with the flow of funds in the Resolution. It has been prepared by the City based on audited financial statements for the Water System for fiscal years 2013-14 through 2017-18.

Table 17
Summary of Operations and Debt Service Coverage
(Dollars in Thousands)

	Fiscal Year Ended June 30,				
	<u>2014</u>	2015	<u>2016</u>	2017	<u>2018</u>
Operating Revenues(1)(2)(9):					
Water Sales:					
Residential	\$40,687	\$36,266	\$32,061 <sup>(9)</sup>	\$34,994	\$37,148
Commercial	20,227	18,932	16,572	17,869	19,317
Other Sales	1,946	1,919	1,690	1,764	1,880
Water Conveyance	2,356	2,286	3,944	4,385	5,082(3)
Other Operating Revenues <sup>(10)</sup>	2,330	<u>2,094</u>	<u>1,566</u>	<u>2,495</u>	<u>2,386</u>
Total Water Revenues	<u>\$67,546</u>	<u>\$61,497</u>	<u>\$55,833</u>	<u>\$61,507</u>	<u>\$65,813</u>
Interest Income	1,049	749	1,075	17	250
Contributions in Aid <sup>(4)</sup>	2,278	2,853	2,245	3,312	3,249
Non-Operating Revenues	445	911	894	854	1.742
Total Revenues	\$71,318	\$66,010	\$60,047	\$65,690	\$71,054
Operating and Maintenance Expenses:					
Field Operations	\$12,809	13,547	13,612	14,692	15,399
Production and Operations	15,981	14,984	14,648	15,439	17,074
Engineering .	7,451	6,710	7,348	7,826	8,295
Water Resources <sup>(8)</sup>	1,457	1,486	0	0	0
Total O&M Expenses <sup>(1)(5)(6)</sup>	<u>\$37,698</u>	<u>\$36,727</u>	<u>\$35,608</u>	<u>\$37,957</u>	<u>\$40,768</u>
Net Operating Revenues	<u>\$33,620</u>	<u>\$29,283</u>	<u>\$24,439</u>	<u>\$27,733</u>	<u>\$30,286</u>
Debt Service net of BAB Subsidy <sup>(7)</sup>	\$13,110	\$13,600	\$13,597	\$13,610	\$14,147
Debt Service w/o BAB Subsidy Debt Service (net of BAB Subsidy)	\$14,462	\$14,956	\$14,958	\$14,973	\$15,512
Coverage Ratio <sup>(7)(11)</sup> Debt Service (w/o BAB Subsidy)	2.56x	2.15x	1.80x <sup>(9)</sup>	2.04x	2.14x
Coverage Ratio <sup>(7)(11)</sup>	2.42x	2.05x	1.72x <sup>(9)</sup>	1.94x	2.04x

- (1) The Water Conservation Programs (described under "THE WATER SYSTEM Water Rates and Charges Water Conservation") are limited to specific purposes, and therefore, the related service charge that the City collects is excluded.
- (2) The payments received by the Water Fund from the General Fund in fiscal years 2013-14, 2014-15, and 2015-16, in connection with the City's April 2013 settlement of a lawsuit challenging the General Fund transfer on Proposition 218 grounds (described under "CONSTITUTIONAL LIMITATIONS IN CALIFORNIA AFFECTING FEES AND CHARGES IMPOSED BY THE CITY Articles XIIIC and XIIID of the California Constitution Water Utility Revenue Transfer Under the City Charter"), are excluded because General Fund transfer contributions do not constitute Operating and Maintenance Expenses. See footnote 5 below.
- (3) Increase in fiscal year 2017-18 over the prior years was primarily due to the WMWD Agreement (see "THE WATER SYSTEM Conveyance Agreements").
- (4) The amounts reflected as "Contributions in Aid" reflect cash collections from a combination of connection fees by developers and grant funded projects.
- (5) Excludes contributions to the City's General Fund of \$6,991, \$7,098, \$6,430, \$5,673 and \$6,173 for fiscal years 2013-14 through 2017-18, respectively. These contributions do not constitute Operating and Maintenance Expenses and are subordinated to debt service on the Bonds. See "CONSTITUTIONAL LIMITATIONS IN CALIFORNIA AFFECTING FEES AND CHARGES IMPOSED BY THE CITY Articles XIIIC and XIIID of the California Constitution Water Utility Revenue Transfer Under the City Charter" for additional details on the General Fund transfer.
- (6) Excludes Governmental Accounting Standards Board ("GASB") Statement No. 68 (Accounting and Financial Reporting for Pension) non-cash adjustment of \$(941), \$(1,806), \$(85) and \$3,119 for fiscal years 2014-15 through 2017-18, respectively. GASB Statement No. 68 became effective July 1, 2014. Includes GASB Statement No. 75 (Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions) adjustments. GASB Statement No. 75 became effective on July 1, 2017.
- (7) Build America Bond ("BAB") Subsidy is effective with respect to the 2009B Bonds for the semi-annual interest payment dates beginning on April 1, 2010, and ending on October 1, 2039; however, see footnote 4 to the table entitled "Debt Service Requirements" under the heading entitled "PRIOR DEBT AND DEBT SERVICE Debt Service Requirements" regarding the effect of the federal government's sequester, which became effective on March 1, 2013.
- (8) Beginning with fiscal year 2015-16, Water Resources was integrated with Engineering.
- (9) Fiscal Year 2015-16 results reflect conservation measures in effect during such time. See "THE WATER SYSTEM Water Supply Drought Conditions" for additional information about the impact of the drought on the Water System.
- (10) Other Operating Revenues includes revenues from water wholesale sales.
- (11) Debt Service (net of BAB Subsidy) Coverage Ratio is calculated treating the BAB Subsidy as an offset to Debt Service, while Debt Service (w/o BAB Subsidy) Coverage Ratio is calculated treating the BAB Subsidy as part of Gross Operating Revenues.

# **Audited Statement of Net Position and Related Statements**

The following table presents a summary of financial data relating to the Water System for fiscal years 2013-14 through 2017-18. It has been prepared by the City based on audited financial statements for the Water System for fiscal years 2013-14 through 2017-18. See "FINANCIAL STATEMENTS" below.

Table 18 Water Fund Statement of Net Position (Dollars in Thousands)

(Dollars in Thousands) Fiscal Year Ended June 30,					
	-	2015 <sup>(1)</sup>	_	2017	2019
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>2014</u>	<u>2015<sup>(1)</sup></u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Utility plant:					
Source of supply	\$ 49,066	\$54,903	\$62,283	\$63,060	\$65,440
Pumping and treatment	73,444	74,152	75,565	75,986	77,104
Transmission and distribution	438,521	461,894	475,072	482,453	500,508
General and intangible	14,755	14,668	16,631	19,473	19,940
· ·	575,786	605,617	629,551	640,972	662,992
Less accumulated depreciation	(180,094)	(191,613)	(204,382)	(218,297)	(232,177)
	395,692	414,004	425,169	422,675	430,815
Construction in progress	15,828	12,028	6,655	13,973	23,969
Intangible, non-depreciable	10,841	10,841	10,841	10,841	10,841
Land	<u>20,484</u>	<u>20,484</u>	<u>20,484</u>	<u>20,484</u>	<u>20,840</u>
Total utility plant Restricted assets <sup>(2)</sup>	<u>442,845</u>	<u>457,357</u>	463,149	467,973 10,764	486,465
Restricted assets	<u>19,049</u>	<u>9,105</u>	<u>8,593</u>	<u>10,764</u>	<u>10,875</u>
Current assets:					
Cash and cash equivalents <sup>(3)</sup>	86,181	83,864	73,541	63,503	47,464
Accounts receivable, net	9,664	8,332	9,088	10,061	8,841
Accrued interest receivable	429	311	182	231	191
Advances to other funds of the City	392	261	179	78	131
Prepaid expenses	17	2	168	164	238
Other receivable	3,333	3,333	<u>0</u>	0	<u>0</u>
Total unrestricted current assets	<u>100,016</u>	<u>96,103</u>	<u>83,158</u>	74,037	<u>56,865</u>
Other pen current agests:					
Other non-current assets:  Net pension asset <sup>(1)</sup>	4,926	0	0	0	0
Other non-current receivables	3,333	0	0	0	0
Regulatory assets	943	580	705	Ő	Ő
Total other non-current assets	9,202	580	705	0	0
Total assets	<u>571,112</u>	563,145	555,605	552,774	554,205
Deferred outflows of resources:		4 400		10 = 10	40.004
Deferred outflows related to pension <sup>(1)</sup>	0	4,186	9,515	13,542	10,881
Deferred outflows related to note payable	0	4 008	7 246	0	4,425
Changes in derivative values Loss in derivative values	2,941 8,215	4,008 7,690	7,346 7,162	3,881 6,674	1,869 6,163
Total deferred outflows of resources	11,156	<u>7,090</u> <u>15,884</u>	24,023	24,097	23,338
Total assets and deferred outflows of	11,100	10,004	24,020	<u>24,007</u>	20,000
resources	\$582,268	\$579,029	<u>\$579,628</u>	\$576,871	\$577,543
	<del> </del>	<del></del>	<del></del>	<del> </del>	<u> </u>
NET POSITION, LIABILITIES, AND DEFERRED	INFLOWS OF				
RESOURCES					
Net position:  Restricted for debt service	\$ 5.930	\$ 6,063	\$ 5,949	\$ 6.068	\$ 6.186
Restricted for water conservation programs	2,499	\$ 0,003 2,484	2,226	2,011	1,981
Unrestricted <sup>(1)</sup>	78,570	41,524	36,569	26,252	5,349
Net investment in capital assets	245,731	<u>252,615</u>	260,468	271,087	<u>291,562</u>
Tot net position '	332,730	302,686	305,212	305,418	305,078
			101 =00	100 100	
Long-term obligations, less current portion <sup>(4)</sup>	202,968	197,210	191,530	189,492	182,814
Other non-current liabilities:					
Advance from other funds of the City-pension	4,855	4,612	4,338	0	0
obligation <sup>(4)</sup>	,	,-	,	-	-
Net postemployment benefits payable/liability	2,422	2,787	3,032	3,266	3,410
Net pension liability <sup>(1)</sup>	0	26,032	28,257	34,465	38,880
Compensated absences	333	309	196	288	344
Derivative instrument	8,083	8,861	12,398	8,193	5,593
Capital lease payable	0 483	0	12.764	2,095	1,884
Note payable Total non-current liabilities	9,482 25,175	<u>11,470</u> 54,071	<u>13,764</u> 61,985	<u>12,927</u> <u>61,234</u>	<u>20,322</u> <u>70,433</u>
Total Horr-current liabilities	<u> </u>	<u> J+,∪/ I</u>	01,300	01,234	10,433

Current liabilities payable from restricted assets: Accounts payable and other accruals Accrued interest payable Water conservation programs payable Current portion of long-term debt <sup>(4)</sup> Total current liabilities payable from restricted assets	1,290 1,801 66 <u>5,015</u> 8,172	0 1,751 530 <u>5,260</u> 7,541	0 1,687 87 <u>5,180</u> <u>6,954</u>	0 1,619 50 <u>6,098</u> 7,767	0 1,542 78 <u>6,363</u> 7,983
Current liabilities:					
Accounts payable and other accruals	5,471	5,249	3,677	4,415	5,536
Note payable	0	843	802	837	1,202
Other liabilities	1,085	<u>595</u>	689	<u>1,087</u>	<u>1,027</u>
Total current liabilities	6,556	6,687	5,168	6,339	7,765
Deferred inflows of resources:					
Deferred inflows related to pension <sup>(1)</sup>	0	7,501	8,779	6,510	2,585
Deferred inflows related to other					
postemployment benefits <sup>(5)</sup>	0	0	0	0	112
Changes in derivative values	0	0	0	0	0
Regulatory charges	6,667	3,333	0	<u>111</u>	773
Total deferred inflows of resources	6,667	<u>10,834</u>	<u>8,779</u>	<u>6,621</u>	<u>3,470</u>
Total net position, liabilities, and deferred					
inflows of resources	<u>\$582,268</u>	<u>\$579,029</u>	<u>\$579,628</u>	<u>\$576,871</u>	<u>\$577,543</u>

<sup>(1)</sup> In fiscal year 2014-15, the City implemented new financial accounting standards that resulted in the recognition of the net pension liability, related deferred outflows and inflows of resources and the elimination of the net pension asset as of July 1, 2014. Fiscal year 2014-15 financial statements have been changed to reflect the new reporting requirements including the restatement of net position as of July 1, 2014. A restatement of fiscal year 2013-14 financial statements was not made because the information necessary for the restatement was not readily available.

- (2) Includes current and non-current restricted assets for historical comparison purposes.
- (3) Cash and cash equivalents reflects a decrease from prior fiscal years' end due to the use of reserves to fund ongoing capital projects.
- (4) In fiscal year 2017-18, Advances from other funds of the City-pension obligation were reclassified as long term obligations with a portion reflected as current portion of long-term obligations. Fiscal year 2016-17 financials were reclassified for comparative purposes.
- (5) In Fiscal Year 2017-18, the City implemented GASB Statement No. 75 (GASB 75), Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions which establishes new accounting and financial reporting requirements for OPEB plans. Fiscal Year 2017-18 financial statements reflects a restatement of net position as of July 1, 2017, the elimination of net OPEB payable, the establishment of net OPEB liability and the establishment of deferred inflows related to OPEB. There are no restatements for prior years' financial statements because the actuarial information necessary for the restatements was not readily available.

#### **Unrestricted Cash Reserves**

On March 22, 2016, the City Council adopted the Riverside Public Utilities Cash Reserve Policy, which provided a defined level of unrestricted, undesignated and designated cash reserves in the Water System for strategic purposes. On July 24, 2018, the Cash Reserve Policy was updated and approved by City Council reflecting the establishment of an additional designated reserve, the use of the line of credit as available reserves and other minor revisions to bring it current. This policy sets target minimum and maximum levels for the undesignated reserve to mitigate risk in the following categories: operations and maintenance, rate stabilization, capital expenditures, and debt service. The undesignated reserve can be used for any lawful purpose and has not been designated for specific capital and operating purposes. As of June 30, 2018, the balance was at \$36,679,000 for the unrestricted undesignated reserve. On February 1, 2019, the City entered into the Revolving Credit Facility, which will provide additional flexibility and operating liquidity for the Water System. See "SECURITY AND SOURCES OF PAYMENT FOR THE 2019A BONDS – Subordinate Obligations – Revolving Credit Facility" for additional information on the Revolving Credit Facility.

Designated reserves are considered unrestricted assets and represent the portion of unrestricted reserves set aside for specific purposes determined by the Board and City Council. Designated reserves may be held for capital or operating purposes. Unrestricted designated cash reserve balances as of June 30, 2018, are as follows:

Customers Deposits	\$ 621,000
Capital Repair and Replacement Reserve	2,249,000
Property Reserve	5,000,000
Recycled Water Reserve	2,915,000
Total	\$10,785,000(1)

<sup>(1)</sup> Included as a component of unrestricted cash and cash equivalents in the Statements of Net Position in the Water System's audited financial statements for the fiscal year ended June 30, 2018.

# **Outstanding Obligations of the Water System**

The outstanding obligations of the City with respect to the Water System are described in "PLAN OF FINANCE – Outstanding Parity Bonds."

## WATER SYSTEM STRATEGIC PLAN

The Board and City Council have had a formal strategic plan in place with respect to the Water System since 2001, including the adoption of the following mission statement: "The City of Riverside Public Utilities Department is committed to the highest quality water and electric services at the lowest possible rates to benefit the community."

Through strategic planning process and workshops, long-term goals and objectives have been established by the Board to provide the framework to implement the Department's Mission Statement. The current Ten Year Goals adopted by the Board are (not in priority order):

- Employ state-of-the-art technology to maximize reliability and customer service;
- Foster economic development and job growth in the City;
- Communicate effectively the accomplishments, challenges and opportunities for the full utilization of electric and water resources;
- Develop fully low-cost, sustainable, reliable electric and water resources; and
- Enhance the effective and efficient operation of all areas of the Department.

Three Year Goals and Strategic Plan Objectives are also established to ensure the achievement of these long-term goals, and these are (not in priority order):

- Contribute to the City's economic development while preserving the Department's financial strength;
- Maximize the use of technology to improve utility operations;
- Impact positively legislation and regulations at all levels of government;
- Develop and implement electric and water resource plans; and
- Create and implement a workforce development plan.

During 2015, management engaged the community, the Board and City Council through a series meetings and workshops to create a Utility 2.0 Strategic Plan that provides the vision, changes and actions required to thrive as a Utility of the future. The Utility 2.0 Strategic Plan has been designed to facilitate and advance the strategic goals adopted by the City Council in the Riverside 2.0 Strategic Plan as well as the strategic goals of the Board. Areas of focus for Utility 2.0 include infrastructure improvement, workforce development, utilizing advanced technology and thriving financially which have been developed through a number of roadmaps. In October 2015, conceptual approval was given by the Board and City Council to implement the Utility 2.0 Strategic Plan.

The Thriving Financially Roadmap reviewed the areas of rates, reserves, debt and other related policies to ensure the financial balance of Riverside Public Utilities. Rates, cash reserves, debt and other revenue sources were evaluated together with the development of a 10-year proforma (financial plan). Several dependent projects were completed during the development of the 10-year pro-forma and rate plan. These projects include the update and approval of the

reserve policy, development and approval of an overall fiscal policy, and development and approval of electric and water cost of service studies.

An overall fiscal policy, including a comprehensive section on cash reserves, was completed and adopted by the City Council in July 2016 and subsequently updated and approved by City Council in July 2018. The electric and water 10-year pro-forma, cost of service and rate design studies were completed and presented to the City Council in September 2017. The Department recommended a redesign of its rates over a five-year period to better align with its cost of serving customers and its revenue requirement. The water rate restructuring is designed to provide financial stability to support the Water System's efforts to sustainably improve infrastructure reliability, follow legal and regulatory requirements, and correct the imbalance of costs versus revenue recovery by transitioning to reflect the nature of underlying costs. As mentioned in the Water Rates and Charges section above, on May 22, 2018, the City Council approved the 5-year Water Rate Plan, with rate increases effective starting July 1, 2018, 2019, 2020, 2021 and 2022 with annual review of adopted rates by City Council.

### CONSTITUTIONAL LIMITATIONS IN CALIFORNIA AFFECTING FEES AND CHARGES IMPOSED BY THE CITY

#### **Articles XIIIC and XIIID of the State Constitution**

**General**. On November 5, 1996, California voters approved Proposition 218, the so-called "Right to Vote on Taxes Act." Proposition 218 added Articles XIIIC and XIIID to the State Constitution, which affect the ability of local governments to levy and collect both existing and future taxes, assessments, and property-related fees and charges. Proposition 218, which generally became effective on November 6, 1996, changed, among other things, the procedure for the imposition of any new or increased property-related "fee" or "charge," which is defined as "any levy other than an ad valorem tax, a special tax or an assessment, imposed by a [local government] upon a parcel or upon a person as an incident of property ownership, including user fees or charges for a property related service" (and referred to in this section as a "property-related fee or charge").

On November 2, 2010, California voters approved Proposition 26, the so-called "Supermajority Vote to Pass New Taxes and Fees Act." Section 1 of Proposition 26 declares that Proposition 26 is intended to limit the ability of the State Legislature and local government to circumvent existing restrictions on increasing taxes by defining the new or expanded taxes as "fees." Proposition 26 amended Articles XIIIA and XIIIC of the State Constitution. The amendments to Article XIIIA limit the ability of the State Legislature to impose higher taxes (as defined in Proposition 26) without a two-thirds vote of the Legislature. Proposition 26's amendments to Article XIIIC broadly define "tax," but specifically exclude, among other things:

- "(1) A charge imposed for a specific benefit conferred or privilege granted directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of conferring the benefit or granting the privilege.
- (2) A charge imposed for a specific government service or product provided directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of providing the service or product.

...

- (6) A charge imposed as a condition of property development.
- (7) Assessments and property-related fees imposed in accordance with the provisions of Article XIII D."

In order to increase State "taxes," a two-thirds vote of both houses of the Legislature is required. The State bears the burden of proving that a levy, charge or other exaction is not a tax subject to Proposition 26. Any State-imposed "tax" adopted after January 1, 2010, but prior to the effective date of Proposition 26 that was not adopted in compliance with Proposition 26's approval requirements is void 12 months after the effective date of Proposition 26. The ultimate resolution as to the scope of Proposition 26 will likely be determined through litigation. It is not certain how the courts will interpret the provisions of Proposition 26 as applicable to water fees and charges.

With respect to local government "taxes," Proposition 26 expressly excludes a variety of levies, charges and exactions from the definition of "tax," including a "charge imposed for a

specific benefit conferred or privilege granted directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of conferring the benefit or granting the privilege." Although the City believes that the Water System rates and charges are not taxes for purposes of Proposition 26, a court could conclude that, to the extent the City transfers surplus funds to the General Fund, the Water System rates and charges constitute "taxes" for purposes of Proposition 26. However, the City has complied with Proposition 26 through the Revenue Transfer Re-Approval (referenced below), and any legal challenge would likely be unsuccessful.

Proposition 26 amended Article XIIIC to provide that the local government bears the burden of proving by a preponderance of the evidence that a levy, charge or other exaction is not a tax, that the amount is no more than necessary to cover the reasonable costs of the governmental activity, and that the manner in which those costs are allocated to a payor bear a fair or reasonable relationship to the payor's burdens on, or benefits received from, the governmental activity.

**Property-Related Fees and Charges**. Under Article XIIID, before a municipality may impose or increase any property-related fee or charge, the entity must give written notice to the record owner of each parcel of land affected by that fee or charge. The municipality must then hold a hearing upon the proposed imposition or increase at least 45 days after the written notice is mailed, and, if a majority of the property owners of the identified parcels present written protests against the proposal, the municipality may not impose or increase the property-related fee or charge.

Further, under Article XIIID, revenues derived from a property-related fee or charge may not exceed the funds required to provide the "property-related service" and the entity may not use such fee or charge for any purpose other than that for which it imposed the fee or charge. The amount of a property-related fee or charge may not exceed the proportional cost of the service attributable to the parcel, and no property-related fee or charge may be imposed for a service unless that service is actually used by, or is immediately available to, the owner of the property in question.

*Initiative Power*. In addition, Article XIIIC states that "the initiative power shall not be prohibited or otherwise limited in matters of reducing or repealing any local tax, assessment, fee or charge. The power of initiative to affect local taxes, assessments, fees and charges shall be applicable to all local governments and neither the Legislature nor any local government charter shall impose a signature requirement higher than that applicable to statewide statutory initiatives."

Judicial Interpretation of Articles XIIIC and XIIID. After Proposition 218 was enacted in 1996, appellate court cases and an Attorney General's opinion initially indicated that fees and charges levied for water and wastewater services would not be considered property-related fees and charges, and thus not be subject to the requirements of Article XIIID regarding notice, hearing and protests in connection with any increase in the fees and charges being imposed. However, three subsequent cases have held that certain types of water and wastewater charges could be subject to the requirements of Article XIIID under certain circumstances.

In *Richmond v. Shasta Community Services District* (2004) 32 Cal. 4<sup>th</sup> 409, the California Supreme Court addressed the applicability of the notice, hearing and protest provisions of Article XIIID to certain charges related to water service. In *Richmond*, the Court held that capacity charges are not subject to Proposition 218. The Court also indicated in dictum that a fee for ongoing water service through an existing connection could, under certain circumstances,

constitute a property-related fee and charge, with the result that a local government imposing such a fee and charge must comply with the notice, hearing and protest requirements of Article XIIID.

In *Howard Jarvis Taxpayers Association v. City of Fresno* (2005) 127 Cal.App.4th 914, the California Court of Appeal, Fifth District, concluded that water, sewer and trash fees are property-related fees subject to Proposition 218 and a municipality must comply with Article XIIID before imposing or increasing such fees. The California Supreme Court denied the City of Fresno's petition for review of the Court of Appeal's decision on June 15, 2005.

In July 2006, the California Supreme Court, in *Bighorn-Desert View Water Agency v. Verjil* (2006) 39 Cal.4th 205, addressed the validity of a local voter initiative measure that would have (a) reduced a water agency's rates for water consumption (and other water charges), and (b) required the water agency to obtain voter approval before increasing any existing water rate, fee, or charge, or imposing any new water rate, fee, or charge. The court adopted the position indicated by its statement in *Richmond* that a public water agency's charges for ongoing water delivery are "fees and charges" within the meaning of Article XIIID, and went on to hold that charges for ongoing water delivery are also "fees" within the meaning of Article XIIIC's mandate that the initiative power of the electorate cannot be prohibited or limited in matters of reducing or repealing any local tax, assessment, fee or charge. Therefore, the court held, Article XIIIC authorizes local voters to adopt an initiative measure that would reduce or repeal a public agency's water rates and other water delivery charges. (However, the court ultimately ruled in favor of the water agency and held that the entire initiative measure was invalid on the grounds that the second part of the initiative measure, which would have subjected future water rate increases to prior voter approval, was not supported by Article XIIIC and was therefore invalid.)

The court in *Bighorn* specifically noted that it was not holding that the initiative power is free of all limitations; the court stated that it was not determining whether the electorate's initiative power is subject to the statutory provision requiring that water service charges be set at a level that will pay for operating expenses, provide for repairs and depreciation of works, provide a reasonable surplus for improvements, extensions, and enlargements, pay the interest on any bonded debt, and provide a sinking or other fund for the payment of the principal of such debt as it may become due.

**Proposition 218 and the City Water Rates**. The City's water rate structure as of November 1, 2006 (see "THE WATER SYSTEM – Water Rates and Charges" above) was adopted under Resolution No. 21148 on March 28, 2006, prior to the Supreme Court's decision in *Bighorn*. Subsequently, the City took the following actions to meet the requirements of Proposition 218:

- notices were sent to property owners on bill inserts with monthly bills (beginning on April 2, 2008 and continuing through May 1, 2008, which was at least 45 days prior to a scheduled June 20, 2008 public hearing); and
- a protest hearing was conducted on June 20, 2008.

No protests were received, and the 2006 adoption of Resolution No. 21148 was validated in accordance with Proposition 218's requirements. For the most recent five-year water rate increase, approved by the City Council on May 22, 2018 through the adoption of Resolution 23307, the City adhered to the notice and protest hearing requirements, and will continue to comply with the provisions of Proposition 218 in connection with future rate increases.

Water Utility Revenue Transfer Under the City Charter. As described in "CERTAIN FINANCIAL INFORMATION –Transfers to the City's General Fund," Section 1204 of the City Charter requires the Water System to transfer, in monthly installments, an amount not to exceed 11.5% of the gross operating revenues of the Water System ("Revenue Transfer"). The general fund transfer requirement has been in the City Charter since 1907, when the City Charter was approved and adopted by the electorate. Prior to 1968, the Water System was obligated to transfer all excess funds after all required expenditures had been made at the end of each fiscal year. In 1968, the electorate approved a change requiring a transfer of 11.5% of gross operating revenues. In 1977, the electorate approved a change requiring the transfer to be an amount "not to exceed" 11.5% of gross operating revenues. On June 4, 2013, the electorate reaffirmed the transfer as a general tax pursuant to Article XIIIC by approving Section 1204.1 of the City Charter (the "Revenue Transfer Re-Approval"). Per Section 1204 of the City Charter, the Revenue Transfer is payable on a basis that is subordinate to payment of Operating and Maintenance Expenses and debt service on the Bonds and Parity Debt.

The holdings in *Bighorn* and *Fresno* make it clear that the City's water service charges are property-related fees or charges that must comply with Article XIIID. This means that, among other things, the revenues derived from these charges may not exceed the cost to the City of providing the related services.

In April 2013, prior to the Revenue Transfer Re-Approval, the City settled a lawsuit filed against it in 2012 challenging the Revenue Transfer on Proposition 218 grounds. Under the settlement agreement, the City's General Fund will pay \$10 million in equal installments to the Water Fund over the three-year period, which began in fiscal year 2013-14 and ended in fiscal year 2015-16. The City ceased the Revenue Transfer after the lawsuit's filing and until the Revenue Transfer Re-Approval.

**Reduction or Repeal of Taxes, Fees and Charges**. Article XIIIC also removes limitations on the initiative power in matters of reducing or repealing local taxes, assessments, fees or charges. No assurance can be given that the voters of the City will not, in the future, approve an initiative or initiatives that reduce or repeal local taxes, assessments, fees or charges currently in place.

#### **Future Initiatives**

Articles XIIIC and XIIID and the amendments effected to Article XIIIC by Proposition 26 were adopted as measures that qualified for the ballot pursuant to California's initiative process. From time to time other initiatives could be proposed and adopted affecting the City's revenues or ability to increase revenues.

#### **RISK FACTORS**

The purchase of the 2019A Bonds involves investment risk. Such risk factors include, but are not limited to, the following matters. The order in which such matters are presented does not reflect their relative importance.

#### 2019A Bonds Are Limited Obligations

The General Fund of the City is not liable for the payment of any 2019A Bonds, any premium thereon upon redemption prior to maturity or their interest, nor is the credit or taxing power of the City pledged for the payment of any 2019A Bonds, any premium thereon upon redemption prior to maturity or their interest. No owner of any 2019A Bond may compel the exercise of the taxing power by the City or the forfeiture of any of its property. The principal of and interest on any 2019A Bonds and any premium upon the redemption of any thereof prior to maturity are not a debt of the City nor a legal or equitable pledge, charge, lien or encumbrance upon any of its property or upon any of its income, receipts or revenues, except the Net Operating Revenues and other funds, security or assets which are pledged to the payment of the 2019A Bonds, interest thereon and any premium upon redemption.

#### Limitations on Remedies; Bankruptcy

The enforceability of the rights and remedies of the owners of the 2019A Bonds and the Fiscal Agent, and the obligations incurred by the City, may be subject to the following: the limitations on legal remedies against cities in California; the federal bankruptcy code and applicable bankruptcy, insolvency, reorganization, moratorium or similar laws relating to or affecting the enforcement of creditors' rights generally, now or hereafter in effect; principles of equity which may limit the specific enforcement under State law of certain remedies; the exercise by the United States of America of the powers delegated to it by the U.S. Constitution; and the reasonable and necessary exercise, in certain exceptional situations, of the police power inherent in the sovereignty of the State of California and its governmental bodies in the interest of serving a significant and legitimate public purpose.

The opinions of counsel, including Bond Counsel, delivered in connection with the issuance and delivery of the 2019A Bonds will be so qualified. Bankruptcy proceedings, or the exercising of powers by the federal or state government, if initiated, could subject the Owners to judicial discretion and interpretation of their rights in bankruptcy or otherwise and consequently may entail risks of delay, limitation, or modification of their rights. Remedies may be limited since the Water System serves an essential public purpose.

#### **Debt Service Reserve Account Not Funded**

Under the Resolution, the City may, but is not required to, establish a separate reserve account for a Series of Bonds. Although a separate reserve account is being established for the 2019A Bonds, the City is not funding such account and has no obligation to fund the accounts in the future. The owners of the 2019A Bonds will not be entitled to amounts on deposit in the Reserve Accounts established for other series of Bonds.

#### Demand and Usage; Drought; Climate Change

There can be no assurance that the local demand for water provided by the Water System will continue according to historical levels. In addition, drought conditions and voluntary or

mandatory water conservation measures have decreased and could further decrease demand for the water provided of the Water System or increase the cost of water treatment (an Operating and Maintenance Expense) if more restrictive regulatory measures are required to be met. See "THE WATER SYSTEM – Water Supply – Drought Conditions" for information about the drought and its impact on the City's Water System. Although the recent drought in the State has ended, the City cannot predict whether another drought or other climate change event could occur in the future.

Reduction in the level of demand or usage or continued economic downturn that produces less than the currently projected increase in demand or usage could require an increase in rates or charges in order to produce Net Operating Revenues sufficient to comply with the City's rate covenants. Such rate increases could increase the likelihood of nonpayment.

#### **Water System Expenses and Collections**

There can be no assurance that the City's expenses for the Water System will remain at the levels described in this Official Statement. Changes in technology, regulatory requirements, energy costs or other expenses could reduce the Water System's Net Operating Revenues and could require substantial increases in rates or charges. Such rate increases could increase the likelihood of nonpayment, and could also decrease demand. However, as described under the caption "THE WATER SYSTEM - Comparable Rates" the City believes its water rates are significantly lower than many other regional water suppliers and accordingly the City believes it will have financial flexibility to raise rates if required to do so.

Although the City has covenanted to prescribe, revise and collect rates and charges for the Water System at certain levels, there can be no assurance that such amounts will be collected in the amounts and at the times necessary to make timely payments with respect to the 2019A Bonds.

The ability of the City to comply with its covenants under the Resolution and to generate Net Operating Revenues sufficient to pay principal of and interest on the Bonds, including the 2019A Bonds, may be adversely affected by actions and events outside of the control of the City and may be adversely affected by actions taken (or not taken) by voters, property owners, taxpayers or payers of assessments, fees and charges. Proposition 218, which added Articles XIIIC and XIIID to the California Constitution, affects the City's ability to impose future rate increases, and no assurance can be given that future rate increases will not encounter majority protest opposition or be challenged by initiative action authorized under Proposition 218. See "CONSTITUTIONAL LIMITATIONS IN CALIFORNIA AFFECTING FEES AND CHARGES IMPOSED BY THE CITY."

In the event that future proposed rate increases cannot be imposed as a result of majority protest or initiative, the City might thereafter be unable to generate Net Operating Revenues in the amounts required to pay principal and interest on the 2019A Bonds. Any remedies available to the owners of the Bonds, including the 2019A Bonds, upon the occurrence of an event of default under the Resolution are in many respects dependent upon judicial actions which are often subject to discretion and delay and could prove both expensive and time consuming to obtain. In addition to the possible limitations on the ability of the City to comply with its covenants under the Resolution, the rights and obligations under the 2019A Bonds and the Resolution may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles, to the

exercise of judicial discretion in appropriate cases and to limitations on legal remedies against government entities in the state of California.

Based on the foregoing, in the event the City fails to comply with its covenants under the Resolution, including its covenants to generate sufficient Net Operating Revenues, as a consequence of the application of Article XIIIC and Article XIIID to make the payments of principal of and interest on the Bonds, there can be no assurance that available remedies will be adequate to fully protect the interests of the Bondholders. The voter approval requirements reduce the flexibility of the City Council to deal with fiscal problems by raising revenue and no assurance can be given that the City will be able to raise water rates in the future to meet increased expenditure requirements. See "CONSTITUTIONAL LIMITATIONS IN CALIFORNIA AFFECTING FEES AND CHARGES IMPOSED BY THE CITY" herein for additional information regarding Articles XIIIC and XIIID to the California Constitution.

Notwithstanding the foregoing, the City has covenanted to fix, prescribe and collect rates and charges for the services and facilities of the Water System, at a level at least sufficient to meet its debt service requirements, as set forth under "SECURITY AND SOURCES OF PAYMENT FOR THE 2019A BONDS – Rate Covenant." Although the City expects that sufficient Gross Operating Revenues will be generated through the imposition and collection of such rates and charges, there is no assurance that such imposition will result in the generation of Gross Operating Revenues and, in turn, Net Operating Revenues, in the amounts required to pay the principal of and interest on the Bonds. The City's covenant does not constitute a guarantee that sufficient Net Operating Revenues will be available to pay the principal of and interest on the Bonds. The current Water rates have been approved by the City Council and have been imposed in compliance with Articles XIIIC and XIIID to the California Constitution.

#### Rate Regulation

The authority of the City to impose and collect rates and charges for water services is not currently subject to the regulatory jurisdiction of the CPUC, and presently no other regulatory authority of the State of California limits or restricts such rates and charges. It is possible that future legislative changes could subject the rates or service areas of the City to the jurisdiction of the CPUC or to other limitations or requirements.

#### **Drinking Water Regulation**

Drinking water standards are regulated, to a large extent, by the federal government and the State of California. Depending on the level at which future regulations are set and the extent to which responsible parties can be identified, future regulations could increase the operating costs of the Water System and place upward pressure on water rates. It is not possible to predict the direction that federal or state regulation will take. See "THE WATER SYSTEM - Water Quality."

#### **Casualty Risk**

Any natural disaster or other physical calamity, including earthquake and flood, may have the effect of reducing Net Operating Revenues, including by impairing the ability of the City to deliver water as a result of damage to the Water System or adversely affecting the economy of the surrounding area resulting in reduced demand or increased risk of nonpayment. The Resolution requires the City to maintain insurance or self-insurance as is customarily maintained with respect to works and properties of like character against accident to, loss of or damage to

such works or properties, but only if and to the extent available from responsible insurers at reasonable rates. In the event of material damage to Water System facilities, there can be no assurance that insurance proceeds will be adequate to repair or replace such facilities. The City does not currently maintain and it has not committed to maintain earthquake or flood insurance on the Water System's facilities.

**Earthquake.** The City is located in a seismically active region of Southern California. Three major active earthquake faults are located within 20 miles of Water System facilities, including the San Andreas. Earthquakes pose potential significant risks to the Water System, and could potentially result in water supply shortages and disruptions to the transmission/distribution systems. Groundwater produced from wells in the San Bernardino area is conveyed using two major transmission lines that cross several earthquake faults. In addition, harmful microorganisms could migrate into the distribution system because of pipe breaks or damage to water disinfection facilities.

Another potential hazard related to earthquakes is soil liquefaction. A number of wells and some major water transmission mains are located in potential liquefaction zones.

The seismic vulnerability of the Water System is mitigated by a geographically diverse water supply system and a number of interconnections that allow the City to purchase water from other agencies in the event of a local disaster.

**Flood.** According to the City's 2015 Urban Water Management Plan dated June 2016, some of the Water System's wells are located within the flood plains of the Santa Ana River and are therefore subject to flooding. The Seven Oaks Dam upstream will reduce the magnitude, frequency and vulnerability of wells to flooding, while increasing available water rights. Floods may lead to physical damage and/or loss of water infrastructure, as well as water contamination. The City has implemented measures to minimize the risk of groundwater contamination as a result of flooding.

**Groundwater Contamination.** The Water System can be impacted by groundwater contamination as a result of a variety of hazards, including contaminant plumes, chemical spills, agricultural return flows, leaky underground storage tanks and septic systems. See "THE WATER SYSTEM – Water Quality" and "- Water Quality Settlements" for a discussion of existing contamination impacting the Water System's groundwater.

#### **Security of the Water System**

The security of the Water System is maintained through a combination of regular inspections by Water System personnel, intrusion and motion alarm systems, video surveillance systems, continuous water treatment process monitoring, and analysis of incident reports. Water system facilities are secured by controlled entry access systems, fencing, gates, closed circuit television, and 24-hour alarm monitoring. In 2016, a physical security assessment was completed of all critical water facilities. The assessment identified physical water system vulnerabilities and recommended specific security improvements. Most security improvements have been made where feasible.

Military conflicts and terrorist activities may adversely impact the operations and finances of the Water System. The City continually plans and prepares for emergency situations and immediately responds to ensure water services are maintained. However, there can be no assurance that any existing or additional safety and security measures will prove adequate in the

event that terrorist activities are directed against the Water System or that costs of security measures will not be greater than presently anticipated. Further, damage to certain components of the Water System could require the City to increase expenditures for repairs to the Water System significantly enough to adversely impact the City's ability to pay debt service on the 2019A Bonds.

#### Cybersecurity

The City, like many other large public and private entities, relies on a large and complex technology environment to conduct its operations, and faces multiple cybersecurity threats including, but not limited to, hacking, viruses, malware and other attacks on its computing and other digital networks and systems (collectively, "Systems Technology").

Cybersecurity incidents could result from unintentional events, or from deliberate attacks by unauthorized entities or individuals attempting to gain access to the City's Systems Technology for the purposes of misappropriating assets or information or causing operational disruption and damage.

The City's IT Department provides support for the Water System's electronic system cyber security. This includes audits and recommended improvements to facility hardware and software to keep systems up to date with the latest cyber treat tools.

#### **Certain Other Limitations on Fees and Charges**

On July 6, 2005, the California First District Court of Appeals certified for publication *The Regents of the University of California v. East Bay Municipal Utility District*, No. A105674 (Cal. Ct. App. filed July 7, 2005), concluding that the capital component of a public utility's periodic water service charges constituted a capital facilities fee within the meaning of California Government Code Section 54999 et seq. (often referred as the "San Marcos Legislation").

The San Marcos Legislation authorizes any public agencies providing public utility service (which is defined to include, among other things, water and electric service) to continue to charge, increase or impose capital facilities fees, including upon public agencies; provided, that the imposition of such capital facilities fees upon certain educational entities, such as the University of California, or state agencies is subject to certain limitations. Among the limitations on the imposition of such capital facilities fees are the following requirements: (i) for capital facilities fees imposed prior to July 21, 1986, (a) the fee must be necessary to defray the actual construction costs of that portion of a public utility facility actually serving the educational entity or state agency and (b) any increase in the fee is limited to the percentage increase in the Implicit Price Deflator for State and Local Government Purchases; (ii) for new capital facilities fees imposed after July 21, 1986, or any increase in a capital facilities fee in excess of the amount set forth in clause (i)(b), an agreement must be reached through negotiations entered into by both parties, and (iii) capital facilities fees imposed for electric utility service are subject to certain additional procedural requirements including certain prior notice, hearing and disclosure requirements.

The impact of the East Bay Municipal Utility District decision has been to extend the requirements of the San Marcos Legislation to the capital component of a public utility's periodic service charges (i.e., rates) imposed on certain educational entities and state agencies (but see "CERTAIN FINANCIAL INFORMATION – Transfers to the City's General Fund" regarding the City voters' approval of contributions of Water System surplus funds to the City's General Fund as a general tax under Article XIIIC of the California Constitution). The University of California's

Riverside campus is the City's second largest water user. The City entered into a Potable Water Transportation Agreement, dated April 6, 1993, under which the Regents of the University of California has agreed to rates with the City, including capital facilities fees payable to the City. On November 3, 2015, the City renewed this agreement, which is now known as the 2015 Water Production, Conveyance, and Reciprocal Sales Agreement. See "THE WATER SYSTEM – Conveyance Agreements – UCR Conveyance Agreement" above for additional details on this agreement.

#### Articles XIIIC and XIIID of the California Constitution

See "CONSTITUTIONAL LIMITATIONS IN CALIFORNIA AFFECTING FEES AND CHARGES IMPOSED BY THE CITY – Articles XIIIC and XIIID of the California Constitution" for a discussion of certain matters relating to the City's historical compliance with Articles XIIIC and XIIID of the California Constitution.

#### Change in Law

No assurance can be given that the State or the City electorate will not at some future time adopt initiatives, or that the State Legislature will not enact legislation that will amend the laws of the State, or that the City Council (with voter approval) will not enact amendments to the City's Charter, in a manner that could result in a reduction of the Net Operating Revenues and, therefore, increase the risk of nonpayment of debt service on the 2019A Bonds. See, for example, "CONSTITUTIONAL LIMITATIONS IN CALIFORNIA AFFECTING FEES AND CHARGES IMPOSED BY THE CITY – Articles XIIIC and Article XIIID of the State Constitution."

#### Loss of Tax Exemption

As discussed under the caption "TAX MATTERS" herein, interest with respect to the 2019A Bonds could become includable in gross income for purposes of federal income taxation retroactive to the date of issuance of the 2019A Bonds as a result of future acts or omissions of the City in violation of certain covenants contained in the Resolution. Should such an event of taxability occur, the 2019A Bonds are not subject to special redemption or any increase in interest rate and will remain outstanding until maturity or until redeemed under one of the redemption provisions contained in the Resolution.

#### **Secondary Market**

There can be no guarantee that there will be a secondary market for the 2019A Bonds or, if a secondary market exists, that the 2019A Bonds can be sold for any particular price. Occasionally, because of general market conditions or because of adverse history or economic prospects connected with a particular issue, secondary marketing practices are suspended or terminated. Additionally, prices of issues for which a market is being made will depend upon then prevailing circumstances. Such prices could be substantially different from the original purchase price.

#### TAX MATTERS

In the opinion of Bond Counsel, under existing statutes, regulations, rulings and judicial decisions, and assuming the accuracy of certain representations and compliance with certain covenants and requirements described herein, interest (and original issue discount ("OID")) on the 2019A Bonds is excluded from gross income for federal income tax purposes, and is not an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals. In the further opinion of Bond Counsel, interest (and OID) on the 2019A Bonds is exempt from State personal income tax.

Bond Counsel's opinion as to the exclusion from gross income of interest (and OID) on the 2019A Bonds is based upon certain representations of fact and certifications made by the City and others and is subject to the condition that the City comply with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the 2019A Bonds to assure that interest (and OID) on the 2019A Bonds will not become includable in gross income for federal income tax purposes. Failure to comply with such requirements of the Code might cause interest (and OID) on the 2019A Bonds to be included in gross income for federal income tax purposes retroactive to the date of issuance of the 2019A Bonds. The City has covenanted to comply with all such requirements.

In the opinion of Bond Counsel, the difference between the issue price of a 2019A Bond (the first price at which a substantial amount of the 2019A Bonds of a maturity is to be sold to the public) and the stated redemption price at maturity of such 2019A Bond constitutes original issue discount. Original issue discount accrues under a constant yield method, and will accrue to a beneficial owner before receipt of cash attributable to such excludable income. The amount of original issue discount deemed received by a beneficial owner will increase the beneficial owner's basis in the applicable 2019A Bond. The amount of original issue discount that accrues to the beneficial owner of a 2019A Bond is excluded from the gross income of such beneficial owner for federal income tax purposes, is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals, and is exempt from State of California personal income tax.

The amount by which a 2019A Bond Owner's original basis for determining loss on sale or exchange in the applicable 2019A Bond (generally, the purchase price) exceeds the amount payable on maturity (or on an earlier call date) constitutes amortizable bond premium, which must be amortized under Section 171 of the Code; such amortizable bond premium reduces the 2019A Bond Owner's basis in the applicable 2019A Bond (and the amount of tax-exempt interest received with respect to the 2019A Bonds), and is not deductible for federal income tax purposes. The basis reduction as a result of the amortization of bond premium may result in a 2019A Bond Owner realizing a taxable gain when a 2019A Bond is sold by the Owner for an amount equal to or less (under certain circumstances) than the original cost of the 2019A Bond to the Owner. Purchasers of the 2019A Bonds should consult their own tax advisors as to the treatment, computation and collateral consequences of amortizable bond premium.

The Internal Revenue Service (the "IRS") has initiated an expanded program for the auditing of tax-exempt bond issues, including both random and targeted audits. It is possible that the 2019A Bonds will be selected for audit by the IRS. It is also possible that the market value of the 2019A Bonds might be affected as a result of such an audit of the 2019A Bonds (or by an audit of similar municipal obligations). No assurance can be given that in the course of an audit, as a result of an audit, or otherwise, Congress or the IRS might not change the Code (or interpretation thereof) subsequent to the issuance of the 2019A Bonds to the extent that it

adversely affects the exclusion from gross income of interest (and OID) on the 2019A Bonds or their market value.

SUBSEQUENT TO THE ISSUANCE OF THE 2019A BONDS THERE MIGHT BE FEDERAL, STATE OR LOCAL STATUTORY CHANGES (OR JUDICIAL OR REGULATORY CHANGES TO OR INTERPRETATIONS OF FEDERAL, STATE OR LOCAL LAW) THAT AFFECT THE FEDERAL, STATE OR LOCAL TAX TREATMENT OF THE 2019A BONDS INCLUDING THE IMPOSITION OF ADDITIONAL FEDERAL INCOME OR STATE TAXES BEING IMPOSED ON OWNERS OF TAX-EXEMPT STATE OR LOCAL OBLIGATIONS, SUCH AS THE 2019A BONDS. THESE CHANGES COULD ADVERSELY AFFECT THE MARKET VALUE OR LIQUIDITY OF THE 2019A BONDS. NO ASSURANCE CAN BE GIVEN THAT SUBSEQUENT TO THE ISSUANCE OF THE 2019A BONDS STATUTORY CHANGES WILL NOT BE INTRODUCED OR ENACTED OR JUDICIAL OR REGULATORY INTERPRETATIONS WILL NOT OCCUR HAVING THE EFFECTS DESCRIBED ABOVE. BEFORE PURCHASING ANY OF THE 2019A BONDS, ALL POTENTIAL PURCHASERS SHOULD CONSULT THEIR TAX ADVISORS REGARDING POSSIBLE STATUTORY CHANGES OR JUDICIAL OR REGULATORY CHANGES OR INTERPRETATIONS, AND THEIR COLLATERAL TAX CONSEQUENCES RELATING TO THE 2019A BONDS.

Bond Counsel's opinions may be affected by actions taken (or not taken) or events occurring (or not occurring) after the date hereof. Bond Counsel has not undertaken to determine, or to inform any person, whether any such actions or events are taken or do occur. Bond Counsel's engagement with respect to the 2019A Bonds terminates upon their delivery and Bond Counsel disclaims any obligation to update the matters set forth in its opinion. The Resolution and the Tax Certificate relating to the 2019A Bonds permit certain actions to be taken or to be omitted if a favorable opinion of Bond Counsel is provided with respect thereto. Bond Counsel expresses no opinion as to the effect on the exclusion from gross income of interest for federal income tax purposes with respect to any 2019A Bond if any such action is taken or omitted based upon the advice of counsel other than Stradling Yocca Carlson & Rauth, a Professional Corporation.

Although Bond Counsel has rendered an opinion that interest (and OID) on the 2019A Bonds is excluded from gross income for federal income tax purposes provided that the City continues to comply with certain requirements of the Code, the ownership of the 2019A Bonds and the accrual or receipt of interest (and OID) on the 2019A Bonds may otherwise affect the tax liability of certain persons. Bond Counsel expresses no opinion regarding any such tax consequences. Accordingly, before purchasing any of the 2019A Bonds, all potential purchasers should consult their tax advisors with respect to collateral tax consequences relating to the 2019A Bonds.

Should interest (and OID) on the Bonds become includable in gross income for federal income tax purposes, the 2019A Bonds are not subject to early redemption and will remain outstanding until maturity or until redeemed in accordance with the Resolution.

A copy of the proposed form of opinion of Bond Counsel is attached hereto as APPENDIX E.

#### **CERTAIN LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the 2019A Bonds are subject to the unqualified approving opinion of Stradling Yocca Carlson & Rauth, a Professional Corporation, Newport Beach, California, Bond Counsel. Said opinion in substantially the form attached as APPENDIX E will be delivered at the time of delivery of the 2019A Bonds. Certain legal matters will be passed upon for the City by the City Attorney. Jones Hall, A Professional Law Corporation, San Francisco, California, is acting as Disclosure Counselto the City and Norton Rose Fulbright US LLP, Los Angeles, California, is acting as counsel to the Underwriters.

The payment of the fees and expenses of the Underwriters, Bond Counsel, Disclosure Counsel and Underwriters's counsel is contingent upon the closing of the sale of the 2019A Bonds.

#### LITIGATION

**No Litigation Relating to 2019A Bonds.** At the time of delivery and payment for the 2019A Bonds, appropriate officers of the City will certify that there is no litigation pending, or, to the knowledge of the City, threatened, (i) questioning the corporate existence of the City, or the title of the officers of the City to their respective offices, or the validity of the 2019A Bonds or the power and authority of the City to issue the 2019A Bonds, or (ii) seeking to restrain or enjoin the collection of revenues pledged to pay the 2019A Bonds.

**Litigation Relating to Water System.** For information about lawsuits arising in the normal course of business of the Water System, see "THE WATER SYSTEM – Water System Litigation." The City's management and its City Attorney are of the opinion that no pending actions are likely to have a material adverse effect on the City's ability to perform its obligations under the Resolution and the 2019A Bonds.

#### **FINANCIAL STATEMENTS**

The financial statements of the City's Water System as of and for the year ended June 30, 2018 included in APPENDIX B to this Official Statement have been audited by Macias Gini & O'Connell LLP, independent accountants (the "Auditor"), as stated in its report appearing in APPENDIX B. The City has not requested the consent of the Auditor, nor has the Auditor consented, to the inclusion of the financial statements of the City's Water System or the independent auditor's report in APPENDIX B. The Auditor has not been engaged to perform, and has not performed, since the date of its independent auditor's report included in APPENDIX B, any procedures on the financial statements addressed in that report. The Auditor also has not performed any procedures relating to this Official Statement.

#### **RATINGS**

S&P Global Ratings has assigned a municipal bond rating of "AAA" to the 2019A Bonds, and Fitch Ratings, Inc. has assigned a municipal bond rating of "AA+" to the 2019A Bonds.

These ratings reflect only the views of the respective rating agency, and an explanation of the significance of these ratings, and any outlook assigned to or associated with these ratings, should be obtained from the respective rating agency.

Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. The City has provided certain additional information and materials to the rating agencies (some of which does not appear in this Official Statement).

There is no assurance that these ratings will continue for any given period of time or that these ratings will not be revised downward or withdrawn entirely by the respective rating agency, if in the judgment of the rating agency, circumstances so warrant. Any such downward revision or withdrawal of any rating on the 2019A Bonds may have an adverse effect on the market price or marketability of the 2019A Bonds.

#### **UNDERWRITING**

Citigroup Global Markets Inc. and J.P. Morgan Securities LLC (together, the "Underwriters"), have agreed, subject to certain conditions, to purchase the 2019A Bonds from the City at a price of \$134,899,774.40 (which reflects \$206,459.50 in Underwriters' discount and \$20,891,233.90 in original issue premium) and to make a bona fide public offering of the 2019A Bonds at not in excess of the initial public offering prices. The Underwriters will be obligated to purchase all of the 2019A Bonds if any 2019A Bonds are purchased. The Underwriters may offer and sell the 2019A Bonds to certain dealers and others at prices lower than the respective initial public offering prices listed in this Official Statement, and the public offering prices may be changed from time to time by the Underwriters.

Citigroup Global Markets Inc., an underwriter of the 2019A Bonds, has entered into a retail distribution agreement with Fidelity Capital Markets, a division of National Financial Services LLC (together with its affiliates, "**Fidelity**"). Under this distribution agreement, Citigroup Global Markets Inc. may distribute municipal securities to retail investors at the original issue price through Fidelity. As part of this arrangement, Citigroup Global Markets Inc. will compensate Fidelity for its selling efforts.

J.P. Morgan Securities LLC, one of the underwriters of the 2019A Bonds, has entered into negotiated dealer agreements (each, a "**Dealer Agreement**") with each of Charles Schwab & Co., Inc. ("**CS&Co.**") and LPL Financial LLC ("**LPL**") for the retail distribution of certain securities offerings at the original issue prices. Pursuant to each Dealer Agreement, each of CS&Co. and LPL may purchase 2019A Bonds from J.P. Morgan Securities LLC at the original issue price less a negotiated portion of the selling concession applicable to any 2019A Bonds that such firm sells.

The Underwriters and their respective affiliates are full service financial institutions engaged in various activities, which may include sales and trading, commercial and investment banking, advisory, investment management, investment research, principal investment, hedging, market making, brokerage and other financial and non-financial activities and services. In the various course of their various business activities, the Underwriters and their respective affiliates, officers, directors and employees may purchase, sell or hold a broad array of investments and actively trade securities, derivatives, loans, commodities, currencies, credit default swaps and other financial instruments for their own account and for the accounts of their customers, and such investment and trading activities may involve or relate to assets, securities and/or instruments of the City (directly, as collateral securing other obligations or otherwise) and/or persons and entities with relationships with the City. The Underwriters and their respective affiliates may also communicate independent investment recommendations, market color or trading ideas and/or publish or express independent research views in respect of such assets,

securities or instruments and may at any time hold, or recommend to clients that they should acquire, long and/or short positions in such assets, securities and instruments.

In connection with the termination of a portion of the 2005 Swap Agreement, the City is using a portion of the proceeds of the 2019A Bonds to pay some of the Swap Termination Cost owed to the 2005 Swap Provider (JPMorgan Chase Bank, N.A.). The 2005 Swap Provider is an affiliate of J.P. Morgan Securities LLC, one of the underwriters of the 2019A Bonds. See "PLAN OF FINANCE – PartialTermination of 2005 Swap Agreement" and "SECURITY AND SOURCES OF PAYMENT FOR THE 2019A BONDS – Subordinate Obligations – Existing Subordinate Obligations").

#### MUNICIPAL ADVISOR

The City has retained PFM Financial Advisors LLC, Los Angeles, California, as Municipal Advisor (the "Municipal Advisor") in connection with issuance and delivery of the 2019A Bonds. The Municipal Advisor is not obligated to undertake, and has not undertaken to make, an independent verification or assume responsibility for the accuracy, completeness, or fairness of the information contained in this Official Statement. The Municipal Advisor is an independent Municipal Advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities. The payment of the fees of the Municipal Advisor is contingent upon the issuance and delivery of the 2019A Bonds.

#### **CONTINUING DISCLOSURE**

The City has covenanted for the benefit of the holders and beneficial owners of the 2019A Bonds to provide certain financial information and operating data relating to the Water System (the "Annual Report") by not later than 270 days following the end of the City's fiscal year (which fiscal year currently ends on June 30), commencing with the Annual Report for the fiscal year ended June 30, 2018, and to provide notices of the occurrence of certain enumerated events as required by Securities and Exchange Commission Rule 15c2-12(b)(5) under the Securities Exchange Act of 1934, as amended (the "Rule"). The specific nature of the information to be contained in the annual report or the notices of enumerated events is summarized under the caption "APPENDIX D – FORM OF CONTINUING DISCLOSURE CERTIFICATE." These covenants have been made in order to assist the Underwriters in complying with the Rule.

The City and its related governmental entities – specifically those entities for whom City staff is responsible for undertaking compliance with continuing disclosure undertakings – have previously entered into numerous disclosure undertakings under the Rule in connection with the issuance of other obligations.

In the past, to assist the City and its related governmental entities in meeting their continuing disclosure obligations, the City retained certain corporate trust banks to act as dissemination agent. The City and its related governmental entities have not, on a handful of occasions during the past five years, fully complied, in all material respects, with their disclosure undertakings because on certain occasions in the last five years, the City did not timely file (1) notice of rating changes to bond insurers and other credit and/or liquidity providers for City debt obligations, (2) certain financial information or operating data for Fiscal Years 2012-13 and 2014-15 required to be filed with respect to debt obligations of the City or its related government entities, and (3) a notice of successor trustee for a prior City debt obligation.

The City and its related governmental entities have made filings to correct all known instances of non-compliance during the last five years. The City believes that it has established internal processes, including a written continuing disclosure policy that will ensure that it and its related governmental entities will meet all material obligations under their respective continuing disclosure undertakings. The City also now handles its and its related governmental entities' continuing disclosure obligations internally and no longer uses third-party dissemination agents for that purpose. Additionally, the City has engaged a consultant to annually verify its continuing disclosure filings and identify any deficiencies, whether material or otherwise, so that any required corrective action can be taken.

#### **VERIFICATION OF MATHEMATICAL ACCURACY**

The Verification Agent will deliver a report on the mathematical accuracy of certain computations, contained in schedules provided to the Verification Agent on behalf of the City, relating to the sufficiency of the amounts deposited into the Escrow Funds for the 2008B Bonds and 2011A Bonds for the purposes described under "PLAN OF FINANCE – Refunding Plan."

#### **MISCELLANEOUS**

The execution and delivery of this Official Statement have been duly authorized by the City.

CITY OF RIVERSIDE, CALIFORNIA

By: /s/ Edward Enriquez

Chief Financial Officer/Treasurer

By: /s/ Todd Corbin

Public Utilities General Manager

#### APPENDIX A

#### CITY AND COUNTY OF RIVERSIDE - ECONOMIC AND DEMOGRAPHIC INFORMATION

The 2019A Bonds will not be secured by any pledge of ad valorem taxes or City General Fund revenues but will be payable solely from the Net Operating Revenues of the City's Water System. The information set forth below is included in this Official Statement for background purposes only.

#### General

The City is the county seat of Riverside County (the "County") and is located in the western portion of the County about 60 miles east of downtown Los Angeles and approximately 90 miles north of San Diego. Within 10 miles of the City are the cities of San Bernardino, Loma Linda, Corona, Norco, Fontana, Ontario, Rialto, Colton, Moreno Valley and Redlands, among others. These cities and the City are located in the County and the County of San Bernardino and comprise the Riverside-San Bernardino Primary Metropolitan Statistical Area (the "PMSA"). The PMSA represents an important economic area of the State and of Southern California. It lies to the west and south, respectively, of the strategic San Gorgonio and Cajon Passes, from which three transcontinental railroads and interstate highways converge to connect the Los Angeles area with the other areas of the nation. The City is situated in close proximity to the metropolitan centers of Los Angeles and Orange Counties.

The County and the County of San Bernardino cover 27,400 square miles, a land area larger than the State of Virginia. As of 2018, the County had a population estimated at 2,415,955 and San Bernardino County had a population estimated at 2,174,938. With a population of over 4.4 million, the PMSA ranks as one of the largest Metropolitan Statistical Areas ("**MSAs**") in the United States. The County alone is larger than the State of New Jersey. The PMSA, though small geographically in relation to the bi-county area, contains most of the two counties' population.

#### **Municipal Government**

The City was incorporated in 1883 and covers 81.5 square miles. The City is a charter city and has a council-manager form of government with a seven-member council being elected by ward for four-year overlapping terms. The mayor is elected at large for a four-year term and is the presiding officer of the council, but does not have a vote except in case of a tie. The position of City Manager is filled by appointment of the council to serve as administrator of the staff and to carry out the policies of the council.

Functions of the City government are carried out by approximately 2,500 personnel. The City operates and maintains a sewer, water and electrical system. Other City services include diversified recreation programs, police, fire, airport, parks, a museum and libraries.

#### **Services and Facilities**

**Public Safety and Welfare**. The City provides law enforcement and fire protection services. The Police Department currently employs 350 sworn officers and the Fire Department employs 224 sworn fire fighters operating out of 14 fire stations. Other services provided by the City include emergency medical aid, traffic safety maintenance, and building safety regulation and inspection.

**Public Services**. The City provides electric, water, sewer, refuse and transportation service to the City residents through municipal enterprises. The City also owns and operates a general aviation airport.

**Public Works**. Additional services include parkway and median maintenance improvements, refuse management, sewer and storm drain maintenance, zoning and development administration, environmental review, code enforcement and street tree maintenance.

**Leisure and Community Services**. Among the City's cultural institutions and activities are a convention center, the Riverside Art Museum, a Riverside Metropolitan Museum, a number of libraries, the Municipal Auditorium, the Fox Performing Arts Center, the opera society and the symphony society. There are three major hospitals in the City: Parkview Community, Riverside Community and Kaiser Permanente.

#### **Population**

As of January 1, 2018, the population of the City was estimated to be 325,850, an increase of approximately 0.8% over the estimated population of the City in 2017. The following table presents population data for both the City and County.

#### **POPULATION**

<u>Year</u>	<b>City of Riverside</b>	Riverside County
1950	46,764	170,046
1960	84,332	306,191
1970	140,089	459,074
1980	165,087	663,923
1990	226,505	1,170,413
2000	255,166	1,545,387
2010	302,597	2,179,692
2011	307,207	2,212,874
2012	311,332	2,239,715
2013	316,162	2,266,549
2014	318,511	2,291,093
2015	321,655	2,317,924
2016	324,696	2,347,828
2017	323,190	2,382,640
2018	325,860	2,415,955

Sources: 1950-2010 U.S. Census; 2011-2018 California Department of Finance (Demographic Research Unit).

#### **Effective Buying Income**

"Effective Buying Income" is defined as personal income less personal tax and nontax payments, a number often referred to as "disposable" or "after-tax" income. Personal income is the aggregate of wages and salaries, other labor-related income (such as employer contributions to private pension funds), proprietor's income, rental income (which includes imputed rental income of owner-occupants of non-farm dwellings), dividends paid by corporations, interest income from all sources, and transfer payments (such as pensions and welfare assistance). Deducted from this total are personal taxes (federal, state and local), nontax payments (fines, fees, penalties, etc.) and personal contributions to social insurance. According to U.S. government definitions, the resultant figure is commonly known as "disposable personal income."

The following table summarizes the total effective buying income for the City, the County, the State and the United States for the period 2013 through 2017.

CITY OF RIVERSIDE, RIVERSIDE COUNTY, STATE OF CALIFORNIA AND UNITED STATES

EFFECTIVE BUYING INCOME

(For Calendar Years 2013 Through 2017)

Year	Area	Total Effective Buying Income (000's Omitted)	Median Household Effective Buying Income
2013	City of Riverside	\$5,109,313	\$43,916
	Riverside County	40,293,518	44,784
	California	858,676,636	48,340
	United States	6,982,757,379	43,715
2014	City of Riverside	\$5,265,573	\$44,724
	Riverside County	41,199,300	45,576
	California	901,189,699	50,072
	United States	7,357,153,421	45,448
2015	City of Riverside	\$5,877,205	\$47,791
	Riverside County	45,407,058	48,674
	California	981,231,666	53,589
	United States	7,757,960,399	46,738
2016	City of Riverside	\$6,044,091	\$49,179
	Riverside County	47,509,909	50,287
	California	1,036,142,723	55,681
	United States	8,132,748,136	48,043
2017	City of Riverside	\$6,556,518	\$53,659
	Riverside County	51,784,973	54,014
	California	1,113,648,181	59,646
	United States	8,640,770,229	50,735

Source: The Nielsen Company (US), Inc.

#### Education

The City is included within the boundaries of the Riverside Unified School District and the Alvord Unified School District, which also serves the County area southwest of the City. These two districts include 65 elementary and middle schools and high schools. There are also about 48 private or parochial schools for kindergarten through twelfth grade. Higher education is available at four institutions: Riverside Community College, University of California at Riverside, California Baptist University and La Sierra University at Riverside. Also located in the City are the California School for the Deaf and the Sherman Indian High School, a federally-run school for Native Americans.

#### **Employment**

The City is included in the Riverside-San Bernardino-Ontario Metropolitan Statistical Area (MSA). The unemployment rate in the Riverside-San Bernardino-Ontario MSA was 4.5 percent in August 2018, down from a revised 4.6 percent in July 2018. This compares with an unadjusted unemployment rate of 4.3 percent for California and 3.9 percent for the nation during the same period. The unemployment rate was 4.7 percent in Riverside County, and 4.2 percent in San Bernardino County.

The following table shows the average annual estimated numbers of wage and salary workers by industry. The table does not include proprietors, the self-employed, unpaid volunteers or family workers, domestic workers in households, and persons in labor management disputes.

### RIVERSIDE-SAN BERNARDINO PRIMARY MSA CIVILIAN LABOR FORCE EMPLOYMENT AND UNEMPLOYMENT (ANNUAL AVERAGES) (For Calendar Years 2013 Through 2017)

	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Civilian Labor Force <sup>(1)</sup>	1,893,100	1,921,000	1,956,900	1,984,900	2,022,100
Employment	1,706,800	1,765,300	1,828,200	1,866,600	1,918,600
Unemployment	186,300	155,700	128,600	118,300	103,600
Unemployment Rate	9.8%	8.1%	6.6%	6.0%	5.1%
Wage and Salary Employment:(2)					
Agriculture	14,500	14,400	14,800	14,600	14,400
Mining and Logging	1,200	1,300	1,300	900	900
Construction	70,000	77,600	85,700	92,000	97,000
Manufacturing	87,300	91,300	96,100	98,600	98,700
Wholesale Trade	56,400	58,900	61,600	62,800	63,700
Retail Trade	164,800	169,400	174,300	178,000	182,100
Transportation, Warehousing and					
Utilities	78,500	86,600	97,400	107,300	120,200
Information	11,500	11,300	11,400	11,500	11,300
Finance and Insurance	26,200	26,600	26,900	26,700	26,200
Real Estate and Rental and Leasing	15,600	16,300	17,000	17,900	18,200
Professional and Business Services	131,900	138,700	147,400	145,000	147,200
Educational and Health Services	187,600	194,800	205,100	214,300	224,800
Leisure and Hospitality	135,900	144,800	151,700	160,200	165,700
Other Services	41,100	43,000	44,000	44,600	45,600
Federal Government	20,300	20,200	20,300	20,400	20,600
State Government	27,800	28,200	28,700	29,700	30,700
Local Government	177,100	180,400	184,400	192,200	198,600
Total All Industries	1,247,700	1,303,800	1,368,100	1,416,700	1,465,900

<sup>(1)</sup> Labor force data is by place of residence; includes self-employed individuals, unpaid family workers, household domestic workers, and workers on strike.

Source: State of California Employment Development Department.

<sup>(2)</sup> Industry employment is by place of work; excludes self-employed individuals, unpaid family workers, household domestic workers, and workers on strike.

The following tables show the largest employers in the City and in the County.

### CITY OF RIVERSIDE – LARGEST EMPLOYERS As of June 30, 2018

Employer Name	Number of Employees	% of Total City-wide Employment
County of Riverside	11,865	8.1%
University of California	8,686	6.0
Riverside Unified School District	4,000	2.7
Kaiser	3,484	2.4
City of Riverside	2,504	1.7
California Baptist University	2,285	1.6
Riverside Community Hospital	2,200	1.5
Alvord Unified School District	1,800	1.2
UTC Aerospace Systems	1,200	0.8
Parkview Community Hospital	<u>897</u>	<u>0.6</u>
Total	38,921	26.7%

Source: City of Riverside (as presented in the City's 2018 Comprehensive Annual Financial Report).

### COUNTY OF RIVERSIDE – LARGEST EMPLOYERS (LISTED ALPHABETICALLY) As of November, 2018

Employer Name	<b>Location</b>	<u>Industry</u>
Abbott Vascular Inc	Temecula	Physicians & Surgeons Equip & Supls-Whls
Amazon.com Inc	Moreno Valley	Internet & Catalog Shopping
Corrections Dept	Norco	Government Offices-State
Desert Regional Medical Ctr	Palm Springs	Hospitals
Eisenhower Health	Rancho Mirage	Hospitals
Fantasy Springs Resort Casino	Indio	Casinos
Handsome Rewards	Perris	Internet & Catalog Shopping
Hemet Valley Medical Ctr	Hemet	Hospitals
Indio Bingo Palace & Casino	Indio	Resorts
Kleinfelder Construction Svc	Riverside	Engineers-Structural
La Quinta Golf Course	La Quinta	Golf Courses
Parkview Community Hospital	Riverside	Hospitals
Pechanga Resort & Casino	Temecula	Casinos
Renaissance	Indian Wells	Hotels & Motels
Riverside Community Hospital	Riverside	Hospitals
Riverside University Health	Moreno Valley	Hospitals
Robertson's Ready Mix Ltd A Ca	Corona	Concrete-Ready Mixed
Southwest Healthcare System	Murrieta	Hospitals
Starcrest of California	Perris	Internet & Catalog Shopping
Starcrest Products	Perris	E-Commerce
Sun World Intl LLC	Coachella	Fruits & Vegetables-Wholesale
Uhs George Wa University Hosp	Corona	Hospitals
Universal Protection Svc	Palm Desert	Security Control Equip & Systems-Mfrs
US Air Force Dept	March Arb	Military Bases
Wachter Inc	Riverside	Electric Contractors

Source: California Employment Development Dept., America's Labor Market Information System (ALMIS) Employer Database, 2019 1st Edition.

#### **Construction Activity**

The following tables provide a summary of residential building permit valuations and nonresidential building permit valuations, and the total number of all building permit valuations in the City and the County during the past five years for which information is available.

# CITY OF RIVERSIDE BUILDING PERMIT ACTIVITY For Calendar Years 2013 Through 2017 (Valuation in Thousands of Dollars)

	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Permit Valuation					
New Single-family	\$ 50,863	\$ 61,311	\$ 53,858	\$ 48,459	\$ 46,666
New Multi-family	19,861	9,418	41,207	19,428	53,944
Res. Alterations/Additions	8,710	10,291	<u>11,870</u>	<u>12,335</u>	<u> 19,471</u>
Total Residential	\$ 79,434	\$ 81,020	\$ 106,935	\$ 80,222	\$120,080
New Commercial/Industrial	\$ 41,505	\$ 14,206	\$ 19,856	\$ 23,804	\$ 97,799
New Other	11,677	2,914	11,334	78,523	14,861
Com. Alterations/Additions	<u>74,249</u>	<u>45,548</u>	<u>51,812</u>	67,779	<u>49,539</u>
Total Nonresidential	\$127,433	\$ 62,668	\$ 83,002	\$170,106	\$162,198
New Dwelling Units					
Single Family	200	144	223	219	172
Multiple Family	<u>219</u>	<u>155</u>	<u>411</u>	<u>254</u>	<u>535</u>
TOTAL	419	299	634	473	707

Source: City of Riverside Community Development Department.

#### COUNTY OF RIVERSIDE BUILDING PERMIT ACTIVITY For Calendar Years 2013 Through 2017 (Valuation in Thousands of Dollars)

	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Permit Valuation					
New Single-family	\$1,138,739	\$1,296,553	\$1,313,085	\$1,526,768	\$1,670,542
New Multi-family	138,636	178,117	110,459	106,292	109,309
Res. Alterations/Additions	98,220	147,082	113,200	126,475	123,567
Total Residential	\$1,375,594	\$1,621,751	\$1,536,743	\$1,759,535	\$1,903,418
New Commercial/Industrial	\$405,023	\$358,997	\$392,308	\$642,463	\$965,629
New Other	141,185	128,667	204,555	583,003	104,352
Com. Alterations/Additions	<u>369,503</u>	<u>197,675</u>	<u>314,605</u>	<u>371,217</u>	<u>363,712</u>
Total Nonresidential	\$884,320	\$685,338	\$911,645	\$1,596,682	\$1,433,691
New Dwelling Units					
Single Family	4,716	5,007	5,007	5,662	6,265
Multiple Family	<u>1,427</u>	<u>1,931</u>	<u>1,189</u>	<u>1,039</u>	<u>1,070</u>
TOTAL	6,143	6,938	6,196	6,701	7,335

Source: Construction Industry Research Board, Building Permit Summary.

#### **Transportation**

The City is served by a variety of land and air transportation facilities. Light rail commuter service is provided by Metrolink to Los Angeles and Orange Counties. Interstate bus service is available via Greyhound, and local bus service is provided by the Riverside Transit Agency. Most major trucking firms serve the City in addition to numerous local carriers. Overnight delivery can be scheduled to San Francisco, Los Angeles, San Diego and Sacramento.

Freight rail service to the City is provided by two major transcontinental railroads: the Santa Fe and Union Pacific. Amtrak-operated passenger train service is available at San Bernardino, approximately 15 miles north of the City.

Scheduled air transportation is available from the Ontario International Airport, approximately 18 miles to the west. The City-operated Riverside Municipal Airport is a general aviation facility.

The City is served by the Riverside Freeway (State Route 91), which provides access to Orange County; Interstate 215, which connects the City to San Diego, San Bernardino and points beyond; and the Pomona Freeway (U.S. Highway 60), an east-west route.

To support transportation improvements, in November 1988 Riverside County voters approved Measure A, a one-half cent sales tax increase. Measure A was to expire in 2009, but in 2002, Riverside County voters approved extending Measure A until 2039. Measure A is expected to generate \$4.6 billion between 2009 and 2039. In 1990, voters of the adjacent San Bernardino County approved a similar program, and that sales tax was similarly increased by a vote of the electorate in November 2003.

#### **APPENDIX B**

## AUDITED FINANCIAL STATEMENTS OF THE CITY OF RIVERSIDE WATER UTILITY FOR THE FISCAL YEAR ENDED JUNE 30, 2018



# FINANCIAL REPORT



RIVERSIDE PUBLIC UTILITIES

RiversidePublicUtilities.com



## **OVERVIEW**

Riverside Public Utilities generates, transmits and distributes electricity to a 90-square-mile territory that includes the City of Riverside. We also deliver water to a 74.2-square-mile territory covering the majority of the City of Riverside.

The Board of Public Utilities is comprised of nine volunteers who live in all seven wards of the City of Riverside. They are appointed by the City Council to four-year terms without compensation. Board members oversee Riverside Public Utilities' policies, operations, revenues, expenditures, planning, and regulatory compliance. They provide an ongoing, year-round review of all actions by Riverside Public Utilities before any measure is sent to the elected City Council representatives for final determination.

#### SERVICE AREA POPULATION

325,801

#### **RECORD PEAK DEMAND**

Energy: 640 megawatts

8/31/2017

Water: 118,782,000 million gallons

8/9/2005

#### TOTAL OPERATING REVENUE

Energy: \$363.8 million Water: \$66.7 million

#### **CUSTOMERS**

Energy: 109,619 Water: 68,640

#### **CREDIT RATING**

Energy: AA- Fitch

AA- Standard & Poors

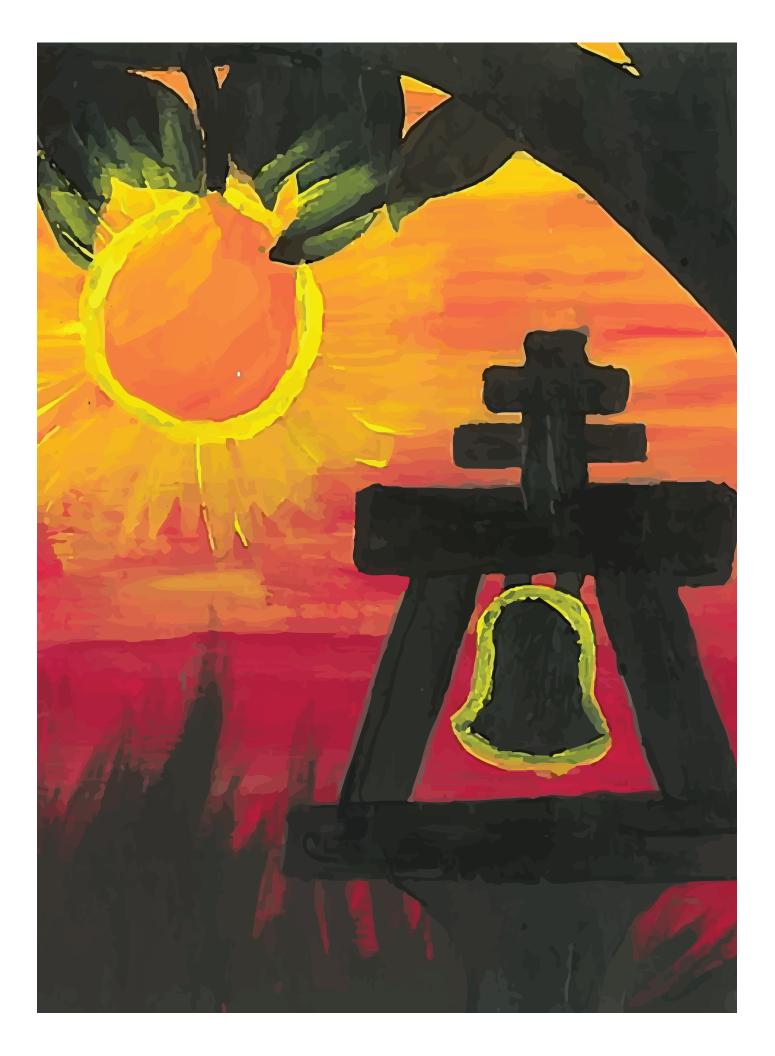
Water: AA+ Fitch

AAA Standard & Poors

Aa2 Moody's



RiversidePublicUtilities.com



### OUR MISSION

The City of Riverside Public Utilities Department is committed to the highest quality water and electric services at the lowest possible rates to benefit the community.

# OUR TEN-YEAR ——— VISION

Our customers will recognize Riverside Public Utilities as a unique community asset with a global reputation for innovation, sustainability and an enhanced quality of life.

# OUR CORE VALUES

Safety

Honesty and Integrity

Teamwork

Professionalism

Quality Service

Creativity and Innovation

Community Involvement

Environmental Stewardship

Inclusiveness and Mutual Respect

# FOCUS AREAS

#### **RELIABILITY & RESILIENCY**

Taking care of our infrastructure, so that it remains safe, and efficient.

#### **AFFORDABILITY**

Thriving financially while balancing affordable rates for our customers.

#### SUSTAINABILITY

Ensuring adequate power and water supply in the most environmentally responsible manner.

#### **CUSTOMER EXPERIENCE**

Continuing to provide reliable customer-centered service every day.

#### **OPERATIONAL EXCELLENCE**

Implementing new technologies that will enhance the customer experience and ensure the tradition of operational excellence.

#### STRONG WORKFORCE

Developing and supporting a workforce that is safe, prepared and engaged.

# THREE-YEAR GOALS

- 1. Contribute to the City of Riverside's economic development while preserving RPU's financial strength.
- 2. Maximize the use of technology to improve utility operations.
- 3. Impact positive legislation and regulations at all levels of government.
- 4. Develop and implement electric and water resource plans.
- 5. Create and implement a workforce development plan.

# TEN-YEAR GOALS

- 1. Employ state-of-the-art technology to maximize reliability and customer service.
- 2. Foster economic development and job growth in the City of Riverside.
- 3. Communicate effectively the accomplishments, challenges and opportunities for the full utilization of our electric and water resources.
- 4. Develop fully our low-cost, sustainable, reliable electric and water resources.
- 5. Enhance the effective and efficient operation of all areas of the utility.

WATER | ENERGY | LIFE

CITY OF

RIVERSIDE

PUBLIC UTILITIES

RiversidePublicUtilities.com

#### CITY COUNCIL

#### Rusty Bailey Mayor

- Mike Gardner
  Ward 1
- Andy MelendrezWard 2
- Mike Soubirous
  Ward 3
- Chuck Conder Ward 4
- Chris Mac Arthur Ward 5
- Jim Perry Ward 6
- Steve Adams
  Ward 7

#### **BOARD OF PUBLIC UTILITIES**

Jo Lynne Russo-Pereyra (Board Chair) Citywide / Ward 4

David Crohn
Citywide / Ward 1

- Jennifer O'Farrell Ward 1
- Kevin Foust Ward 2
- Elizabeth Sanchez-Monville Ward 3
- David Austin (Board Vice-Chair) Ward 4
- Andrew Walcker Ward 5
- Jeanette Hernandez Ward 6
- Gil Oceguera
  Ward 7



#### **EXECUTIVE MANAGEMENT**

#### Al Zelinka

City Manager

#### Todd Jorgenson

Interim

<u>Utilities General</u> Manager

#### Laura M. Chavez-Nomura

Assistant General Manager Finance/Administration

#### Daniel E. Garcia

Assistant General Manager Resources

#### George Hanson

Assistant General Manager Energy Delivery

#### Michael Plinski

Interim

Assistant General Manager Water

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Key Historical Operating Data



# OUR ELECTRIC

RIVERSIDE PUBLIC UTILITIES







#### **Independent Auditor's Report**

To the Honorable City Council and Board of Public Utilities City of Riverside, California

We have audited the accompanying financial statements of the Electric Utility Enterprise Fund (Electric Utility) of the City of Riverside, California, (the City), as of and for the years ended June 30, 2018 and 2017, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Electric Utility of the City, as of June 30, 2018 and 2017, and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Electric Utility and do not purport to, and do not present fairly the financial position of the City as of June 30, 2018 and 2017, the changes in its financial position, or, where applicable, its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, as listed in the table of contents, be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying supplementary Electric Utility information is presented for the purposes of additional analysis and are not a required part of the financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Newport Beach, California October 31, 2018

Macias Gini & O'Connell LAP

# ELECTRIC UTILITY: MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Riverside Public Utilities, a department of the City of Riverside (the City), we offer the readers this narrative overview and analysis of the 2017-18 financial report for the periods ended June 30, 2018 and 2017 for Riverside's Electric Utility (Electric Utility), an enterprise fund of the City. We encourage readers to consider the information presented here in conjunction with additional information furnished in our financial statements, which begin on page 31 of this report. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

### FINANCIAL HIGHLIGHTS

- During the fiscal year ended June 30, 2018, the Electric Utility implemented Governmental Accounting Standards Board Statement No. 75 (GASB 75), Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions a replacement of GASB Statements No. 45 as amended, and No. 57, and establishes new accounting and financial reporting requirements for Other Post-Employment Benefits (OPEB) plans. As of July 1, 2017, the Electric Utility restated beginning net position in the amount of \$328 to record adjustments to the OPEB liability. For more information, refer to the OPEB section below, Note 6 of the accompanying financial statements. The Electric Utility did not restate the financial statements for the fiscal years ended June 30, 2017 and 2016 because the necessary actuarial information was not provided for the prior years presented.
- Operating expense reflects a non-cash pension accounting standard adjustment, which will continue to fluctuate based on yearly actuarial information provided by the California Public Employees' Retirement System. The adjustment was \$9,056 and (\$248) in June 30, 2018 and 2017, respectively.
- Retail sales, net of uncollectibles/recovery were \$305,969 and \$308,781 for years ended June 30, 2018 and 2017, respectively. The decrease in sales was primarily due to reduced consumption.
- Utility plant assets as of June 30, 2018 increased by \$12,462 primarily due to the completion of significant capital projects such as substation improvements, neighborhood street light retrofit, and major 4-12 kV conversions, as well as donated easements received for access to electrical systems, offset by current year depreciation.
- Total net position as of June 30, 2018 increased by \$21,211 primarily due to positive operating results, and non-cash capital contributions for donated assets received.
- The Electric Utility used unrestricted reserves, set aside with monies received from settlements and cost recoveries associated with the early closure of the SONGS Units 2 and 3, for a partial bond defeasance of \$11,005. The defeasance reduced debt outstanding and will realize interest savings of \$10,233 over the remaining life of the bonds.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Electric Utility's financial statements. The Electric Utility is a department of the City, and its activities are recorded in a separate enterprise fund. These financial statements include only the activities for the Electric Utility and provide comparative information for the last two fiscal years. Information on city-wide financial results is available in the City's "Comprehensive Annual Financial Report."

The Electric Utility's financial statements are comprised of two components: 1) financial statements, and 2) notes to the financial statements. In addition, this report also contains other supplementary information to provide the reader additional information about the Electric Utility, including historical sales, operating activities, and other relevant data.

# OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

Included as part of the financial statements are three separate statements, which collectively provide an indication of the Electric Utility's financial health.

The **Statements of Net Position** present information on all of the Electric Utility's assets, liabilities, deferred inflows and outflows of resources and net position. The Statements of Net Position provide information about the nature and amount of the Electric Utility's resources and obligations at a specific point in time.

The **Statements of Revenues, Expenses and Changes in Net Position** report all of the Electric Utility's revenues and expenses for the periods shown.

The **Statements of Cash Flows** report the cash provided and used by operating activities, as well as other cash sources, such as investment income and debt financing. They also report other cash uses such as payments for bond principal and capital additions and improvements.

The **Notes to the Financial Statements** provide additional information that is essential to a full understanding of the data provided in the financial statements. The Notes to the Financial Statements can be found on pages 31 to 65 of this report.

## **ELECTRIC UTILITY FINANCIAL ANALYSIS**

## CONDENSED STATEMENTS OF NET POSITION

	 2018		2017	2016
Current and other assets	\$ 450,808	\$	464,254	\$ 460,113
Capital assets Deferred outflows of resources	 781,254 50,285		768,792 65,176	754,694 64,735
Total assets and deferred outflows of resources	 1,282,347		1,298,222	1,279,542
Long-term debt outstanding Other liabilities Deferred inflows of resources	529,294 240,949 6,692		557,540 238,796 17,685	571,100 238,624 24,204
Total liabilities and deferred inflows of resources	776,935		814,021	833,928
Net investment in capital assets Restricted Unrestricted	267,230 48,906 189,276		229,432 47,727 207,042	201,651 40,913 203,050
Total net position	\$ 505,412 <sup>(1</sup>	) \$	484,201	\$ 445,614

<sup>(1)</sup> Restated July 1, 2017, see Note 12 of the Financial Statements.

# ASSETS AND DEFERRED OUTFLOWS OF RESOURCES

**2018 compared to 2017** The Electric Utility's total assets and deferred outflows of resources were \$1,282,347, reflecting an decrease of \$15,875 (1.2%), primarily due to the following:



- Current and other assets, comprised of restricted and unrestricted assets, had a net decrease of \$13,446, primarily due to a decrease in restricted assets of \$12,714, which was primarily due to a decrease of \$13,894 in cash and investments at fiscal agent for payment of decommissioning costs related to San Onofre Nuclear Generating Station (SONGS) Units 2 and 3. This decrease was offset by a slight increase in cash and cash equivalents related to proceeds on the sale of greenhouse gas (GHG) allowances.
- Capital assets increased by \$12,462 primarily due to the receipt of \$13,637 in donated land rights and
  easements for general access to electrical system assets, as well as additions and improvements to
  the Electric distribution infrastructure system to improve service and reliability to Electric Utility's
  customers. This increase was offset by current year depreciation. Additional capital asset information can
  be found in the "Capital Assets and Debt Administration" section.
- Deferred outflows of resources decreased by \$14,891 primarily due to pension related adjustments which included the changes in assumptions and the change in projected versus actual earnings on pension plan investments as determined by the plan actuary. In addition, there was a decrease in the negative fair market value of interest rate swaps. Additional information can be found in the "Interest Rate Swaps on Revenue Bonds" section of Note 4 Long-term Obligation.

**2017 compared to 2016** Total assets and deferred outflows of resources were \$1,298,222, a net increase of \$18,680 (1.5%). Current and other assets had a net increase of \$4,141 primarily due to an increase of \$6,249 in cash and cash equivalents due to positive operating results and settlement recoveries received and an increase of \$1,591 in unamortized purchased power for the prepayment of power supply costs related to the Salton Sea power purchase agreement. This was offset by a decrease of \$4,136 in restricted assets, due to a decrease of \$9,452 in cash and investments at fiscal agent for payment of decommissioning costs related to San Onofre Nuclear Generating Station (SONGS) Units 2 and 3 and an increase of \$5,542 related to the sale of renewable energy credits and regulatory transactions. Capital assets increased by \$14,098 primarily due to the receipt of \$16,011 in donated land rights and easements for general access to electrical system assets, capital projects for additions and improvements to the Electric distribution infrastructure system and technology upgrades used to improve service to the Electric Utility's customers.

### LIABILITIES AND DEFERRED INFLOWS OF RESOURCES

**2018 compared to 2017** The Electric Utility's total liabilities and deferred inflows of resources were \$776,935, a decrease of \$37,086 (4.6%), due to the following:

- Long-term debt outstanding decreased by \$28,246 primarily due to the principal payments on revenue bonds and the amortization of bond premiums, along with a bond defeasance of \$11,005. Additional debt information can be found in the "Capital Assets and Debt Administration" section.
- Other liabilities increased by \$2,153 primarily due to an increase of \$12,693 in net pension liability and an increase of \$769 in accounts payable and other accruals, offset by a decrease of \$7,297 in the negative fair value of derivative instruments, and a decrease of \$4,097 in nuclear decommissioning liabilities.
- Deferred inflows of resources decreased by \$10,993 primarily due to pension related adjustments
  which included the changes in assumptions, the differences between expected and actual experience
  and the change in projected versus actual earnings on pension plan investments as determined by the
  plan actuary.

**2017 compared to 2016** Total liabilities and deferred inflows of resources were \$814,021, a decrease of \$19,907 (2.4%). Long-term debt outstanding decreased by \$13,560 primarily due to the principal payments on revenue bonds and the amortization of bond premiums. Deferred inflows of resources decreased by \$6,519 due to pension related adjustments which included the changes in assumptions, the differences

between expected and actual experience and the change in projected versus actual earnings on pension plan investments as determined by the plan actuary.

#### NET POSITION

**2018 compared to 2017** The Electric Utility's net position, which represents the difference between the Electric Utility's total assets and deferred outflows of resources less total liabilities and deferred inflows of resources, totaled \$505,412, an increase of \$21,211 (4.4%) which is primarily attributed to positive operating results, non-cash capital contributions for donated assets received, and settlement recoveries. The following represents the changes in components of Net Position:

- The largest portion of the Electric Utility's total net position, \$267,230 (52.9%), reflects its investment in capital assets less any related outstanding debt used to acquire those assets. This portion increased by \$37,798 primarily due to an increase in capital assets constructed or purchased during the year, net of related debt, and donated capital assets received. Additional capital asset information can be found in the "Capital Assets and Debt Administration" section.
- The restricted portion of net position totaled \$48,906 (9.7%), an increase of \$1,179, and represents resources that are subject to external restrictions on how they may be used. These are reserved for items such as debt payments, Public Benefit Programs, and other legally restricted assets.
- The unrestricted portion of net position totaled \$189,276 (37.4%) an decrease of \$17,766 from prior year, primarily attributable to the payment on bond defeasance and the use of unrestricted cash and cash equivalent to fund capital projects. Unrestricted net position may be used to meet the Electric Utility's ongoing operational needs and obligations to customers and creditors.

**2017 compared to 2016** Total net position, increased by \$38,587 (8.7%), to a total of \$484,201. Net investment in capital assets increased by \$27,781 primarily due to an increase in capital assets constructed or purchased during the year, net of related debt, and donated capital assets received. Restricted net position increased by \$6,814 and the unrestricted portion increased by \$3,992 primarily due to positive operating results and settlement recoveries received.

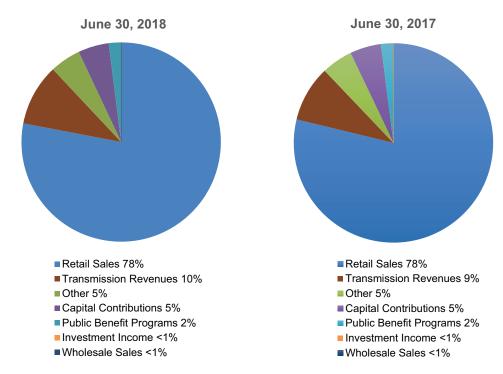


# CONDENSED STATEMENTS OF CHANGES IN NET POSITION

	2018		2017			2016
Revenues:						
Retail sales, net	\$	305,969	\$	308,781	\$	304,486
Wholesale sales	·	2	•	9	•	3
Transmission revenues		37,484		35,497		32,924
Investment income		2,567		1,809		5,143
Other revenues		18,922		20,493		26,040
Public Benefit Programs		8,860		8,880		8,929
Capital contributions		20,182		19,684		14,874
Total revenues		393,986		395,153		392,399
Expenses:						
Production and purchased power		136,423		132,349		137,081
Transmission		62,981		59,497		58,145
Distribution		67,436		59,906		49,346
Public Benefit Programs		7,820		7,602		6,657
Depreciation		33,585		32,642		30,953
Interest expenses and fiscal charges		24,129		25,340		24,980
Total expenses		332,374		317,336		307,162
Transfers to the City's general fund		(40,073)		(39,230)		(38,360)
Changes in net position		21,539		38,587		46,877
Net position, July 1, as previously reported		484,201		445,614		398,737
Less: Cumulative effect of change in accounting principle (1)		(328)		-		<u>-</u> _
Net position, July 1, as restated		483,873		445,614		398,737
Net position, June 30	\$	505,412	\$	484,201	\$	445,614

 $<sup>^{(1)}</sup>$  For the implementation of postemployment benefits other than pensions, GASB Statement No. 75.

## **REVENUES BY SOURCES**



**2018** compared to **2017** The Electric Utility's total revenues of \$393,986 decreased by \$1,167 (0.3%) with changes in the following:

- Retail sales (residential, commercial, industrial, and others), net of uncollectibles/recovery, totaled \$305,969, a \$2,812 (0.9%) decrease. Retail sales continue to be the primary revenue source for the Electric Utility. The decrease in sales was primarily due a slight decrease in consumption.
- Transmission revenues of \$37,484 increased by \$1,987 (5.6%), primarily due to an increase in the high voltage utility specific rate per the annual filing with Federal Energy Regulatory Commission.
- Other revenues of \$18,922 decreased by \$1,571 (7.7%), primarily due to a decrease in proceeds from the sale of renewable energy credits and settlement recoveries, offset by an increase of proceeds on the sale of GHG allowances.

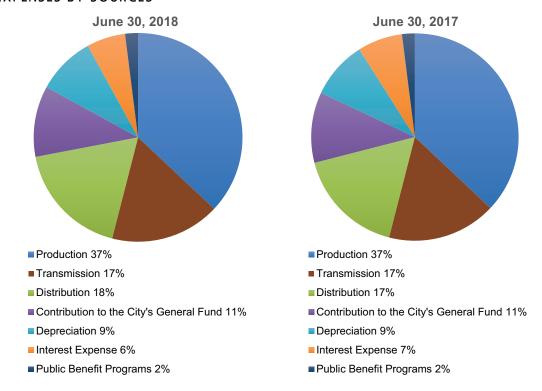
**2017 compared to 2016** The Electric Utility's total revenues of \$395,153 increased by \$2,754 (0.7%) with changes in the following:

- Retail sales (residential, commercial, industrial, and others), net of uncollectibles/recovery, totaled \$308,781, a \$4,295 (1.4%) increase. The increase in sales was primarily due to a slight increase in customer consumption as a result of warmer weather during the summer season.
- Transmission revenues of \$35,497 increased by \$2,573 (7.8%), primarily due to an increase in the high voltage utility specific rate per the annual filing with Federal Energy Regulatory Commission.



- Other revenues of \$20,493 decreased by \$5,547 (21.3%), primarily due to a decrease of \$10,820 in settlement recoveries as compared to prior year, offset by an increase of \$5,021 in proceeds from the sale of renewable energy credits and regulatory transactions.
- Capital contributions of \$19,684 increased by \$4,810 (32.3%), due to an increase in donated land rights and easements for general access to electrical system assets.

### **EXPENSES BY SOURCES**



**2018 compared to 2017** The Electric Utility's total expenses, excluding general fund transfer, were \$332,374, an increase of \$15,038 (4.7%). The increase was primarily due to the following:

- Production and purchased power expenses of \$136,423 increased by \$4,074 (3.1%) primarily due to an increase in power supply costs in the current year and new renewable energy projects coming online.
- Transmission expenses of \$62,981 increased by \$3,484 (5.9%), mainly due to increases in the transmission access charge from the California Independent System Operator (CAISO).
- Distribution expenses of \$67,436 increased by \$7,530 (12.6%), mainly due to non-cash pension expense adjustment of \$9,056 as a result of pension accounting standards, as well as an overall increase in general operating expenses. This is offset by a decrease of a one-time expenditure in the prior year of \$2,593 in pension obligation.
- Depreciation expense of \$33,585 increased by \$943 (2.9%), reflecting the completion of capital projects and their current year depreciation.

**2017 compared to 2016** Total expenses, excluding general fund transfer, were \$317,336, an increase of \$10,174 (3.3%). The increase was primarily due to the following:

- Production and purchased power expenses of \$132,349 decreased by \$4,732 (3.5%) primarily due to
  the prior year recognition of SONGS replacement power of \$7,160 associated with the shutdown of
  Units 2 and 3 as an expense, partially offset by an increase in power supply costs in the current year
  for the increase in customer consumption and new renewable energy projects coming online.
- Transmission expenses of \$59,497 increased by \$1,352 (2.3%), mainly due to increases in the transmission access charge from the California Independent System Operator (CAISO).
- Distribution expenses of \$59,906 increased by \$10,560 (21.4%), mainly due to a prior year non-cash pension expense credit of \$5,036 as a result of pension accounting standards, the City's refinancing of pension obligation bonds resulting in an additional obligation of \$2,593 to the Electric Utility for its share of the bonds, and an increase of general operating expenses.
- Depreciation expense of \$32,642 increased by \$1,689 (5.5%), reflecting the completion of capital projects and their current year depreciation.

#### TRANSFERS

Pursuant to the City of Riverside Charter, the Electric Utility may transfer up to 11.5 percent of prior year's gross operating revenues, including adjustments, to the City's general fund. The City uses these funds to help provide needed public services to the residents of the City, including police, fire, parks, libraries and other benefits. The Electric Utility transferred \$40,073 and \$39,230 for 2018 and 2017, respectively based on the gross operating revenue provisions in the City's Charter.

# CAPITAL ASSETS AND DEBT ADMINISTRATION

### CAPITAL ASSETS

The Electric Utility's investment in capital assets includes investments in production, transmission, and distribution related facilities, land, intangibles, construction in progress, as well as general items such as office equipment, furniture, etc.

The following table summarizes the Electric Utility's capital assets, net of accumulated depreciation, at June 30.

	 2018	2017	2016
Production	\$ 178,597	\$ 187,543	\$ 196,489
Transmission	26,237	27,068	27,425
Distribution	375,143	363,986	361,948
General	68,674	72,923	74,282
Intangibles	15,366	17,140	17,134
Land	52,111	37,845	21,439
Intangibles, non-amortizable	10,651	10,651	10,651
Construction in progress	 54,475	51,636	45,326
Total capital assets	\$ 781,254	\$ 768,792	\$ 754,694



# CAPITAL ASSETS AND DEBT ADMINISTRATION (CONTINUED)

**2018 compared to 2017** The Electric Utility's investment in capital assets, net of accumulated depreciation, was \$781,254, an increase of \$12,462 (1.6%). The increase resulted primarily from the following significant capital projects offset by current year depreciation:

- \$22,474 in additions and improvements to the Electric system, such as substations, transformers, underground conduit and conductors, neighborhood streetlights, and distribution line extensions and replacements to serve customers.
- \$13,637 in donated land rights and easements for general access to electrical system assets.
- \$2,197 in upgrades of lower voltage (4kV) electric distribution facilities to higher distribution voltage (12kV) to reduce system losses, increase capacity for necessary system growth, and improve system reliability.
- \$3,207 for the Riverside Transmission Reliability Project for additional generation import capability for a second point of interconnection with the State's high voltage transmission grid.

**2017 compared to 2016** Investment in capital assets, net of accumulated depreciation, was \$768,792, an increase of \$14,098 (1.9%). The increase resulted from \$19,963 in additions and improvements to the Electric system, \$16,011 in donated land rights and easements for general access to electrical system assets, \$3,277 in upgrades of lower voltage (4kV) electric distribution facilities to higher distribution voltage (12kV), and \$2,601 for the Riverside Transmission Reliability Project for additional generation import capability for a second point of interconnection with the State's high voltage transmission grid.

Additional information regarding capital assets can be found in Note 3 of the accompanying financial statements.

### **DEBT ADMINISTRATION**

The following table summarizes outstanding long-term debt as of June 30:

	2018	2017	2016
Revenue bonds	\$ 528,715 \$	553,515 \$	566,835
Unamortized premium	6,624	7,402	8,213
Pension obligation bonds	10,418	12,312	10,084
Less: Current portion of revenue and pension obligation bonds	(16,463)	(15,689)	(14,032)
Total	\$ 529,294 \$	557,540 \$	571,100

The Electric Utility's bond indentures require the Electric Utility to maintain a minimum debt service coverage ratio, as defined by the bond covenants, of 1.10. The Electric Utility's debt service coverage ratio was 2.71, 2.95, and 2.87 at June 30, 2018, 2017 and 2016, respectively. This debt is backed by the revenues of the Electric Utility. The prior years' debt service coverage ratio has been restated to exclude the non-cash pension related adjustment for required pension accounting standards. For additional information, see Note 4 of the accompanying financial statements and Key Historical Operating Data section.

**2018 compared to 2017** The Electric Utility's long-term debt decreased by \$28,246 (5.1%) to \$529,294 as a result of principal payments and amortization of bond premiums, along with the principal payment for bond defeasance.

**2017 compared to 2016** Long-term debt decreased by \$13,560 (2.4%) to \$557,540 primarily due to principal payments and amortization of bond premiums, offset by the increase in the proportionate share of the pension obligation bonds.

# CAPITAL ASSETS AND DEBT ADMINISTRATION (CONTINUED)

Additional information on the Electric Utility's long-term debt can be found in Note 4 of the accompanying financial statements.

### **CREDIT RATINGS**

The Electric Utility maintains a credit rating of "AA-" from both Standard & Poor's (S&P) and Fitch Ratings (Fitch).

In November 2016, S&P affirmed its "AA-" rating on the Electric Utility's revenue bonds. The rating reflects the Electric Utility's strong debt service coverage, strong liquidity position and the Electric Utility's diverse and low-cost resource portfolio, including an emphasis on renewal energy resources.

In June 2017, Fitch also affirmed its "AA-" rating on the Electric Utility's revenue bonds. This rating is a result of the Electric Utility's evolving power resource portfolio which is well positioned to meet California's increasing environmental regulations, stable financial performance and strong liquidity levels.

The Electric Utility has maintained these credit ratings since 2008.

# REGULATORY, LEGISLATIVE FACTORS, AND RATES

Utilities are faced with ongoing regulatory and legislative mandates enacted at the federal and state level that will have significant impact on the operations of the Electric Utility.

### ASSEMBLY BILL (AB) 32 — GLOBAL WARMING SOLUTIONS ACT OF 2006

AB 32, enacted in 2006, requires that utilities in California reduce their GHG emissions to 1990 levels by the year 2020. On September 8, 2016, the Governor of California expanded on this bill by approving Senate Bill 32 (SB 32), which requires the state board to ensure that statewide greenhouse gas emissions are reduced to 40% below the 1990 level by 2030.

AB 32 tasked the California Air Resources Board (CARB) to develop regulations for GHG which became effective January 1, 2012. Emission compliance obligations under the cap-and-trade regulation began on January 1, 2013. The Cap-and-Trade Program (Program) was implemented in phases with the first phase starting from January 1, 2013 to December 31, 2014. This phase placed an emission cap on electricity generators, importers and large industrial sources emitting more than 25,000 metric tons of carbon dioxide-equivalent greenhouse gases per year. In 2015, the program expanded to cover emissions from transportation fuels, natural gas, propane, and other fossil fuels. Since the enactment of AB 32, the Electric Utility has actively participated with major investor owned utilities and other publicly-owned utilities (POUs) to affect the final rules and regulations with respect to AB 32 implementation.

The Program requires electric utilities to have GHG allowances on an annual basis to offset GHG emissions associated with generating electricity. CARB will provide a free allocation of GHG allowances to each electric utility to mitigate retail rate impacts. Thereafter, the utilities are likely to be required to purchase allowances through the auction or on the secondary market to offset its associated GHG emissions. Each allowance can be used for compliance purposes in the current year or carried over for use in future year compliance. The Electric Utility's free allocation of GHG allowances is expected to be sufficient to meet the Electric Utility's direct GHG compliance obligations.

Any allowance not used for current year compliance or carried over for future use in compliance must be sold into the quarterly allowance auctions administered by CARB. Proceeds from the auctions must be used for the intended purposes as specified in AB 32 which include but are not limited to procurement of renewable resources, energy efficiency and conservation programs and measures that provide clear GHG reduction benefits. The Electric Utility is segregating the proceeds from the sales of allowances in the auctions as a restricted asset.



### SENATE BILL (SB) 1 — CALIFORNIA SOLAR INITIATIVE

SB 1, enacted in 2006, requires municipal utilities to establish a program supporting the stated goal of the legislation to install 3,000 megawatts (MW) of photovoltaic (PV) resources in California. Municipal utilities are also required to establish eligibility criteria in collaboration with the California Energy Commission (CEC) for funding solar energy systems receiving ratepayer funded incentives and meet reporting requirements regarding the installed capacity, number of installed systems, number of applicants, and awarded incentives. The SB1 program officially sunset in December 2016 and closed in RPU service territory in December 2017. As of program close, Electric Utility customers have installed approximately 14.17 MW of solar PV capacity in conjunction with the SB 1 program. To date, Electric Utility customers have installed approximately 24.42 MW of solar PV capacity throughout the city, either independently or in conjunction with the SB 1 program.

### SENATE BILL (SB) 1368 — EMISSION PERFORMANCE STANDARD

The state legislature passed SB 1368 in 2006, which mandates that electric utilities are prohibited from making long term financial commitments (commitments greater than five years in duration) for generating resources with capacity factors greater than 60 percent that exceed a GHG emission factor of 1,100 lbs/megawatt hour (MWh). SB 1368 essentially prohibits any long-term investments in generating resources based on coal. Thus, SB 1368 disproportionally impacts Southern California POU's as these utilities have heavily invested in coal technology.

The City has ownership entitlement rights to 136 MW of the Intermountain Power Plant (IPP). IPP has a GHG emission factor of approximately 2,000 lbs/MWh. Therefore, under SB 1368, the City is precluded from renewing its IPP Power Purchase Contract at the end of its term in June 2027.

Going forward, SB 1368 related issues are expected to have minimal impact to the CAISO markets as the percentage of California load served by coal resources is small. However, to the extent that significant numbers of coal plants throughout the western United States (U.S.) start to retire in the next 5 to 15 years, it is possible that there can be a tightening of supply throughout the western U.S. electricity market. In turn, this can lead to higher regional costs and potentially reduced system reliability.

# ASSEMBLY BILL (AB) 2514 - ENERGY STORAGE

AB 2514 "Energy Storage Systems" was signed into law on September 29, 2010. In 2012, AB 2227 amended the reporting timeline of the energy storage targets referenced in AB 2514. The law directs the governing boards of POUs to consider setting targets for energy storage procurement, but emphasizes that any such targets must be consistent with technological viability and cost effectiveness. The law's main directives for POUs and their respective deadlines are as follows: (a) to open a proceeding by March 1, 2012 to determine appropriate targets, if any, for the utility to procure viable and cost-effective energy storage systems, and (b) to adopt an energy storage system procurement target by October 1, 2014, if determined to be appropriate, to be achieved by the utility by December 31, 2016, and a 2<sup>nd</sup> target to be achieved by December 31, 2020. POU's were required to submit compliance reports to the CEC of their first adopted target by January 1, 2017. The utility's second adopted target compliance report is due to the CEC by January 1, 2021.

Energy storage (ES) has been advocated as an effective means for addressing the growing operational problems of integrating intermittent renewable resources, as well as contributing to other applications on and off the grid. In general, ES is a set of technologies capable of storing previously generated electric energy and releasing that energy at a later time. Currently, the commercially available ES technologies (or soon to be available technologies) consist of pumped hydro generation, compressed air systems, batteries, and thermal ES systems.

On February 17, 2012, as per the statute, the City of Riverside's Board of Public Utilities opened a proceeding to investigate the various energy storage technologies available and determine if the City should

adopt energy storage procurement targets. The City finished its investigation of energy storage pricing and benefits in September 2014 and adopted a zero megawatts target based on the conclusion that the viable applications of energy storage technologies and solutions at the time were not cost effective and outweighed the benefits that it might provide to our electrical system. The City must reevaluate its assessment not less than every three years or by October 1, 2017, and report to the CEC any modifications to its initial target resulting from this reevaluation.

On March 3, 2015, City Council approved the Ice Bear Pilot program for 5 MW. The program is intended to reduce load during peak hours, improve energy efficiency, and demonstrate the City's proactive support of the State's energy storage goals. On July 28, 2015, the City Council approved a 20-year power purchase agreement for the City to procure renewable energy from the Antelope DSR Solar Photovoltaic Project that includes a built-in energy storage option for the buyers to exercise during the first fifteen years of operation.

On December 12, 2016, Riverside submitted its first compliance report to the CEC describing Riverside's proactive efforts in investigating viable energy storage options in the market and conducting energy storage pilot projects within the City to fulfill its first adopted target.

On September 26, 2017, after reevaluating its assessment of the first adopted energy storage procurement target of zero megawatts, the City approved and adopted the second energy storage procurement target of six megawatts for submittal to the CEC.

# SENATE BILL (SB) 380 — MORATORIUM ON NATURAL GAS STORAGE — ALISO CANYON

On October 23, 2015, a significant gas leak was discovered at the Aliso Canyon natural gas storage facility, which makes up 63% of total storage capacity and serves 17 gas fired power generation units. On May 10, 2016, the Governor of California signed SB 380 placing a moratorium on Aliso Canyon's natural gas storage usage until rigorous tests were performed and completed by the Division of Oil, Gas, and Geothermal Resources (DOGGR) as to which wells could continue to be in operation. This moratorium caused great concern regarding reliability in the upcoming summer and winter months. An action plan study area was initiated to review the summer and winter assessment that was conducted as a joint effort between the California Public Utilities Commission (CPUC), CEC, CAISO, and Los Angeles Department of Water and Power (LADWP). Although the area of study does not include nor immediately impact Riverside, it is highly plausible that the Electric Utility could still experience curtailed gas deliveries under certain adverse low-flow gas scenarios.

Beginning June 1, 2016, Southern California Gas Company (SoCalGas) implemented new Operational Flow Order (OFO) tariffs due to limitations surrounding Aliso Canyon storage injections and withdrawals. These tariff changes were put in place to reduce the probability of natural gas curtailments, which would disproportionally impact Riverside due to the requirements to operate internal natural gas generation to maintain system reliability during the summer. Also, gas curtailments during high peak days could lead to severe service curtailments throughout Riverside. Therefore, the Electric Utility immediately increased internal communication across divisions, created internal gas curtailment procedures to address this specific issue, and created revised dispatch procedures when load forecasts exceed 400 MW. These tighter OFO tariff restrictions were scheduled to conclude upon the earlier of the return of Aliso Canyon to at least 450 million cubic feet per day (MMcfd) of injection capacity and 1,395 MMcfd of withdrawal capacity, or March 31, 2017. Aliso Canyon has not been able to meet its injection and withdrawal targets, therefore, these tighter OFO tariff restrictions will continue to remain in effect. In addition, the Electric Utility continues to communicate daily with the CAISO and SoCalGas on any changes that could impact our service territory.

On July 19, 2017, DOGGR issued a press release on their determination, in concurrence with the CPUC, that Aliso Canyon is safe to resume injections up to 28% of the facility's maximum capacity. On that same day, the CEC issued a different press release with a recommendation urging closure of Aliso Canyon in the



long-term. On July 31, 2017, SoCalGas resumed injections. Withdrawals from Aliso Canyon can be made during emergency conditions to avoid electric load shed and/or gas curtailments to customers.

The Electric Utility fulfilled its system reliability without any issues during multiple heat waves in both 2016 and 2017. Going forward, the Electric Utility will continue to monitor workshops and new legislation and regulations that impact the status of Aliso Canyon and its effect on the reliability of our service territory. Senate Bill 380 added Section 715 to the Public Utilities Code, which requires the CPUC to determine the range of Aliso inventory necessary to ensure safety, reliability, and just and reasonable rates. In the most recent 715 Report, the Energy Division recommended that the maximum allowable Aliso inventory be increased from 24.6 to 34 billion cubic feet for summer 2018 due to continuing pipeline outages on the SoCalGas system. As of July 20, 2018, the results of the 114 injection well tests are as follows: 59 wells have completed all required tests and of those 57 wells have received final DOGGR approval; 25 wells are currently in the second phase of inspections; 29 wells are in the process of abandonment; and 3 wells have been plugged and abandoned.

# SENATE BILL (SB) 859 — "BUDGET TRAILER BILL" — BIOMASS MANDATE

In the final two days of the 2015-2016 legislative session, a "budget trailer bill" on how to spend cap-and-trade funds was amended to include a biomass procurement mandate for local publically owned utilities serving more than 100,000 customers. These utilities, including IOUs, would be required to procure their pro-rata share of the statewide obligation of 125 MW based on the ratio of the utility's peak demand to the total statewide peak demand from existing in-state bioenergy projects for at least a five year term. On September 14, 2016, the Governor of California signed SB 859 into law.

The Electric Utility is still waiting upon direction from the CEC on the actual MW obligation shares and the target date on when the contracts must be procured. It is expected that these facilities will be counted towards the Electric Utility's Renewable Portfolio Standard (RPS) goals and preliminary analysis indicates that the City's MW share should be minimal. On October 13, 2016, the CPUC adopted Resolution E-4805, which established that the POUs be allocated 29 MW of the 125 MW statewide mandate. The City determined that their obligated share would be 1.3 MW to meet the mandate.

In 2017, the affected POUs consisting of the cities of Anaheim, Los Angeles, and Riverside, Imperial Irrigation District, Modesto Irrigation District, Sacramento Municipal Utility District, and Turlock Irrigation District decided it would be beneficial to procure a contract together for economies of scale. This was accomplished by utilizing SCPPA to issue a Request for Proposal on behalf of all the affected POUs, since four of the seven POUs affected are existing SCPPA members.

In January 2018, the Riverside Board and City Council approved the City's five-year Power Sales Agreement with SCPPA for 0.8 MW from the ARP-Loyalton biomass project. On April 20, 2018, the facility declared commercial operation. The remaining MW procurement requirement is currently undergoing negotiations with another entity.

# SENATE BILL (SB) 350 — CLEAN ENERGY AND POLLUTION REDUCTION ACT OF 2015

SB 350, enacted in 2015, consists of a multitude of requirements to meet the Clean Energy and Pollution Reduction Act of 2015. The primary components that affect the Electric Utility are a) the increased mandate of the California RPS to 50% by December 31, 2030, b) doubling of energy efficiency savings by January 1, 2030, and c) providing for the transformation of the CAISO into a regional organization. In addition, there is a specific Integrated Resource Planning (IRP) mandate embedded in the bill that applies to 16 POUs that have a 3-year average annual demand over 700 GWh, which includes the Electric Utility.

The Electric Utility's current IRP was completed in 2014 and approved by the Board of Public Utilities and City Council in 2015 and will continue to be approved in this manner going forward. The current IRP

addresses most of the required topics to some extent, but will require further study and expansion on certain topics.

By January 1, 2019, the governing board of the Electric Utility expects to adopt an IRP and a process for updating the plan every 5 years. The IRP must address specific topics such as energy efficiency and demand response resources, transportation electrification, GHG emissions, energy storage resources, enhance distribution systems and demand-side management, etc. The IRP must be submitted to the CEC for review, of which the CEC will check if the statutory requirements have been met and will adopt guidelines to govern the submission of the IRP information. On August 9, 2017, the CEC adopted the POU IRP Submission and Review Guidelines.

Shortly thereafter, on September 30, 2017, the Governor signed SB 338, which requires that the governing board of local POUs consider as part of the IRP process the role of existing renewable generation, grid operational efficiencies, energy storage, energy efficiency, and distributed energy resources in meeting the energy and reliability needs of each utility during the hours of peak demand. The CEC continues to host various workshops on different components of the SB 350 requirement and the Electric Utility has been monitoring its outcome.

## ASSEMBLY BILL (AB) 1110- GREENHOUSE GAS EMISSIONS INTENSITY REPORTING

On September 26, 2016, AB 1110 was signed into law requiring GHG emissions intensity data and unbundled renewable energy credits (RECs) to be included as part of the retail suppliers' power source disclosure (PSD) report and power content label (PCL) to their customers. GHG emissions intensity factors will need to be provided for all retail electricity products. The inclusion of this new information requirement on the PCL will begin in 2020 for calendar year 2019 data. In addition to still being required to post the PCL on the city website, the bill also reinstated the requirement that the PCL disclosures must be mailed to the customers starting in 2017 for calendar year 2016 data unless customers have opted for electronic notifications. Per this requirement, Riverside reinstated the inclusion of printed disclosures of the PCL with its September bills to the customers.

In 2017, the CEC began hosting workshops on the GHG emissions disclosure requirements and initiated the rulemaking process of updating their PSD regulations. A pre-rulemaking phase also began that included an implementation proposal on AB 1110. The legislation requires the CEC to adopt guidelines by January 1, 2018, but is still in the pre-rulemaking process. In early 2018, the CEC provided an update to their 2017 pre-rulemaking activities and proposed changes to the regulations and reports, but additional workshops are required and have yet to be scheduled. Once the CEC officially begins the rulemaking process, then they must finalize and adopt the updated regulations for it to be effective in 2020. Riverside continues to monitor the workshops and draft regulations for any impacts to the utility's reporting and resources in meeting this requirement.

### ASSEMBLY BILL (AB) 398 — GHG CAP-AND-TRADE PROGRAM EXTENSION

AB 398 was signed on July 25, 2017, and approved extending the GHG cap-and-trade program to December 31, 2030, which was originally implemented under AB 32. This bill was also a companion bill to AB 617 as part of a legislative package that will be discussed further below. AB 398 required the CARB to update their scoping plan no later than January 1, 2018 and that all GHG rules and regulations that are adopted are consistent with this plan. On July 27, 2017, the ARB approved the 2016 Cap-and-Trade Amendments, which includes the Electric Utility's 2021-2030 allowance allocations they will receive each year. The Electric Utility's allowance allocations should be more than sufficient to cover all of our 2021-2030 direct compliance obligations.

Initially, it was unclear under AB 398 whether the Electric Utility would be required to consign 100% of their allowances to the market and then purchase allowances to fulfill its compliance obligations. POUs receive a sufficient amount of allowances each year to cover their compliance. Since the start of the Cap and Trade program in 2012, POUs have been able to use those received allowances for compliance. However, in



2017, the CARB announced they were reconsidering that provision. In early 2018, after much discussion and collaboration with the CARB in which the POUs demonstrated that they are including the price of GHG emissions in cost of energy, it was agreed that the POUs would not be forced to consign their allocated allowances and the structure would remain the same as it has and currently functions. Other unknown components of the law are the banking provisions and the specific GHG revenue spending requirement for revenues generated from the sale of excess allowances. CARB will be hosting more workshops and issuing the next iteration of regulation changes in 2018 and 2019. The Electric Utility will continue to monitor the outcome and impacts of the upcoming regulations on its service territory and ratepayers.

# ASSEMBLY BILL (AB) 617 - AIR QUALITY MONITORING

AB 617 was signed on July 26, 2017, and was part of a legislative bill package with AB 398 which authorized the extension of the Cap and Trade Program in the State. AB 617 addresses the disproportionate impacts of air pollution in areas impacted by a combination of economic, health, and environmental burdens. These burdens include combinations of poverty, high unemployment, health conditions such as asthma and heart disease, air and water pollution, and hazardous wastes. Both the CARB and local air districts are required to take specific actions to reduce air pollution and toxic air contaminants from commercial and industrial sources, including from electricity-generating facilities. The bill requires the CARB, by October 1, 2018, to prepare a statewide monitoring plan regarding technologies and reasons for monitoring air quality and, based on that plan, identify the highest priority locations for the deployment of community level air monitoring systems. Local air districts are required to deploy the air monitoring systems in the specified communities by July 1, 2019. Additional locations for the deployment of the systems will be identified annually by the CARB beginning January 1, 2020. CARB is also required to provide grants to community-based organizations for technical assistance and to support community participation in the programs. In turn, this effort would require the local air district of the selected community to adopt a community emissions reduction program.

Additionally, AB 617 requires the CARB to develop uniform reporting standards for criteria air pollutants and toxic air contaminants for specific uses, including electricity-generating facilities. Air districts are to adopt an expedited schedule for implementing best available retrofit control technologies for the uses, while the CARB will identify these technologies.

This bill affects the City and the Electric Utility by imposing additional reporting requirements, particularly on power plants, and potentially adding or improving air monitoring systems in selected communities located within the City of Riverside. For Riverside, the local air district is the Southern California Air Quality Management District ("SCAQMD"). The CARB and SCAQMD have held and continue to hold community meetings to implement the required elements of AB 617. Preliminary discussions and proposals have already been conveyed by community members from the City as well as from the University of California, Riverside proposing areas for community air monitoring and planning. The City and Electric System is monitoring the progress of the community meetings and the two proposed areas for any impacts.

# ASSEMBLY BILL (AB) 802 — BUILDING ENERGY USE BENCHMARKING AND PUBLIC DISCLOSURE PROGRAM

On October 8, 2015, AB 802 was signed into law creating a new statewide building energy use benchmarking and public disclosure program for the State of California. The bill requires California utilities to maintain records of energy usage data for all buildings (i.e., commercial and multifamily buildings over 50,000 square feet gross floor area) for at least the most recent 12 months. Beginning January 1, 2017, utilities are required to deliver or provide aggregated energy usage data for a covered building, as defined, to the owner, owner's agent or operator upon written request. The Electric Utility must provide consumption data for buildings meeting the legislative requirement upon owners' written request. The CEC adopted

regulations on October 11, 2017 and approved the regulation action to be effective on March 1, 2018. Building owners are required to report annually with the first report due by June 1, 2018.

## SENATE BILL (SB) 100 — THE 100 PERCENT CLEAN ENERGY ACT OF 2018

SB 100, signed into law on September 10, 2018, increases the RPS goals of SBX1-2 and one of the primary components of SB 350 by modifying the RPS percentage targets of certain compliance periods. It does not replace SB 350. The measure maintains the 33% RPS target by December 31, 2020, while the compliance periods following it changed to 44% by December 31, 2024, 52% by December 31, 2027, and 60% by December 31, 2030. SB 100 is also known as The 100 Percent Clean Energy Act of 2018 because the bill creates the policy of planning to meet all of the state's retail electricity supply with a mix of RPS-eligible and zero-carbon resources by December 31, 2045, for a total of 100 percent clean energy.

The CEC is required to establish appropriate multiyear compliance periods for all subsequent years after 2030 that will require POUs to procure not less than 60% of retail sales from renewable resources. It is expected that workshops, rulemakings, and updated regulations will be implemented soon by the CEC to incorporate the SB 100 mandate in the RPS Guidebook and RPS Enforcement Procedures for POUs. In addition, POUs will need to include the increased requirements in their future IRP. Riverside will continue to monitor the outcome and impacts of any upcoming workshops and regulations in meeting the new requirements.

### FIVE-YEAR ELECTRIC RATE PLAN

On May 22, 2018, the City Council approved a five-year Electric Rate Plan, with rate increases that will become effective on January 1, 2019, 2020, 2021, 2022 and 2023 with annual reviews of the adopted rates by City Council. The system average rate increase effective January 1, 2019 is 2.95%, followed by system average rate increases of 3.0% in years two through five. The Electric Rate Plan includes the introduction of electric rate components over a five-year period to better align with its cost of serving customers and its revenue requirement. The Electric Rate Plan is designed to provide financial stability and correct the imbalance of costs versus revenue recovery by increasing fixed cost recovery through monthly service charges and a new network access charge to reflect the nature of underlying costs. Pursuant to City Council direction, the first annual review of rates will be conducted in December of 2019.

## ECONOMIC DEVELOPMENT AND GREEN INITIATIVES

The City of Riverside has a long history of valuing sustainability and ensuring economic development. Recent efforts for sustainability began in 2001 when the City began using light-emitting diodes in all City traffic signals. Today, the City remains committed to environmental issues and serves as a state leader in sustainability.

The City's first sustainability policy statement was adopted in 2007 and ultimately led to the adoption of three Green Action Plans, the most recent in 2012. In 2009, the City also adopted sustainability policies associated with economic development as part of the "Seizing Our Destiny" citywide vision, incorporating a "Becoming a Green Machine" strategic route with specific initiatives. Additional adopted policies can be found in the City's General Plan 2025 (2007), the Environmentally Preferable Purchasing Policy (2009), the Food and Agriculture Policy Action Plan (2015) and the Riverside Restorative Growthprint (2016).

In 2012, the City hosted the first of three community-wide Green Riverside Leadership Summits. Subsequent summits were held in 2014 and 2016, the former in partnership with the University of California Riverside and the latter as part of the community-led Riverside Green Festival and Summit.



# ECONOMIC DEVELOPMENT AND GREEN INITIATIVES (CONTINUED)

In 2015, the City earned a 3-STAR Community Rating designation from Sustainability Tools for Assessing and Rating (STAR) Communities, an organization that works to evaluate, improve and certify sustainable communities. The City is now developing a submission package to earn a 4-STAR Community Rating.

The City has received numerous recognitions for its sustainability programs and initiatives. In 2009, the California Department of Conservation named Riverside its first "Emerald City" in recognition for its sustainable green initiatives and commitment to help the state achieve multiple state environmental priorities. The City was honored in 2016 with the Green Community Award from Audubon International, recognizing Riverside for its ongoing sustainability initiatives. In addition, the City received the 2016 Sustainable Communities Award from the Green California Leadership Summit for its ongoing community-wide sustainability projects and programs that create environmental awareness and action throughout the community, including business, government and private citizens. The Green California Leadership Summit again recognized the City in 2018 with its Leadership Award for the City Green Fleet Program.

In 2017, the Electric Utility enjoyed additional load growth and new revenue associated with three large economic development projects in the City. These projects include Riverside Community Hospital's \$360 million expansion for a seven story, 250,000 square foot patient tower with 120 new beds. Other projects include Sigma Plastics expansion with the addition of a new stretch film production line and a new customer to the Electric Utility, Garden Highway Foods with their new fresh fruit and vegetable processing facility. Combined these businesses resulted in over 6 MW of new electric load and new revenue of \$3.1 million annually.

In 2017, the City received the "Outstanding Award" for Climate Change from the Association of Environmental Professional (AEP) for the Riverside Restorative Growthprint (RRG) Plan, a comprehensive plan adopted in 2016 with two major parts: an Economic Prosperity Action Plan and a Climate Action Plan. The Electric Utility played a key role in the City's effort to create and adopt RRG, which helps the City identify GHG reduction measures and strategies with the greatest potential to drive local economic development through clean-tech investment and the expansion of local green businesses. Ultimately, this effort spurs entrepreneurship and smart growth while advancing the City's GHG reduction goals.

The Electric Utility supports the local economy by offering some of the lowest commercial electric rates in Southern California combined with attractive economic development electric discount rates to qualified new and expanded load customers. These rate programs have helped create and retain over 3,600 jobs in the City since 2010. The City's Green Business Program recognizes local businesses for pursing sustainability in their facilities and operations. Businesses are evaluated based on their efforts to reduce pollution and waste and to improve resource use efficiency. Once certified through the program, the businesses are recognized locally and statewide through the California Green Business Network, a network of over 3,600 other businesses in the State of California that have already committed to pursuing greener practices. Currently, the City has certified UTC Aerospace, OSI Industries and the Riverside Convention Center with this designation.

Beyond rate incentives, the Electric Utility also offers local businesses a comprehensive assortment of water and energy efficiency programs to improve building efficiency and reduce customer electric consumption. These programs include, the Small Business Direct Installation Program, which has helped over 6,000 participants save over \$2.0 million in utility costs and conserve over 13 million kilowatt hours (kWh).

The City initiated an ambitious LED streetlight replacement program in 2016. The program will eventually replace all city-owned streetlights by 2019, resulting in approximately 10 million kWh saved annually along with substantially reduced maintenance costs. The Electric Utility's grant program continues to provide assistance to local universities by providing funding for important research projects that explore new ways to advance energy technology and water conservation techniques.

These economic development, and sustainability projects and programs put the Electric Utility on the cutting edge of job creation and resource efficiency, making the City a better place to live and do business.

# ECONOMIC DEVELOPMENT AND GREEN INITIATIVES (CONTINUED)

For more information on these economic development and green initiatives, go to GreenRiverside.com.

# REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Electric Utility's finances. Questions concerning any information provided in this report or requests for additional financial information should be addressed to the Assistant General Manager Finance/Administration, Riverside Public Utilities, 3750 University Avenue, 3rd floor, Riverside, CA 92501. Additional financial information can also be obtained by visiting www.RiversidePublicUtilities.com.



# **ELECTRIC UTILITY:** FINANCIAL STATEMENTS

# STATEMENTS OF NET POSITION

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	June 30, 2018 (in tho	June 30, 2017 usands)
NON-CURRENT ASSETS:		
Utility plant:		
Utility plant, net of accumulated depreciation (Note 3)	\$ 781,254	\$ 768,792
D 1111		
Restricted assets:	¢ co.047	02.044
Cash and investments at fiscal agent (Note 2)	\$ 69,047	82,941
Other non-current assets:		
Advances to other funds of the City	4,227	4,665
Unamortized purchased power (Note 10)	10,913	8,927
Regulatory assets	1,949	3,056
Total other non-current assets	17,089	16,648
Total non-current assets	867,390	868,381
CURRENT ASSETS:		
Unrestricted assets:		
Cash and cash equivalents (Note 2)	257,155	255,496
Accounts receivable, less allowance for doubtful accounts	20.,.00	200, .00
2018 \$629; 2017 \$509	32,799	35,432
Advances to other funds of the City	305	183
Accrued interest receivable	1,016	891
Inventory	1,097	1,097
Prepaid expenses	22,842	23,382
Unamortized purchased power (Note 10)	218	124
Total unrestricted current assets	315,432	316,605
Restricted assets:		
Cash and cash equivalents (Note 2)	32,784	32,633
Public Benefit Programs - cash and cash equivalents (Note 2)	15,575	14,500
Public Benefit Programs receivable	881	927
Total restricted current assets	49,240	48,060
Total current assets	364,672	364,665
Total assets	1,232,062	1,233,046
DEFERRED OUTFLOWS OF RESOURCES:		
Deferred outflows related to pension (Note 5)	30,596	38,247
Changes in derivative values	10,692	17,157
Loss on refunding	8,997	9,772
Total deferred outflows of resources	50,285	65,176
Total assets and deferred outflows of resources	\$ 1,282,347	\$ 1,298,222
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# STATEMENTS OF NET POSITION

NET POSITION, LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	June 30, June 30, 2018 2017 (in thousands)			
NET POSITION:				
Net investment in capital assets	\$ 267,230	\$ 229,432		
Restricted for:				
Regulatory requirements (Note 7)	16,093			
Debt service (Note 7)	16,691	· ·		
Public Benefit Programs	16,122			
Unrestricted	189,276			
Total net position	505,412	484,201		
LONG-TERM OBLIGATIONS, LESS CURRENT PORTION (NOTE 4)	529,294	557,540		
OTHER NON-CURRENT LIABILITIES:				
Compensated absences (Note 4)	521	808		
Net pension liability (Note 5)	108,886	96,193		
Nuclear decommissioning liability (Note 9)	55,120	56,067		
Net other postemployment benefits liability (Note 6)	8,283	7,905		
Derivative instruments (Note 4)	15,228	22,525		
Capital leases payable (Note 4)	2,274	3,098		
Total non-current liabilities	190,312			
CURRENT LIABILITIES PAYABLE FROM RESTRICTED ASSETS:				
Accrued interest payable	4,846	5,215		
Public Benefit Programs payable	235	233		
Nuclear decommissioning liability (Note 9)	5,457	8,607		
Current portion of long-term obligations (Note 4)	16,463			
Total current liabilities payable from restricted assets	27,001			
CURRENT LIABILITIES:				
Accounts payable and other accruals	17,178	16,409		
Customer deposits	6,397			
Unearned revenue	61			
Total current liabilities	23,636			
Total liabilities	770,243			
DEFERRED INFLOWS OF RESOURCES:				
Deferred inflows related to pension (Note 5)	6,396	17,685		
Deferred inflows related to other postemployment benefits (Note 6)	296			
Total deferred inflows of resources	6,692			
Total net position, liabilities and deferred inflows of resources	\$ 1,282,347	\$ 1,298,222		



# STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

For the Fiscal Years

Ended June 30. 2018 2017 (in thousands) OPERATING REVENUES: Residential sales \$ 115,630 \$ 117,662 71,456 Commercial sales 71,128 Industrial sales 115,106 115,432 4,782 Other sales 4,792 Wholesale sales 2 9 37,484 35,497 Transmission revenue Other operating revenue 11,514 12,899 Public Benefit Programs 8,860 8,880 364,516 366,617 Total operating revenues before uncollectibles (551) Estimated uncollectibles, net of bad debt recovery (687)Total operating revenues, net of uncollectibles 363,829 366,066 **OPERATING EXPENSES:** Production and purchased power 136,423 132,349 Transmission 62,981 59,497 Distribution 67,436 59,906 Public Benefit Programs 7,820 7,602 Depreciation 33,585 32,642 Total operating expenses 308,245 291,996 Operating income 55,584 74,070 NON-OPERATING REVENUES (EXPENSES): 2,567 1,809 Investment income Interest expense and fiscal charges (24, 129)(25,340)Gain on sale of assets 579 420 Other 6,829 7,174 Total non-operating revenues (expenses) (14, 154)(15,937)Income before capital contributions and transfers out 41,430 58,133 Capital contributions 20,182 19,684 Transfers out - contributions to the City's general fund (40,073)(39,230)Total capital contributions and transfers out (19,891)(19,546)Increase in net position 21,539 38,587 NET POSITION, BEGINNING OF YEAR, AS PREVIOUSLY REPORTED 484,201 445,614 LESS: CUMULATIVE EFFECT OF CHANGE IN ACCOUNTING PRINCIPLE (328)NET POSITION, BEGINNING OF YEAR, AS RESTATED 483,873 445,614 NET POSITION, END OF YEAR 505,412 \$ 484,201

# STATEMENTS OF CASH FLOWS

For the Fiscal Years
Ended June 30,
2018 2017
(in thousands)

		2018		2017
		(in thou	sar	nds)
CASH FLOWS FROM OPERATING ACTIVITIES:				
Cash received from customers and users	\$	366,925	\$	366,039
Cash paid to suppliers and employees	•	(270,419)		267,768)
Other receipts		6,829	`	7,174
Net cash provided by operating activities		103,335		105,445
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:		,		
Transfers out - contributions to the City's general fund		(40,073)		(39,230)
Payment on pension obligation bonds		(1,894)		(712)
Cash received on advances to other funds of the City		316		683
Net cash used by non-capital financing activities	_	(41,651)		(39,259)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		( / /		<u> </u>
Purchase of utility plant		(27,460)		(27,999)
Proceeds from the sale of utility plant		671		426
Payment on bond defeasance		(11,005)		
Principal paid on long-term obligations		(14,602)		(14,109)
Interest paid on long-term obligations		(25,894)		(26,274)
Capital contributions		3,154		2,285
Net cash used by capital and related financing activities		(75,136)		(65,671)
CASH FLOWS FROM INVESTING ACTIVITIES:		(10,100)		(00,011)
Proceeds from investment securities		13,895		9,452
Income from investments		2,442		1,568
Net cash provided by investing activities		16,337		11,020
		2,885		
Net increase in cash and cash equivalents		2,000		11,535
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR (including \$47,133 and \$41,847 at June 30, 2017 and June 30, 2016, respectively, reported in restricted accounts)	_	302,629		291,094
CASH AND CASH EQUIVALENTS, END OF YEAR (including \$48,360 and \$47,133 at June 30, 2018 and June 30, 2017, respectively, reported in restricted accounts)	\$	305,514	\$	302,629
RECONCILIATION OF OPERATING INCOME				
TO NET CASH PROVIDED BY OPERATING ACTIVITIES:				
Operating income	\$	55,584	\$	74,070
Adjustments to reconcile operating income to net cash provided by operating activities:				
Depreciation		33,585		32,642
Increase (decrease) in allowance for uncollectible accounts		120		(241)
Decrease (increase) in accounts receivable		2,575		(742)
Decrease (increase) in prepaid expenses		540		(1,183)
Increase in unamortized purchased power		(2,080)		(1,591)
Increase (decrease) in accounts payable and other accruals		752		(2,650)
(Decrease) increase in compensated absences		(287)		44
Increase (decrease) in Public Benefit Programs payable		2		(1,614)
Increase (decrease) in unearned revenue		10		(274)
Increase in customer deposits		401		956
Decrease in decommissioning liability		(4,097)		(4,219)
Increase in advance from other funds of the City - pension obligations		-		2,680
Changes in net pension liability and related deferred outflows and inflows of resources		9,055		(248)
Changes in other postemployment benefits liability and related deferred inflows of resources	;	346		641
Other receipts		6,829		7,174
Net cash provided by operating activities	\$	103,335	\$	105,445
SCHEDULE OF NON-CASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:	_	· ·		
		17,012		17,317
Capital contributions - capital assets (Decrease) increase in fair value of investments		(79)		902
(Doorbase) morease in rail value of investments		(13)		302



# ELECTRIC UTILITY: NOTES TO THE FINANCIAL STATEMENTS

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Electric Utility exists under, and by virtue of, the City of Riverside (the City) Charter enacted in 1883. The Electric Utility is responsible for the generation, transmission, and distribution of electric power for sale in the City. The accompanying financial statements present only the financial position and the results of operations of the Electric Utility, which is an enterprise fund of the City, and are not intended to present fairly the financial position and results of operations of the City in conformity with generally accepted accounting principles. However, certain disclosures are for the City as a whole, since such information is generally not available for the Electric Utility on a separate fund basis. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

### BASIS OF ACCOUNTING

The Electric Utility uses the accrual basis of accounting as required for enterprise funds with accounting principles generally accepted in the United States of America as applicable to governments. The accounting records of the Electric Utility are also substantially in conformity with the Uniform System of Accounts prescribed by the Federal Energy Regulatory Commission (FERC). The Electric Utility is not subject to the regulations of the FERC.

The Electric Utility distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating revenues of the Electric Utility are charges to customers for electric sales and services. Operating expenses for the Electric Utility include the cost of electric sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

### IMPLEMENTATION OF NEW ACCOUNTING PRONOUNCEMENTS

Effective July 1, 2017, the accompanying financial statements reflect the implementation of Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (GASB 75). The primary objective of this statement is to improve accounting and financial reporting by state and local governments in regards to postemployment benefits other than pensions (OPEB). These improvements provide users of financial statements decision-useful information, support assessments of accountability and interperiod equity, and create additional transparency. GASB 75 accomplishes this by requiring recognition of the entire OPEB liability, a more comprehensive measure of OPEB expense, along with new note disclosures and required supplementary information. For further details, refer to Note 6.

### **USE OF ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the reported amounts of revenues and expenses during a reporting period. Actual results could differ from those estimates.

### REVENUE RECOGNITION

The Electric Utility customers are billed monthly. Unbilled electric service charges, including Public Benefit Programs, are recorded at year-end and are included in accounts receivable. Unbilled accounts receivable totaled \$15,270 at June 30, 2018, and \$16,868 at June 30, 2017.

An allowance for doubtful accounts is maintained for the Electric Utility and miscellaneous accounts receivable. The balance in this account is adjusted at fiscal year-end to approximate the amount anticipated to be uncollectible.

### ELECTRIC UTILITY PLANT AND DEPRECIATION

The Electric Utility defines capital assets as assets with an initial, individual cost of more than five thousand dollars and an estimated useful life in excess of one year. Electric Utility plant assets are valued at historical cost or estimated historical cost, if actual historical cost is not available. Costs include labor; materials; interest during construction; allocated indirect charges such as engineering, supervision, construction and transportation equipment; retirement plan contributions and other fringe benefits. Contributed plant assets are valued at estimated fair value on the date contributed. The cost of relatively minor replacements is included in maintenance expense. Intangible assets that cost more than one hundred thousand dollars with useful lives of at least three years are capitalized and are recorded at cost.

Interest incurred during the construction phase is reflected in the capitalized value of the asset constructed. For fiscal years ended June 30, 2018 and 2017, the Electric Utility capitalized net interest costs of \$1,667 and \$1,429, respectively. Total interest expense incurred by the Electric Utility was \$25,120 and \$25,553, respectively.

Depreciation is provided over the estimated useful lives of the related assets using the straight-line method. The estimated useful lives are as follows:

Production plant	10-40 years
Transmission and distribution plant	
General plant and equipment	_
Intangibles	

#### RESTRICTED ASSETS

Proceeds of revenue bonds yet to be used for capital projects, as well as certain resources set aside for debt service, are classified as restricted assets in the Statements of Net Position because their use is limited by applicable bond covenants. Funds set aside for the nuclear decommissioning and regulatory requirements relating to greenhouse gas allowances are also classified as restricted assets because their use is legally restricted to a specific purpose. Generally, the Electric Utility will first apply restricted resources when expenses incurred for which both restricted and unrestricted resources are available.

In January 1998, the Electric Utility began collecting a surcharge for Public Benefit Programs on customer utility bills. This surcharge is mandated by state legislation included in Assembly Bill 1890 and is restricted to various socially beneficial programs and services. The programs and services include cost effective demand-side management services to promote energy efficiency and conservation and related education and information; ongoing support and new investments in renewable resource technologies; energy research and development; and programs and services for low-income electric customers. The activity associated with the surcharge for Public Benefit Programs is reflected in the accompanying financial statements on the Statements of Net Position, Statements of Revenues, Expenses and Changes in Net Position, and Statements of Cash Flows.

#### CASH AND INVESTMENTS

In accordance with the Electric Utility policy, the Electric Utility's cash and investments, except for cash and investments with fiscal agents, are invested in a pool managed by the Treasurer of the City. Cash accounts of all funds are pooled for investment purposes to enhance safety and liquidity, while maximizing interest earnings. The Electric Utility does not own specific, identifiable investments of the pool. The pooled interest earned is allocated monthly based on the month end cash balances.



The Electric Utility values its cash and investments in accordance with provisions of GASB Statement No. 72, Fair Value Measurement and Application, which requires governmental entities to use valuation techniques that are appropriate under the circumstances and for which sufficient data are available to measure fair value. The techniques should be consistent with one or more of the following approaches: the market approach, the cost approach or the income approach. Valuation includes a hierarchy of inputs with three distinct levels. Level 1 are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Electric Utility does not value any of its investments using level 1 and level 3 inputs.

City-wide information concerning cash and investments as of June 30, 2018, including authorized investments, fair value measurement and application, custodial credit risk, credit and interest rate risk for debt securities and concentration of investments, carrying amount and market value of deposits and investments can be found in the notes to the City's financial statements in the City's "Comprehensive Annual Financial Report" (CAFR).

### CASH AND INVESTMENTS AT FISCAL AGENTS

Cash and investments maintained by fiscal agents are considered restricted by the Electric Utility and are used to fund construction of capital assets. A portion is pledged as collateral for payment of principal and interest on outstanding bonds and certain funds are set aside to decommission the Electric Utility's proportionate share of Units 2 and 3 at San Onofre Generating Stations (SONGS).

### UNRESTRICTED DESIGNATED CASH RESERVES

The Riverside Public Utilities Cash Reserve Policy establishes several designated cash reserves in the Electric Utility for strategic purposes. Designated reserves are considered unrestricted assets and represent the portion of unrestricted reserves set aside for specific purposes determined by the Board of Public Utilities and City Council. Designated reserves may be held for capital or operating purposes.

Unrestricted designated cash reserve balances as of June 30, 2018 and 2017 were as follows: Additional Decommissioning Liability Reserve \$8,245 and \$6,590, Customers Deposits \$4,562 and \$4,385, Capital Repair and Replacement Reserve \$4,865 and \$3,119, Electric Reliability Reserve \$62,800 and \$54,242, and Mission Square Improvement Reserve \$1,244 and \$734. In addition, a Dark Fiber designated reserve was approved by City Council on July 11, 2017 to account for fiber lease activities. As of June 30, 2018, the balance in the Dark Fiber Reserve was \$2,303. In June 2017, the Board of Public Utilities and City Council approved the establishment of a bond defeasance designated cash reserve account and authorized the transfer of settlements and cost recoveries in the amount of \$11,244 to the designated reserve for bond defeasance. As of June 30, 2018, bond defeasance reserve has been fully utilized to partially defease existing revenue bonds. The combined total for these reserves was \$84,019 and \$80,314 at June 30, 2018 and 2017, respectively and is included as a component of unrestricted cash and cash equivalents in the accompanying Statements of Net Position.

## ADVANCES TO OTHER FUNDS OF THE CITY

Advances to other funds of the City have been recorded as a result of agreements between the Electric Utility and the City. The balances as of June 30, 2018 and 2017 are \$4,532 and \$4,848, respectively.

### **DERIVATIVES**

The Electric Utility accounts for derivative instruments using GASB Statement No. 53, Accounting and Financial Reporting for Derivative Instruments (GASB 53). This Statement requires the Electric Utility to report its derivative instruments at fair value. Changes in fair value for effective hedges are to be reported as deferred inflows and outflows of resources on the Statements of Net Position. Changes in fair value of derivative instruments not meeting the criteria for an effective hedge, or that are associated with

investments are to be reported in the non-operating revenues section of the Statements of Revenues, Expenses and Changes in Net Position.

The Electric Utility has determined that its interest rate swaps associated with variable rate obligations are derivative instruments under GASB 53. See Note 4 Long-Term Obligations for further discussion related to the Electric Utility's interest rate swaps.

Various transactions permitted in the Electric Utility's Power Resources Risk Management Policies may be considered derivatives, including energy and/or gas transactions for swaps, options, forward arrangements and congestion revenue rights (CRR). GASB 53 allows an exception for the Statements of Net Position deferral hedges that meet the normal purchases and normal sales exception. The Electric Utility has determined that all of its contracts including CRRs fall under the scope of "normal purchases and normal sales" and are exempt from GASB 53.

### BOND PREMIUMS AND GAINS/LOSSES ON REFUNDING

Bond premiums and gains/losses on refunding (including gains/losses related to interest rate swap transactions) are deferred and amortized over the term of the new bonds using the effective interest method. Bonds payable are reported net of the applicable bond premiums. Gains/losses on refunding are reported as deferred inflows or outflows of resources.

### NUCLEAR DECOMMISSIONING LIABILITY

Federal regulations require the Electric Utility to provide for the future decommissioning of its ownership share of the nuclear units at San Onofre. The Electric Utility has established trust accounts to accumulate resources for the decommissioning of the nuclear power plant and restoration of the beachfront at San Onofre. Based on the most recent site-specific decommissioning cost estimate as of March 2018, the Electric Utility has fully funded the SONGS nuclear decommissioning liability. The Electric Utility has set aside \$57,154 and \$70,324 in cash investments with the trustee and \$8,245 and \$6,590 in an unrestricted designated decommissioning reserve as the Electric Utility's estimated share of the decommissioning cost of SONGS as of June 30, 2018 and 2017, respectively, and these amounts are reflected as restricted assets and unrestricted cash and cash equivalents, respectively, on the Statements of Net Position. There is much uncertainty as to future unknown costs to decommission SONGS. Although management believes the current cost estimate is the upper bound of decommissioning obligations, the Electric Utility has conservatively continued to set aside \$1,581 per year in an unrestricted designated cash reserve for unexpected costs not contemplated in the current estimates. See Note 9 for further discussion on SONGS nuclear decommissioning liability.

#### CAPITAL LEASES

The Electric Utility has entered into sixteen capital lease agreements as a lessee for financing sixteen compressed natural gas heavy duty service trucks. All leases have seven year terms of monthly payments with interest rates ranging from 2.0 percent to 2.5 percent. The total gross value of all existing leases is \$5,715 with depreciation over the seven year terms of the leases using the straight-line method. As of June 30, 2018 and 2017, the total liability was \$3,098 and \$3,905, respectively, with the current portion included in accounts payable and other accruals. The remaining annual lease payments for the life

portion included in accounts payable and other accruals. The remaining annual lease payments for the life of the leases is \$881 in fiscal year ended June 30, 2019, \$868 in fiscal year ended June 30, 2020, \$559 annually in fiscal years ended June 30, 2021 and 2022, and \$367 in fiscal year ended June 30, 2023. Total outstanding lease payments are \$3,234, with \$3,098 representing the present value of the net minimum lease payments and \$135 representing interest.



### CUSTOMER DEPOSITS

The City holds customer deposits as security for the payment of utility bills and design fee deposits for future construction of electrical facilities. The Electric Utility's portion of these deposits as of June 30, 2018 and 2017 was \$6,397 and \$5,996, respectively.

#### COMPENSATED ABSENCES

The accompanying financial statements include accruals for salaries, fringe benefits and compensated absences due to employees at June 30, 2018 and 2017. The Electric Utility treats compensated absences due to employees as an expense and a liability of which a current portion is included in accounts payable and other accruals in the accompanying Statements of Net Position. The amount accrued for compensated absences was \$5,068 at June 30, 2018 and \$4,985 at June 30, 2017.

Employees receive 10 to 25 vacation days per year based upon length of service. A maximum of two years vacation accrual may be accumulated and unused vacation is paid in cash upon separation.

Employees primarily receive one day of sick leave for each month of employment with unlimited accumulation. Upon retirement or death, certain employees or their estates receive a percentage of unused sick-leave paid in a lump sum based on longevity.

#### INSURANCE PROGRAMS

The Electric Utility participates in a self-insurance program for workers' compensation and general liability coverage that is administered by the City. The Electric Utility pays an amount to the City based on actuarial estimates of the amounts needed to fund prior and current year claims and incidents that have been incurred but not reported. The City maintains property insurance on most City property holdings, including the Electric Utility Plant with a limit of \$1 billion.

City-wide information concerning risks, insurance policy limits and deductibles and designation of general fund balance for risk for the year ended June 30, 2018, may be found in the notes to the City's financial statements in the City's CAFR.

Although the ultimate amount of losses incurred through June 30, 2018 is dependent upon future developments, management believes that amounts paid to the City are sufficient to cover such losses. Premiums paid to the City by the Electric Utility including the Public Benefit Programs, were \$627 and \$620 for the years ended June 30, 2018 and 2017, respectively. Any losses above the City's reserves would be covered through increased rates charged to the Electric Utility in future years.

### EMPLOYEE RETIREMENT PLAN

The City contributes to the California Public Employees Retirement System (CalPERS), an agent multiple employer public employee defined benefit pension plan. CalPERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. CalPERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and City ordinance.

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City of Riverside California Public Employees' Retirement System plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and

payable in accordance with the benefit terms. Investments are reported at fair value. Further details of employee retirement plan can be found in Note 5.

# OTHER POSTEMPLOYMENT BENEFITS (OPEB)

OPEB refers to the benefits, other than pensions, that the City provides as part of an employee's retirement benefits. The net OPEB liability is defined as the liability of employers contributing to employees for benefits provided through a defined benefit OPEB plan that is administered through a trust. In order to improve the financial reporting of these benefits, the Electric Utility has implemented GASB 75, which is explained in details under New Accounting Pronouncements and in Note 6.

## DEFERRED OUTFLOWS AND DEFERRED INFLOWS OF RESOURCES

When applicable, the Statements of Net Position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent outflows of resources (consumption of net position) that apply to future periods and that, therefore, will not be recognized as an expense or expenditure until that time. Deferred outflows of resources consist of changes in derivative values, loss on refunding and deferred outflows related to pension which include pension contributions subsequent to measurement date, difference between actual and actuarial determined contribution, changes in assumptions and net differences between projected and actual earnings on pension plan investments.

Conversely, deferred inflows of resources represent inflows of resources (acquisition of net position) that apply to future periods and that, therefore, are not recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources consist of deferred inflows related to pension which include changes in assumptions, differences between expected and actual experience, and net differences between projected and actual earnings on pension plan investments.

### **REGULATORY ASSETS**

In accordance with regulatory accounting criteria set forth in GASB Codification (GASB Statement No. 62), enterprise funds that are used to account for rate-regulated activities are permitted to defer certain expenses and revenues that would otherwise be recognized when incurred, provided that the Electric Utility is recovering or expects to recover or refund such amounts in rates charged to its customers. Accordingly, regulatory assets relating to debt issuance costs have been recognized in the Statements of Net Position.

### **NET POSITION**

The Electric Utility's net position represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources, which is classified into the following three components:

**Net investment in capital assets** – this component consists of capital assets (net of accumulated depreciation) reduced by the outstanding balances of any bonds or other borrowings that are attributable to the acquisition, construction, or improvement of those assets, excluding unspent bond proceeds.

**Restricted** – this component represents restricted assets less liabilities and deferred inflows related to those assets. Restricted assets are recorded when there are limitations imposed by creditors (such as through debt covenants), contributors, or laws or regulation of other governments or constraints imposed by law through constitutional provisions or through enabling legislation.

**Unrestricted** – this component consists of net position that does not meet the definition of "restricted" or "net investment in capital assets."



### CONTRIBUTIONS TO THE CITY'S GENERAL FUND

Pursuant to the City of Riverside Charter, the Electric Utility may transfer up to 11.5 percent of its prior year's gross operating revenues, including adjustments, to the City's general fund. In fiscal years ended June 30, 2018 and 2017, \$40,073 and \$39,230, respectively was transferred representing 11.5 percent.

# CASH AND CASH EQUIVALENTS

For the Statements of Cash Flows, cash and cash equivalents include all unrestricted and restricted highly liquid investments with original purchase maturities of three months or less, and all bond construction proceeds available for capital projects. Pooled cash and investments in the City's Treasury represent monies in a cash management pool. Such accounts are similar in nature to demand deposits, and are classified as cash equivalents for the purpose of presentation in the Statements of Cash Flows.

### BUDGET AND BUDGETARY ACCOUNTING

The Electric Utility presents, and the City Council adopts, a biennial budget. The proposed budget includes estimated expenses and forecasted revenues. The City Council adopts the Electric Utility's budget in June biennially via resolution.

#### RECLASSIFICATIONS

Certain reclassifications have been made to prior year's financial statements to conform with the current year's presentation. Such reclassifications have no effect on the net position or the changes in net position.

### NOTE 2. CASH AND INVESTMENTS

Cash and investments at June 30, 2018 and 2017, consist of the following (in thousands):

	Jun	e 30, 2018	Jun	e 30, 2017
		Fair \	/alue	1
Equity interest in City Treasurer's investment pool Cash and investments at fiscal agent	\$	305,514 69,047	\$	302,629 82,941
Total cash and investments	\$	374,561	\$	385,570

The amounts above are reflected in the accompanying financial statements as:

	June	30, 2018	Jun	e 30, 2017
Unrestricted cash and cash equivalents	\$	257,155	\$	255,496
Restricted cash and cash equivalents		48,359		47,133
Restricted cash and investments at fiscal agent		69,047		82,941
Total cash and investments	\$	374,561	\$	385,570

The investment types in the tables below related to the Electric Utility's investments in the City Treasurer's investment pool represent the Electric Utility's prorated share of the investment types in the investment pool and do not represent ownership interests in the individual investments.

# NOTE 2. CASH AND INVESTMENTS (CONTINUED)

The Electric Utility categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Electric Utility has the following recurring fair value measurements as of June 30, 2018 and 2017:

	June 30.	Quoted Prices in Active Markets for	Significant Other	Significant	Investments not Subject
	2018	Identical Assets	Observable Inputs	•	to Fair Value
Investment Type	Fair Value	(Level 1)	(Level 2)	(Level 3)	Hierarchy
Held by fiscal agent Money market funds	\$ 2,745	s -	\$ 2,745	\$ -	\$ -
US Treasury notes/bonds	46,314	-	46,314	-	-
Investment contracts	10,761	-	-	-	10,761
Corp medium term notes	9,227	-	9,227	-	-
City Treasurer's investment pool 1					
Money market funds	72,037	-	72,037	-	-
Federal agency securities	3,847	-	3,847	-	-
US Treasury notes/bonds	145,973	-	145,973	-	-
Corp medium term notes	17,371	-	17,371	-	-
State investment pool	62,702	-	-	-	62,702
Neg certificate of deposit	3,584	-	3,584	-	-
Total	\$ 374,561	\$ -	\$ 301,098	\$ -	\$ 73,463

Investment Type	June 30, 2017 Fair Value	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Investments not Subject to Fair Value Hierarchy
Held by fiscal agent					
Money market funds	\$ 54,697	\$ -	\$ 54,697	\$ -	\$ -
Federal agency securities	13,485	-	13,485	-	-
Investment contracts	10,761	-	-	-	10,761
Corp medium term notes	3,998	-	3,998	-	-
City Treasurer's investment pool 1					
Money market funds	46,303	-	46,303	-	-
Federal agency securities	5,440	-	5,440	-	-
US Treasury notes/bonds	166,652	-	166,652	-	-
Corp medium term notes	9,270	-	9,270	-	-
State investment pool	68,967	-	-	-	68,967
Neg certificate of deposit	5,997	-	5,997	-	-
Total	\$ 385,570	\$ -	\$ 305,842	\$ -	\$ 79,728

<sup>&</sup>lt;sup>1</sup> Additional information on investment types, fair value measurement, interest rate risk and credit risk may be found in the notes to the City's financial statements in the City's CAFR.



# NOTE 2. CASH AND INVESTMENTS (CONTINUED)

Cash and investments distribution by maturities as of June 30, 2018 and 2017, are as follows:

			Remaining Maturity (In Months)								
	June 30, 2018		12 Months		13 to 24		25 to 60		More than		
Investment Type	F	air Value		or less		Months	Months		nths 60 Mo		
Held by fiscal agent											
Money market funds	\$	2,745	\$	2,745	\$	-	\$	-	\$	-	
US Treasury notes/bonds		46,314		10,962		8,890		26,462		-	
Investment contracts		10,761		-		-		-		10,761	
Corp medium term notes		9,227		2,880		3,379		2,968		-	
City Treasurer's investment pool 1											
Money market funds		72,037		72,037		-		-		-	
Federal agency securities		3,847		-		-		3,847		-	
US Treasury notes/bonds		145,973		19,723		68,207		58,043		-	
Corp medium term notes		17,371		4,114		7,207		6,050		-	
State investment pool		62,702		62,702		-		-		-	
Negotiable certificate of deposit		3,584		2,162		477		945			
Total	\$	374,561	\$	177,325	\$	88,160	\$	98,315	\$	10,761	

				(In Months)	nths)					
Investment Type		June 30, 2017 Fair Value		12 Months or less		13 to 24 Months		25 to 60 Months		ore than Months
Held by fiscal agent										
Money market funds	\$	54,697	\$	54,697	\$	-	\$	-	\$	-
Federal agency securities		13,485		13,485		-		-		-
Investment contracts		10,761		-		-		-		10,761
Corp medium term notes		3,998		3,998		-		-		-
City Treasurer's investment pool 1										-
Money market funds		46,303		46,303		-		-		-
Federal agency securities		5,440		5,440		-		-		-
US Treasury notes/bonds		166,652		24,612		53,225		88,815		-
Corp medium term notes		9,270		4,690		4,580		-		-
State investment pool		68,967		68,967		-		-		-
Negotiable certificate of deposit		5,997		1,995		2,401		1,601		-
Total	\$	385,570	\$	224,187	\$	60,206	\$	90,416	\$	10,761

<sup>&</sup>lt;sup>1</sup> Additional information on investment types, fair value measurement, interest rate risk and credit risk may be found in the notes to the City's financial statements in the City's CAFR.

# NOTE 2. CASH AND INVESTMENTS (CONTINUED)

Presented below is the actual rating as of June 30, 2018 and 2017 for each investment type:

		Rating as of Year End							
Investment Type	ne 30, 2018 Fair Value		AAA AA		Α			Unrated	
Held by fiscal agent									
Money market funds	\$ 2,745	\$	1,506	\$	-	\$	1,239	\$	-
US Treasury notes/bonds	46,314		46,314		-		· -		-
Investment contracts	10,761		· -		-		-		10,761
Corp medium term notes	9,227		2,880		2,968		3,379		
City Treasurer's investment pool 1									
Money market funds	72,037		-		69,557		2,480		-
Federal agency securities	3,847		3,847		-		-		-
US Treasury notes/bonds	145,973		145,973		-		-		-
Corp medium term notes	17,371		-		17,371		-		-
State investment pool	62,702		-		-		-		62,702
Neg certificate of deposit	 3,584		-		-		-		3,584
Total	\$ 374,561	\$	200,520	\$	89,896	\$	7,098	\$	77,047

						Rating as	of Ye	ar End		
Investment Type	June 30, 2017 Fair Value		AAA		AA		Α		Unrated	
Held by fis cal agent	•	54.007		50.045			•	4 000	•	
Money market funds	\$	54,697	\$	52,815	\$	-	\$	1,882	\$	-
Federal agency securities		13,485		13,485		-		-		-
Investment contracts		10,761		-		-		-		10,761
Corp medium term notes		3,998		-		-		3,998		-
City Treasurer's investment pool 1										
Money market funds		46,303		-		43,569		2,734		-
Federal agency securities		5,440		5,440		-		-		-
US Treasury notes/bonds		166,652		166,652		-		-		-
Corp medium term notes		9,270		1,895		6,408		967		-
State investment pool		68,967		-		-		-		68,967
Neg certificate of deposit		5,997		-		-		-		5,997
Total	\$	385,570	\$	240,287	\$	49,977	\$	9,581	\$	85,725

<sup>&</sup>lt;sup>1</sup> Additional information on investment types, fair value measurement, interest rate risk and credit risk may be found in the notes to the City's financial statements in the City's CAFR.



# **NOTE 3. UTILITY PLANT**

The following is a summary of changes in utility plant during the fiscal years ended June 30, 2018 and 2017 (in thousands):

	Balance As of 6/30/2016	Additions	Retirements/ Transfers	Balance As of 6/30/2017	Additions	Retirements/ Transfers	Balance As of 6/30/2018
Production	\$ 267,312	\$ -	\$ -	\$ 267,312	\$ -	\$ -	\$ 267,312
Transmission	44,415	553	-	44,968	83	(44)	45,007
Distribution	584,010	18,026	(730)	601,306	27,721	(1,136)	627,891
General	106,746	3,463	(310)	109,899	709	(216)	110,392
Intangibles	18,961	1,990	-	20,951	521	-	21,472
Depreciable utility plant	1,021,444	24,032	(1,040)	1,044,436	29,034	(1,396)	1,072,074
Less accumulated depreciation:							
Production	(70,823)	(8,946)	_	(79,769)	(8,946)	-	(88,715)
Transmission	(16,990)	(910)	-	(17,900)	(914)	44	(18,770)
Distribution	(222,062)	(15,986)	727	(237,321)	(16,471)	1,044	(252,748)
General	(32,464)	(4,816)	305	(36,975)	(4,959)	216	(41,718)
Intangibles	(1,827)	(1,984)	-	(3,811)	. ,	-	(6,106)
Accumulated depreciation	(344,166)	(32,642)		(375,776)	, ,	1,304	(408,057)
Net depreciable utility plant	677,278	(8,610)	(8)	668,660	(4,551)	(92)	664,017
Land	21,439	16,406	-	37,845	14,266	-	52,111
Intangibles, non-amortizable	10,651	-	-	10,651	-	-	10,651
Construction in progress	45,326	29,155	(22,845)	51,636	28,834	(25,995)	54,475
Nondepreciable utility plant	77,416	45,561	(22,845)	100,132	43,100	(25,995)	117,237
Total utility plant	\$ 754,694	\$ 36,951	\$ (22,853)	\$ 768,792	\$ 38,549	\$ (26,087)	\$ 781,254

# NOTE 4. LONG-TERM OBLIGATIONS

The following is a summary of changes in long-term obligations during the fiscal years ended June 30, 2018 and 2017 (in thousands):

	Balance As of 6/30/2016	Additions	Ra	eductions	Balance As of 6/30/2017	Additions	Ro	ductions	Balance As of 6/30/2018	Due Within One Year
	0/30/2010	Additions	- · · ·	caactions	0/30/2017	Additions	1	ductions	0/30/2010	I Cite rear
Revenue bonds	\$575,048		\$	(14,131)	\$560,917		\$	(25,578)	\$ 535,339	\$14,445
Pension obligation bonds	10,084	2,940		(712)	12,312			(1,894)	10,418	2,018
Compensated absences	4,887	4,259		(4,161)	4,985	4,556		(4,473)	5,068	4,547
Nuclear decommissioning										
liability	68,893			(4,220)	64,673	529		(4,625)	60,577	5,457
Capital leases	4,694			(789)	3,905			(807)	3,098	824
Total long-term obligations	\$663,606	\$ 7,199	\$	(24,013)	\$646,792	\$ 5,085	\$	(37,377)	\$ 614,500	\$27,291

Long-term debt consists of the following (in thousands):

# PENSION OBLIGATION BONDS PAYABLE

	June 30, 2018	June 30, 2017
<b>\$30,000 2005 Taxable Pension Obligation Bonds Series A:</b> fixed rate bonds issued by the City due in annual installments from \$630 to \$3,860 through June 2020, interest from 3.9 to 4.8 percent. The Electric Utility's proportional share of the outstanding debt is 29.6 percent.	1,933	2,964
\$31,960 2017 Taxable Pension Obligation Bonds Series A: fixed rate bonds issued by the City due in annual installments from \$2,910 to \$3,580 through June 2027, interest from 1.3 to 3.1 percent. The Electric Utility's proportional share of the outstanding debt is 29.6 percent.	8,485	9,348
Total pension obligation bonds payable	10,418	12,312



# NOTE 4. LONG-TERM OBLIGATIONS (CONTINUED)

# **REVENUE BONDS PAYABLE**

	June 30, 2018	June 30, 2017
\$141,840 2008 Electric Refunding/Revenue Bonds:  A - \$84,515 2008 Series A Bonds - variable rate bonds due in annual principal installments from \$4,575 to \$7,835 through October 1, 2029. Interest rate is subject to weekly repricing (net interest rate, including swaps, at June 30, 2018 was 3.0 percent). Partially refunded \$13,975 on July 25, 2013 with the 2013 Electric Revenue Refunding Bonds	70,540	70,540
C - \$57,325 2008 Series C Bonds - variable rate bonds due in annual principal installments from \$700 to \$5,200 through October 1, 2035. Interest rate is subject to weekly repricing (net interest rate, including swaps, at June 30, 2018 was 3.1 percent). Partially refunded \$11,775 on July 25, 2013 with the 2013 Electric Revenue Refunding Bonds	41,975	41,975
<b>\$209,740 2008 Electric Revenue Series D Bonds:</b> fixed rate bonds due in annual principal installments from \$3,560 to \$22,925 through October 1, 2038, interest from 3.6 to 5.0 percent. Partially defeased \$11,005 on May 8, 2018.	195,275	209,740
<b>\$34,920 2009 Electric Refunding/Revenue Series A Bonds:</b> fixed rate bonds due in final principal installment of \$1,275 on October 1, 2018, interest of 4.0 percent.	1,275	2,490
\$140,380 2010 Electric Revenue Bonds:  A - \$133,290 2010 Electric Revenue Series A Bonds: fixed rate, federally taxable Build America Bonds due in annual principal installments from \$2,300 to \$33,725, from October 1, 2020 through October 1, 2040, interest from 3.9 to 4.9 percent	133,290	133,290
B - \$7,090 2010 Electric Revenue Series B Bonds: fixed rate bonds due in annual principal installments from \$2,210 to \$2,440 through October 1, 2019, interest from 4.0 to 5.0 percent	4,650	6,995
\$56,450 2011 Electric Revenue/Refunding Series A Bonds: variable rate bonds due in annual principal installments from \$725 to \$5,175 through October 1, 2035. Interest rate is subject to weekly repricing (net interest rate, including swaps, at June 30, 2018 was 3.1 percent). Partially refunded \$11,825 on July 25, 2013 with the 2013 Electric Revenue Refunding Bonds	41,925	41,925
<b>\$79,080 2013 Electric Revenue Refunding Series A Bonds:</b> fixed rate bonds due in annual principal installments from \$795 to \$2,625 through October 1, 2043, interest from 3.5 to 5.3 percent	39,785	46,560
Total electric revenue bonds payable	528,715	553,515
Total electric revenue and pension obligation bonds payable	539,133	565,827
Unamortized bond premium	6,624	7,402
Total electric revenue and pension obligation bonds payable, including bond premium	545,757	573,229
Less current portion of revenue and pension obligation bonds payable	(16,463)	(15,689)
Total long-term electric revenue and pension obligation bonds payable	\$ 529,294	\$ 557,540

Revenue and pension obligation bonds annual debt service requirements to maturity as of June 30, 2018 are as follows (in thousands):

	2019	2020	2021	2022			2029-2033 2034-2038				Total
Principal	\$ 16,463	\$ 16,673	\$ 16,442	\$ 17,011	\$ 17,623	\$ 94,804	\$ 116,230	\$ 134,915	\$ 106,347	\$ 2,625	\$ 539,133
Interest	\$ 23,628	\$ 22,992	\$ 22,376	\$ 21,771	\$ 21,135	\$ 93,441	\$ 70,830	\$ 43,040	\$ 9,449	\$ 66	\$ 328,728
Total	\$ 40,091	\$ 39,665	\$ 38,818	\$ 38,782	\$ 38,758	\$ 188,245	\$ 187,060	\$ 177,955	\$ 115,796	\$ 2,691	\$ 867,861

For fiscal year ended June 30, 2018, the City restructured the presentation of the long term pension obligation bonds from advances from other funds to long term obligations. The Electric Utility is obligated to pay its share of the City's pension obligation bonds, which the City issued in 2005 and refinanced a portion in May 2017. The Electric Utility's proportional share of the outstanding principal amount of the bonds was \$10,418 and \$12,312 as of June 30, 2018 and 2017, respectively. The bond proceeds were deposited with CalPERS to fund the unfunded actuarial accrued liability for non-safety employees. For more discussion relating to the City's pension obligation bond issuance, see the notes to the City's financial statements in the City's CAFR for the fiscal year ended June 30, 2018.

In May 2018, the Electric Utility defeased \$11,005 of the total outstanding \$206,280 of Electric Revenue Bonds, Issue 2008D with monies received from settlements and cost recoveries associated with the early closure of the SONGS Units 2 and 3. The partial defeasance related to bond proceeds that funded part of the Steam Generator Replacement Project and other SONGS capital costs. The partial bond defeasance reduced debt and realized interest savings of \$10,233 over the remaining 20-year life of the bonds. As of June 30, 2018, the outstanding debt related to the 2008D Bond Issuance was \$195,275.

The Electric Utility has a number of debt issuances (revenue bonds) outstanding that are collateralized by the pledging of electric revenues. The amount and term of the remainder of these commitments are indicated in the revenue bonds payable and annual debt service requirements to maturity tables presented within this Note 4. The purpose of the debt issuances was for the financing of various Electric Utility capital improvement projects. For June 30, 2018 and 2017, debt service payments as a percentage of the pledged gross revenue, net of certain expenses where so required by the debt agreement, are indicated in the table below. The debt service coverage ratios also approximate the relationship of the debt service to pledged revenue for the remainder of the term of the commitment.

Fiscal Year Ended	Description of Fiscal Year Ended Pledged Revenues		al Amount of ged Revenue expenses) (1)	S	ual Debt ervice yments	Debt Service Coverage Ratio		
June 30, 2018	Electric revenues	\$	110,331	\$	40,720	2.71		
June 30, 2017	Electric revenues	\$	116,958	\$	39,585	2.95		

<sup>1</sup> Excludes GASB 68 Accounting and Financial Reporting for Pension non-cash adjustments of \$9,056 and (\$248) as expenses for June 30, 2018 and 2017 respectively.

#### LETTERS OF CREDIT

The Electric Utility's 2008 Electric Revenue Bonds (Series A and C) require an additional layer of security between the Electric Utility and the purchaser of the bonds. The Electric Utility has entered into the following letters of credit (LOC) in order to provide liquidity should all or a portion of the debt be optionally tendered to the remarketer without being successfully remarketed:



		LOC Expiration	Annual Commitment
Debt Issue	LOC Provider	Date	Fee
2008 Electric Refunding/Revenue Bonds Series A	Barclays Bank, PLC	2021	0.325%
2008 Electric Refunding/Revenue Bonds Series C	Barclays Bank, PLC	2021	0.325%

To the extent that remarketing proceeds are insufficient or not available, tendered amounts will be paid from drawings made under an irrevocable direct-pay letter of credit.

Liquidity advances drawn against the LOC that are not repaid will be converted to an installment loan with principal to be paid quarterly not to exceed a 5-year period. The Electric Utility would be required to pay annual interest equal to the highest of 8 percent, the Prime Rate plus 2.5 percent, the Federal Funds Rate plus 2.5 percent and 150 percent of the yield on the 30-year U.S. Treasury Bond. No amounts have ever been drawn against the two LOCs due to a failed remarketing.

The various indentures allow the Electric Utility to convert the mode of the debt in the case of a failed remarketing.

#### INTEREST RATE SWAPS ON REVENUE BONDS

The Electric Utility has three cash flow hedging derivative instruments, which are pay-fixed swaps. These swaps were employed as a hedge against debt that was refunded in 2008 and 2011. At the time of the refunding, hedge accounting ceased to be applied. The balance of the deferral account for each swap is included as part of the deferred loss on refunding associated with the new bonds. The swaps were also employed as a hedge against the new debt. Hedge accounting was applied to that portion of the hedging relationship, which was determined to be effective. The negative fair value of the interest rate swaps related to the new hedging relationship has been recorded and deferred on the Statements of Net Position.

A summary of the derivative activity for the year ended June 30, 2018 is as follows:

	Notional Amount			Fair Value as of	Change in Fair Value for Fiscal Year		
				6/30/2018			
2008 Electric Refunding/Revenue Bonds Series A	\$	68,525	\$	(4,777)	\$	2,888	
2008 Electric Refunding/Revenue Bonds Series C	\$	41,975	\$	(5,234)	\$	2,207	
2011 Electric Refunding/Revenue Bonds Series A	\$	41,925	\$	(5,217)	\$	2,202	

**Objective:** In order to lower borrowing costs as compared to fixed-rate bonds, the Electric Utility entered into interest rate swap agreements in connection with its \$141,840 2008 Electric Refunding/Revenue Bonds (Series A and C) and \$56,450 2011(Series A).

**Terms:** Per the existing swap agreements, the Electric Utility pays the counterparty a fixed payment and receives a variable payment computed as 62.68 percent of the London Interbank Offering Rate ("LIBOR") one month index plus 12 basis points. The swaps have notional amounts equal to the principal amounts stated above. The notional value of the swaps and the principal amounts of the associated debt decline by \$4,575 to \$7,835 (2008 Series A), \$700 to \$5,200 (2008 Series C) and \$725 to \$5,175 (2011 Series A) until the debt is completely retired in fiscal years 2030 (2008 Series A) and 2036 (2008 Series C and 2011 Series A).

The bonds and the related swap agreements for the Electric Refunding/Revenue 2008 (Series A) Bonds mature on October 1, 2029 and the 2008 (Series C) and 2011 (Series A) Bonds mature on October 1, 2035. As of June 30, 2018, rates were as follows:

		2008 Electric Refunding/Revenue Series A Bonds	2008 Electric Refunding/Revenue Series C Bonds	2011 Electric Refunding/Revenue Series A Bonds
Interest rate swap:	Terms	Rates	Rates	Rates
Fixed payment to counterparty	Fixed	3.11100%	3.20400%	3.20100%
Variable payment from counterparty	62.68 LIBOR + 12bps	(0.47498%)	(0.47558%)	(0.44435%)
Net interest rate swap payments		2.63602%	2.72842%	2.75665%
Variable-rate bond coupon payments		0.39419%	0.39465%	0.36625%
Synthetic interest on bonds		3.03021%	3.12307%	3.12290%

Fair value: As of June 30, 2018, in connection with all swap agreements, the transactions had a total negative fair value of (\$15,228). Because the coupons on the Electric Utility's variable-rate bonds adjust to changing interest rates, the bonds do not have a corresponding fair value decrease. The fair value was developed by a pricing service using the zero-coupon method. This method calculates the future net settlement payments required by the swaps, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement of the swap.

*Credit risk*: As of June 30, 2018, the Electric Utility was not exposed to credit risk because the swaps had a negative fair value. The swaps counterparties, J.P. Morgan Chase & Co. and Bank of America Corp., were rated A- and BBB+ respectively by Standard & Poor's (S&P). To mitigate the potential for credit risk, the swap agreements require the fair value of the swaps to be collateralized by the counterparty with U.S. Government securities if the counterparties' rating decreases to negotiated trigger points. Collateral would be posted with a third-party custodian. At June 30, 2018, there is no requirement for collateral posting for any of the outstanding swaps.

**Basis risk**: As noted above, the swaps expose the Electric Utility to basis risk should the relationship between LIBOR and the variable interest rates converge, changing the synthetic rate on the bonds. If a change occurs that results in the rates moving to convergence, the expected cost savings may not be realized.

**Termination risk:** The derivative contract uses the International Swap Dealers Association Master Agreement, which includes standard termination events, such as failure to pay and bankruptcy. The Schedule to the Master Agreement includes an "additional termination event." That is, a swap may be terminated by the Electric Utility if either counterparty's credit quality falls below "BBB-" as issued by S&P. The Electric Utility or the counterparty may terminate a swap if the other party fails to perform under the terms of the contract. If a swap is terminated, the variable-rate bond would no longer carry a synthetic interest rate. Also, if at the time of termination a swap has a negative fair value, the Electric Utility would be liable to the counterparty for a payment equal to the swap's fair value.

**Swap payments and associated debt:** As of June 30, 2018, the debt service requirements of the variable-rate debt and net swap payments, assuming current interest rates remain the same for their term, are summarized in the table below. As rates vary, variable-rate bond interest payments and net swap payments will vary.



			Variable-Rate Bonds						
Fiscal Year									
Ending									
June 30,	Р	rincipal	Interest	Interest Swaps, Net			Total		
2019	\$	6,375 \$	625	\$	4,373	\$	11,373		
2020		8,300	592		4,150		13,042		
2021		8,600	558		3,904		13,062		
2022		8,950	521		3,649		13,120		
2023		9,200	483		3,388		13,071		
2024-2028		37,875	1,952		13,799		53,626		
2029-2033		45,115	1,078		7,776		53,969		
2034-2038		30,025	164		1,185		31,374		
Total	\$	154,440 \$	5,973	\$	42,224	\$	202,637		

## NOTE 5. EMPLOYEE RETIREMENT PLAN

#### PLAN DESCRIPTION

The City contributes to CalPERS, an agent multiple employer public employee defined benefit pension plan. CalPERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. CalPERS acts as a common investment and administrative agent for participating public entities within the State of California. CalPERS issues a publicly available financial report that includes financial statements and required supplementary information for the cost sharing plans that are administered by CalPERS. Benefit provisions and all other requirements are established by state statute and City ordinance. A copy of CalPERS' annual financial report may be obtained online at www.calpersca.gov. The Electric Utility participates in the City's Miscellaneous (non-safety) Plan (the Plan).

#### **FUNDING POLICY**

The City has contributed at the actuarially determined rate provided by CalPERS' actuaries. Participants are required to contribute 8 percent of their annual covered salary. The City has a multiple tier retirement plan with benefits varying by plan. All permanent full-time and selected part-time employees are eligible for participation in CalPERS. Benefits vest after five years of service and are determined by a formula that considers the employee's age, years of service and salary. Under the Plan, the City pays the employees' contribution to CalPERS for employees hired on or before specific dates as follows:

- 1st Tier -
  - The retirement formula is 2.7 percent at age 55 for employees hired before October 19, 2011. Effective January 1, 2018 for unrepresented employees (Sr. Management, Management, Professional, Para-professional, Supervisory, Confidential, and Executive units), the employees were required to pay 2 percent of the employee contribution of their pensionable income, with the City contributing the other 6 percent. Effective January 1, 2019, employees will be required to pay an additional portion of their pensionable income. This portion is a three year increase of 2 percent (2019), 2 percent (2020) and 2 percent (2021). By 2021, employees will be contributing the entire 8 percent of their pensionable income.
  - The retirement formula is 2.7 percent at age 55 for SEIU employees hired before June 7, 2011. The employee is required to pay 6 percent of their pensionable income with the City contributing the other 2 percent. Effective January 1, 2019, employees will be required to

pay an additional portion of their pensionable income. This portion is a two year increase of 1 percent (2019) and 1 percent (2020). By 2020, employees will be contributing the entire 8 percent of their pensionable income.

- The retirement formula is 2.7 percent at age 55 for IBEW employees hired before October 19, 2011. Effective November 1, 2017 employees contributed 2 percent of their total pensionable income with the City paying the remaining 6 percent. Effective November 1, 2018, employees will be required to pay an additional portion of their pensionable income. This portion is a three year increase of 2 percent (2018), 2 percent (2019) and 2 percent (2020). By 2020, employees will be contributing the entire 8 percent of their pensionable income.
- 2<sup>nd</sup> Tier The retirement formula is 2.7 percent at age 55, and:
  - SEIU employees hired on or after June 7, 2011 pay their share (8 percent) of contributions.
  - All other miscellaneous employees hired on or after October 19, 2011 pay their share (8 percent) of contributions.
- 3<sup>rd</sup> Tier The retirement formula is 2 percent at age 62 for new members hired on or after January 1, 2013 and the employee must pay the employee share ranging from 7 percent to 8 percent based on bargaining group classification. Classic members (CalPERS members prior to 12/31/12) hired on or after January 1, 2013 may be placed in a different tier.

The contribution requirements of plan members and the City are established and may be amended by CalPERS.

#### BENEFITS PROVIDED

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after five years of service. The death benefit is one of the following: the Basic Death Benefit, the 1959 Survivor Benefit Level III, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for the Plan are applied as specified by the Public Employees' Retirement Law.

#### **EMPLOYEES COVERED**

As of measurement date June 30, 2017 and 2016, the following employees, City-wide, were covered by the benefit terms of the Plan:

	Measurement Date					
	June 30, 2017	June 30, 2016				
Inactive employees or beneficiaries						
currently receiving benefits	2,114	2,040				
Inactive employees entitled to but						
not yet receiving benefits	1,325	1,317				
Active employees	1,599	1,536				



#### **CONTRIBUTIONS**

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan is determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

#### **NET PENSION LIABILITY**

The City's net pension liability for the Plan is measured as the total pension liability, less the pension plan's fiduciary net position. For fiscal year June 30, 2018, the net pension liability of the Plan is measured as of June 30, 2017, using an annual actuarial valuation as of June 30, 2016 rolled forward to June 30, 2017 using standard update procedures. For fiscal year June 30, 2017, the net pension liability of the Plan is measured as of June 30, 2016, using an annual actuarial valuation as of June 30, 2015 rolled forward to June 30, 2016 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

#### **ACTUARIAL ASSUMPTIONS**

The total pension liabilities in the June 30, 2016 and 2015 actuarial valuations were determined using the following actuarial assumptions:

	Miscellaneous - Current Year	Miscellaneous - Prior Year
Valuation Date	June 30, 2016	June 30, 2015
Measurement Date	June 30, 2017	June 30, 2016
Actuarial Cost Method	Entry-Age Normal Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:		
Discount rate	7.15%	7.65%
Inflation	2.75%	2.75%
Payroll growth	3.00%	3.00%
Projected salary increase	(1)	(1)
Investment rate of return (2)	7.50%	7.50%
Mortality	(3)	(3)

<sup>&</sup>lt;sup>(1)</sup> Depending on age, service and type of employment.

#### DISCOUNT RATE

The discount rate used to measure the Plan's total pension liability was 7.15 percent and 7.65 percent for measurement date as of June 30, 2017 and 2016, respectively. To determine whether the municipal bond rate should be used in the calculation of a discount rate for the Plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the discount rates used to measure total pension liability are adequate and the use of the municipal bond rate calculation is not

<sup>(2)</sup> Net of pension plan investment expenses, including inflation.

<sup>(3)</sup> The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011. Preretirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries.

necessary. The long term expected discount rates are applied to all plans in the Public Employees Retirement Fund. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained from the CalPERS website.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

June 30, 2017 Measurement Date

Asset Class	Current Target Allocation	Real Return Years 1 - 10 <sup>(1)</sup>	Real Return Years 11 + <sup>(2)</sup>
Global Equity	47.00%	4.90%	5.38%
Global Fixed Income	19.00%	0.80%	2.27%
Inflation Sensitive	6.00%	0.60%	1.39%
Private Equity	12.00%	6.60%	6.63%
Real Estate	11.00%	2.80%	5.21%
Infrastructure and Forestland	3.00%	3.90%	5.36%
Liquidity	2.00%	-0.40%	-0.90%

<sup>&</sup>lt;sup>(1)</sup> An expected inflation of 2.50% used for this period.

June 30, 2016 Measurement Date

Asset Class	Current Target Allocation	Real Return Years 1 - 10 <sup>(1)</sup>	Real Return Years 11 + <sup>(2)</sup>		
Global Equity	51.00%	5.25%	5.71%		
Global Fixed Income	20.00%	0.99%	2.43%		
Inflation Sensitive	6.00%	0.45%	3.36%		
Private Equity	10.00%	6.83%	6.95%		
Real Estate	10.00%	4.50%	5.13%		
Infrastructure and Forestland	2.00%	4.50%	5.09%		
Liquidity	1.00%	-0.55%	-1.05%		

 $<sup>^{(1)}</sup>$  An expected inflation of 2.50% used for this period.



<sup>(2)</sup> An expected inflation of 3.00% used for this period.

<sup>(2)</sup> An expected inflation of 3.00% used for this period.

### CHANGES IN THE NET PENSION LIABILITY

The changes in the Electric Utility's proportionate share of the net pension liability as of June 30, 2018 (measurement date June 30, 2017) and 2017 (measurement date June 30, 2016) for the Plan are as follows:

June 30, 2018	t Pension Liabiltiy	Proportion of the Plan		
Proportion - Reporting date June 30, 2018 (measurement date June 30, 2017)	\$ 108,886	32.04%		
Proportion - Reporting date June 30, 2017 (measurement date June 30, 2016)	96,193	31.08%		
Change - Increase / (Decrease)	12,693	0.96%		
June 30, 2017				
Proportion - Reporting date June 30, 2017 (measurement date June 30, 2016)	96,193	31.08%		
Proportion - Reporting date June 30, 2016 (measurement date June 30, 2015)	77,907	31.96%		
Change - Increase / (Decrease)	18,286	(0.88%)		

### SENSITIVITY OF THE NET PENSION LIABILITY TO CHANGES IN THE DISCOUNT RATE

The following presents the Electric Utility's proportionate share of the net pension liability of the Plan, calculated using the discount rate of 7.15 percent and 7.65 percent for measurement date as of June 30, 2017 and 2016, respectively, as well as what the Electric Utility's proportionate share of the net pension liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

					Measurer	nent Date						
		June 30, 2017					Jun	ie 30, 2016				
	 ount Rate -1% 6.15%)	Disc	Current count Rate (7.15%)		count Rate +1% (8.15%)		-1% (6.65%)	Disc	Current count Rate (7.65%)	Dis	+1% (8.65%)	
The Electric Utility's proportionate share of the Plan's net pension liability	\$ 170,418	\$	108,886	\$	58,484	\$	149,304	\$	96,193	\$	52,510	

Detailed information about the Plan's fiduciary net position is available in the separately issued CalPERS financial reports.

#### PENSION EXPENSES AND DEFERRED OUTFLOWS/INFLOWS OF RESOURCES RELATED TO PENSION

For the fiscal years ended June 30, 2018 and 2017, the Electric Utility recognized pension expense of \$18,169 and \$9,199, respectively. At June 30, 2018 and 2017, the Electric Utility reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

		June 3	0, 2018		June 30, 2017				
	Deferre	ed Outflows	Deferi	red Inflows	Deferr	ed Outflows	Deferred Inflows of Resources		
	of R	esources	of Re	esources	of R	esources			
Pension contributions subsequent to									
measurement date	\$	9,073	\$	-	\$	9,447	\$	-	
Difference between actual and actuarial									
determined contribution		-		-		3,321		-	
Changes in assumptions		17,082		-		-		(3,135)	
Differences between expected and actual									
experience		-		(6,396)		-		(3,805)	
Net differences between projected and actual									
earnings on plan investments		4,441		-		25,479		(10,745)	
Total	\$	30,596	\$	(6,396)	\$	38,247	\$	(17,685)	

\$9,073 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended June 30	(I	red Outflows/ nflows) of lesources
2019		3,210
2020		9,625
2021		4,651
2022		(2,359)
Total	\$	15,127

## NOTE 6. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

#### PLAN DESCRIPTION

The City's defined benefit OPEB plan, Retiree Health Plan, provides continuation of medical (including prescription drugs) and dental coverage benefits to retirees and surviving spouses in the form of an implied rate subsidy. The Retiree Health Benefits plan is a single employer defined benefit OPEB plan administered by the City. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.



## NOTE 6. OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

#### BENEFITS PROVIDED

Eligibility for continuation of coverage requires retirement from the City and CalPERS with at least 5 years of City service. The retiree is responsible for 100% of the premium cost for coverage, which is based on the blended experience of both the active and retired employees. The City is not required by law or contractual agreement to provide funding other than the pay-as-you-go amount necessary to provide current benefit to eligible retirees and beneficiaries. Retiree and spousal coverage terminates when the retiree becomes covered under another employer health plan, or when the retiree reaches Medicare eligibility age, which is currently age 65. However, retiree benefit continues to the surviving spouse if the retiree elects the CalPERS survivor annuity.

As of measurement date June 30, 2017, the following employees, City-wide, were covered by the benefit terms:

	Measurement Date June 30, 2017
Inactive plan members or beneficiaries	
currently receiving benefits	304
Inactive plan members entitled to but	
not yet receiving benefits	-
Active plan members	2,121
Total	2,425

### **ACTUARIAL ASSUMPTIONS**

The total OPEB liability was determined by actuarial valuation as of June 30, 2017 using the following actuarial assumptions:

	Current Year
Valuation Date	June 30, 2017
Measurement Date	June 30, 2017
Funding Policy	Pay-as-you-go for implicit rate subsidy
Actuarial Assumptions:	
Discount rate (1)	3.40%
Inflation rate	2.75%
Salary inflation	3.00%
Salary increases (2)	
Mortality	CalPERS 2014 Experience Study

<sup>(1)</sup> The discount rate is the average, rounded to 5 basis points, of the range of 3-20 year municipal bond rate indices: S&P Municipal Bond 20 Year High Grade Rate Index, Bond Buyer 20-Bond GO Index, and Fidelity GO AA 20 Year Bond Index.

<sup>(2)</sup> The benefits are not payroll related but the City's cost for each individual's projected City contribution is allocated over their lifetime as a level-percentage of pay. For cost method purposes the merit increases from the most recent CalPERS pension plan valuation will be used.

## NOTE 6. OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

## SENSITIVITY OF TOTAL OPEB LIABILITY TO CHANGES IN HEALTHCARE COST TREND RATES

The following presents the Electric Utility's, including Public Benefits, proportionate share of the City's total OPEB liability, calculating using the healthcare trend rate of 6.00%/HMO and 6.50%/PPO, as well as what the Electric Utility's total OPEB liability would be if it was calculated using a healthcare cost trend rate that is 1-percentage-point lower (5.00%/HMO and 5.50%/PPO) or 1-percentage-point higher (7.00%/HMO and 7.50%/PPO) than the current rate:

#### June 30, 2017 - Measurement Date

	Current healthcare 1% Decrease cost trend rates 1% Increa							
	1 /0 L	ecrease	COSI	ilellu lates	1 /0	iliciease		
The Electric Utility's								
proportionate share of the	\$	7,445	\$	8,283	\$	9,262		
City's total OPEB liability								

#### SENSITIVITY OF TOTAL OPER LIABILITY TO CHANGES IN DISCOUNT RATES

The following presents the Electric Utility's, including Public Benefits, proportionate share of the City's total OPEB liability, calculating using the discount rate of 3.40%, as well as what the Electric Utility's total OPEB liability would be if it was calculated using a discount rate that is 1-percentage-point lower (2.40%) or 1-percentage-point higher (4.40%) than the current rate:

#### June 30, 2017 - Measurement Date

	1% Decrease (2.40%)			Current Discount Rate (3.40%)	1% Increase (4.40%)		
The Electric Utility's						_	
proportionate share of the	\$	8,981	\$	8,283	\$	7,648	
City's total OPEB liability							

## CHANGE IN TOTAL OPEB LIABILITY

For fiscal year ended June 30, 2018, the Electric Utility's, including Public Benefits, recognized total OPEB expense of \$697. The following table shows the change in the Electric Utility's, including Public Benefits, proportionate share of the City's total OPEB liability for the year ended June 30, 2018 (measurement date June 30, 2017):

June 30, 2018	 ial OPEB iability	Proportion to the City
Proportion - Reporting date June 30, 2018 (measurement date June 30, 2017)	\$ 8,283	22.52%
Proportion - Beginning balance at July 1, 2017	8,233	22.53%
Change - Increase / (Decrease)	50	(0.01%)



## NOTE 6. OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

#### DEFERRED OUTFLOWS/INFLOWS OF RESOURCES RELATED TO OPEB

At June 30, 2018, the Electric Utility, including Public Benefits, reported deferred inflows of resources related to OPEB from the following sources:

		d Inflows
	of Re	sources
Changes of assumptions	\$	296
Total	\$	296

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30	Infle	ferred ows of ources
2019	\$	(42)
2020		(42)
2021		(42)
2022		(42)
2023		(42)
Thereafter		(86)
Total	\$	296

## NOTE 7. RESTRICTED NET POSITION

The California Code of Regulations establishes a restriction on the use of proceeds obtained from the sale of greenhouse gas allowances at auctions held pursuant to California's Cap-and-Trade Program. The proceeds are to be used exclusively for the benefit of retail ratepayers of each electrical distribution utility, and may not be used for the benefit of entities or persons other than such ratepayers. Accordingly, a reserve for regulatory requirements has been established by restricting assets and reserving a portion of net position. See Note 10 for additional information regarding the Cap-and-Trade Program.

Pursuant to applicable bond indentures, a reserve for debt service has been established by restricting assets and reserving a portion of net position. Bond indentures for the Electric Utility's electric revenue and refunding bonds require debt service reserves that equate to the maximum annual debt service required in future years and bond service reserves of three months interest and nine months principal due in the next fiscal year. Variable rate revenue and refunding bonds require 110 percent of the monthly accrued interest to be included in the reserve. Active electric revenue bonds requiring reserves are issues 2008A & C. Certain revenue/refunding bond issues are covered by a Surety Bond (2008D) and certain issues have no debt service reserve requirements (2009A, 2010A & B, 2011A and 2013A).

## NOTE 8. JOINTLY-GOVERNED ORGANIZATIONS

#### SOUTHERN CALIFORNIA PUBLIC POWER AUTHORITY

On November 1, 1980, the City joined with the Imperial Irrigation District and the cities of Los Angeles, Anaheim, Vernon, Azusa, Banning, Colton, Burbank, Glendale and Pasadena to create the Southern California Public Power Authority (SCPPA) by a Joint Powers Agreement under the laws of the State of California. As of July 2001, the City of Cerritos was admitted as an additional member of SCPPA. The primary purpose of SCPPA is to plan, finance, develop, acquire, construct, operate and maintain projects for the generation and transmission of electric energy for sale to its participants. SCPPA is governed by a Board of Directors, which consists of one representative from each of the members. During fiscal years ended June 30, 2018 and 2017, the Electric Utility paid approximately \$26,631 and \$28,806, respectively, to SCPPA under various take-or-pay and renewable contracts that are described in greater detail in Note 10. These payments are reflected as a component of production and purchased power and transmission expenses in the financial statements.

#### POWER AGENCY OF CALIFORNIA

On July 1, 1990, the City joined with the cities of Azusa, Banning and Colton to create the Power Agency of California (PAC) by a Joint Powers Agreement under the laws of the State of California. The City of Anaheim joined PAC on July 1, 1996. The primary purpose of PAC is to take advantage of synergies and economies of scale as a result of the five cities acting in concert. PAC has the ability to plan, finance, develop, acquire, construct, operate and maintain projects for the generation and transmission of electric energy for sale to its participants. PAC is governed by a Board of Directors, which consist of one representative from each of the members. The term of the Joint Powers Agreement is 50 years. Effective June 30, 2001, PAC was placed in an inactive status by the Board of Directors. The Agency can only be reactivated by authorization of the Agency Board.

## NOTE 9. JOINTLY-OWNED UTILITY PROJECT — SONGS

The City has a 1.79 percent undivided ownership interest in Units 2 and 3 of SONGS, located south of the City of San Clemente in northern San Diego County. Both Units 2 and 3 of SONGS were permanently retired in June 2013. Consequently, the units are no longer a source of supply for the Electric Utility, but remain associated with certain of its costs, including those associated with the units' shutdown and decommissioning (see Note 1 for nuclear decommissioning liability).

The other owners are SCE, with a 78.21 percent interest (including the 3.16 percent interest it acquired from the City of Anaheim in 2006), and San Diego Gas & Electric Company (SDG&E), with a 20.00 percent interest.

SONGS was operated and maintained by SCE, under an agreement with the City and SDG&E, which expires upon termination of the easement for the plant in 2024. In 2005, the California Public Utilities Commission (CPUC) authorized a project to install four new steam generators in Units 2 and 3 at SONGS and remove and dispose of the predecessor generators. SCE completed the installation of these steam generators in 2010 and 2011 for Units 2 and 3, respectively. The Electric Utility's share of the cost to replace the steam generators was approximately \$13.4 million. Replacement of the steam generators was expected to enable plant operations to continue through at least 2022, and perhaps beyond, subject to the approval of the NRC.

In January 2012, a water leak occurred in one of the heat transfer tubes of Unit 3's steam generators, causing it to be shut down. At that time, Unit 2 was off-line for a planned outage when unexpected wear in areas of tube-to-support structure were found. Units 2 and 3 remained off-line for extensive inspections,



## NOTE 9. JOINTLY-OWNED UTILITY PROJECT — SONGS (CONTINUED)

testing and analysis of their steam generators. On June 7, 2013, SCE unilaterally announced its plan to retire Units 2 and 3 permanently.

**Nuclear Decommissioning.** As a result of SCE's decision to permanently retire SONGS Units 2 and 3, the decommissioning phase of the plant began in June 2013. The process of decommissioning the nuclear power plant is expected to take many years and is governed by NRC regulations. According to the SCE's decommissioning cost estimate document as of March 2018, total decommissioning costs for Units 2 and 3 are estimated at \$4.7 billion of which the Electric Utility's share is \$84 million.

**Nuclear Decommissioning Funding and Liability.** As of June 30, 2018, the Electric Utility has set aside \$57,154 in cash investments with the trustee and \$8,245 in an unrestricted designated decommissioning reserve for the Electric Utility's estimated share of the decommissioning costs. Increases to the funds held for decommissioning liability are from investment earnings. The investment earnings are included in investment income in the Electric Utility's financial statements. An equivalent amount is reflected as decommissioning expense which is considered part of production and purchased power. Decreases to the funds held for decommissioning liability are from actual funds drawn from the trust for decommissioning costs invoiced by SCE.

On February 23, 2016, the City Council adopted a resolution authorizing the commencement of SONGS decommissioning effective June 7, 2013. This resolution allows the Electric Utility to access the decommissioning trust funds to pay for its share of decommissioning costs. The Electric Utility began drawing decommissioning trust funds to pay for decommissioning costs in the fiscal year ended June 30, 2017. As of June 30, 2018, the Electric Utility has paid to date \$23,512 in decommissioning obligations, which have been reimbursed by the trust funds.

As of June 30, 2018 and 2017, decommissioning liability balance was \$60,577 and \$64,673, respectively, with a portion reflected as current liabilities payable from restricted assets. Due to adequate funding in the liability, the Electric Utility no longer provides additional funding to the trustee. However, since the decommissioning cost estimate is subject to a number of uncertainties including the cost of disposal of nuclear waste, site remediation costs, as well as a number of other assumptions and estimates, the Electric Utility will continue to set aside funds in the unrestricted designated decommissioning reserve of \$1,581 per year, as approved by the Board of Public Utilities and City Council.

**Contractual Matters.** The replacement steam generators for Units 2 and 3 were designed and manufactured by Mitsubishi Heavy Industries (MHI) and were warranted for an initial period of 20 years from acceptance. MHI was contractually obligated to repair or replace defective items and to pay specified damages for certain repairs. MHI's liability under the purchase agreement is limited to \$138,000 and excludes consequential damages, defined to include "the cost of replacement power." The limitations are subject to certain exceptions.

According to a news release issued by SCE on July 18, 2013, SCE served a formal Notice of Dispute on MHI and Mitsubishi Nuclear Energy Systems and an arbitration hearing for such dispute was set for March and April of 2016. The SCE/MHI arbitration hearings concluded on April 29, 2016. On March 13, 2017, the arbitration tribunal awarded the owners of SONGS \$125,000 for the defective steam generators supplied by MHI. In addition, the tribunal ordered SONGS owners to pay MHI \$58,000 in legal costs but rejected MHI's counterclaims. The Electric Utility was awarded an amount of \$1,078, which was reported as other non-operating revenues on the Statements of Revenues, Expenses and Changes in Net Position for fiscal year ended June 30, 2017.

## NOTE 10. COMMITMENTS

The Electric Utility has entered into a power purchase contract with Intermountain Power Agency (IPA) for the delivery of electric power. The Electric Utility's share of IPA power is equal to 7.6 percent, or approximately 137.1 MW, of the net generation output of IPA's 1,800 MW coal-fueled generating station,

known as Intermountain Power Project (IPP), located in central Utah. The contract expires in 2027 and the debt fully matures in 2024.

The contract constitutes an obligation of the Electric Utility to make payments solely from operating revenues. The power purchase contract requires the Electric Utility to pay certain minimum charges that are based on debt service requirements and other fixed costs. Such payments are considered a cost of production.

On September 29, 2006, Senate Bill 1368 (SB 1368) was enacted into law. The bill requires electric service providers to limit financial investments in power plants to those that adhere to greenhouse gas performance standards as determined by the Public Utilities Commission. Pursuant to this legislation, the Electric Utility is prohibited from renewing its participation in IPP if it remains a coal fueled generating resource. On June 16, 2015, the City Council approved the Intermountain Power Project renewal agreements, including the Second Amendatory Power Sales Contract and the Renewal Power Sales Contract, and authorized participation in the IPP renewal subscription process. The Second Amendatory Power Sales Contract became effective March 16, 2016. The generation component of IPP under the Renewal Power Sales Contract (Repower Project) is envisioned to be a natural gas fueled combined cycle plant with total capacity of 1,200 MW. The Renewal Power Sales Contract contemplates a term of fifty years, through June 2077 for the Repower Project. The Electric Utility is authorized to participate in the subscription process for up to 5 percent of the Repower Project or approximately 60 MW. On January 5, 2017, the Electric Utility executed the Renewal Power Sales Contract and all other necessary documents for the first two rounds of the subscription process. The Electric Utility accepted an offer of 4.167 percent entitlement or 50 MW generation capacity in the IPP Repower Project based on the 1,200 MW designed capacity, which is within the maximum participation level approved by the City Council. The Electric Utility's corresponding Southern Transmission System allocation is 5.278 percent or approximately 127 MW. The IPP Repower Project renewal subscription process was completed after two rounds on January 17, 2017 and all entitlements in the project were fully subscribed. The Electric Utility's reduced power would allow it to diversify its energy portfolio in the future. Further, under the Renewal Power Sales Contract, the Electric Utility has the right to exit from the Repower Project by no later than November 1, 2019, if it is determined that the Repower Project is not cost beneficial to its customers.

The Electric Utility is a member of SCPPA, a joint powers agency (see Note 8). SCPPA provides for the financing and construction of electric generating and transmission projects for participation by some or all of its members. To the extent the Electric Utility participates in take-or-pay projects developed by SCPPA, it has entered into Power Purchase or Transmission Service Agreements, entitling the Electric Utility to the power output or transmission service, as applicable, and the Electric Utility will be obligated for its proportionate share of the project costs whether or not such generation output of transmission service is available.

The projects and the Electric Utility's proportionate share of SCPPA's obligations, including final maturities and contract expirations are as follows:

Project	Percent Share	Entitlement	Final Maturity	Contract Expiration
Palo Verde Nuclear Generating Station	5.40%	12.3 MW	2017	2030
Southern Transmission System	10.20%	244.0 MW	2027	2027
Mead-Phoenix Transmission	4.00%	18.0 MW	2020	2030
Mead-Adelanto Transmission	13.50%	118.0 MW	2020	2030

As part of the take-or-pay commitments with IPA and SCPPA, the Electric Utility has agreed to pay its share of current and long-term obligations. Management intends to pay these obligations from operating revenues received during the year that payment is due. A long-term obligation has not been recorded on the accompanying financial statements for these commitments. Take-or-pay commitments terminate upon the later of contract expiration or final maturity of outstanding bonds for each project.



The outstanding debts associated with the take-or-pay obligations have fixed interest rates which range from 1.43 percent to 5.75 percent. The schedule below details the amount of principal and interest that is due and payable by the Electric Utility as part of the take-or-pay contract for each project in the fiscal year indicated.

		IPA			TOTAL					
Debt Service Payment (in thousands) Year Ending June 30,	Intermountain Power e 30, Project		Southern Transmission System		Mead- Phoenix Transmission		Mead- Adelanto Transmission		All Projects	
2019	\$	17,345	\$	7,893	\$	257	\$	2,881	\$	28,376
2020		17,232		6,913		254		2,859		27,258
2021		15,829		7,926		189		2,136		26,080
2022		10,834		9,448		-		-		20,282
2023		8,059		7,258		-		-		15,317
2024-2028		840		20,175		_		-		21,015
Total	\$	70,139	\$	59,613	\$	700	\$	7,876	\$	138,328

In addition to debt service, the Electric Utility's entitlements require the payment of fuel costs, operating and maintenance, administrative and general and other miscellaneous costs associated with the generation and transmission facilities discussed above. These costs do not have a similar structured payment schedule as debt service and vary each year. The costs incurred for the year ended June 30, 2018 and 2017, are as follows (in thousands):

			Pal	o Verde									
	Inte	ermountain	N	uclear	Sc	outhern	Но	over		Mead-	I	Mead-	
		Power	Ge	nerating	Trar	nsmission	D	am	Р	hoenix	A	delanto	All
FISCAL YEAR		Project	S	tation	S	ystem	Upr	ating	Tran	nsmission	Tran	smission	Projects
2018	\$	20,755	\$	3,653	\$	3,529	\$	14	\$	58	\$	302	\$28,311
2017	\$	23.000	\$	3,285	\$	2.712	\$	58	\$	64	\$	254	\$29.373

These costs are included in production and purchased power or transmission expense on the Statements of Revenues, Expenses and Changes in Net Position.

The Electric Utility has become a Participating Transmission Owner with the California Independent System Operator (CAISO) and has turned over the operational control of its transmission entitlements including the Southern Transmission System, Mead-Phoenix and Mead-Adelanto Transmission Projects. In return, users of the California's high voltage transmission grid are charged for, and the Electric Utility receives reimbursement for, transmission revenue requirements, including the costs associated with these three transmission projects.

#### HOOVER UPRATING PROJECT

The Electric Utility's entitlement in the Hoover project through SCPPA terminated on September 30, 2017. While through SCPPA in March 2014, the Electric Utility prepaid its share of outstanding debt incurred by the Bureau of Reclamation in connection with the acquisition and construction of the Hoover Power Project Visitors Center and Air Slots. The payment of principal and interest on the debt was a component of the cost of power and energy payable by Hoover contractors, which included SCPPA participants that received power from the Hoover Power Project under agreements with the Western Area Power Administration. Because Bureau Debt had interest at rates that were substantially higher than current market interest rates, the Electric Utility elected to prepay the debt in order to realize savings on power costs in the future. The Electric Utility's share of the prepaid debt was recorded on the Statements of Net Position as unamortized

purchased power to be amortized over the remaining term of the project through 2017. As of June 30, 2017, unamortized purchased power was \$124. This balance was fully amortized as of June 30, 2018.

On August 23, 2016, the City Council approved a 50-year Electric Service Contract (ESC) and an Amended and Restated Implementation Agreement (IA) with the Western Area Power Administration (Western), Bureau of Reclamation for 30 MW of hydroelectric power. The contract with Western is effective as of October 1, 2017. The ESC extends the Electric Utility's 30 MW entitlement in the Hoover project an additional 50 years. The IA is a supplemental agreement to the ESC that establishes administrative, budgetary and project oversight by creating project committees and process for decision making plant operations.

### **NUCLEAR INSURANCE**

The Price-Anderson Act (the Act) requires that all utilities with nuclear generating facilities purchase the maximum private primary nuclear liability insurance available (\$450 million) and participate in the industry's secondary financial protection plan. The secondary financial protection program is the industry's retrospective assessment plan that uses deferred premium charges from every licensed reactor owner if claims and/or costs resulting from a nuclear incident at any licensed reactor in the United States were to exceed the primary nuclear insurance at that plant's site. Effective April 7, 2018, the Act limits liability from third-party claims to approximately \$13.1 billion per incident. Under the industry wide retrospective assessment program provided for under the Act, assessments are limited to \$127.3 million per reactor for each nuclear incident occurring at any nuclear reactor in the United States, with payments under the program limited to \$19.0 million per reactor, per year, per event to be indexed for inflation every five years. Based on the Electric Utility's interest in Palo Verde and ownership in SONGS, the Electric Utility would be responsible for a maximum assessment of \$5.8 million, limited to payments of \$0.9 million per incident, per year. If the public liability limit above is insufficient, federal regulations may impose further revenue-raising measures to pay claims, including a possible additional assessment on all licensed reactor operators.

#### RENEWABLE PORTFOLIO STANDARD (RPS)

On April 12, 2011, the California Renewable Energy Resources Act (SBX1-2) was passed by the State Legislative and signed by the Governor. SBX1-2 revised the amount of statewide retail electricity sales from renewable resources in the State Renewable Energy Resources Program to 33 percent by December 31, 2020 in three stages: average of 20 percent of retail sales during 2011-2013; 25 percent of retail sales by December 31, 2016; and 33 percent of retail sales by December 31, 2020. The Riverside Public Utilities Board and City Council approved the enforcement program required by SBX1-2 on November 18, 2011 and December 13, 2011, respectively, and further approved the Electric Utility's RPS Procurement plan implementing the new RPS mandates on May 3, 2013 and May 14, 2013, respectively. The Electric Utility met the 20 percent mandates from 2011-2013 and the 25 percent mandate by December 31, 2016. The additional future mandates are expected to be met with resource procurement actions as outlined in the Electric Utility's RPS Procurement Plan. For calendar year 2017, renewable resources provided 36 percent of retail sales requirements.

On September 11, 2015, California legislature passed Senate Bill 350 (SB 350) increasing the RPS mandate beyond December 31, 2020 above 33 percent to 50 percent by December 31, 2030. SB 350 was signed into law by the Governor on October 7, 2015. The Electric Utility expects to be able to substantially meet the increased RPS mandates imposed by SB 350 with the portfolio of renewable resources outlined below.

On September 10, 2018, the 100 Percent Clean Energy Act of 2018 (Senate Bill 100) was signed into law by the California Governor. This bill further increases the RPS goals of SBX1-2 and SB 350 by maintaining the 33 percent RPS target by December 31, 2020, while modifying the RPS percentages to be 44 percent by December 31, 2024, 52 percent by December 31, 2027, 60 percent by December 31, 2030, with an end goal of 100 percent of total retail sales of electricity in California generated from eligible renewable energy resources and zero-carbon resources by December 31, 2045. It is expected that the California Energy



Commission will have further guidance and enforcement procedures for publicly owned utilities. The Electric Utility will continue to monitor the outcome and impacts of any upcoming workshops and regulations in meeting the new requirements.

In an effort to increase the share of renewables in the Electric Utility's power portfolio, the Electric Utility entered into power purchase agreements (PPA) and power sales agreements (PSA) with various entities described below in general on a "take-and-pay" basis. The contracts in the following tables were executed as part of compliance with RPS mandates.

Long-term renewable PPAs and PSAs in operation (dollars in thousands):

				Estimated
		Maximum	Contract	<b>Annual Cost</b>
Supplier	Туре	Contract 1	Expiration	For 2019
Salton Sea Power LLC	Geothermal	46.0 MW	5/31/2020	\$ 29,165
Wintec Energy, Ltd.	Wind	1.3 MW	12/30/2018	124
WKN Wagner	Wind	6.0 MW	12/22/2032	1,318
SunEdison - AP North Lake	Photovoltaic	20.0 MW	8/11/2040	4,623
Dominion - Columbia II	Photovoltaic	11.1 MW	12/22/2034	2,314
GlidePath Power Solutions - GPS Cabazon Wind LLC	Wind	39.0 MW	1/1/2025	4,299
Capital Dynamics - Kingbird Solar B, LLC	Photovoltaic	14.0 MW	12/31/2036	2,867
FTP Solar				
sPower - Summer Solar	Photovoltaic	10.0 MW	12/31/2041	1,748
sPower - Antelope Big Sky Ranch	Photovoltaic	10.0 MW	12/31/2041	1,748
sPower - Antelope DSR 1 Solar	Photovoltaic	25.0 MW	12/19/2036	3,826
Capital Dynamics - Tequesquite Landfill Solar	Photovoltaic	7.3 MW	12/31/2040	1,341
American Renewable Power-Loyalton	Biomass	0.8 MW	4/19/2023	615
CalEnergy - Salton Sea Portfolio Phase 1	Geothermal	20.0 MW	12/31/2039	12,187
Tota		210.5 MW		\$ 66,175

<sup>&</sup>lt;sup>1</sup> All contracts are contingent on energy delivered from specific related generating facilities. The Electric Utility has no commitment to pay any amounts except for energy delivered on a monthly basis from these facilities except for any economic curtailments directed by the Electric Utility.

Long-term renewable PPAs with expected delivery:

		Maximum <sub>.</sub>	Expected	Energy Delivery No Later	Contract Term
Supplier	Type	Contract 1	Delivery	No Later	In Years
CalEnergy - Salton Sea Portfolio Phase 2	Geothermal	20.0 MW	1/1/2019	1/1/2019	21
CalEnergy - Salton Sea Portfolio Phase 3	Geothermal	46.0 MW	6/1/2020	6/1/2020	20
	Total	66.0 MW			

<sup>&</sup>lt;sup>1</sup> All contracts are contingent on energy delivered from specific related generating facilities. The Electric Utility has no commitment to pay any amounts except for energy delivered on a monthly basis from these facilities except for any economic curtailments directed by the Electric Utility.

On May 20, 2003, the Electric Utility and Salton Sea Power LLC (Salton Sea) entered into a ten-year PPA for 20 MW of geothermal energy. On August 23, 2005, the City Council approved an amendment to the PPA which increases the amount of renewable energy available to the Electric Utility from 20 MW to 46 MW effective June 1, 2009 through May 31, 2020.

On May 14, 2013, the City Council approved a new 25-year PPA with CalEnergy, the parent of Salton Sea, for additional renewable geothermal power. The PPA provides power from a portfolio of ten geothermal generating units, instead of a single generating unit, with an increasing amount of delivery that started with

20 MW in 2016 increasing to 40 MW in 2019 and 86 MW in 2020. The initial price under the agreement was \$72.85 per megawatt-hour (MWh) in calendar year 2016 which will escalate at 1.5 percent annually for the remaining term of the agreement. Similar to other renewable PPAs, the Electric Utility is only obligated for purchases of energy delivered to the City.

Concurrently, the pricing under the Salton Sea PPA has been amended to conform to pricing in the new PPA with CalEnergy through the remaining term of the Salton Sea PPA. The pricing under the Salton Sea PPA increased by approximately \$7.57 per MWh, commencing July 1, 2013 to \$69.66 per MWh, with an escalation of 1.5 percent annually thereafter, reflecting the exchange of benefits for a substantial lower pricing under the new PPA. The cost increase under the Salton Sea PPA is approximately \$2,500 per year for the agreement's remaining term. As of June 30, 2018 and 2017, the Electric Utility's prepayment of future contractual obligations was \$11,131 and \$8,927, respectively. This prepayment is recorded on the Statements of Net Position as unamortized purchased power, to be amortized over the term of the CalEnergy PPA. The CalEnergy PPA commenced in February 2016. As of June 30, 2018 and 2017, the Electric Utility has recorded \$141 and \$118, respectively, in amortization related to the unamortized purchased power.

On January 28, 2003, the Electric Utility entered into a 15-year renewable PPA with Wintec Energy, Ltd (Wintec) to purchase all of the energy output generated by Wintec's wind powered electric generating units with capacity up to 5 MW. Due to unforeseen circumstances, Wintec was only able to generate capacity totaling 1.3 MW. On November 15, 2005, the City Council approved an amendment to the original agreement, reducing the capacity to 1.3 MW. The amended contract with Wintec will terminate in December 2018.

On October 16, 2012, the Electric Utility entered into a 25-year PPA with AP North Lake, LLC (AP North) for 20 MW of solar photovoltaic energy generated by a new facility located in the City of Hemet, California. The AP North Lake Project became fully operational in August 2015. The project is expected to generate 55,000 MWh of renewable energy per year at a levelized cost of \$95 per MWh for the term of the PPA.

On December 20, 2012, the Electric Utility entered into a 20-year PPA with WKN Wagner, LLC (WKN) for up to 6 MW of renewable wind energy and renewable energy credits from the WKN Wagner wind project in Palm Springs, California. WKN is expected to generate 21,000 MWh of renewable energy annually at a levelized cost of \$73 per MWh.

On January 17, 2013, the Electric Utility entered into two 25-year PSAs with SCPPA for a combined total of 20 MW of solar photovoltaic energy generated by two facilities to be built in the City of Lancaster by Silverado Power, which later changed its name to sPower after a series of ownership changes. The two projects are referred to as Antelope Big Sky Ranch and Summer Solar, each rated at 20 MW. The Electric Utility has a 50 percent share of the output from each project through SCPPA, which has two 20 MW PPAs with sPower. Summer Solar became commercially operational on July 25, 2016, and Antelope Big Sky Ranch became commercially operational on August 19, 2016. The Electric Utility's share from the two projects is 55,000 MWh of renewable energy per year. The price under the agreements is \$71.25 per MWh over the term of the agreements.

On September 19, 2013, the Electric Utility entered into a 20-year PSA with SCPPA for 14 MW of solar photovoltaic energy generated by a facility to be built by First Solar in Kern County, California. The project is referred to as the Kingbird B Solar Photovoltaic Project, with a nameplate capacity of 20 MW. The Electric Utility has a 70 percent share of the output from the project through SCPPA, which has a 20 MW PPA with Kingbird Solar B, LLC, which was acquired by Capital Dynamics in 2018. The project became commercially operational on April 30, 2016. The Electric Utility's share from the project is approximately 35,000 MWh of renewable energy per year with an all-in price for energy, capacity and environmental attributes of \$68.75 per MWh over the term of the agreement.

On September 19, 2013, the Electric Utility entered into a 20-year PSAs with SCPPA for an 11.1 MW of solar photovoltaic energy generated by a facility to be built by Recurrent Energy in Kern County, California. The project referred to as Columbia Two Solar Photovoltaic Projects, with a nameplate capacity of 15 MW.



On March 14, 2014 a Consent and Agreement was entered into by SCPPA consenting to the transfer of ownership of the Columbia Two project from Recurrent Energy to Dominion Resources. The Columbia Two Project completed construction and achieved commercial operation in December 2014. The Electric Utility has a 74.3 percent share (11.1 MW) of the output from the Columbia Two Project through SCPPA, which has a 15 MW PPA with Dominion Resources. The Electric Utility's share of Columbia Two is approximately 33,000 MWh of renewable energy per year with an all-in price for energy, capacity and environmental attributes of \$69.98 per MWh over the term of the agreement.

On December 6, 2013, the Electric Utility and FPL Energy Cabazon Wind, LLC (Cabazon Wind) entered into a 10-year PPA for 39 MW of renewable wind energy from the Cabazon Wind Energy Center near Cabazon, California. Cabazon Wind is an existing renewable resource that has been in commercial operation since 1999. SCE purchased the output of the facility through December 2014. At the expiration of SCE's contract, Cabazon Wind entered into new interconnection and generation agreements with CAISO and SCE. The developer completed the implementation of the transition to the Electric Utility as of January 1, 2015. Delivery under the PPA commenced on January 1, 2015. The project is expected to generate 71,200 MWh of renewable energy per year with an all-in price for energy, capacity and environmental attributes of \$59.30 per MWh over the term of the agreement. In 2018, after it was acquired by GlidePath Power Solutions, FPL Energy Cabazon Wind, LLC changed its name to GPS Cabazon Wind, LLC.

On March 11, 2014, the Electric Utility and Solar Star California XXXI, LLC (Solar Star) entered into a 25-year PPA for 7.3 MW of solar photovoltaic energy generated by a facility to be built on the City-owned Tequesquite Landfill. The project was fully commissioned and operational on September 30, 2015 and is expected to generate approximately 15,000 MWh of renewable energy per year. The all-in price for energy, capacity and environmental attributes is \$81.30 per MWh, escalating at 1.5 percent annually. In 2018, Capital Dynamics became the new parent company of Solar Star after acquiring it from SunPower.

On July 16, 2015, the Electric Utility entered into a 20-year PSA with SCPPA for 25 MW of solar photovoltaic energy generated by sPower's Antelope DSR Solar PV Project in the City of Lancaster, California. The Electric Utility has a 50 percent share of the output from the project through SCPPA, which has a 50 MW PPA with sPower. The project became commercially operational on December 20, 2016. The Electric Utility's share of Antelope DSR Solar is expected to generate approximately 71,000 MWh of renewable energy per year with an all-in price for energy, capacity and environmental attributes of \$53.75 per MWh over the term of the agreement.

On November 16, 2017, the Electric Utility entered into a 5-year PSA with SCPPA for 0.8 MW of biomass energy generated by American Renewable Power (ARP) - Loyalton Biomass Project. The Electric Utility has a 4.48% share of the output of the project through SCPPA, along with Imperial Irrigation District, Modesto Irrigation District, Sacramento Municipal Utility District, and Turlock Irrigation District, has an 18 MW PPA with ARP-Loyalton. The project became commercially operational on April 20, 2018. The Electric Utility's share of ARP Loyalton is expected to generate 6,358 MWh of renewable energy per year with an all-in price for energy, capacity and environmental attributes of \$97.50 per MWh over the term of the agreement.

#### CAP-AND-TRADE PROGRAM

Assembly Bill (AB) 32, enacted in 2006, mandated that the California Air Resources Board (CARB) develop regulations for the reduction of greenhouse gas (GHG) emissions to the 1990 levels by the year 2020. In January 2013, emission compliance obligations developed by CARB began under the Cap-and-Trade Program (Program). This Program requires electric utilities to have GHG allowances on an annual basis to offset GHG emissions associated with generating electricity. To ease the transition and mitigate the rate impacts to retail customers, CARB will allocate certain amounts of GHG allowances at no cost to electrical distribution utilities. The Electric Utility's free allocation of GHG allowances is expected to be sufficient to meet the Electric Utility's direct GHG compliance obligations.

At times, the Electric Utility may have allocated allowances in excess of its compliance obligations that can be sold into the CARB quarterly auctions. In fiscal years ended June 30, 2018 and 2017, the Electric Utility received \$8,131 and \$6,881, respectively, in proceeds related to the sale of the GHG allowances which are included on the Statements of Revenues, Expenses and Changes in Net Position as other operating revenue. The Electric Utility has established a restricted Regulatory Requirement reserve to comply with regulatory restrictions and governing requirements related to the use of the GHG proceeds. The available funds are to be utilized for qualifying projects, consistent with the goals of AB 32 to benefit the retail ratepayers. The balance in the Regulatory Requirement reserve was \$16,093 and \$16,123 as of June 30, 2018 and 2017, respectively.

The Electric Utility also purchases GHG allowances which can be used in future periods for GHG compliance regulations. The balance of purchased GHG allowances was \$1,097 and \$1,097 as of June 30, 2018 and 2017, respectively, and is recorded as inventory in the Statements of Net Position.

### CONSTRUCTION COMMITMENTS

As of June 30, 2018, the Electric Utility had major commitments (encumbrances) of approximately \$16,322 with respect to unfinished capital projects, of which \$1,385 is expected to be funded by restricted cash reserves and \$14,937 to be funded by unrestricted cash reserves.

#### FORWARD PURCHASE/SALE AGREEMENTS

In order to meet summer peaking requirements, the Electric Utility may contract on a monthly or quarterly basis, for the purchase or sale of natural gas, electricity and/or capacity products on a short term horizon. As of June 30, 2018, the Electric Utility has net commitments for fiscal year 2019 and thereafter, of approximately \$5,897, with a market value of \$7,506.

## NOTE 11. LITIGATION

The Electric Utility is a defendant in various lawsuits arising in the normal course of business. Present lawsuits and other claims against the Electric Utility are incidental to the ordinary course of operations of the Electric Utility and are largely covered by the City's self-insurance program. In the opinion of management and the City Attorney, such claims and litigation will not have a materially adverse effect upon the financial position or results of operation of the Electric Utility. Contractual and litigation matters of the Electric Utility relating to SONGS are contained in Note 7.

## **OLQUIN LAWSUIT**

On April 28, 2016, a writ of mandate lawsuit entitled *Richard Olquin v. City of Riverside* was filed against the City asserting that adding certain funds received by the Electric Utility from the CAISO to the Electric revenue transfer to the City's general fund was a violation of Proposition 26. Plaintiff sought a court order compelling the City to return to the Electric Utility approximately \$115 million, which represents all Electric revenue transfer paid to the City's general fund since May 1, 2013, as well as a permanent injunction prohibiting future Electric revenue transfers.

In April of 2017, the trial court entered judgment in favor of the City, on the grounds that (1) Olquin had failed to allege a rate increase, because the contested transfer did not require the Electric Utility to raise its rates; and (2) even if such a rate increase could be alleged, Olquin's lawsuit was untimely under the statute of limitations in Public Utilities Code Section 10004.5. Mr. Olquin subsequently passed away and Alysia Webb substituted in as plaintiff. In May of 2017, Olquin/Webb filed an appeal to that judgment. On May 4, 2018, the appellate court ruled in favor of the City in a published decision, *Alysia Webb v. City of Riverside* 



## NOTE 11. LITIGATION (CONTINUED)

(2018) 23 Cal.App.5th 244. No appeal has been filed to that decision, and the time within which to file the appeal has expired.

## NOTE 12. PRIOR PERIOD ADJUSTMENTS

A prior period adjustment of (\$328) was made to decrease the Electric Utility's, including Public Benefits, net position. The OPEB payable of \$7,905 in 2017 was eliminated due to the implementation of GASB 75. The payable was the cumulative difference between annual OPEB costs and the Electric's contribution. The adjustment was made to reflect the prior period costs related to other post-employment benefits. The restatement of beginning net position is as follows:

Net position at July 1, 2017, as previously stated	\$ 484,201
Other post-employment benefits adjustment	(328)
Net position at July 1, 2017, as restated	\$ 483,873

# ELECTRIC UTILITY: KEY HISTORICAL OPERATING DATA

FISCAL YEAR	2017/18	2016/17 <sup>4</sup>	2015/16	2014/15	2013/14
POWER SUPPLY MEGAWATT-HOURS (MWH)					
Nuclear					
Palo Verde	102,900	102,400	103,300	103,900	99,900
Coal					
Intermountain Power	627,100	619,500	560,000	744,200	802,100
Hoover (Hydro)	29,000	28,400	30,900	30,900	33,200
Gas					
Springs	700	500	500	950	1,300
RERC	89,600	84,300	51,600	39,500	64,400
Clearwater	24,200	25,900	15,500	16,100	20,600
Renewable Resources	798,200	678,000	585,800	397,000	423,800
Market Purchases	633,500	770,500	1,084,700	1,029,350	899,200
Exchanges In	0	0	28,600	87,000	93,300
Exchanges Out	0	0	(133,500)	(131,800)	(158,300)
Total	2,305,200	2,309,500	2,327,400	2,317,100	2,279,500
System peak megawatt (MW)	640.3	581.7	598.6	604.4	577.92
ELECTRIC USE					
Number of meters as of year end					
Residential <sup>1</sup>	97,531	97,372	96,934	96,664	96,820
Commercial	11,181	11,016	10,898	10,757	10,558
Industrial	854	833	891	888	898
Other <sup>2</sup>	53	53	53	79	82
Total	109,619	109,274	108,776	108,388	108,358
Millions of kilowatt-hours (kWh) sales					
Residential	727	730	726	711	700
Commercial	447	448	438	428	421
Industrial	999	996	982	995	997
Other	22	23	23	31	30
Subtotal	2,195	2,197	2,169	2,165	2,148
Wholesale <sup>3</sup>	0	1	0	2	4
Total	2,195	2,198	2,169	2,167	2,152

<sup>&</sup>lt;sup>1</sup>Decrease in meters, as adjusted in fiscal year 14/15, was most likely due to timing of billing customers. A new billing system was implemented in the fiscal year.

#### ELECTRIC FACTS

Average annual kWh per residential customer	7,455	7,519	7,528	7,334	7,239
Average price (cents/kWh) per residential customer	\$15.91	\$16.12	\$16.12	\$16.05	\$16.00
Debt service coverage ratio (DSC) <sup>5,6</sup>	2.71	2.95	2.87	2.32	2.16
Operating income as a percent of operating revenues	15.3%	20.2%	20.2%	18.0%	19.5%
Employees <sup>7</sup>	489	472	465	465	463

 $<sup>^{5} \</sup>mbox{Interest}$  expense used to calculate DSC is net of federal subsidy on Build America Bonds.



<sup>&</sup>lt;sup>2</sup>Decrease in Other meters in fiscal year 15/16 was a result of customers transitioning to Commercial and Industrial classes.

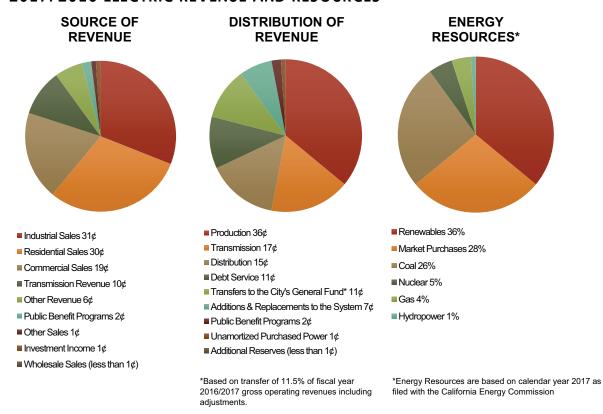
 $<sup>^3\</sup>mbox{For fiscal year}$  15/16 and 17/18, wholesale kWh was less than 1 millon kWh.

 $<sup>^4\</sup>mbox{Adjustment}$  of Power Supply megawatt-hours in fiscal year 16/17.

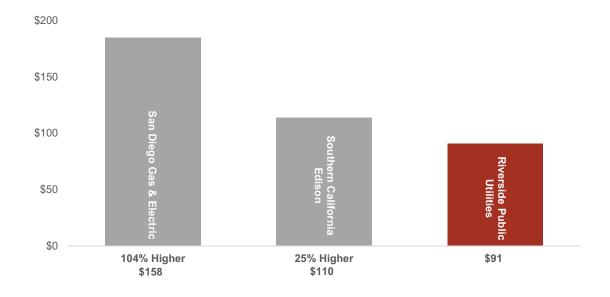
<sup>&</sup>lt;sup>6</sup>Does not include GASB 68 - Accounting and Financial Reporting for Pension non-cash adjustments of \$9,056, (\$248), (\$5,036), and (\$2,594) for fiscal years 17/18 through FY 14/15, respectively.

<sup>&</sup>lt;sup>7</sup>Approved positions.

## 2017/2018 ELECTRIC REVENUE AND RESOURCES

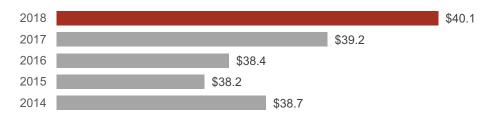


## ELECTRIC RATE COMPARISON - 592 KWH PER MONTH (AS OF JUNE 30, 2018)

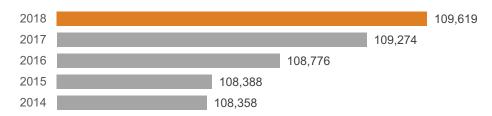


## **ELECTRIC KEY OPERATING INDICATORS**

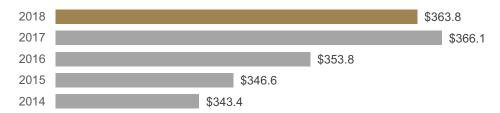
## General Fund Transfer (In Millions)



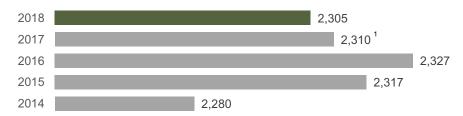
## Number of Meters At Year End



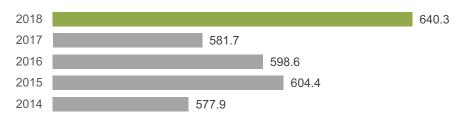
## Total Operating Revenue (In Millions)



## Production (In Million Kilowatt-Hours)



## Peak Day Demand (In Megawatts)

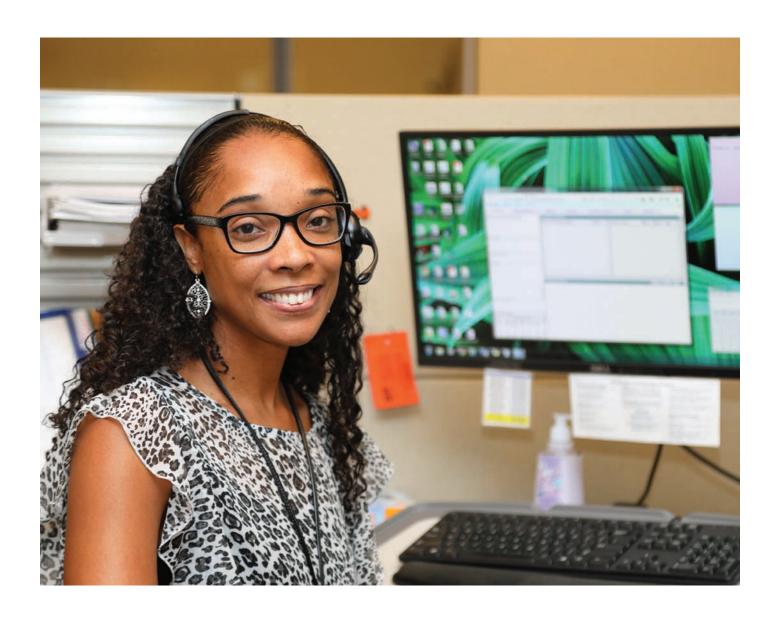


<sup>&</sup>lt;sup>1</sup> Adjustment of Power Supply megawatt-hours in fiscal year 16/17.

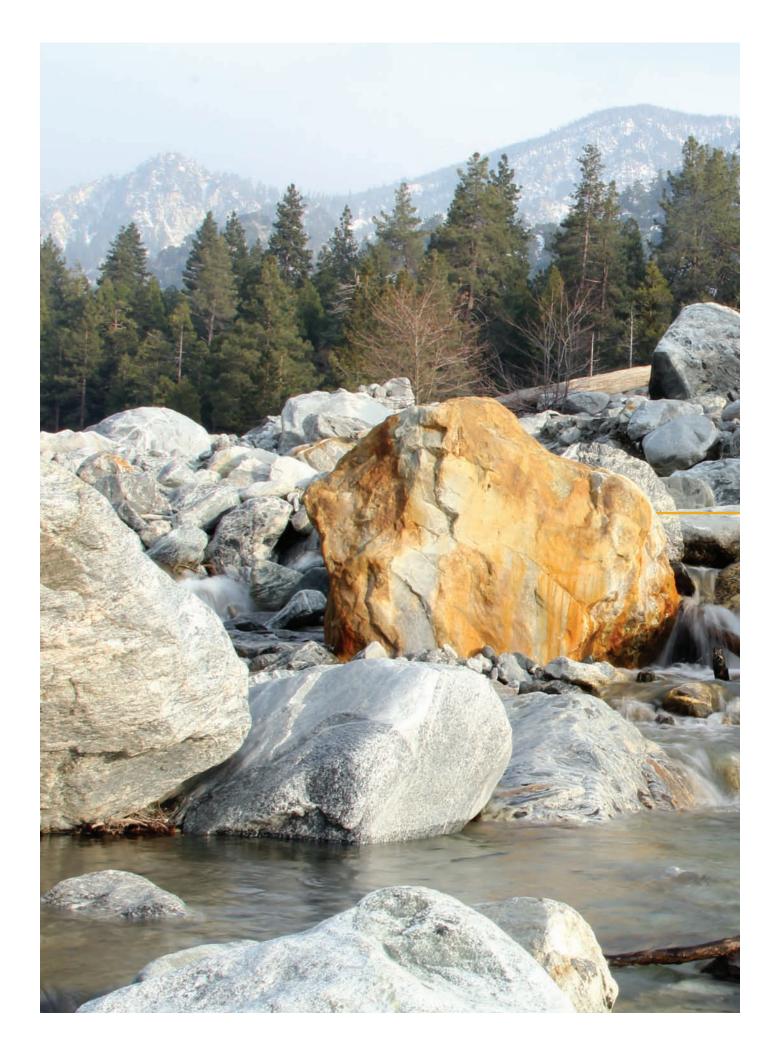


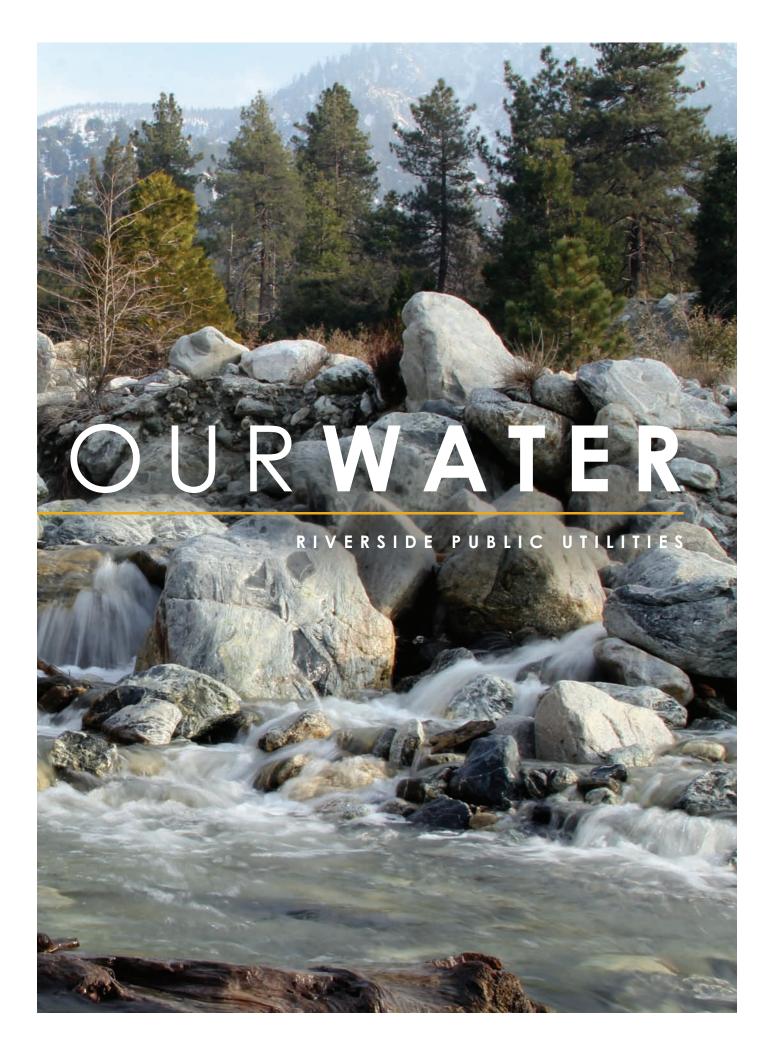
## **ELECTRIC FACTS AND SYSTEM DATA**

Established	1895
Service Area Population	325,801
City Service Area Size (square miles)	81.5
System Data	
Transmission Lines (circuit miles)	99.2
Distribution Lines (circuit miles)	1,345
Number of Substations	14
2017-18 Peak Day (megawatts)	640
Highest Single Hourly Use:	
08/31/2017, 3pm, 89.9 degrees	
Historical Peak (megawatts)	640
Highest Single Hourly Use:	
08/31/2017, 3pm, 89.9 degrees	
Bond Ratings	
Fitch Ratings	AA-
Standard & Poor's	AA-











#### **Independent Auditor's Report**

To the Honorable City Council and Board of Public Utilities City of Riverside, California

We have audited the accompanying financial statements of the Water Utility Enterprise Fund (Water Utility) of the City of Riverside, California, (the City), as of and for the years ended June 2018 and 2017, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Water Utility of the City, as of June 30, 2018 and 2017, and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Water Utility and do not purport to, and do not present fairly the financial position of the City as of June 30, 2018 and 2017, the changes in its financial position, or, where applicable, its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, as listed in the table of contents, be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying supplementary Water Utility information is presented for the purposes of additional analysis and are not a required part of the financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Newport Beach, California October 31, 2018

Macias Gini & O'Connell LAP

## WATER UTILITY: MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Riverside Public Utilities, a department of the City of Riverside (the City), we offer the readers this narrative overview and analysis of the 2017-18 financial report for the period ended June 30, 2018 and 2017 for Riverside's Water Utility (Water Utility), an enterprise fund of the City. We encourage readers to consider the information presented here in conjunction with additional information furnished in our financial statements, which begin on page 89 of this report. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

### FINANCIAL HIGHLIGHTS

- During the fiscal year ended June 30, 2018, the Water Utility implemented Governmental Accounting Standards Board Statement No. 75 (GASB 75), Accounting and Financial Reporting for Postemployment Benefits other than Pensions a replacement of GASB Statements No. 45 as amended, and No. 57, and establishes new accounting and financial reporting requirements for Other Post-Employment Benefits (OPEB) plans. As of July 1, 2017, the Water Utility restated beginning net position in the amount of \$125 to record adjustments to the OPEB liability. For more information, refer to the OPEB section below, Note 6 of the accompanying financial statements. The Water Utility did not restate the financial statements for the fiscal years ended June 30, 2017 and 2016 because the necessary actuarial information was not provided for the prior years presented.
- Operating expense reflects a non-cash pension accounting standard adjustment, which will continue to fluctuate based on yearly actuarial information provided by the California Public Employees' Retirement System. The adjustment was \$3,149 and (\$85) in June 30, 2018 and 2017, respectively.
- Retail sales, net of uncollectibles/recovery, were \$58,216 and \$54,596 for the fiscal years ended June 30, 2018 and 2017, respectively. The increase in sales was primarily due to continued increase in consumption as a result of the lifting of water conservation mandates.
- Utility plant assets as of June 30, 2018 increased by \$18,492 due to continued investment in water infrastructure system to provide safe, reliable water to Water Utility's customers.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Water Utility's financial statements. The Water Utility is a department of the City, and its activities are recorded in a separate enterprise fund. These financial statements include only the activities for the Water Utility and provide comparative information for the last two fiscal years. Information on city-wide financial results is available in the City's "Comprehensive Annual Financial Report."

The Water Utility's financial statements are comprised of two components: 1) financial statements, and 2) notes to the financial statements. In addition, this report also contains other supplementary information to provide the reader with additional information about the Water Utility, including historical sales, operating activities and other relevant data.

Included as part of the financial statements are three separate statements, which collectively provide an indication of the Water Utility's financial health.

The **Statements of Net Position** present information on all of the Water Utility's assets, liabilities, deferred inflows and outflows of resources and net position. The Statements of Net Position provide information about the nature and amount of the Water Utility's resources and obligations at a specific point in time.

## OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

The **Statements of Revenues, Expenses and Changes in Net Position** report all of the Water Utility's revenues and expenses for the periods shown.

The **Statements of Cash Flows** report the cash provided and used by operating activities, as well as other cash sources, such as investment income and debt financing. They also report other cash uses such as payments for bond principal and capital additions and improvements.

The **Notes to the Financial Statements** provide additional information that is essential to a full understanding of the data provided in the Water Utility's financial statements. The Notes to the Financial Statements can be found on pages 89 to 114 of this report.



## WATER UTILITY FINANCIAL ANALYSIS

## CONDENSED STATEMENTS OF NET POSITION

	2018		2017	2016
Current and other assets Capital assets Deferred outflows of resources	\$ 67,740 486,465 23,338	\$	84,801 467,973 24,097	\$ 92,456 463,149 24,023
Total assets and deferred outflows of resources	577,543		576,871	579,628
Long-term debt outstanding Other liabilities Deferred inflows of resources	182,814 86,181 3,470		189,492 75,340 6,621	195,562 70,075 8,779
Total liabilities and deferred inflows of resources	272,465		271,453	274,416
Net investment in capital assets Restricted Unrestricted	291,562 8,167 5,349		271,087 8,079 26,252	260,468 8,175 36,569
Total net position	\$ 305,078 <sup>(1</sup>	)\$	305,418	\$ 305,212

<sup>(1)</sup> Restated July 1, 2017, see Note 10 of the financial statements.

#### ASSETS AND DEFERRED OUTFLOWS OF RESOURCES

**2018 compared to 2017** The Water Utility's total assets and deferred outflows of resources were \$577,543, reflecting an increase of \$672 (0.1%) primarily due to the following:

- Current and other assets, comprised of restricted and unrestricted assets, decreased by \$17,061. This change reflects a decrease of \$16,039 in unrestricted cash and cash equivalent for the use of reserves to fund on-going capital projects and a decrease of \$1,220 in accounts receivable.
- Capital assets increased by \$18,492 primarily due to an increase of \$9,996 in construction in progress
  and an increase of \$8,496 for completed transmission and distribution system assets, net of current
  year depreciation. Additional capital asset information can be found in the "Capital Assets and Debt
  Administration" section.
- Deferred outflows of resources decreased by \$759 primarily due to a decrease of \$2,661 in deferred outflows of related to pension for contributions made in the current year subsequent to the measurement date of the net pension liability and the difference between project and actual earnings on pension plan investments, a decrease of \$2,012 in deferred changes in derivative values, and an amortization of loss on refunding of \$511. These decreases are offset by an increase in deferred outflows related to note payable of \$4,425.

**2017 compared to 2016** Total assets and deferred outflows of resources were \$576,871, reflecting a decrease of \$2,757 (0.5%) over prior year. Current and other assets decreased by \$7,655 due to the decrease of \$10,038 in unrestricted cash and cash equivalent for the use of reserves to fund on-going capital projects offset by an increase of \$2,421 in restricted cash and cash equivalent for the financing proceeds received for the lease purchase of heavy equipment vehicles. Capital assets increased by \$4,824

## WATER UTILITY FINANCIAL ANALYSIS (CONTINUED)

primarily due to an increase of \$7,318 in construction in progress offset by a decreased of \$2,494 for current year depreciation, net of completed transmission and distribution system assets.

#### LIABILITIES AND DEFERRED INFLOWS OF RESOURCES

**2018 compared to 2017** The Water Utility's total liabilities and deferred inflows of resources were \$272,465, an increase of \$1,012 (0.4%) primarily due to the following:

- Long-term debt outstanding decreased by \$6,678 primarily due to principal payments on revenue and pension obligation bonds.
- Other liabilities increased by \$10,841 primarily due to an increase \$7,760 in note payable, an increase of \$4,415 in net pension liability, and an increase of \$1,121 in accounts payable and other accruals. These increases were partially offset by a decrease of \$2,600 in the negative fair value of derivative instruments. Additional information on note payable can be found in Note 4 of the accompanying financial statements.
- Deferred inflows of resources decreased by \$3,151 primarily due to a decrease in deferred inflows related pension, which included the changes in assumptions, the differences between expected and actual experience, and the change in projected versus actual earnings on pension plan investments as determined by the plan actuary.

**2017 compared to 2016** Total liabilities and deferred inflows of resources were \$271,453, reflecting a decrease of \$2,963 (1.1%). The decrease was primarily due to a decrease of \$6,070 in long-term debt outstanding primarily due to principal payments on revenue and pension obligation bonds. There was an increase in other liabilities of \$5,265 primarily due to an increase of \$6,208 in the net pension liability, an increase of \$2,095 in capital lease payable, and an increase of \$738 in accounts payable and other accruals. These increases were offset by a decrease of \$4,205 in the negative fair value of derivative instruments. Deferred inflows of resources decreased by \$2,158 due to a decrease in deferred inflows related to pension.

#### NET POSITION

**2018 compared to 2017** The Water Utility's total net position, which represents the difference between the Water Utility's total assets and deferred outflows of resources less total liabilities and deferred inflows of resources, totaled \$305,078, a decrease of \$340 (0.1%).

- The largest portion of the Water Utility's total net position, which is its investment in capital assets of \$291,562 (95.6%), had an increase of \$20,475 from prior year. Investment in capital assets reflects the Water Utility's investment in treatment, pumping, source of supply, transmission and distribution facilities, less any related outstanding debt used to acquire these assets. Additional capital asset information can be found in the "Capital Assets and Debt Administration" section.
- The restricted portion of net position totaled \$8,167 (2.7%), reflecting a slight increase from prior year. Restricted net position is subject to external restrictions on its use and is reserved for items such as debt repayment and funds collected for Water Conservation Programs.
- The unrestricted portion of net position totaled \$5,349 (1.7%), a decrease of \$20,903 (79.6%) from prior
  year, primarily attributable to the use of unrestricted cash and cash equivalent to fund capital projects.
  Unrestricted net position may be used to meet the Water Utility's ongoing operational needs and
  obligations to customers and creditors.

**2017 compared to 2016** Total net position increased by \$206 (0.1%) to \$305,418. The increase was primarily due to the increase of \$10,619 in net investment in capital assets. This was offset by a decrease of \$10,317 in the unrestricted portion of net position mainly resulting from the use of unrestricted cash and cash equivalent to fund capital projects.



## WATER UTILITY FINANCIAL ANALYSIS (CONTINUED)

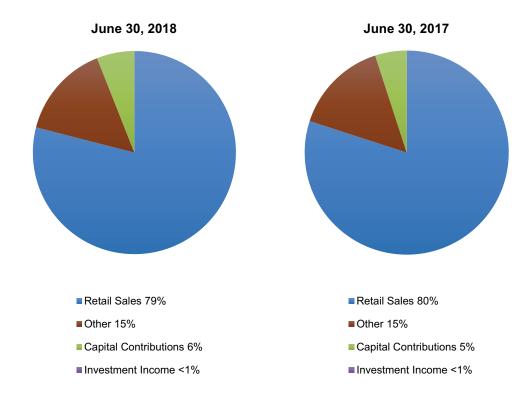
## CONDENSED STATEMENTS OF CHANGES IN NET POSITION

	 2018	2017	2016
Revenues:			
Retail sales, net	\$ 58,216	\$ 54,596 \$	50,195
Other revenues	11,463	9,930	8,861
Investment income	250	17	1,075
Capital contributions	 4,181	3,525	3,133
Total revenues	74,110	68,068	63,264
Expenses:			
Operations and maintenance	38,976	34,070	31,115
Purchased energy	5,827	5,136	4,664
Depreciation	14,914	14,320	13,510
Interest expenses and fiscal charges	 8,435	8,663	8,352
Total expenses	 68,152	62,189	57,641
Transfers:			
Transfers in from the City's general fund	-	-	3,333
Transfers to the City's general fund	 (6,173)	(5,673)	(6,430)
Total transfers	 (6,173)	(5,673)	(3,097)
Changes in net position	(215)	206	2,526
Net position, July 1, as previously reported	305,418	305,212	302,686
Less: Cumulative effect of change in accounting principle (1)	 (125)	-	
Net position, July 1, as restated	 305,293	305,212	302,686
Net position, June 30	\$ 305,078	\$ 305,418 \$	305,212

<sup>&</sup>lt;sup>(1)</sup> For the implementation of postemployment benefits other than pensions, GASB No. 75.

## WATER UTILITY FINANCIAL ANALYSIS (CONTINUED)

#### **REVENUES BY SOURCES**



**2018 compared to 2017** The Water Utility's total revenues of \$74,110 increased by \$6,042 (8.9%) primarily due to the following changes:

- Retail sales (residential, commercial, industrial, and others), net of uncollectibles/recovery, totaled \$58,216, an increase of \$3,620 (6.6%) from prior fiscal year. Retail sales continue to be the primary revenue source for the Water Utility. The increase was due to a 9.7% increase in consumption representing continuing increases in retail sales as result of the lifting water conservation mandates.
- Other revenues of \$11,463 increased by \$1,533 (15.4%) due to an increase of water conveyance revenue from new contracts and liquidated damages from construction delays on certain water well projects.
- Capital contribution of \$4,181 increased by \$656 (18.6%) primarily from non-cash contribution for donated assets received.

**2017 compared to 2016** Total revenues of \$68,068, excluding transfers in, increased by \$4,804 (7.6%) primarily due to the following changes:

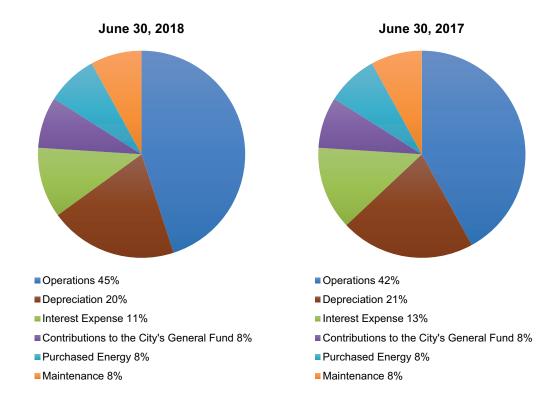
- Retail sales (residential, commercial, industrial, and others), net of uncollectibles/recovery, totaled \$54,596, an increase of \$4,401 (8.8%) from prior fiscal year. The increase was primarily due to an 8.4% increase in retail consumption as a result of the lifting of water conservation mandates.
- Other revenues of \$9,930 increased by \$1,069 (12.1%) primarily due to an increase water conveyance revenue due to new contracts and an increase in wholesale water sales.



#### WATER UTILITY FINANCIAL ANALYSIS (CONTINUED)

 Investment income of \$17 decreased by \$1,058 (98.4%) due to a decrease in the market value of investments and lower cash balances from the use of reserves to fund capital projects.

#### **EXPENSES BY SOURCES**



**2018 compared to 2017** The Water Utility's total expenses, excluding general fund transfer, were \$68,152, an increase of \$5,963 (9.6%). The increase was mainly due to non-cash pension expense adjustment of \$3,149 as a result of pension accounting standards, an increase in production costs resulting from higher consumption and an increase in general operations and maintenance costs.

**2017 compared to 2016** Total expenses, excluding general fund transfer, were \$62,189, an increase of \$4,584 (7.9%). The increase was mainly due to a prior year non-cash pension expense credit of \$1,806 as a result of pension accounting standards, an increase in production costs resulting from higher consumption and an increase in general operations and maintenance costs.

#### **TRANSFERS**

Pursuant to the City's Charter, the Water Utility may transfer up to 11.5 percent of prior year's gross operating revenues, including adjustments, to the City's general fund. The City uses these funds to help provide needed public services to the residents of the City, including police, fire, parks, libraries and other benefits. The Water Utility transferred \$6,173 and \$5,673 for 2018 and 2017, respectively to the City's general fund. This represents a \$500 increase from prior fiscal year due to an increase in retail sales as a result of an increase in consumption.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

#### CAPITAL ASSETS

The Water Utility's investment in capital assets includes investments in source of supply, pumping, treatment, transmission and distribution facilities, land, intangibles, and construction in progress, as well as general items such as office equipment, furniture, etc.

The following table summarizes the Water Utility's capital assets, net of accumulated depreciation, as of June 30:

	2018			2017	2016	
Source of supply	\$	46,565	\$	45,671	\$	46,355
Pumping		19,690		19,814		20,197
Treatment		30,683		30,679		31,746
Transmission and distribution		328,656		320,660		323,027
General		2,664		3,145		1,852
Land		20,840		20,484		20,484
Intangible		13,398		13,547		12,833
Construction in progress		23,969		13,973		6,655
Total capital assets	\$	486,465	\$	467,973	\$	463,149

**2018 compared to 2017** The Water Utility's investment in capital assets, net of accumulated depreciation, is \$486,465 an increase of \$18,492 (4.0%). The increase resulted mainly from the following significant capital projects, offset by current year depreciation:

- \$10,813 for continued pipeline replacement programs.
- \$7,049 for recycled water facilities and site conversions.
- \$3,742 for system expansion and improvements, transmission mains replacement, and meter replacements.
- \$3,685 for facilities rehabilitation including pump stations, booster stations, and wells.

**2017 compared to 2016** Investment in capital assets, net of accumulated depreciation, increased by \$4,824 (1.0%) to \$467,973. Major capital projects included \$6,804 for system expansion and improvements, meter replacements, and facilities rehabilitation and \$10,041 for continued pipeline replacement programs.

Additional information regarding capital assets can be found in Note 3 of the accompanying financial statements.



# CAPITAL ASSETS AND DEBT ADMINISTRATION (CONTINUED)

#### **DEBT ADMINISTRATION**

The following table summarizes outstanding long-term debt as of June 30:

	 2018	2017	2016
Revenue bonds	\$ 182,885 \$	188,300 \$	193,480
Unamortized bond premium	1,749	2,064	2,442
Pension obligation bonds	3,756	4,439	4,338
Contracts payable	937	937	938
Less: Current portion of revenue and pension obligation bonds	 (6,513)	(6,248)	(5,636)
Total	\$ 182,814 \$	189,492 \$	195,562

The Water Utility's bond indentures require a minimum debt service coverage ratio, as defined by the bond covenants, of 1.25. The Water Utility's debt service coverage ratio was 2.14, 2.04, and 1.80 at June 30, 2018, 2017, and 2016, respectively. The debt is backed by the revenues of the Water Utility. The prior years' debt service coverage ratio has been restated to exclude the non-cash pension related adjustment for required pension accounting standards. For additional information, see Note 4 of the accompanying financial statements and the Key Historical Operating Data section.

The Water Utility's long-term debt decreased by \$6,678 (3.5%) and \$6,070 (3.1%) for 2018 and 2017, respectively primarily due to principal payments.

Additional information on the Water Utility's long-term debt can be found in Note 4 of the accompanying financial statements.

#### CREDIT RATINGS

The Water Utility maintains credit ratings of "AAA", "AA+" and "Aa2" from Standard & Poor's (S&P), Fitch Ratings (Fitch) and Moody's, respectively.

In January 2017, S&P assigned its "AAA" long-term rating on the 2011A Variable Rate Water Refunding Revenue Bonds and affirmed the "AAA" long-term rating on the existing Water revenue bonds.

In March 2017, Fitch affirmed its "AA+" long-term rating on the Water Utility's outstanding revenue bonds.

In July 2018, Moody's affirmed its "Aa2" long-term rating on the Water Utility's outstanding revenue bonds.

These affirmations and ratings reflect the Water Utility's strong financial performance, advantageous water supply, investments in infrastructure and rate competitiveness, among many other factors. The Water Utility has maintained these credit ratings since 2011.

# REGULATORY, LEGISLATIVE FACTORS, AND RATES

Utilities are faced with ongoing regulatory and legislative mandates enacted at the federal and state level that will have significant impact on the operations of the Water Utility.

The State of California has experienced unprecedented drought conditions in recent years resulting in severe impacts to California's water supplies and its ability to meet all of the demands for water in the State. The Water Utility is very fortunate as a water provider in California in that the Water Utility owns, operates and maintains its own water supply and is not typically dependent on imported water from outside sources. The Water Utility currently has sufficient water supplies to meet customer needs even during severe drought

# REGULATORY, LEGISLATIVE FACTORS, AND RATES (CONTINUED)

conditions; however, the aquifers the Water Utility draws from are experiencing historic low levels. The Water Utility has responded by continuing to offer a wide variety of water conservation programs for its customers in an effort to conserve its water resources.

The Water Utility continues to offer customers a wide variety of water conservation programs that help reduce their water usage and utility costs, and help the City meet State mandates and be more sustainable. These programs provide rebates for residents and businesses to help them save money by conserving water. In an effort to streamline and automate the rebate process, the City formed a partnership with Metropolitan Water District of Southern California to administer and process rebates for high-efficiency toilets, clothes washers, irrigation controllers and many other water-saving devices.

To further provide comprehensive resources and guidance as to how to implement water efficiency practices at residents and businesses, the Water Utility, in partnership with the City created the Street Park Turf Conversion and Demonstration Garden at the Janet Goeske Center. The Demonstration Garden allows residents and businesses to interact with water conservation materials and techniques that conserve water, elevate customer awareness, increase incentive program participation, provide educational opportunities and demonstrate water conservation best practices.

In addition, the Water Utility creates marketing campaigns to promote efficient water use and management for residents and businesses. These campaigns provide resources to explore water rebates, information on water quality, water efficiency tips and resources to assist individuals to create a water-efficient property.

The Water Utility's water conservation and efficiency programs have assisted the residents and business to save 42,000,000 gallons of water for the period of July 2017 and June 2018.

The Water Utility's long range water supply planning includes significant contributions of both conservation and recycled water. The behavioral changes instituted through conservation and water use efficiency should have some permanent impact. Changes in landscape patterns and uses will have permanent and on-going impacts to water use. Continuing conservation measures could negatively impact the Water Utility revenues and has been addressed in the recent cost of service analysis conducted by the Water Utility.

#### WATER CONSERVATOIN

On November 10, 2009, the Governor signed SBX7-7, which requires the State of California to achieve a (i) 10% reduction in urban per capita water use by December 31, 2015, and (ii) 20% reduction in urban per capita water use by December 31, 2020. Additionally, in May 31, 2018, the Governor signed long-term water-use efficiency bills AB 1668 and SB 606 into law to provide standards for indoor residential water use of 55 gallons per capita per day (GPCD) until 2025, 52.5 GPCD from 2025 to 2030, and 50 GPCD beginning in 2030.

The City established its urban water use targets for 2015 and 2020, respectively, in accordance with the above law and bills. The 2015 and 2020 urban water use targets for the Water System's service area were recalculated in the 2015 Urban Water Management Plan to reflect the use of DWR Population Tool. They are 239 GPCD and 213 GPCD, respectively. The City intends to meet the conservation requirements of SBX7-7, AB 1668, and SB 606 through increased use of recycled water and implementation of additional conservation measures.

#### WATER STANDARDS

The development of new and increasingly stringent drinking water regulations by the California Environmental Protection Agency (CalEPA) and the U.S. Environmental Protection Agency (USEPA) are significantly impacting water supply costs throughout the state and the nation. New chemical and biological contaminants are being discovered through more sophisticated research techniques and improved analytical methods. In addition, public health and environmental agencies are now evaluating how anthropogenic factors are impacting our water supplies. Pesticides, pharmaceuticals, and personal care



## REGULATORY, LEGISLATIVE FACTORS, AND RATES (CONTINUED)

products are being evaluated at trace levels, which can be orders of magnitude lower than what was achievable 20 years ago. As a result, water treatment costs are increasing as federal and state legislators and regulators try to balance public health risk with affordable water supply costs.

In 2011, the United States Environmental Protection Agency ("USEPA") announced plans to establish a federal drinking water standard for perchlorate. The timetable for completion of a federal Maximum Contaminant Level ("MCL") for perchlorate is unknown. Presently USEPA is requesting peer review of its draft Biologically Based Dose-Response Model to develop a perchlorate MCL goal. Once a MCL goal is established the USEPA will began the process of developing an MCL. The State of California MCL for perchlorate is 6 parts per billion ("ppb"). The MCL may be considered for possible revision as a result of the California Environmental Protection Agency's 2015 reduction in the perchlorate Public Health Goal from 6 ppb to 1 ppb. In addition, the California State Division of Drinking Water is currently evaluating lowering the perchlorate detection limit for reporting purposes from 4 pbb to as low as 0.5 ppb. A reduction in the perchlorate standard will impact the Water Utility's water supply costs.

In December 2016, the USEPA completed its third review of existing National Primary Drinking Water Regulations (NPDWR) (i.e., the Six-Year Review 3). The USEPA determined that 68 of the 76 NPDWR remain appropriate (i.e., do not need to be revised) and that eight NPDWRs are candidates for regulatory revision. These eight NPDWRs are included in the Stage 1 and the Stage 2 Disinfectants and Disinfection Byproducts Rules, the Surface Water Treatment Rule, the Interim Enhanced Surface Water Treatment Rule and the Long Term 1 Enhanced Surface Water Treatment Rule. The eight NPDWRs are chlorite, Cryptosporidium, Giardia lamblia, haloacetic acids (HAA5), heterotrophic bacteria, Legionella, total trihalomethanes (TTHM) and viruses. Any revision resulting in the lower of these standards may impact the Water Utility's water supply costs.

On December 14, 2017, the State Water Resources Control Board adopted an MCL for 1,2,3-Trichloropropane ("1,2,3-TCP) of 0.000005 mg/L or 5 parts per trillion (ppt). Initial sampling began January 1, 2018, and will be completed by December 31, 2018. To date six of the City's potable wells show detection of 1,2,3-TCP and exceed the MCL. These wells extract water from the same aquifers that are contaminated by other known anthropogenic chemicals and are currently being treated by existing GAC treatment facilities.

The Water Utility will continue to monitor the progress of the proposed standard changes and will advocate for standards that protect human health and are based on the best available science.

#### CLEAN WATER ACT

On March 25, 2014, USEPA and the Army Corps released a draft proposed rule revising the definition of "Waters of the United States." The proposed rule significantly expanded the scope of Federal jurisdiction in determining the waters of United States. In particular, the rule added jurisdiction over water conveyance systems, groundwater recharge, and recycled water systems. The proposed rule defined tributaries too broadly that it included canals and aqueducts. The inclusion of canals and aqueducts would make the transfer of water much more difficult and would increase permitting costs. The draft rule was made final on August 28, 2015. However on October 9, 2015, the United States Court of Appeals issued a Stay causing the USEPA and the Army Corps to resume using the prior regulations defining the term "Waters of the United States." On February 28, 2017, the President of the United States issued an Executive Order directing the EPA and Department of the Army to review and rescind or revise the 2015 Rule.

The 2015 revised rule would have impacted a water agencies' water recycling and recharge operations. In California, water recycling facilities, groundwater replenishment basins, and aquifer storage facilities are located adjacent to "Waters of the United States." The change of the term "adjacent wetlands" to "adjacent waters" means that these facilities would have been required to obtain multiple Clean Water Act permits and potentially trigger reviews under other federal environmental laws. Water recycling is an important strategy to help mitigate the impacts of a prolonged drought, reduce reliance on the Delta and Colorado

## REGULATORY, LEGISLATIVE FACTORS, AND RATES (CONTINUED)

River and help meet the co-equal goals of a thriving economy and healthy environment. The 2015 rule would have made these projects and others more difficult to complete and manage. The Water Utility will remain engaged and will continue to advocate at the federal level for sound environmental policy.

#### FIVE-YEAR WATER RATE PLAN

On May 22, 2018, the City Council approved a new five-year Water Rate Plan, with rate increases that become effective on July 1, 2018, 2019, 2020, 2021 and 2022 with annual reviews of the adopted rates by City Council. The system average rate increase effective July 1, 2018 is 4.50%, followed by system average rate increases of 5.75% in years two through four, and followed by system average rate increase of 6.50% in the final year of the rate plan. The Water Rate Plan includes a redesign of water rates over a five-year period to better align with its cost of serving customers and its revenue requirement. The water rate restructuring is designed to provide financial stability and correct the imbalance of costs versus revenue recovery by increasing fixed cost recovery through monthly service charges to reflect the nature of underlying costs. Pursuant to City Council direction, the first annual review of rates will be conducted in December of 2019.

# REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Water Utility's finances. Questions concerning any information provided in this report or requests for additional financial information should be addressed to the Assistant General Manager Finance/Administration, Riverside Public Utilities, 3750 University Avenue, 3rd floor, Riverside, CA 92501. Additional financial information can also be obtained by visiting www.RiversidePublicUtilities.com.



# **WATER UTILITY:** FINANCIAL STATEMENTS

# STATEMENTS OF NET POSITION

	J	June 30, 2018	June 30, 2017					
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES		(in thousands)						
UTILITY PLANT:								
Utility plant, net of accumulated depreciation (Note 3)	\$	486,465	\$ 467,	973				
CURRENT ASSETS:								
Unrestricted assets:								
Cash and cash equivalents (Note 2)		47,464	63,	503				
Accounts receivable, less allowance for doubtful accounts								
2018 \$194; 2017 \$136		8,841	10,	061				
Accrued interest receivable		191		231				
Advances to other funds of the City		131		78				
Prepaid expenses		238		164				
Total unrestricted current assets		56,865	74,	037				
Restricted assets:								
Cash and cash equivalents (Note 2)		8,451	8,	370				
Water Conservation Programs -cash and cash equivalents (Note 2)		2,315	2,	283				
Water Conservation Programs receivable		109		111				
Total restricted current assets		10,875	10,	764				
Total current assets		67,740	84,	801				
Total assets		554,205	552,	774				
DEFERRED OUTFLOWS OF RESOURCES:								
Deferred outflows related to pension (Note 5)		10,881	13.	542				
Deferred outflows related to note payable		4,425	,	_				
Changes in derivative values		1,869	3.	881				
Loss on refunding		6,163	•	674				
Total deferred outflows of resources		23,338	,	097				
Total assets and deferred outflows of resources	\$	577,543	\$ 576,	871				

# STATEMENTS OF NET POSITION

		June 30, 2018	June 30, 2017				
NET POSITION, LIABILITIES, AND DEFERRED INFLOWS OF RESOURCES	(in thousands)						
NET POSITION:							
Net investment in capital assets	\$	291,562 \$	271,087				
Restricted for:	Ψ	201,002 ψ	271,007				
Debt service (Note 7)		6,186	6,068				
Water Conservation Programs		1,981	2,011				
Unrestricted		5,349	26,252				
Total net position		305,078	305,418				
LONG-TERM OBLIGATIONS, LESS CURRENT PORTION (Note 4)		182,814	189,492				
OTHER NON-CURRENT LIABILITIES:							
Net other postemployment benefits liability (Note 6)		3,410	3,266				
Net pension liability (Note 5)		38,880	34,465				
Compensated absences (Note 4)		344	288				
Derivative instrument (Note 4)		5,593	8,193				
Capital lease payable (Note 4)		1,884	2,095				
Note payable (Note 4)		20,322	12,927				
Total other non-current liabilities		70,433	61,234				
CURRENT LIABILITIES PAYABLE FROM RESTRICTED ASSETS:							
Accrued interest payable		1,542	1,619				
Water Conservation Programs payable		78	50				
Current portion of long-term obligations (Note 4)		6,363	6,098				
Total current liabilities payable from restricted assets		7,983	7,767				
CURRENT LIABILITIES:							
Accounts payable and other accruals		5,536	4,415				
Current portion of long-term obligations (Note 4)		150	150				
Unearned revenue		64	185				
Customer deposits		813	752				
Note payable (Note 4)		1,202	837				
Total current liabilities		7,765	6,339				
Total liabilities		268,995	264,832				
DEFERRED INFLOWS OF RESOURCES:							
Deferred inflows related to pension (Note 5)		2,585	6,510				
Deferred inflows related to other postemployment benefits (Note 6)		112	-				
Regulatory charges		773	111				
Total deferred inflows of resources		3,470	6,621				
Total net position, liabilities and deferred inflows of resources	\$	577,543 \$	576,871				



# STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

For the Fiscal Year Ended June 30 2018 2017 (in thousands)

	(in thousand	ls)
OPERATING REVENUES:		_
Residential sales	\$ 37,148 \$	34,994
Commercial sales	19,317	17,869
Other sales	1,880	1,764
Water conveyance revenue	5,082	4,385
Water Conservation Programs	886	1,120
Other operating revenue	 2,515	2,526
Total operating revenues before uncollectibles	66,828	62,658
Estimated uncollectibles, net of bad debt recovery	(129)	(31)
Total operating revenues, net of uncolectibles	 66,699	62,627
OPERATING EXPENSES:		
Operations	32,286	27,298
Maintenance	5,775	5,437
Purchased energy	5,827	5,136
Water Conservation Programs	915	1,335
Depreciation	 14,914	14,320
Total operating expenses	 59,717	53,526
Operating income	 6,982	9,101
NON-OPERATING REVENUES (EXEPNSES):		
Investment income	250	17
Interest expense and fiscal charges	(8,435)	(8,663)
Gain on sale of assets	177	61
Other	2,803	1,838
Total non-operating revenues (expenses)	(5,205)	(6,747)
Income before capital contributions and transfers	1,777	2,354
Capital contributions	4,181	3,525
Transfers out - contributions to the City's general fund	(6,173)	(5,673)
Total capital contributions and transfers	(1,992)	(2,148)
(Decrease)/Increase in net position	 (215)	206
NET POSITION, BEGINNING OF YEAR, AS PREVIOUSLY REPORTED	 305,418	305,212
LESS: CUMULATIVE EFFECT OF CHANGE IN ACCOUNTING PRINCIPLE	 (125)	
NET POSITION, BEGINNING OF YEAR, AS RESTATED	 305,293	305,212
NET POSITION, END OF YEAR	\$ 305,078 \$	305,418

# STATEMENTS OF CASH FLOWS

For the Fiscal Year Ended Ended June 30,

		2018 (in thousan	2017 ds)
CASH FLOWS FROM OPERATING ACTIVITIES:			
Cash received from customers and users	\$	67,434 \$	62,443
Cash paid to suppliers and employees		(40,520)	(38, 177)
Other receipts		1,566	794
Net cash provided by operating activities		28,480	25,060
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:			
Transfers out - contributions to the City's general fund		(6,173)	(5,673)
Payment on pension obligation bonds		(683)	(306)
Cash (paid) received on advances to other funds of the City		(53)	101
Net cash used for non-capital financing activities		(6,909)	(5,878)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Purchase of utility plant		(27,824)	(18,634)
Proceeds from the sale of utility plant		177	92
Principal paid on long-term obligations		(5,626)	(5,180)
Interest paid on long-term obligations		(8,320)	(8,522)
Proceeds from capital lease payable		-	2,305
Capital contributions		3,806	2,913
Net cash used for capital and related financing activities		(37,787)	(27,026)
CASH FLOWS FROM INVESTING ACTIVITIES:			
Income (Loss) from investments		290	(32)
Net cash provided (used) by investing activities		290	(32)
Net decrease in cash and cash equivalents		(15,926)	(7,876)
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR (including \$10,653 and \$8,491			
at June 30, 2017 and June 30, 2016, respectively, reported in restricted accounts)		74,156	82,032
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR (including \$10,766 and \$10,653 at June 30, 2018 and June 30, 2017 respectively, reported in restricted accounts)	\$	58,230 \$	74,156
RECONCILIATION OF OPERATING INCOME			
TO NET CASH PROVIDED BY OPERATING ACTIVITIES:			
Operating income	\$	6,982 \$	9,101
Adjustments to reconcile operating income to net cash provided by operating activities:	φ	0,902 φ	9,101
Depreciation		14,914	14,320
Increase (decrease) in allowance for uncollectible accounts		58	(34)
Decrease (increase) in accounts receivable		607	(549)
(Increase) decrease in prepaid expenses		(74)	(349)
Increase in accounts payable and other accruals		1,121	529
Increase in compensated absences		56	93
(Decrease) increase in unearned revenue		(121)	185
Increase (decrease) in Water Conservation Programs payable		28	(37)
Increase in customer deposits		61	213
Increase in advance from other funds of the City - pension obligation		01	295
Changes in net pension liability and related deferred outflows and inflows of resources		3,151	(88)
Changes in other postemployment benefits liability and related deferred inflows of resources		131	234
Other receipts		1,566	794
Net cash provided by operating activities	\$	28,480 \$	25,060
		•	·
SCHEDULE OF NON-CASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:		000	040
Capital contributions - capital assets		932	212
Payment on note payable including interest, offset by rent credit		1,237	1,044 0
Well relocation with note payable		4,100	U



# WATER UTILITY: NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Water Utility exists under, and by virtue of, the City of Riverside (the City) Charter enacted in 1883. The Water Utility is responsible for the production, transmission and distribution of water for sale in the City, except for certain areas served by another water utility. The accompanying financial statements present only the financial position and the results of operations of the Water Utility, which is an enterprise fund of the City, and are not intended to present fairly the financial position and results of operations of the City in conformity with generally accepted accounting principles. However, certain disclosures are for the City as a whole, since such information is generally not available for the Water Utility on a separate fund basis. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

#### BASIS OF ACCOUNTING

The Water Utility uses the accrual basis of accounting as required for enterprise funds with accounting principles generally accepted in the United States of America as applicable to governments. The accounting records of the Water Utility are also in conformity with the Uniform System of Accounts prescribed by the California Public Utilities Commission. The Water Utility is not subject to the regulations of the California Public Utilities Commission.

The Water Utility distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating revenues of the Water Utility are charges to customers for water sales and services. Operating expenses for the Water Utility include the cost of water sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### IMPLEMENTATION OF NEW ACCOUNTING PRONOUNCEMENTS

Effective July 1, 2017, the accompanying financial statements reflect the implementation of Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (GASB 75). The primary objective of this statement is to improve accounting and financial reporting by state and local governments in regards to postemployment benefits other than pensions (OPEB). These improvements provide users of financial statements decision-useful information, support assessments of accountability and interperiod equity, and create additional transparency. GASB 75 accomplishes this by requiring recognition of the entire OPEB liability, a more comprehensive measure of OPEB expense, along with new note disclosures and required supplementary information. For further details, refer to Note 6.

#### **USE OF ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the reported amounts of revenues and expenses during a reporting period. Actual results could differ from those estimates.

#### REVENUE RECOGNITION

The Water Utility customers are billed monthly. Unbilled water service charges, including the Water Conservation Programs, are recorded at year-end and are included in accounts receivable. Unbilled accounts receivable totaled \$3,227 at June 30, 2018, and \$3,329 at June 30, 2017.

An allowance for doubtful accounts is maintained for utility and miscellaneous accounts receivable. The balance in this account is adjusted at fiscal year-end to approximate the amount anticipated to be uncollectible.

#### WATER UTILITY PLANT AND DEPRECIATION

The Water Utility defines capital assets as assets with an initial, individual cost of more than five thousand dollars and an estimated useful life in excess of one year. Utility plant assets are valued at historical costs or estimated historical cost, if actual historical cost is not available. Costs include labor; materials; interest during construction; allocated indirect charges such as engineering, supervision, construction and transportation equipment; retirement plan contributions and other fringe benefits. Contributed plant assets are valued at estimated fair value on the date contributed. The cost of relatively minor replacements is included in maintenance expense. Intangible assets that cost more than one hundred thousand dollars with useful lives of at least three years are capitalized and are recorded at cost.

Interest incurred during the construction phase is reflected in the capitalized value of the asset constructed. For fiscal years ended June 30, 2018 and 2017, the Water Utility capitalized net interest costs of \$550 and \$330, respectively. Total interest expense incurred by the Water Utility was \$8,496 and \$8,366, respectively.

Depreciation is recorded over the estimated useful lives of the related assets using the straight-line method. The estimated useful lives are as follows:

Supply, pumping and treatment plant	20-50 years
Transmission and distribution plant	
General plant and equipment.	
Intangibles	-

#### RESTRICTED ASSETS

Proceeds of revenue bonds yet to be used for capital projects, as well as certain resources set aside for debt service, are classified as restricted assets on the Statements of Net Position because their use is limited by applicable bond covenants. Proceeds from lease purchase financing yet to be used for the acquisition of capital equipment are also classified as restricted assets because their use is legally restricted for a specific purposes. Generally, the Water Utility will first apply restricted resources when expenses incurred for which both restricted and unrestricted resources are available.

In June 2004, the Water Utility began collecting a surcharge for Water Conservation Programs. This surcharge was approved by the City Council and was phased in over a three-year period with a 0.5 percent, 1.0 percent and 1.5 percent surcharge effective June 1, 2004, 2005 and 2006, respectively, to be in effect for services rendered on or after June 1, 2004 through May 31, 2014. On April 22, 2014, the City Council approved continuation of the 1.5 percent surcharge effective for the next ten years. The programs and services offered include conservation, education, and water use efficiency programs; and research, development and demonstration programs to advance science and technology with respect to water conservation. The activity associated with the surcharge is reflected in the accompanying financial



statements on the Statements of Net Position, Statements of Revenues, Expenses and Changes in Net Position, and Statements of Cash Flows.

#### CASH AND INVESTMENTS

In accordance with the Water Utility policy, the Water Utility's cash and investments, except for cash and investments with fiscal agents, are invested in a pool managed by the Treasurer of the City. Cash accounts of all funds are pooled for investment purposes to enhance safety and liquidity, while maximizing interest earnings. The Water Utility does not own specific, identifiable investments of the pool. The pooled interest earned is allocated monthly based on the month end cash balances.

The Water Utility values its cash and investments in accordance with provisions of GASB Statement No. 72, Fair Value Measurement and Application, which requires governmental entities to use valuation techniques that are appropriate under the circumstances and for which sufficient data are available to measure fair value. The techniques should be consistent with one or more of the following approaches: the market approach, the cost approach or the income approach. Valuation includes a hierarchy of inputs with three distinct levels. Level 1 are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Water Utility does not value any of its investments using level 1 and level 3 inputs.

City-wide information concerning cash and investments as of June 30, 2018, including authorized investments, fair value measurement and application, custodial credit risk, credit and interest rate risk for debt securities and concentration of investments, carrying amount and market value of deposits and investments can be found in the notes to the City's financial statements in the City's "Comprehensive Annual Financial Report" (CAFR).

#### CASH AND INVESTMENTS AT FISCAL AGENTS

Cash and investments maintained by fiscal agents, if any, are considered restricted by the Water Utility and are used to fund construction of capital assets.

#### UNRESTRICTED DESIGNATED CASH RESERVES

The Riverside Public Utilities Cash Reserve Policy establishes several designated cash reserves in the Water Utility for strategic purposes. Designated reserves are considered unrestricted assets and represent the portion of unrestricted reserves set aside for specific purposes determined by the Board of Public Utilities and City Council. Designated reserves may be held for capital or operating purposes.

Unrestricted designated cash reserve balances as of June 30, 2018 and 2017 were as follows: Property Reserve \$5,000 and \$17,281, Recycled Water Reserve \$2,915 and \$9,359, Customer Deposits \$621 and \$553, and Capital Repair and Replacement Reserve \$2,249 and \$1,484, respectively. The combined total for these reserves was \$10,785 and \$28,677 at June 30, 2018 and 2017, respectively and is included as a component of unrestricted cash and cash equivalents in the accompanying Statements of Net Position.

#### ADVANCES TO OTHER FUNDS OF THE CITY

Advances to other funds of the City have been recorded as a result of agreements between the Water Utility and the City. The balances as of June 30, 2018 and 2017 are \$131 and \$78, respectively.

#### **DERIVATIVES**

The Water Utility accounts for derivative instruments using GASB Statement No. 53, Accounting and Financial Reporting for Derivative Instruments (GASB 53). This Statement requires the Water Utility to report its derivative instruments at fair value. Changes in fair value for effective hedges are to be reported as deferred inflows and outflows of resources on the Statements of Net Position. Changes in fair value of derivative instruments not meeting the criteria for an effective hedge, or that are associated with investments are to be reported in the non-operating revenues section of the Statements of Revenue, Expenses and Changes in Net Position.

The Water Utility has determined that its interest rate swaps associated with variable rate obligations are derivative instruments under GASB 53. See Note 4 Long-Term Obligations for further discussion related to the Water Utility's interest rate swaps.

#### BOND PREMIUM/DISCOUNTS AND GAINS/LOSSES ON REFUNDING

Bond premium/discounts and gains/losses on refunding (including gains/losses related to interest rate swap transactions) are deferred and amortized over the term of the new bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Gains/losses on refunding are reported as deferred inflows or outflows of resources.

#### CAPITAL LEASES

In fiscal year ended June 30, 2017, the Water Utility participated in the City's lease purchase financing program for the acquisition of water system heavy vehicles and equipment. The heavy vehicles and equipment lease financing is for a ten-year term of annual payments with an interest rate of 2.36 percent. Gross proceeds of \$2,305 were received for the financing. A trailer was purchased for \$36 as of fiscal year ended June 30, 2018. It is anticipated that the remaining vehicles and equipment will be purchased in fiscal year ending June 30, 2019.

As of June 30, 2018, the total liability was \$2,095, with the current portion included in accounts payable and other accruals. The annual lease payments for the life of the lease are \$260 annually through fiscal year ending June 30, 2027. Total outstanding lease payments are \$2,338, with \$2,095 representing principal and \$243 representing interest.

#### CUSTOMER DEPOSITS

The City holds customer deposits as security for the payment of utility bills and plan check fee deposits for future water connection. The Water Utility's portion of these deposits as of June 30, 2018 and 2017 was \$813 and \$752, respectively.

#### COMPENSATED ABSENCES

The accompanying financial statements include accruals for salaries, fringe benefits and compensated absences due to employees at June 30, 2018 and 2017. The Water Utility treats compensated absences due to employees as an expense and a liability of which a current portion is included in accounts payable and other accruals in the accompanying Statements of Net Position. The amount accrued for compensated absences was \$1,851 at June 30, 2018, and \$1,682 at June 30, 2017.

Employees receive 10 to 25 vacation days per year based upon length of service. A maximum of two years vacation accrual may be accumulated and unused vacation is paid in cash upon separation.



Employees primarily receive one day of sick leave for each month of employment with unlimited accumulation. Upon retirement or death, certain employees or their estates receive a percentage of unused sick-leave paid in a lump sum based on longevity.

#### INSURANCE PROGRAMS

The Water Utility participates in a self-insurance program for workers' compensation and general liability coverage that is administered by the City. The Water Utility pays an amount to the City based on actuarial estimates of the amounts needed to fund prior and current year claims and incidents that have been incurred but not reported. The City maintains property insurance on most City property holdings, including the Utility Plant with a limit of \$1 billion.

City-wide information concerning risks, insurance policy limits and deductibles and designation of general fund balance for risks for the year ended June 30, 2017, may be found in the notes to the City's financial statements in the City's CAFR.

Although the ultimate amount of losses incurred through June 30, 2017 is dependent upon future developments, management believes that amounts paid to the City are sufficient to cover such losses. Premiums paid to the City by the Water Utility were \$288 and \$284 for the years ended June 30, 2018 and 2017, respectively. Any losses above the City's reserves would be covered through increased rates charged to the Water Utility in future years.

#### EMPLOYEE RETIREMENT PLAN

The City contributes to the California Public Employees Retirement System (CalPERS), an agent multiple employer public employee defined benefit pension plan. CalPERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. CalPERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and City ordinance.

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City of Riverside California Public Employees' Retirement System plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Further details of employee retirement plan can be found in Note 5.

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

OPEB refers to the benefits, other than pensions, that the City provides as part of an employee's retirement benefits. The net OPEB liability is defined as the liability of employers contributing to employees for benefits provided through a defined benefit OPEB plan that is administered through a trust. In order to improve the financial reporting of these benefits, the Water Utility has implemented GASB 75, which is explained in detail under New Accounting Pronouncements and in Note 6.

#### DEFERRED OUTFLOWS AND DEFERRED INFLOWS OF RESOURCES

When applicable, the Statements of Net Position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent outflows of resources (consumption of net position) that apply to future periods and that, therefore, will not be recognized as an expense or expenditure until that time. Deferred outflows of resources consist of changes in derivative values, loss on refunding, note payable and deferred outflows related to pension which include pension contributions subsequent to the

measurement date, difference between actual and actuarial determined contribution, changes in assumptions and net differences between projected and actual earnings on pension plan investments.

Conversely, deferred inflows of resources represent inflows of resources (acquisition of net position) that apply to future periods and that, therefore, are not recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources consist of regulatory charges and deferred inflows related to pension which include changes in assumptions, differences between expected and actual experience, and net differences between projected and actual earnings on pension plan investments.

#### REGULATORY ASSETS AND DEFERRED REGULATORY CHARGES

In accordance with regulatory accounting criteria set forth in GASB Codification (GASB Statement No. 62), enterprise funds that are used to account for rate-regulated activities are permitted to defer certain expenses and revenues that would otherwise be recognized when incurred, provided that the Water Utility is recovering or expects to recover or refund such amounts in rates charged to its customers. Accordingly, regulatory assets and/or deferred regulatory charges related to debt issuance costs have been recognized in the Statements of Net Position.

#### **NET POSITION**

The Water Utility's net position represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources, which is classified into the following three components:

**Net investment in capital assets** – this component consists of capital assets (net of accumulated depreciation) reduced by the outstanding balance of any bonds or other borrowings that are attributable to the acquisition, construction, or improvement of those assets, excluding unspent bond proceeds.

**Restricted** – this component represents restricted assets less liabilities and deferred inflows related to those assets. Restricted assets are recorded when there are limitations imposed by creditors (such as through debt covenants), contributors, or laws or regulation of other governments or constraints imposed by law through constitutional provisions or through enabling legislation.

**Unrestricted** – this component consists of net position that does not meet the definition of "restricted" or "net investment in capital assets."

#### CONTRIBUTIONS TO THE CITY'S GENERAL FUND

Pursuant to the City of Riverside Charter, the Water Utility may transfer up to 11.5 percent of prior year's gross operating revenues, including adjustments, to the City's general fund. In fiscal years ended June 30, 2018 and 2017, \$6,173 and \$5,673, respectively was transferred representing 11.5 percent.

#### CASH AND CASH EQUIVALENTS

For the Statements of Cash Flows, cash and cash equivalents include all unrestricted and restricted highly liquid investments with original purchase maturities of three months or less, and all bond construction proceeds available for capital projects. Pooled cash and investments in the City's Treasury represent monies in a cash management pool. Such accounts are similar in nature to demand deposits, and are classified as cash equivalents for the purpose of presentation in the Statements of Cash Flows.



#### BUDGETS AND BUDGETARY ACCOUNTING

The Water Utility presents, and the City Council adopts, a biennial budget. The proposed budget includes estimated expenses and forecasted revenues. The City Council adopts the Water Utility's budget in June biennially via resolution.

#### RECLASSIFICATIONS

Certain reclassifications have been made to prior year's financial statements to conform with the current year's presentation. Such reclassifications have no effect on the net position or the changes in net position.

#### NOTE 2. CASH AND INVESTMENTS

Cash and investments at June 30, 2018 and 2017, consist of the following (in thousands):

	June	e 30, 2018	June	30, 2017			
	Fair Value						
Equity interest in City Treasurer's investment pool	\$	58,230	\$	74,156			
Total cash and investments	\$	58,230	\$	74,156			
The amounts above are reflected in the accompanying financial statemer		e 30, 2018	June	e 30, 2017			
Unrestricted cash and cash equivalents	\$	47,464	\$	63,503			
Restricted cash and cash equivalents		10,766		10,653			
Total cash and investments	\$	58,230	\$	74,156			

The investment types in the tables below related to the Water Utility's investments in the City Treasurer's investment pool represent the Water Utility's prorated share of the investment types in the investment pool and do not represent ownership interests in the individual investments.

# NOTE 2. CASH AND INVESTMENTS (CONTINUED)

The Water Utility categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Water Utility has the following recurring fair value measurements as of June 30, 2018 and 2017:

Investment Type	une 30, 2018 ir Value	Ac	oted Prices in ctive Markets or Identical sets (Level 1)	Si	ignificant Other Observable Inputs (Level 2)	ı	Significant Unobservable Inputs (Level 3)	no	nvestments t Subject to Fair Value Hierarchy
City Treasurer's investment pool <sup>1</sup>									
Money market funds	\$ 13,730	\$	-	\$	13,730	\$	=		_
Federal agency securities	733		-		733		-		-
US Treasury notes/bonds	27,822		-		27,822		-		-
Corp medium term notes	3,311		-		3,311		-		-
State investment pool	11,951		-		-		-		11,951
Negotiable certificate of deposit	683		-		683		-		= '
Total	\$ 58,230	\$	-	\$	46,279	\$	=	\$	11,951

Investment Type	:	ne 30, 2017 r Value	Activ for	d Prices in e Markets Identical s (Level 1)	Sig	gnificant Other Observable nputs (Level 2)	Significant Unobservable nputs (Level 3)	not S Fa	estments Subject to ir Value erarchy
City Treasurer's investment pool <sup>1</sup>									
Money market funds	\$	11,347	\$	-	\$	11,347	\$ -		-
Federal agency securities		1,333		-		1,333	-		-
US Treasury notes/bonds		40,837		-		40,837	-		_
Corp medium term notes		2,271		-		2,271	-		- "
State investment pool		16,898		-		-	-		16,898
Negotiable certificate of deposit		1,470		-		1,470	-		= '
Total	\$	74,156	\$	-	\$	57,258	\$ -	\$	16,898

<sup>1</sup> Additional information on investment types, fair value measurement, interest rate risk and credit risk may be found in the notes to the City's financial statements in the City's CAFR.



# NOTE 2. CASH AND INVESTMENTS (CONTINUED)

Cash and investments distribution by maturities as of June 30, 2018 and 2017, are as follows:

			Remaining Maturity (In Months)									
	June 30, 2018			2 Months	13 to 24		- 2	25 to 60				
Investment Type	Fai	ir Value		or less		or less Months			Months			
City Treasurer's investment pool <sup>1</sup>												
Money market funds	\$	13,730	\$	13,730	\$	=	\$	-				
Federal agency securities		733		-		-		733				
US Treasury notes/bonds		27,822		3,759		13,000		11,063				
Corp medium term notes		3,311		784		1,374		1,153				
State investment pool		11,951		11,951		-		-				
Negotiable certificate of deposit		683		412		91		180				
Total	\$	58,230	\$	30,636	\$	14,465	\$	13,129				

	Remaining Maturity (In Months)									
	June 30, 2017			Months	13	to 24	2	5 to 60		
Investment Type	Fa	ir Value	(	or less	М	onths	N	<b>l</b> onths		
City Treasurer's investment pool 1										
Money market funds	\$	11,347	\$	11,347	\$	-	\$	-		
Federal agency securities		1,333		1,333		-		-		
US Treasury notes/bonds		40,837		6,031		13,043		21,763		
Corp medium term notes		2,271		1,149		1,122		-		
State investment pool		16,898		16,898		-		=		
Negotiable certificate of deposit		1,470		490		588		392		
Total	\$	74,156	\$	37,248	\$	14,753	\$	22,155		

<sup>&</sup>lt;sup>1</sup> Additional information on investment types, fair value measurement, interest rate risk and credit risk may be found in the notes to the City's financial statements in the City's CAFR.

# NOTE 2. CASH AND INVESTMENTS (CONTINUED)

Presented below is the actual rating as of June 30, 2018 and 2017 for each investment type:

			Ra	ting as c	of Y	ear End		
Investment Type	30, 2018 ir Value	AAA		AA		Α	U	nrated
City Treasurer's investment pool 1								
Money market funds	\$ 13,730	\$ -	\$	13,257	\$	473	\$	-
Federal agency securities	733	733		-		-		-
US Treasury notes/bonds	27,822	27,822		-		-		=
Corp medium term notes	3,311	-		3,311		-		=
State investment pool	11,951	-		-		-		11,951
Negotiable certificate of deposit	683	-		-		-		683
Total	\$ 58,230	\$ 28,555	\$	16,568	\$	473	\$	12,634

Rating as of Year End

			<u> </u>		<u> </u>
Investment Type	June 30, 2017 Fair Value	AAA	AA	Α	Unrated
City Treasurer's investment pool <sup>1</sup>					
Money market funds	11,347	-	10,677	670	-
Federal agency securities	1,333	1,333	-	-	-
US Treasury notes/bonds	40,837	40,837	-	-	-
Corp medium term notes	2,271	464	1,570	237	-
State investment pool	16,898	-	-	-	16,898
Negotiable certificate of deposit	1,470	-	-	-	1,470
Total	\$ 74,156	\$ 42,634	\$ 12,247	\$ 907	\$ 18,368

<sup>&</sup>lt;sup>1</sup> Additional information on investment types, fair value measurement, interest rate risk and credit risk may be found in the notes to the City's financial statements in the City's CAFR.



# **NOTE 3. UTILITY PLANT**

The following is a summary of changes in utility plant during the fiscal years ended June 30, 2018 and 2017 (in thousands):

	Balance As of 6/30/2016	Additions	Retirements/ Transfers	Balance As of 6/30/2017	Additions	Retirements/ Transfers	Balance As of 6/30/2018
Source of supply	\$ 62,283	777	_	\$ 63,060	\$ 2,380	\$ -	\$ 65,440
Pumping	31,745	302	_	32,047	φ 2,560 557	Ψ -	32,604
Treatment	43,820	119	_	43.939	1.205	(644)	44.500
Transmission and distribution	475,072	7,787	(406)	482,453	18,357	(302)	500,508
General	14,277	1,697	(29)	15,945	61	(88)	15,918
Intangible	2,354	1,174	-	3,528	494	-	4,022
Depreciable utility plant	629,551	11,856	(435)	640,972	23,054	(1,034)	662,992
Less accumulated depreciation Source of supply Pumping Treatment Transmission and distribution General Intangible Accumulated depreciation Net depreciable utility plant	(15,928) (11,548) (12,074) (152,045) (12,425) (362) (204,382) 425,169	(685) (1,186)	- 376 29 - 405	(17,389) (12,233) (13,260) (161,793) (12,800) (822) (218,297) 422,675	(681) (1,201) (10,361)	- 644 302 88 -	(18,875) (12,914) (13,817) (171,852) (13,254) (1,465) (232,177) 430,815
Land	20,484	(=, 101)	(==)	20,484	356		20,840
Intangible, non-amortizable	10,841	-	-	10,841	330	-	10.841
Construction in progress	6,655	18,773	(11,455)	,	32,135	(22,139)	23,969
Nondepreciable utility plant	37,980	18,773	(11,455)	45,298	32,491	(22,139)	55,650
Total utility plant	\$ 463,149	\$ 16,309	\$ (11,485)	\$ 467,973	\$ 40,631	\$ (22,139)	\$ 486,465

# NOTE 4. LONG-TERM OBLIGATIONS

The following is a summary of changes in long-term obligations during the fiscal years ended June 30, 2018 and 2017 (in thousands):

	Balance As of				Balance As of				Balance As of		Due Vithin
	6/30/2016	Additions	Redu	ıctions	6/30/2017	Additions	Re	ductions	6/30/2018	Or	e Year
Revenue bonds	\$195,922	\$ -	\$ (	(5,558)	\$190,364	\$ -	\$	(5,730)	\$ 184,634	\$	5,635
Pension obligation bonds	4,338	407		(306)	4,439			(683)	3,756		728
Water stock acquisition rights	938	-		(1)	937	-		-	937		150
Compensated absences	1,598	1,408	(	(1,324)	1,682	1,538		(1,369)	1,851		1,507
Note payable	14,566	-		(802)	13,764	8,600		(840)	21,524		1,202
Capital leases	-	2,305		-	2,305			(210)	2,095		211
Total long-term obligations	\$217,362	\$ 4,120	\$ (	(7,991)	\$213,491	\$10,138	\$	(8,832)	\$ 214,797	\$	9,433

Long-term debt consists of the following (in thousands):

CONTRACTS PAYABLE	Jun	e 30, 2018	Jun	e 30, 2017
Water Stock Acquisitions: Payable to various water companies	\$	937	\$	937
Total contracts payable		937		937
PENSION OBLIGATION BONDS PAYABLE				
\$30,000 2005 Taxable Pension Obligation Bonds Series A: fixed rate bonds issued by the City due in annual installments from \$630 to \$3,860 through June 2020, interest from 3.9 to 4.8 percent. The Water Utility's proportional share of the outstanding debt is 10.7 percent.		697		1,069
\$31,960 2017 Taxable Pension Obligation Bonds Series A: fixed rate bonds issued by the City due in annual installments from \$2,910 to \$3,580 through June 2027, interest from 1.3 to 3.1 percent. The Water utility's proportional share of the outstanding debt is 10.7 percent.		3,059		3,370
Total pension obligation bonds payable		3,756		4,439
REVENUE BONDS PAYABLE				
<b>\$58,235 2008 Water Revenue Series B Bonds:</b> fixed rate bonds due in annual principal installments from \$1,210 to \$7,505 through October 1, 2038, interest from 4.0 to 5.0 percent		55,415		56,625
<b>\$31,895 2009 Water Refunding/Revenue Series A Bonds:</b> fixed rate bonds due in annual principal installments from \$2,270 to \$2,625 through October 1, 2020, interest from 4.0 to 5.0 percent		7,255		9,760
<b>\$67,790 2009 Water Revenue Series B Bonds</b> : fixed rate, federally taxable, Build America Bonds due in annual principal installments from \$2,475 to \$4,985 from October 1, 2021 through October 1, 2039, interest from 3.3 to 4.1 percent		67,790		67,790
\$59,000 2011 Water Revenue/Refunding Series A Bonds: variable rate bonds due in annual principal installments from \$1,475 to \$3,950 through October 1, 2035. Interest rate is subject to weekly repricing (net interest rate, including swaps, at June 30, 2018 was 3.1 percent)		52,425		54,125
Total water revenue bonds payable		182,885		188,300
Total water revenue bonds, pension obligation bonds and contracts payable		187,578		193,676
Unamortized bond premium		1,749		2,064
Total water revenue bonds, pension obligation bonds and contracts payable, including bond premium		189,327		195,740
Less current portion		(6,513)		(6,248)
Total long-term water revenue bonds, pension obligation bonds and contracts payable	\$	182,814	\$	189,492



Revenue and pension obligation bonds annual debt service requirements, including contracts payable, to maturity, as of June 30, 2018, are as follows (in thousands):

	2019	2020	2021	2022	2023	20	24-2028	20	29-2033	20	34-2038	20	39-2043	TOTAL
Principal	\$ 6,513	\$ 6,620	\$ 6,557	\$ 6,803	\$ 7,027	\$	38,238	\$	44,420	\$	54,120	\$	17,280	\$ 187,578
Interest	7,556	7,299	7,048	6,808	6,566		28,307		20,007		10,002		595	94,188
Total	\$ 14,069	\$ 13,919	\$ 13,605	\$ 13,611	\$ 13,593	\$	66,545	\$	64,427	\$	64,122	\$	17,875	\$ 281,766

For fiscal year ended June 30, 2018, the City restructured the presentation of the long term pension obligation bonds from advances from other funds to long term obligations. The Water Utility is obligated to pay its share of the City's pension obligation bonds, which the City issued in 2005 and refinanced a portion in May 2017. The Water Utility's proportional share of the outstanding principal amount of the bonds was \$3,756 and \$4,439 as of June 30, 2018 and 2017, respectively. The bond proceeds were deposited with CalPERS to fund the unfunded actuarial accrued liability for non-safety employees. For more discussion relating to the City's pension obligation bond issuance, see the notes to the City's financial statements in the City's CAFR for the fiscal year ended June 30, 2018.

The Water Utility has a number of debt issuances (revenue bonds) outstanding that are collateralized by the pledging of water revenues. The amount and term of the remainder of these commitments are indicated in the revenue bonds payable and annual debt service requirements to maturity tables presented within this Note 4. The purpose of the debt issuances was for the financing of various Water Utility capital improvement projects. For June 30, 2018 and 2017, debt service payments as a percentage of the pledged gross revenue, net of certain expenses where so required by the debt agreement, are indicated in the table below. The debt service coverage ratios also approximate the relationship of the debt service to pledged revenue for the remainder of the term of the commitment.

Fiscal Year Ended	Description of Pledged Revenues	of Reve	al Amount Pledged nue (net of enses) (1)	S	nual Debt Service syments	Debt Service Coverage Ratio
June 30, 2018	Water revenues	\$	30,287	\$	14,147	2.14
June 30, 2017	Water revenues	\$	27.733	\$	13.610	2.04

<sup>&</sup>lt;sup>1</sup> Excludes GASB 68 Accounting and Financial Reporting for Pension non-cash adjustments of \$3,119 and (\$85) as expenses for June 30, 2018 and 2017 respectively.

#### INTEREST RATE SWAPS ON REVENUE BONDS

The Water Utility has one cash flow hedging derivative instrument, which is a pay-fixed swap. The swap was employed as a hedge against debt that was refunded in 2008 and 2011. At the time of the refunding, hedge accounting ceased to be applied. The balance of the deferral account for the swap is included as part of the deferred loss on refunding associated with the new bonds. The swap was also employed as a hedge against the new debt. Hedge accounting was applied to that portion of the hedging relationship, which was determined to be effective. The negative fair value of the interest rate swaps related to the new hedging relationship has been recorded and deferred on the Statements of Net Position.

A summary of the derivative activity for the year ended June 30, 2018 is as follows:

			Fair Value	С	hange in
	1	Notional	as of	Fa	air Value
		Amount	6/30/2018	for	Fiscal Year
2011 Water Refunding/Revenue Bonds Series A	\$	52,425	\$ (5,593)	\$	2,600

**Objective:** In order to lower borrowing costs as compared to fixed-rate bonds, the Water Utility entered into an interest rate swap agreement in connection with its \$59,000 2011 Water Refunding/Revenue Series A Bonds.

**Terms:** Per the existing swap agreement, the Water Utility pays the counterparty a fixed payment and receives a variable payment computed as 62.68 percent of the London Interbank Offering Rate ("LIBOR") one-month index plus 12 basis points. The swap has a notional amount equal to the principal amount stated above. The notional value of the swap and principal amount of the associated debt decline by \$1,475 to \$3,950 until the debt is completely retired in fiscal year 2036.

The bonds and the related swap agreement for the 2011 Water Refunding/Revenue Series A Bonds mature on October 1, 2035. As of June 30, 2018, rates were as follows:

Interest rate swap:	Terms	Rates
Fixed payment to counterparty	Fixed	3.20000%
Variable payment from counterparty	62.68 LIBOR + 12bps	(0.41887%)
Net interest rate swap payments		2.78113%
Variable-rate bond coupon payments		0.32721%
Synthetic interest on bonds		3.10834%

Fair value: As of June 30, 2018, in connection with the swap agreement, the transactions had a total negative fair value of (\$5,593). Because the coupons on the Water Utility's variable-rate bonds adjust to changing interest rates, the bonds do not have a corresponding fair value decrease. The fair value was developed by a pricing service using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement of the swap.

*Credit risk*: As of June 30, 2018, the Water Utility was not exposed to credit risk because the swap had a negative fair value. The swap counterparty, J.P. Morgan Chase & Co. was rated A- by Standard & Poor's (S&P). To mitigate the potential for credit risk, the swap agreement requires the fair value of the swap to be collateralized by the counterparty with U.S. Government securities if the counterparty's rating decreases to negotiated trigger points. Collateral would be posted with a third-party custodian. At June 30, 2018, there is no requirement for collateral posting for the outstanding swap.

**Basis risk:** As noted above, the swap exposes the Water Utility to basis risk should the relationship between LIBOR and the variable interest rates converge, changing the synthetic rate on the bonds. If a change occurs that results in the rates moving to convergence, the expected cost savings may not be realized.

**Termination risk:** The derivative contract uses the International Swap Dealers Association Master Agreement, which includes standard termination events, such as failure to pay and bankruptcy. The Schedule to the Master Agreement includes an "additional termination event." That is, a swap may be terminated by the Water Utility if the counterparty's credit quality falls below "BBB-" as issued by S&P. The Water Utility or the counterparty may terminate a swap if the other party fails to perform under the terms of the contract. If a swap is terminated, the variable-rate bond would no longer carry a synthetic interest rate. Also, if at the time of termination a swap has a negative fair value, the Water Utility would be liable to the counterparty for a payment equal to the swap's fair value.

**Swap payments and associated debt:** As of June 30, 2018, the debt service requirements of the variable-rate debt and net swap payments, assuming current interest rates remain the same for their term, are summarized as follows. As rates vary, variable-rate bond interest payments and net swap payments will vary.



			Variable-F	Rate E	Bonds	
Fiscal Year Ending June 30,	Pı	rincipal	Interest		erest Rate vaps, Net	Total
2019	\$	1,475	\$ 177	\$	1,507	\$ 3,159
2020		2,375	170		1,444	3,989
2021		2,475	161		1,372	4,008
2022		2,525	153		1,298	3,976
2023		2,600	144		1,222	3,966
2024-2028		14,525	573		4,871	19,969
2029-2033		14,975	315		2,680	17,970
2034-2038		11,475	50		429	11,954
Total	\$	52,425	\$ 1,743	\$	14,823	\$ 68,991

## **NOTE PAYABLE**

Note payable consists of several agreements with Hillwood Enterprises, L.P. and related entities (collectively Hillwood) for their development of logistic centers located in the City of San Bernardino. As a part of these agreements, the Water Utility leases land to Hillwood and also purchased land from Hillwood with a subsequent lease-back to the entity. In addition, the agreements require Hillwood to relocate wells located on the properties as well as terminate an existing lease. In consideration of the cost of the land purchase, well relocations and lease termination, the Water Utility will make payments to Hillwood in the form of a credit with Hillwood's rental payments to the Water Utility for the first 15 years of the leases. These agreements resulted in a total liability to the Water Utility of \$21,524, as of June 30, 2018.

Estimated annual rent credits, which are adjusted annually based on Consumer Price Index (CPI), to be applied to the land purchase and well relocation agreements commencing in 2014 with an effective interest rate of 3.38 percent, are as follows (in thousands):

Fiscal Year	Principal	Interest	Total
2019	\$ 683	\$ 431	\$ 1,114
2020	747	407	1,154
2021	815	380	1,195
2022	887	352	1,239
2023	963	320	1,283
2024-2028	6,104	1,038	7,142
2029-2033	2,854	94	2,948
Total	\$ 13,053	\$ 3,022	\$ 16,075

Estimated annual rent credits, which are adjusted annually based on CPI, to be applied to the well relocation agreement commencing in 2017 with an effective interest rate of 3.15 percent, are as follows (in thousands):

Fiscal Year	Principal		Interest	Total	
2019	\$ 21	9 \$	125	\$ 344	Γ
2020	22	6	117	343	3
2021	23	3	110	343	3
2022	24	1	103	344	1
2023	24	8	95	343	3
2024-2028	1,36	6	351	1,717	7
2029-2033	1,51	3	118	1,631	l
Total	\$ 4,04	6 \$	1,019	\$ 5,065	5

Annual rent credits to be applied for the lease termination agreement commencing in 2017, are as follows (in thousands):

Fiscal Year	Principal		Interest	1	Total .
2019	\$ 30	0 \$	-	\$	300
2020	30	)	-		300
2021	30	)	-		300
2022	30	)	-		300
2023	30	)	-		300
2024-2028	1,50	)	-		1,500
2029-2033	1,42	5	-		1,425
Total	\$ 4,42	5 \$	-	\$	4,425

#### NOTE 5. EMPLOYEE RETIREMENT PLAN

#### PLAN DESCRIPTION

The City contributes to CalPERS, an agent multiple employer public employee defined benefit pension plan. CalPERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. CalPERS acts as a common investment and administrative agent for participating public entities within the State of California. CalPERS issues a publicly available financial report that includes financial statements and required supplementary information for the cost sharing plans that are administered by CalPERS. Benefit provisions and all other requirements are established by state statute and City ordinance. A copy of CalPERS' annual financial report may be obtained online at www.calpersca.gov. The Water Utility, including Water Conservation Programs, participates in the City's Miscellaneous (non-safety) Plan (the Plan).

#### **FUNDING POLICY**

The City has contributed at the actuarially determined rate provided by CalPERS' actuaries. Participants are required to contribute 8 percent of their annual covered salary. The City has a multiple tier retirement plan with benefits varying by plan. All permanent full-time and selected part-time employees are eligible for participation in CalPERS. Benefits vest after five years of service and are determined by a formula that considers the employee's age, years of service and salary. Under the Plan, the City pays the employees' contribution to CalPERS for employees hired on or before specific dates as follows:

- 1st Tier -
  - The retirement formula is 2.7 percent at age 55 for employees hired before October 19, 2011. Effective January 1, 2018 for unrepresented employees (Sr. Management, Management, Professional, Para-professional, Supervisory, Confidential, and Executive units), the employees were required to pay 2 percent of the employee contribution of their



pensionable income, with the City contributing the other 6 percent. Effective January 1, 2019, employees will be required to pay an additional portion of their pensionable income. This portion is a three year increase of 2 percent (2019), 2 percent (2020) and 2 percent (2021). By 2021, employees will be contributing the entire 8 percent of their pensionable income.

- The retirement formula is 2.7 percent at age 55 for SEIU employees hired before June 7, 2011. The employee is required to pay 6 percent of their pensionable income with the City contributing the other 2 percent. Effective January 1, 2019, employees will be required to pay an additional portion of their pensionable income. This portion is a two year increase of 1 percent (2019) and 1 percent (2020). By 2020, employees will be contributing the entire 8 percent of their pensionable income
- The retirement formula is 2.7 percent at age 55 for IBEW employees hired before October 19, 2011. Effective November 1, 2017 employees contributed 2 percent of their total pensionable income with the City paying the remaining 6 percent. Effective November 1, 2018, employees will be required to pay an additional portion of their pensionable income. This portion is a three year increase of 2 percent (2018), 2 percent (2019) and 2 percent (2020). By 2020, employees will be contributing the entire 8 percent of their pensionable income.
- 2<sup>nd</sup> Tier The retirement formula is 2.7 percent at age 55, and:
  - SEIU employees hired on or after June 7, 2011 pay their share (8 percent) of contributions.
  - All other miscellaneous employees hired on or after October 19, 2011 pay their share (8 percent) of contributions.
- 3<sup>rd</sup> Tier The retirement formula is 2 percent at age 62 for new members hired on or after January 1, 2013 and the employee must pay the employee share ranging from 7 percent to 8 percent based on bargaining group classification. Classic members (CalPERS members prior to 12/31/12) hired on or after January 1, 2013 may be placed in a different tier.

The contribution requirements of plan members and the City are established and may be amended by CalPERS.

#### BENEFITS PROVIDED

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after five years of service. The death benefit is one of the following: the Basic Death Benefit, the 1959 Survivor Benefit Level III, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for the Plan are applied as specified by the Public Employees' Retirement Law.

#### **EMPLOYEES COVERED**

As of measurement date June 30, 2017 and 2016, the following employees, City-wide, were covered by the benefit terms of the Plan:

	Measurement Date			
	June 30, 2017	June 30, 2016		
Inactive employees or beneficiaries				
currently receiving benefits	2,114	2,040		
Inactive employees entitled to but				
not yet receiving benefits	1,325	1,317		
Active employees	1,599	1,536		

#### **CONTRIBUTIONS**

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan is determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

#### **NET PENSION LIABILITY**

The City's net pension liability for the Plan is measured as the total pension liability, less the pension plan's fiduciary net position. For fiscal year June 30, 2018, the net pension liability of the Plan is measured as of June 30, 2017, using an annual actuarial valuation as of June 30, 2016 rolled forward to June 30, 2017 using standard update procedures. For fiscal year June 30, 2017, the net pension liability of the Plan is measured as of June 30, 2016, using an annual actuarial valuation as of June 30, 2015 rolled forward to June 30, 2016 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown below.



#### **ACTUARIAL ASSUMPTIONS**

The total pension liabilities in the June 30, 2016 and 2015 actuarial valuations were determined using the following actuarial assumptions:

	Miscellaneous - Current Year	Miscellaneous - Prior Year			
Valuation Date	June 30, 2016	June 30, 2015			
Measurement Date	June 30, 2017	June 30, 2016			
Actuarial Cost Method	Entry-Age Normal Cost Method	Entry-Age Normal Cost Method			
Actuarial Assumptions:					
Discount rate	7.15%	7.65%			
Inflation	2.75%	2.75%			
Payroll growth	3.00%	3.00%			
Projected salary increase	(1)	(1)			
Investment rate of return (2)	7.50%	7.50%			
Mortality	(3)	(3)			

<sup>(1)</sup> Depending on age, service and type of employment.

#### DISCOUNT RATE

The discount rate used to measure the Plan's total pension liability was 7.15 percent and 7.65 percent for measurement date as of June 30, 2017 and 2016, respectively. To determine whether the municipal bond rate should be used in the calculation of a discount rate for the Plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the discount rates used to measure total pension liability are adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rates are applied to all plans in the Public Employees Retirement Fund. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained from the CalPERS website.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

<sup>(2)</sup> Net of pension plan investment expenses, including inflation.

<sup>(3)</sup> The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011. Preretirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries.

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

June 30, 2017 Measurement Date

Asset Class	Current Target Allocation	Real Return Years 1 - 10 <sup>(1)</sup>	Real Return Years 11 + <sup>(2)</sup>		
Global Equity	47.00%	4.90%	5.38%		
Global Fixed Income	19.00%	0.80%	2.27%		
Inflation Sensitive	6.00%	0.60%	1.39%		
Private Equity	12.00%	6.60%	6.63%		
Real Estate	11.00%	2.80%	5.21%		
Infrastructure and Forestland	3.00%	3.90%	5.36%		
Liquidity	2.00%	-0.40%	-0.90%		

<sup>&</sup>lt;sup>(1)</sup> An expected inflation of 2.50% used for this period.

June 30, 2016 Measurement Date

Asset Class	Current Target Allocation	Real Return Years 1 - 10 <sup>(1)</sup>	Real Return Years 11 + <sup>(2)</sup>
Global Equity	51.00%	5.25%	5.71%
Global Fixed Income	20.00%	0.99%	2.43%
Inflation Sensitive	6.00%	0.45%	3.36%
Private Equity	10.00%	6.83%	6.95%
Real Estate	10.00%	4.50%	5.13%
Infrastructure and Forestland	2.00%	4.50%	5.09%
Liquidity	1.00%	-0.55%	-1.05%

<sup>(1)</sup> An expected inflation of 2.50% used for this period.



<sup>(2)</sup> An expected inflation of 3.00% used for this period.

<sup>(2)</sup> An expected inflation of 3.00% used for this period.

#### CHANGES IN THE NET PENSION LIABILITY

The changes in the Water Utility's, including Water Conservation Programs, proportionate share of the net pension liability as of June 30, 2018 (measurement date June 30, 2017) and 2017 (measurement date June 30, 2016) for the Plan are as follows:

June 30, 2018	t Pension _iabiltiy	Proportion of the Plan	
Proportion - Reporting date June 30, 2018 (measurement date June 30, 2017)	\$ 38,880	11.44%	
Proportion - Reporting date June 30, 2017 (measurement date June 30, 2016)	34,465	11.14%	
Change - Increase / (Decrease)	4,415	0.30%	
June 30, 2017			
Proportion - Reporting date June 30, 2017 (measurement date June 30, 2016)	34,465	11.14%	
Proportion - Reporting date June 30, 2016 (measurement date June 30, 2015)	28,257	11.59%	
Change - Increase / (Decrease)	6,208	(0.45%)	

#### SENSITIVITY OF THE NET PENSION LIABILITY TO CHANGES IN THE DISCOUNT RATE

The following presents the Water Utility's, including Water Conservation Programs, proportionate share of the net pension liability of the Plan, calculated using the discount rate 7.15 percent and 7.65 percent for measurement date as of June 30, 2017 and 2016, respectively, as well as what the Water Utility's proportionate share of the net pension liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	   June 30, 2017   Current   Discount Rate   +1%   (6.15%)   (7.15%)   (8.15%)     60,851   \$ 38,880   \$ 20,883	 ount Rate -1% 6.65%)	Disc	e 30, 2016 Current count Rate (7.65%)	C	Discount Rate +1% (8.65%)				
The Water Utility's proportionate share of the Plan's net pension liability	\$ 60,851	\$	38,880	\$	20,883	\$ 53,495	\$	34,465	\$	18,814

Detailed information about the Plan's fiduciary net position is available in the separately issued CalPERS financial reports.

#### PENSION EXPENSES AND DEFERRED OUTFLOWS/INFLOWS OF RESOURCES RELATED TO PENSION

For the fiscal years ended June 30, 2018 and 2017, the Water Utility, including Water Conservation Programs, recognized pension expense of \$6,319 and \$3,200, respectively. At June 30, 2018 and 2017, the Water Utility, including Water Conservation Programs, reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	June 30, 2018				June 30, 2017			
	Deferred Outflows		Deferi	red Inflows	Deferred Outflows		Deferred Inflows	
	of Re	esources	of Re	esources	of R	esources	of Re	esources
Pension contributions subsequent to								
measurement date	\$	3,227	\$	-	\$	3,286	\$	-
Difference between actual and actuarial								
determined contribution		-		-		1,075		-
Changes in assumptions		6,075		-		-		(1,212)
Differences between expected and actual								
experience		-		(2,585)		-		(1,418)
Net differences between projected and actual								
earnings on plan investments		1,579		-		9,181		(3,880)
Total	\$	10,881	\$	(2,585)	\$	13,542	\$	(6,510)

\$3,227 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended June 30	(I	red Outflows/ nflows) of esources
2019	\$	1,076
2020		3,225
2021		1,559
2022		(791)
Total	\$	5,069

# NOTE 6. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

#### PLAN DESCRIPTION

The City's defined benefit OPEB plan, Retiree Health Plan, provides continuation of medical (including prescription drugs) and dental coverage benefits to retirees and surviving spouses in the form of an implied rate subsidy. The Retiree Health Benefits plan is a single employer defined benefit OPEB plan administered by the City. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.



# NOTE 6 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

#### BENEFITS PROVIDED

Eligibility for continuation of coverage requires retirement from the City and CalPERS with at least 5 years of City service. The retiree is responsible for 100% of the premium cost for coverage, which is based on the blended experience of both the active and retired employees. The City is not required by law or contractual agreement to provide funding other than the pay-as-you-go amount necessary to provide current benefit to eligible retirees and beneficiaries. Retiree and spousal coverage terminates when the retiree becomes covered under another employer health plan, or when the retiree reaches Medicare eligibility age, which is currently age 65. However, retiree benefit continues to the surviving spouse if the retiree elects the CalPERS survivor annuity.

As of measurement date June 30, 2017, the following employees, City-wide, were covered by the benefit terms:

	Measurement Date June 30, 2017
Inactive plan members or beneficiaries	
currently receiving benefits	304
Inactive plan members entitled to but	
not yet receiving benefits	-
Active plan members	2,121
Total	2,425

#### **ACTUARIAL ASSUMPTIONS**

The total OPEB liability was determined by actuarial valuation as of June 30, 2017 using the following actuarial assumptions:

	Current Year
Valuation Date	June 30, 2017
Measurement Date	June 30, 2017
Funding Policy	Pay-as-you-go for implicit rate subsidy
Actuarial Assumptions:	
Discount rate (1)	3.40%
Inflation rate	2.75%
Salary inflation	3.00%
Salary increases (2)	
Mortality	CalPERS 2014 Experience Study

<sup>(1)</sup> The discount rate is the average, rounded to 5 basis points, of the range of 3-20 year municipal bond rate indices: S&P Municipal Bond 20 Year High Grade Rate Index, Bond Buyer 20-Bond GO Index, and Fidelity GO AA 20 Year Bond Index.

<sup>(2)</sup> The benefits are not payroll related but the City's cost for each individual's projected City contribution is allocated over their lifetime as a level-percentage of pay. For cost method purposes the merit increases from the most recent CalPERS pension plan valuation will be used.

# NOTE 6 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

## SENSITIVITY OF TOTAL OPER LIABILITY TO CHANGES IN HEALTHCARE COST TREND RATES

The following presents the Water Utility's, including Water Conservation Programs, proportionate share of the City's total OPEB liability, calculating using the healthcare trend rate of 6.00%/HMO and 6.50%/PPO, as well as what the Water Utility's total OPEB liability would be if it was calculated using a healthcare cost trend rate that is 1-percentage-point lower (5.00%/HMO and 5.50%/PPO) or 1-percentage-point higher (7.00%/HMO and 7.50%/PPO) than the current rate:

#### June 30, 2017 - Measurement Date

	1% [	Current healthcare 1% Decrease cost trend rates 1% Increas					
The Water Utility's							
proportionate share of the	\$	3,065	\$	3,410	\$	3,813	
City's total OPEB liability							

#### SENSITIVITY OF TOTAL OPEB LIABILITY TO CHANGES IN DISCOUNT RATES

The following presents the Water Utility's, including Water Conservation Programs, proportionate share of the City's total OPEB liability, calculating using the discount rate of 3.40%, as well as what the Water Utility's total OPEB liability would be if it was calculated using a discount rate that is 1-percentage-point lower (2.40%) or 1-percentage-point higher (4.40%) than the current rate:

	June 30, 2017 - Measurement Date					
	Current					
		ecrease 2.40%)	Dis	count Rate (3.40%)	1	% Increase (4.40%)
The Water Utility's proportionate share of the City's total OPEB liability	\$	3,697	\$	3,410	\$	3,148

#### CHANGE IN TOTAL OPEB LIABILITY

For fiscal year ended June 30, 2018, the Water Utility's, including Water Conservation Programs, recognized total OPEB expense of \$265. The following table shows the change in the Water Utility's, including Water Conservation Programs, proportionate share of the City's total OPEB liability for the year ended June 30, 2018 (measurement date June 30, 2017):

June 30, 2018		tal OPEB iability	Proportion to the City
Proportion - Reporting date June 30, 2018 (measurement date June 30, 2017)	\$	3,410	9.30%
Proportion - Beginning balance at July 1, 2017		3,391	9.30%
Change - Increase / (Decrease)		19	0.00%



# NOTE 6 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

#### DEFERRED OUTFLOWS/INFLOWS OF RESOURCES RELATED TO OPEB

At June 30, 2018, the Water Utility, including Water Conservation Programs, reported deferred inflows of resources related to OPEB from the following sources:

	Deferred Inflows of Resources		
Changes of assumptions	\$	112	
Total	\$	112	

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Year Ended June 30	Infl	ferred ows of ources
٠	2019	\$	(16)
	2020		(16)
	2021		(16)
	2022		(16)
	2023		(16)
	Thereafter		(32)
	Total	\$	(112)

## NOTE 7. RESTRICTED NET POSITION

Pursuant to applicable bond indentures, a reserve for debt service has been established by restricting assets and reserving a portion of net position. Bond indentures for the Water Utility's water revenue and refunding bonds require debt service reserves that equate to the maximum annual debt service required in future years and bond service reserves of three months interest and nine months principal due in the next fiscal year. Variable rate revenue and refunding bonds require 110 percent of the monthly accrued interest to be included in the reserve. Certain revenue/refunding bond issues are covered by a Surety Bond (2008B) and certain issues have no debt service reserve requirements (2009A & B and 2011A).

#### NOTE 8. CONSTRUCTION COMMITMENTS

As of June 30, 2018, the Water Utility had major commitments (encumbrances) of approximately \$1,614 with respect to unfinished capital projects which is expected to be funded by unrestricted cash reserves.

# **NOTE 9. LITIGATION**

The Water Utility is a defendant in various lawsuits arising in the normal course of business. Present lawsuits and other claims against the Water Utility are incidental to the ordinary course of operations of the Water Utility and are largely covered by the City's self-insurance program. In the opinion of management and the City Attorney, such claims and litigation will not have a materially adverse effect upon the financial position or results of operations of the Water Utility.

The Water Utility is a plaintiff in a lawsuit against several entities that either owned or leased a property site in the City of Colton and City of Rialto that is contaminated by perchlorate. The lawsuit was filed March 31, 2009, and no trial date has been set.

# NOTE 10. PRIOR PERIOD ADJUSTMENTS

A prior period adjustment of (\$125) was made to decrease the Water Utility's, including Water Conservation Programs, net position. The OPEB payable of \$3,266 in 2017 was eliminated due to the implementation of GASB 75. The payable was the cumulative difference between annual OPEB costs and the Water's contribution. The adjustment was made to reflect the prior period costs related to other post-employment benefits. The restatement of beginning net position is as follows:

Net position at July 1, 2017, as previously stated	\$ 305,418
Other post-employment benefits adjustment	(125)
Net position at July 1, 2017, as restated	\$ 305,293



# WATER UTILITY: KEY HISTORICAL OPERATING DATA

FISCAL YEAR	2017/18	2016/17	2015/16	2014/15	2013/14
WATER SUPPLY (ACRE FEET)					
Potable water production <sup>1</sup>	69,778	64,407	58,903	59,974	70,195
Percentage pumped <sup>2</sup>	100.00%	100.00%	100.00%	100.00%	100.00%
System peak day (gallons) <sup>3</sup>	83,000,000	81,000,000	75,000,000	74,000,000	90,000,000
WATER USE					
Number of meters as of year end Residential Commercial/Industrial Other	59,601 5,705 334	59,453 5,640 335	59,137 5,619 338	58,922 5,594 355	58,958 5,527 344
Total	65,640	65,428	65,094	64,871	64,829
CCF* sales Residential Commercial/Industrial Other	15,564,143 9,573,518 900,596	14,219,498 8,683,382 844,041	13,125,476 8,011,884 764,125	15,424,999 9,511,177 895,876	17,432,384 10,292,548 960,694
Subtotal  Wholesale	26,038,257 1,476,117	23,746,921 1,593,808	21,901,485 627,978	25,832,052 175,438	28,685,626 201,678
Total	27,514,374	25,340,729	22,529,463	26,007,490	28,887,304
*(CCF equals 100 cubic feet)					
WATER FACTS					
Average annual CCF per residential customer	261	240	223	262	296
Average price (\$/CCF) per residential customer	\$2.39	\$2.46	\$2.44	\$2.35	\$2.33
Debt service coverage ratio (DSC) <sup>4,5</sup>	2.14	2.04	1.80	2.15	2.56
Employees <sup>6</sup>	159	174	181	181	182

<sup>&</sup>lt;sup>1</sup> Water pumping figures have been adjusted to include retail and wholesale potable water production.

<sup>&</sup>lt;sup>2</sup> No purchased water.

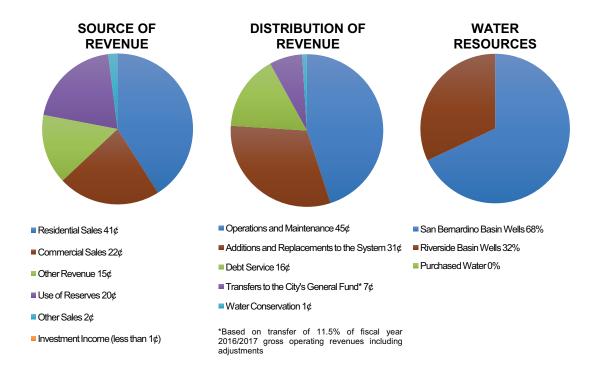
 $<sup>^{\</sup>rm 3}\,$  System peak day has been adjusted to reflect production for retail customers.

 $<sup>^{\</sup>rm 4}$  Interest expense used to calculate DSC is net of federal subsidy on Build America Bonds.

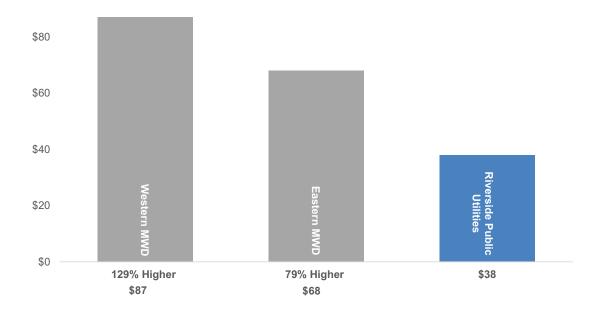
<sup>&</sup>lt;sup>6</sup> Does not include GASB 68 Accounting and Financial Reporting for Pension non-cash adjustments of \$3,149, (\$85), (\$1,806), and (\$941) for fiscal years 17/18 through FY 14/15, respectively.

<sup>&</sup>lt;sup>6</sup> Approved positions.

# 2017/2018 WATER REVENUE AND RESOURCES



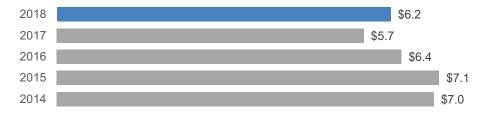
# RESIDENTIAL WATER RATE COMPARISON 19 CCF PER MONTH (AS OF JUNE 30, 2018)



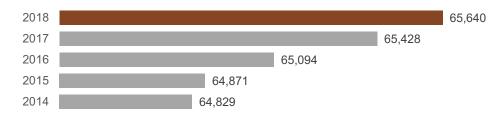


# WATER KEY OPERATING INDICATORS

# General Fund Transfer (In Millions)



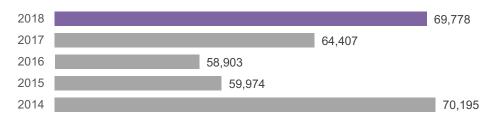
# Number of Meters At Year End



# Total Operating Revenue (In Millions)



# Potable Water Production (In Acre Feet)



# Peak Day Demand (In Millions of Gallons)



# **WATER FACTS AND SYSTEM DATA**

Established1913	3
Service Area Population325,80	1
Service Area Size (square miles)74.20	0
System Data	
Smallest Pipeline	)"
Largest Pipeline72.0	)"
Miles of Pipeline	5
Number of Domestic Wells	6
Number of Active Reservoirs16	6
Total Reservoir Capacity (gallons)	0
Number of Treatment Plants	6
Number of Treatment Vessels84	4
Miles of Canal14	4
Number of Fire Hydrants8,173	3
Daily Average Production (gallons) 67,500,000	0
2017-2018 Peak Day (gallons)	0
07/9/17, 103 Degrees	
Historical Peak (gallons)118,782,000	0
08/9/05, 99 Degrees	
Bond Ratings	
Fitch RatingsAA-	+
Moody'sAa2	2
Standard and Poor'sAAA	4



## **RIVERSIDE PUBLIC UTILITIES**

3750 University Avenue 3rd Floor Riverside, CA 92501 (951) 826-2135



RiversidePublicUtilities.com



# **APPENDIX C**

# SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTION



#### **APPENDIX C**

#### SUMMARY OF CERTAIN PROVISIONS OF THE RESOLUTION

Certain provisions of the Resolution are summarized below. This summary does not purport to be complete or definitive and is qualified in its entirety by reference to the full terms of the Resolution.

#### **DEFINITIONS; CONTENT OF CERTIFICATES AND OPINIONS**

#### **Definitions**

Unless the context otherwise requires, the terms defined in the Resolution will, for all purposes of the Resolution and of any Supplemental Resolution and of any certificate, opinion or other document mentioned therein, have the meanings specified below, to be equally applicable to both the singular and plural forms of any of the terms defined below. Unless otherwise defined in the Resolution, all terms used therein will have the meanings assigned to such terms in the Law.

"Accreted Value" means, with respect to any Capital Appreciation Bond, the principal amount thereof plus the interest accrued thereon from its delivery date, compounded at the approximate interest rate thereof on each date specified therein. The Accreted Value at any date to which reference is made will be the amount set forth in the Accreted Value Table as of such date, if such date is a compounding date, and if not, will be determined by straight-line interpolation with reference to such Accreted Value Table.

"Accreted Value Table" means the table denominated as such, and to which reference is made in, a Supplemental Resolution for any Capital Appreciation Bonds issued pursuant to such Supplemental Resolution.

"Assumed Debt Service" means, with respect to any Excluded Principal Payment for any Fiscal Year (or other designated 12 month period) on or after the Excluded Principal Payment date the sum of the amount of principal and interest which would be payable in each such Fiscal Year (or other designated 12 month period) if that Excluded Principal Payment were amortized for a period specified by the City at the time of issuance of such Bonds or Parity Debt (no greater than 30 years from the date of such Excluded Principal Payment) on a substantially level debt service basis, calculated based on a fixed interest rate equal to the rate at which the City could borrow (as of the time of calculation) for such period, as certified by a certificate of a financial advisor or investment banker delivered to the City at the time of issuance of such Bonds or Parity Debt, which may rely conclusively on such certificate, within 30 days of the date of calculation.

"Authorized Investments" means any investments in which the City may legally invest sums subject to its control, as certified to each Fiscal Agent, and includes any Designated Investments.

"Bond" or "Bonds" means the City of Riverside Water Revenue Bonds authorized by, and at any time Outstanding pursuant to, the Resolution.

"Bond Counsel" means a firm of lawyers nationally recognized in the area of tax-exempt bonds.

"Bond Obligation" means, as of any date of calculation, (1) with respect to any Outstanding Current Interest Bond, the principal amount of such Bond, and (2) with respect to any Outstanding Capital Appreciation Bond, the Accreted Value thereof as of the date on which interest on such Capital Appreciation Bond is compounded next preceding such date of calculation (unless such date of calculation is a date on which such interest is compounded, in which case, as of such date).

"Bond Register" means the Bond Register as defined in the Resolution.

"Bond Service Account" means the Water Revenue Bonds, Bond Service Account established pursuant to the Resolution in the Water Revenue Fund.

"Business Day" means, except as otherwise provided in a Supplemental Resolution with respect to a Series of Bonds, any day other than (1) a Saturday, Sunday, or a day on which banking institutions in the State or the State of New York are authorized or obligated by law or executive order to be closed, and (2) for purposes of payments and other actions relating to credit or liquidity enhanced Bonds, a day upon which commercial banks in the city in which is located the office of the credit or liquidity enhancer at which demands for payment under the credit document with respect to the credit or liquidity enhancement are to be presented are authorized to be closed.

"Capital Appreciation Bonds" means any Bonds the interest on which is compounded and not scheduled to be paid until maturity or on prior redemption.

"Certificate," "Statement," "Request," "Requisition" and "Order" of the City means, respectively, a written certificate, statement, request, requisition or order signed by the Treasurer or any other Person authorized by the City Council to execute such instruments. Any such instrument and supporting opinions or representations, if any, may, but need not, be combined in a single instrument with any other instrument, opinion or representation, and the two or more so combined will be read and construed as a single instrument. If and to the extent required by the Resolution, each such instrument will include the statements provided for in the Resolution.

"Charter" means the Charter of the City, as it may be amended from time to time.

"City" means the City of Riverside, California.

"City Clerk" means the City Clerk of the City.

"City Council" or "Council" means the City Council of the City.

"Closing Certificate of the City" means a Certificate of the Treasurer of the City (or the Treasurer's designee) delivered at the time of the initial issuance of the 2019 Bonds, substantially in the form attached to the Ninth Supplemental Resolution, that among other things, provides certain terms of the 2019 Bonds to be issued pursuant to the Ninth Supplemental Resolution, all as authorized pursuant to the terms of the Resolution.

"Code" means the Internal Revenue Code of 1986, as amended.

"Construction Costs" means the cost of acquiring, constructing, reconstructing, replacing, extending and improving the Water System and any facilities related thereto.

"Credit Facility" means a letter of credit, liquidity facility or other credit facility issued by a financial institution or other form of credit enhancement, including, but not limited to, municipal bond insurance and guarantees, delivered to the Treasurer or the Fiscal Agent for a Series or portion of a Series of Bonds, which provides for payment, in accordance with the terms of such Credit Facility, of principal or Accreted Value, premium and/or interest of such Series or portion of a Series of Bonds and/or the purchase price of such Series or portion of a Series of Bonds. A Credit Facility may be comprised of two or more credit facilities issued by two or more financial institutions.

"Current Interest Bonds" means the Bonds of any Series, other than Capital Appreciation Bonds, which pay interest at least annually to the Owners thereof excluding the first payment of interest thereon.

"Designated Investments" means, with respect to the 2019 Bonds and subject to such further or other parameters as may be specified in the Closing Certificate of the City, the following:

- (a) investment agreements, guaranteed investment contracts, funding agreements, or any other form of obligation or corporate note which represents the unconditional obligation of one or more banks, insurance companies or other financial institutions, or are guaranteed in full by a financial institution which has an unsecured rating, or which agreement is itself rated, as of the date of execution thereof, in one of the two highest Rating Categories by two or more Rating Agencies;
- (b) repurchase agreements with financial institutions or banks insured by the FDIC or FSLIC, or any broker dealer with "retail customers" which falls under the jurisdiction of the Securities Investors Protection Corporation, provided that: (i) the overcollateralization is at one hundred three percent or one hundred four percent (103% or 104%), computed weekly, consisting of securities of the types outlined in the California Government Code Section 53601; (ii) a third party custodian, the Fiscal Agent or the Federal Reserve Bank shall have possession of such obligations; (iii) the Fiscal Agent shall have perfected a first priority security interest in such obligations; and (iv) failure to maintain the requisite collateral percentage will require the Fiscal Agent to liquidate the collateral;
- (c) forward delivery or forward purchase agreements with underlying securities of the types outlined in the California Government Code 53601;
- (d) the Local Agency Investment Fund established pursuant to Section 16429.1 of the Government Code of the State of California;
- (e) any other investments which are rated "AA" or better by the Rating Agencies which the City deems to be prudent investments and are not prohibited by law; and
- (f) unsecured certificates of deposit, time deposits and bankers' acceptance (having maturities of not more than 365 days) of any bank the short-term obligations of which are rated on the date of purchase "A-1+" or better by S&P and "P-1" by Moody's Investors Service and or certificates of deposit (including those of the Fiscal Agent, its parent and its affiliates) secured at all times by collateral that may be used by a national bank for purposes of satisfying its obligations to collateralize pursuant to federal law which are issued by commercial banks, savings and loan associations or mutual savings bank whose short-term obligations are rated on the date of purchase A-1 or better by S&P, Moody's Investors Service and Fitch.

"DTC" means The Depository Trust Company, New York, New York, and its successors and assigns.

"Excluded Principal Payment" means each payment of principal of Bonds or Parity Debt which the City designates (in the Supplemental Resolution or other document delivered on a date not later than the date of issuance of such Bonds or Parity Debt) to be an Excluded Principal Payment. No such determination will affect the security for such Bonds or Parity Debt or the obligation of the City to pay such payments from Net Operating Revenues or from the applicable reserve account, if any.

"Federal Securities" means direct obligations of, or obligations the timely payment of which are unconditionally guaranteed by, the United States of America or securities or receipts evidencing direct ownership interests in the foregoing obligations or specific portions (such as principal or interest) of the foregoing obligations which are held in safekeeping by a custodian on behalf of the owners of such receipts.

"Final Compounded Amount" means the Accreted Value of any Capital Appreciation Bond on its maturity date.

"Fiscal Agent" means U.S. Bank National Association, the fiscal agent appointed pursuant to the Ninth Supplemental Resolution, and any successor appointed in accordance with the Resolution.

"Fiscal Year" means the year period beginning on July 1st and ending on the next following June 30th.

"Fitch" means Fitch Ratings, a corporation duly organized and existing under and by virtue of the laws of the State of Delaware, and its successors and assigns, except that if such corporation is dissolved or liquidated or no longer performs the functions of a securities rating agency, then the term "Fitch," unless otherwise provided in a Supplemental Resolution for a Series of Bonds, will refer to any other nationally recognized rating agency selected by the City and not objected to by the Fiscal Agent.

"Gross Operating Revenues" means (i) all revenues from rates, fees and charges for providing water service to persons and real property and all other fees, rents and charges and other revenues derived by the City from the ownership, operation, use or service of the Water System, including contributions in aid of construction, and (ii) all Subordinate Swap Receipts.

"Initial Amount" means the principal amount of a Capital Appreciation Bond on the date of issuance and delivery to the original purchaser thereof.

"Information Services" means Financial Information, Incorporated's "Daily Called Bond Service," 30 Montgomery Street, 10th Floor, Jersey City, New Jersey 07302, Attention: Editor; Mergent/FIS, Inc., 5250-77 Center Drive, Charlotte, North Carolina 28217, Attention: Called Bond Department; Kenny Standard & Poor's, 55 Water Street, New York, New York 10041; or, in accordance with then-current guidelines of the Securities and Exchange Commission, such other addresses and/or such other services providing information with respect to called bonds as the City may designate in a Request of the City delivered to any Fiscal Agent.

"Interest Account" means the sub-account by that name established pursuant to the Resolution in the Bond Service Account.

"Law" means collectively the City Charter, Ordinance No. 5001 of the City Council, as it may be amended from time to time, and the Resolution.

"Mandatory Sinking Account Payment" means, with respect to Bonds of any Series and maturity, the amount required by the Resolution to be deposited by the Treasurer in the Principal Account for the payment of Term Bonds of such Series and maturity.

"Maximum Annual Debt Service" means, as of any date of calculation, the greatest amount of principal and interest becoming due and payable on all Bonds and Parity Debt in any Fiscal Year including the Fiscal Year in which the calculation is made or any subsequent Fiscal Year; provided, however, that for the purpose of computing Maximum Annual Debt Service:

- (a) Excluded Principal Payments will be excluded from such calculation and Assumed Debt Service will be included in such calculation;
- (b) if the Parity Debt or Bonds are Variable Rate Indebtedness and (i) are secured pursuant to a Credit Facility which, if drawn upon, could create a repayment obligation which has a lien on Net Operating Revenues subordinate to the lien of the Parity Debt or Bonds or (ii) are not secured by any Credit Facility, the interest rate on such Parity Debt or Bonds for periods when the actual interest rate cannot yet be determined will be assumed to be equal to an interest rate calculated by multiplying 1.20 times the interest rate on the Parity Debt or Bonds on the date of calculation or, if such Parity Debt or Bonds are not currently Outstanding, 1.20 times the interest rate that such Parity Debt or Bonds would bear if they were Outstanding on such date, as certified by a certificate of a financial advisor or investment banker delivered to the City;
- (c) if the Parity Debt or Bonds are Variable Rate Indebtedness and are secured pursuant to a Credit Facility which, if drawn upon, could create a repayment obligation which has a lien on Net Operating Revenues on a parity with the lien of the Parity Debt or Bonds, the interest rate on such Parity Debt or Bonds for periods when the actual interest rate cannot yet be determined will be assumed to be equal to the greater of the maximum rate on the Credit Facility and the maximum rate permitted on the Parity Debt or Bonds;
- (d) principal and interest payments on Parity Debt and Bonds will be excluded to the extent such payments are to be paid from amounts on deposit as of the date of calculation with the Treasurer, any Fiscal Agent or any other fiduciary in an escrow irrevocably dedicated therefor and to the extent that such interest payments are to be paid from the proceeds of Parity Debt or Bonds held by the Treasurer, the Fiscal Agent or any other fiduciary as capitalized interest specifically to pay such interest;
- (e) in determining the principal amount due in each Fiscal Year, payment will (unless a different subsection of this definition applies for purposes of determining principal maturities or amortization) be assumed to be made in accordance with any amortization schedule established for such Parity Debt and Bonds, including any Mandatory Sinking Account Payments or any scheduled redemption or payment of Bonds or Parity Debt on the basis of Accreted Value, and for such purpose, the redemption payment or payment of Accreted Value will be deemed a principal payment and interest that is compounded and paid as Accreted Value will be deemed due on the scheduled redemption or payment date; and
- (f) interest deemed to be payable on any Bonds with respect to which a Subordinate Swap is in force will be based on the net economic effect on the City expected to

be produced by the terms of such Bonds and such Subordinate Swap, including but not limited to the effects that (i) such Bonds would, but for such Subordinate Swap, be treated as Variable Rate Indebtedness instead will be treated as Bonds bearing interest at a fixed interest rate, and (ii) such Bonds would, but for such Subordinate Swap, be treated as Bonds bearing interest at a fixed interest rate instead will be treated as Variable Rate Indebtedness; and accordingly, the amount of interest deemed to be payable on any Bonds with respect to which a Subordinate Swap is in force will be an amount equal to the amount of interest that would be payable at the rate or rates stated in such Bonds plus the Subordinate Swap Payments minus the Subordinate Swap Receipts, and for the purpose of calculating as nearly as practicable the Subordinate Swap Payments and the Subordinate Swap Receipts under such Bonds, the following assumptions will be made:

(1) if a Subordinate Swap has been entered into by the City with respect to Bonds resulting in the payment of a net variable interest rate with respect to such Bonds and Subordinate Swap by the City, the interest rate on such Bonds for future periods when the actual interest rate cannot yet be determined will be assumed (but only during the period the Subordinate Swap is in effect) to be equal to the sum of (i) the fixed rate or rates stated in such Bonds, minus (ii) the fixed rate paid by the Subordinate Swap Provider to the City, plus (iii) the lesser of (A) the interest rate cap, if any, provided by a Subordinate Swap Provider with respect to such Subordinate Swap (but only during the period that such interest rate cap is in effect) and (B) the applicable variable interest rate calculated in accordance with paragraph (b) or (c) above, as applicable; and

(2) if a Subordinate Swap has been entered into by the City with respect to Bonds resulting in the payment of a fixed interest rate with respect to such Bonds and Subordinate Swap by the City, the interest on such Bonds will be included in the calculation of payments (but only during the period the Subordinate Swap is in effect) by including for each Fiscal Year (or other designated 12 month period) an amount equal to the amount of interest payable at the fixed interest rate pursuant to such Subordinate Swap.

Notwithstanding any other paragraph of the definition of Maximum Annual Debt Service, except as set forth in subsection (f) above, no amounts payable under any Subordinate Swap (including Termination Payments) will be included in the calculation of Maximum Annual Debt Service.

"Moody's" means Moody's Investors Service, a corporation duly organized and existing under and by virtue of the laws of the State of Delaware, and its successors and assigns, except that if such corporation id dissolved or liquidated or no longer performs the functions of a securities rating agency, then the term "Moody's," unless otherwise provided in a Supplemental Resolution for a Series of Bonds, will refer to any other nationally recognized securities rating agency selected by the City and not objected to by the Fiscal Agent.

"Municipal Obligations" means municipal obligations, rated in the highest Rating Category by each of the Rating Agencies, meeting the following conditions:

- (a) the municipal obligations are not to be redeemable prior to maturity, or the trustee with respect to such obligations has been given irrevocable instructions concerning their calling and redemption;
- (b) the municipal obligations are secured by Federal Securities, which Federal Securities, except for provisions relating to surplus moneys not required for the

payment of the municipal obligations and the substitution of such Federal Securities for other Federal Securities satisfying all criteria for Federal Securities, may be applied only to interest, principal and premium payments of such municipal obligations;

- (c) the principal of and interest on the Federal Securities (plus any cash in the escrow fund) are sufficient, without reinvestment, to meet the liabilities of the municipal obligations; and
- (d) the Federal Securities serving as security for the municipal obligations are held by an escrow agent or trustee.

"Net Operating Revenues" means Gross Operating Revenues, less Operating and Maintenance Expenses.

"Ninth Supplemental Resolution" means the resolution of the City Council approving the 2019 Bonds, and any amendments, modifications or supplementals thereto.

"Nominee" means the nominee of the Securities Depository, which may be the Securities Depository, as determined from time to time pursuant hereto.

"Operating and Maintenance Expenses" means those expenses of operating and maintenance of the Water System and includes any necessary contribution to retirement of Water System employees.

"Opinion of Bond Counsel" means a written opinion of Bond Counsel.

"Outstanding," when used as of any particular time with reference to Bonds, means (subject to the provisions of the Resolution) all Bonds theretofore, or thereupon being, authenticated and delivered by the Fiscal Agent for that Series under the Resolution except (1) Bonds theretofore cancelled by the Fiscal Agent for that Series or surrendered to the Fiscal Agent for that Series for cancellation; (2) Bonds with respect to which all liability of the City will have been discharged in accordance with the Resolution, including Bonds (or portions of Bonds) referred to in the Resolution; (3) Bonds for the transfer or exchange of or in lieu of or in substitution for which other Bonds have been authenticated and delivered by the Fiscal Agent for that Series pursuant to the Resolution; and (4) Bonds no longer outstanding under the Resolution as provided in the Supplemental Resolution pursuant to which such Bonds were issued.

"Owner" or "Bondholder" or "Bondowner," whenever used in the Resolution with respect to a Bond, means the Person in whose name such Bond is registered.

"Parity Debt" means (1) any indebtedness or other obligation of the City for borrowed money, or (2) any obligations of the City for deferred purchase price, in each case having an equal lien and charge upon the Net Operating Revenues with the Bonds and therefore payable on a parity with the Bonds (whether or not any Bonds are Outstanding).

"Participants" means with respect to DTC or another Securities Depository, a member of or participant in DTC or such other Securities Depository, respectively.

"Person" means an individual, corporation, firm, association, partnership, trust, or other legal entity or group of entities, including a governmental entity or any agency or political subdivision thereof.

"Principal Account" means the sub-account by that name established pursuant to the Resolution in the Bond Service Account.

"Rating Agencies" means either or both of Fitch and Standard & Poor's, and/or such other securities rating agencies providing a rating with respect to a Series of Bonds.

"Rating Category" means (1) with respect to any long-term rating category, all ratings designated by a particular letter or combination of letters, without regard to any numerical modifier, plus or minus sign or other modifier and (2) with respect to any short-term or commercial paper rating category, all ratings designated by a particular letter or combination of letters and taking into account any numerical modifier, but not any plus or minus sign or other modifier.

"Record Date" means the close of business on the fifteenth (15th) day of each month preceding an interest payment date.

"Redemption Account" means the account by that name established pursuant to the Resolution in the Water Revenue Fund.

"Redemption Price" means, with respect to any Bond (or portion thereof), the principal amount of such Bond (or portion) plus the applicable premium, if any, payable upon redemption thereof pursuant to the provisions of such Bond and the Resolution.

"Refunding Bonds" means all Bonds whether, issued in one or more Series, authorized pursuant to the Resolution, to the extent the proceeds thereof are used or allocated to pay or to provide for the payment of Bonds or Parity Debt.

"Renewal and Replacement Account" means the Water Revenue Bonds, Renewal and Replacement Account established pursuant to the Resolution in the Water Revenue Fund.

"Representation Letter" means a representation letter from the City to the Securities Depository as described in the Resolution.

"Resolution" means Resolution No. 17664 as originally adopted by the City Council on January 8, 1991, as amended, modified or supplemented from time to time by any Supplemental Resolution.

"Securities Depository" means DTC, or, in accordance with then-current guidelines of the U.S. Securities and Exchange Commission, such other securities depository as the City may designate in a Certificate of the City delivered to the Fiscal Agent.

"Serial Bonds" means the Bonds, maturing in specified years, for which no Mandatory Sinking Account Payments are provided.

"Series," whenever used in the Resolution with respect to Bonds, means all of the Bonds designated as being of the same series, authenticated and delivered in a simultaneous transaction, regardless of variations in maturity, interest rate, redemption and other provisions,

and any Bonds thereafter authenticated and delivered upon transfer or exchange or in lieu of or in substitution for (but not to refund) such Bonds as provided in the Resolution.

"Standard & Poor's" means Standard & Poor's Ratings Services, a corporation duly organized and existing under and by virtue of the laws of the State of New York, and its successors and assigns, except that if such corporation is dissolved or liquidated or no longer performs the functions of a securities rating agency, then the term "Standard & Poor's," unless otherwise provided in a Supplemental Resolution for a Series of Bonds, will refer to any other nationally recognized securities rating agency selected by the City and not objected to by the Fiscal Agent.

"State" means the State of California.

"Subordinate Bonds" means any indebtedness or other obligation of the City (other than Subordinate Swaps and Subordinate Swap Policy Agreements), designated by the City on the date of issuance or incurrence as "Subordinate Bonds," in each case having an equal lien and charge upon the Net Operating Revenues with the Subordinate Swaps and the Subordinate Swap Policy Agreements and therefore payable on a parity with the Subordinate Swaps and the Subordinate Swap Policy Agreements (whether or not any Subordinate Swaps or Subordinate Swap Policy Agreements have been executed and delivered).

"Subordinate Obligations" means the Subordinate Swaps, the Subordinate Swap Policy Agreements and the Subordinate Bonds.

"Subordinate Payments" means all amounts required to be paid when due by the City under the Subordinate Obligations.

"Subordinate Providers" means the Subordinate Swap Providers, the Subordinate Swap Policy Providers and the owners of the Subordinate Bonds.

"Subordinate Swap" means a written agreement for the purpose of managing or reducing the City's exposure to fluctuations in interest rates or for any other interest rate, investment, asset or liability managing purposes, entered into either on a current or forward basis by the City and a Subordinate Swap Provider to the extent authorized under the Law in connection with, or incidental to, the issuance of any Bonds (without regard to when issued), that provides for an exchange of payments based on interest rates, ceilings or floors on such payments, options on such payments or any combination thereof, or any similar device; provided, however, that the written agreement with respect to each Subordinate Swap will provide that payments by the City thereunder will be secured by the subordinate lien on Net Operating Revenues created under the Resolution with respect to Subordinate Swaps (and other Subordinate Obligations).

"Subordinate Swap Payments" means (i) the amounts periodically required to be paid when due by the City to all Subordinate Swap Providers under all Subordinate Swaps and (ii) Termination Payments.

"Subordinate Swap Policy" means any insurance policy or similar agreement insuring payment of the City's obligations under a particular Subordinate Swap.

"Subordinate Swap Policy Agreement" means any agreement between the City and a Subordinate Swap Policy Provider obligating the City to reimburse such Subordinate Swap Policy Provider for amounts paid under the related Subordinate Swap Policy.

"Subordinate Swap Policy Provider" means, with respect to any Subordinate Swap Policy, the issuer or provider of a Subordinate Swap Policy.

"Subordinate Swap Provider" means, with respect to each Subordinate Swap, the entity (other than the City and, if applicable, the Fiscal Agent) that is a party thereto, and its permitted successors and assigns, whose senior long-term debt obligations, other senior unsecured longterm obligations, financial program rating, counterparty rating or claims paying ability is or are rated at least equivalent to "A2" and "A" from at least two nationally recognized credit rating agencies, or whose payment obligations under the Subordinate Swap are enhanced by a credit support provider or other similar entity whose senior long-term debt obligations, other senior unsecured long-term obligations, financial program rating, counterparty rating or claims paying ability is or are rated at least equivalent to "A2" and "A" from at least two nationally recognized credit rating agencies and whose credit enhancement of the Subordinate Swap Provider's obligations under the Subordinate Swap are pursuant to a guaranty or other form of credit enhancement (including, but not limited to, contingent swap counterparty arrangements, transfer/novation arrangements or option arrangements acceptable to the Treasurer or any duly authorized designee of the Treasurer designated by the Treasurer in writing to act on behalf of such officer for such purpose (such acceptance to be evidenced by the execution and delivery of any such Subordinate Swap)).

"Subordinate Swap Receipts" means the amounts periodically required to be paid by all Subordinate Swap Providers to the City under all Subordinate Swaps.

"Supplemental Resolution" means any resolution duly executed and delivered, supplementing, modifying or amending the Resolution in accordance with the Resolution.

"Surplus Account" means the Water Revenue Bonds, Surplus Account established pursuant to the Resolution in the Water Revenue Fund.

"Tax Certificate" means the tax certificate concerning certain matters pertaining to the use and investment of proceeds of the 2019 Bonds, executed and delivered by the City on the date of issuance of the 2019 Bonds, as the same may be supplemented or amended, including any and all exhibits attached thereto.

"Term Bonds" means Bonds payable at or before their specified maturity date or dates from Mandatory Sinking Account Payments established for that purpose and calculated to retire such Bonds on or before their specified maturity date or dates.

"Termination Payments" means any payments due and payable by the City to a Subordinate Swap Provider in connection with the termination of a Subordinate Swap.

"Treasurer" means the Treasurer of the City who may also be a Fiscal Agent for a Series of Bonds if so designated in the Supplemental Resolution authorizing the issuance of such Series.

"Variable Rate Indebtedness" means any indebtedness the interest rate on which is not fixed at the time of incurrence of such indebtedness, and has not at some subsequent date been fixed, at a single numerical rate for the entire remaining term of the indebtedness.

"Water Revenue Fund" means the revenue fund pertaining to the Water System into which all Gross Operating Revenues are deposited.

"Water System" means the water public utility system of the City and will include all works and rights owned, controlled or operated by the City, within or without the City, for supplying the City and its inhabitants with water, including all facilities related thereto and all additions, extensions and improvements thereof.

"1991 Bonds" means the City of Riverside Water Revenue Bonds, Issue of 1991.

"1998 Bonds" means the City of Riverside Water Refunding/Revenue Bonds, Issue of 1998.

"2001 Bonds" means the City of Riverside Water Revenue Bonds, Issue of 2001.

"2008A Bonds" means the City of Riverside Variable Rate Refunding Water Revenue Bonds, Issue of 2008A.

"2008B Bonds" means the City of Riverside Water Revenue Bonds, Issue of 2008B.

"2019 Bonds" means the City of Riverside Water Revenue/Refunding Bonds, Issue of 2019.

"2019 Bond Reserve Requirement" has the meaning provided in the Closing Certificate of the City.

"2019 Construction Fund" means the Water Revenue/Refunding Bonds, Issue of 2019, Construction Fund established pursuant to the Resolution.

"2019 Costs of Issuance Fund" means the Water Revenue/Refunding Bonds, Issue of 2019, Costs of Issuance Fund established pursuant to the Resolution.

"2019 Rebate Account" means the Water Revenue/Refunding Bonds, Issue of 2019, Rebate Account established pursuant to the Resolution.

"2019 Reserve Account" means the Water Revenue/Refunding Bonds, Issue of 2019, Reserve Account established pursuant to the Resolution.

#### **Content of Certificates and Opinions**

Every certificate or opinion provided for in the Resolution with respect to compliance with any provision of the Resolution will include (1) a statement that the Person making or giving such certificate or opinion has read such provision and the definitions in the Resolution relating thereto; (2) a brief statement as to the nature and scope of the examination or investigation upon which the certificate or opinion is based; (3) a statement (a) that, in the opinion of such Person, he or she has made or caused to be made such examination or investigation as is necessary to enable him or her to express an informed opinion with respect to the subject

matter or (b) that he or she had made or caused to be made his or her examination or investigation with respect to the subject matter in accordance with specified professional standards; and (4) a statement as to whether, in the opinion of such Person, such provision has been complied with.

Any such certificate or opinion made or given by an officer or employee of the City may be based, insofar as it relates to legal or accounting matters, upon a certificate or opinion of or representation by counsel, an accountant or an independent consultant, unless such officer or employee knows, or in the exercise of reasonable care should have known, that the certificate. opinion or representation with respect to the matters upon which such certificate or statement may be based, as aforesaid, is erroneous. Any such certificate or opinion made or given by counsel, an accountant or an independent consultant may be based, insofar as it relates to factual matters (with respect to which information is in the possession of the City) upon a certificate or opinion of or representation by an officer or employee of the City, unless such counsel, accountant or independent consultant knows, or in the exercise of reasonable care should have known, that the certificate or opinion or representation with respect to the matters upon which such Person's certificate or opinion or representation may be based, as aforesaid, is erroneous. The same officer or employee of the City, or the same counsel or accountant or independent consultant, as the case may be, need not certify to all of the matters required to be certified under any provision of the Resolution, but different officers, employees, counsel, accountants or independent consultants may certify to different matters, respectively.

#### THE BONDS

#### **Execution of Bonds**

Unless otherwise provided in the Supplemental Resolution providing for the issuance thereof, the Bonds of each Series will be executed in the name and on behalf of the City with the facsimile or manual signature of the Mayor and the Treasurer, under seal attested by the facsimile or manual signature of the City Clerk. Such seal may be in the form of a facsimile of the City's seal and may be reproduced, imprinted or impressed on the Bonds. Unless otherwise provided in the Supplemental Resolution providing for the issuance thereof, the Bonds of each Series will be delivered to the Fiscal Agent for that Series for authentication by it. In case any of the Persons who signed or attested any of the Bonds ceases to hold their respective offices or positions before the Bonds so signed or attested have been authenticated or delivered by the Fiscal Agent or issued by the City, such Bonds may nevertheless be authenticated, delivered and issued and, upon such authentication, delivery and issue, will be as binding upon the City as though those who signed and attested the same had continued to be such officers or employees, and also any Bond may be signed and attested on behalf of the City by such Persons as at the actual date of execution of such Bond are the proper officers or employees although at the nominal date of such Bond any such Person are not such officer or employee.

Except as provided in the Supplemental Resolution providing for the issuance thereof, only such of the Bonds as bear thereon a certificate of authentication substantially in the form recited in the Supplemental Resolution creating such Series, manually executed by the Fiscal Agent for such Series, will be valid or obligatory for any purpose or entitled to the benefits of the Resolution, and such certificate of authentication when manually executed by such Fiscal Agent will be conclusive evidence that the Bonds so authenticated have been duly executed, authenticated and delivered under the Resolution and are entitled to the benefits of the Resolution.

#### **Transfer of Bonds**

Any Bond may, in accordance with its terms, be transferred, upon the register required to be kept pursuant to the provisions of the Resolution, by the Person in whose name it is registered, in Person or by his or her duly authorized attorney, upon surrender of such Bond for cancellation, accompanied by delivery of a written instrument of transfer, duly executed in a form approved by the Fiscal Agent for such Bond.

Whenever any Bond or Bonds of a Series are surrendered for transfer, the City will execute and the Fiscal Agent for that Series will authenticate and deliver a new Bond or Bonds, of the same Series, tenor and maturity and for a like aggregate principal amount; provided that, unless otherwise provided in any Supplemental Resolution, a Fiscal Agent is not required to register a transfer of any Bonds within 15 days before the date of selection of Bonds for redemption, or of any Bond or portion of a Bond so selected for redemption. A Fiscal Agent may require the Bondholder requesting such transfer to pay any tax or other governmental charge required to be paid with respect to such transfer.

## **Exchange of Bonds**

Bonds of any Series may be exchanged at the designated office of the Fiscal Agent for that Series for a like aggregate principal amount of Bonds of other authorized denominations of the same Series, tenor and maturity; provided that, unless otherwise provided in any Supplemental Resolution, a Fiscal Agent is not required to exchange Bonds within 15 days before the date of selection of Bonds for redemption, or exchange any Bond or portion of a Bond so selected for redemption. The Fiscal Agent will require the Bondholder requesting such exchange to pay any tax or other governmental charge required to be paid with respect to such exchange.

# **Bond Register**

The Fiscal Agent for each Series of Bonds will keep or cause to be kept, at its designated office sufficient books for the registration and transfer of the Bonds of that Series, which will at all times be open to inspection during normal business hours by the City; and, upon presentation for such purpose, the Fiscal Agent will, under such reasonable regulations as it may prescribe, register or transfer or cause to be registered or transferred, on such books, Bonds as provided in the Resolution.

#### **Temporary Bonds**

The Bonds may be issued in temporary form exchangeable for definitive Bonds when ready for delivery. Any temporary Bond may be printed, lithographed or typewritten, will be of such denomination as may be determined by the City, will be in registered form and may contain such reference to any of the provisions of the Resolution as may be appropriate. A temporary Bond may be in the form of a single Bond payable in installments, each on the date, in the amount and at the rate of interest established for the Bonds maturing on such date. Every temporary Bond will be executed by the City and authenticated by the Fiscal Agent upon the same conditions and in substantially the same manner as the definitive Bonds. If the City issues temporary Bonds it will execute and deliver definitive Bonds as promptly thereafter as practicable, and thereupon the temporary Bonds may be surrendered, for cancellation, in exchange therefor at the designated office of the Fiscal Agent for such Series and that Fiscal Agent will authenticate and deliver in exchange for such temporary Bonds an equal aggregate

principal amount of definitive Bonds of authorized denominations of the same Series, tenor and maturity or maturities. Until so exchanged, the temporary Bonds will be entitled to the same benefits under the Resolution as definitive Bonds authenticated and delivered thereunder.

#### Bonds Mutilated, Lost, Destroyed or Stolen

If any Bond becomes mutilated, the City at the expense of the Owner of said Bond, will execute, and the Fiscal Agent for such Bond will thereupon authenticate and deliver, a new Bond of like tenor and amount in exchange and substitution for the Bond so mutilated, but only upon surrender to the Fiscal Agent of the Bond so mutilated. Every mutilated Bond so surrendered to the Fiscal Agent for that Bond will be cancelled by it and destroyed. If any Bond is lost, destroyed or stolen, evidence of such loss, destruction or theft may be submitted to the City and the Fiscal Agent for that Bond and, if such evidence be satisfactory to both that Fiscal Agent and the City and indemnity satisfactory to them is given, the City at the expense of the Owner, will execute, and the Fiscal Agent will thereupon authenticate and deliver, a new Bond of like tenor and amount in lieu of and in substitution for the Bond so lost, destroyed or stolen (or if any such Bond has matured or has been called for redemption, instead of issuing a substitute Bond, the Fiscal Agent for that Series may pay the same without surrender thereof upon receipt of the aforementioned indemnity). The City may require payment of a sum not exceeding the actual cost of preparing each new Bond issued under the Resolution and of the expenses which may be incurred by the City and the Fiscal Agent in the premises. Any Bond issued under the provisions of the Resolution in lieu of any Bond alleged to be lost, destroyed or stolen will constitute an original additional contractual obligation on the part of the City whether or not the Bond so alleged to be lost, destroyed or stolen be at any time enforceable by anyone, and will be entitled to the benefits of the Resolution with all other Bonds secured by the Resolution. Neither the City nor any Fiscal Agent will be required to treat both the original Bond and any substitute Bond as being Outstanding for the purpose of determining the principal amount of Bonds which may be issued under the Resolution or for the purpose of determining any percentage of Bonds Outstanding thereunder, but both the original and substitute Bond will be treated as one and the same.

#### **Place of Payment**

The principal of the 2019 Bonds will be payable in lawful money of the United States of America upon presentation and surrender of such 2019 Bonds at the corporate trust office of the Fiscal Agent in St. Paul, Minnesota. Interest on the 2019 Bonds will be paid by check mailed by first-class mail to the Persons whose names appear on the registration books of the Fiscal Agent as the registered Owners of such 2019 Bonds as of the close of business on the Record Date at such Persons' addresses as they appear on such registration books, except that an Owner of \$1,000,000 or more in principal amount of 2019 Bonds may be paid interest by wire transfer to an account in the United States if such Owner makes a written request of the Fiscal Agent at least thirty (30) days preceding any interest payment date specifying the wire transfer instructions for such Owner. Such notice may provide that it will remain in effect for later interest payments until changed or revoked by another written notice. Payments of defaulted interest will be paid by check to the Owners as of a special record date to be fixed by the Fiscal Agent, notice of which special record date shall be given to the Owners by the Fiscal Agent not less than ten (10) days prior thereto.

#### **Book-Entry System**

General. The 2019 Bonds initially will be issued in the form of a separate single fully registered 2019 Bond (which may be typewritten) for each of the maturities of a Series the 2019 Bonds. The City will cause the delivery of a separate single fully registered bond (which may be typewritten) for each maturity date of such 2019 Bonds of a Series in an authorized denomination corresponding to that total principal amount of the 2019 Bonds of such Series designated to mature on such date. Upon initial issuance, the ownership of each such 2019 Bond will be registered in the Bond Register in the name of the Nominee, as nominee of the Securities Depository, and ownership of the Bonds, or any portion thereof may not thereafter be transferred except as provided in the Resolution.

With respect to book-entry 2019 Bonds, the City and the Fiscal Agent will have no responsibility or obligation to any Participant or to any person on behalf of which such a Participant holds an interest in such book-entry 2019 Bonds. Without limiting the immediately preceding sentence, the City and the Fiscal Agent will have no responsibility or obligation with respect to: (i) the accuracy of the records of the Securities Depository, the Nominee, or any Participant with respect to any ownership interest in book-entry 2019 Bonds; (ii) the delivery to any Participant or any other person, other than an Owner as shown in the Bond Register, of any notice with respect to book-entry 2019 Bonds, including any notice of redemption; (iii) the selection by the Securities Depository and its Participants of the beneficial interests in bookentry 2019 Bonds to be redeemed in the event that the City redeems the 2019 Bonds in part; or (iv) the payment by the Securities Depository or any Participant or any other person of any amount of principal of, premium, if any, or interest on book-entry 2019 Bonds. The City and the Fiscal Agent may treat and consider the person in whose name each book-entry 2019 Bond is registered in the Bond Register as the absolute Owner of such book-entry 2019 Bond for the purpose of payment of principal of, premium and interest on such Bond, for the purpose of giving notices of redemption and other matters with respect to such Bond, for the purpose of registering transfers with respect to such Bond, and for all other purposes whatsoever. The Fiscal Agent will pay all principal of, premium, if any, and interest on the Bonds only to or upon the order of the respective Owner, as shown in the Bond Register, or his respective attorney duly authorized in writing, and all such payments will be valid and effective to fully satisfy and discharge the City's obligations with respect to payment of principal of, premium, if any, and interest on the Bonds to the extent of the sum or sums so paid. No person other than an Owner, as shown in the Bond Register, will receive a Bond evidencing the obligation to make payments of principal of, premium, if any, and interest on the Bonds. Upon delivery by the Securities Depository to the City and the Fiscal Agent of written notice to the effect that the Securities Depository has determined to substitute a new nominee in place of the Nominee, and subject to the provisions herein with respect to Record Dates, the word Nominee in the Ninth Supplemental Resolution will refer to such nominee of the Securities Depository.

<u>Delivery of Representation Letter</u>. In order to qualify the book-entry 2019 Bonds for the Securities Depository's book-entry system, the City will execute and deliver to the Securities Depository a Representation Letter. The execution and delivery of a Representation Letter will not in any way impose upon the City or the Fiscal Agent any obligation whatsoever with respect to persons having interests in such book-entry 2019 Bonds other than the Owners, as shown on the Bond Register. In addition to the execution and delivery of a Representation Letter, the City and the Fiscal Agent, if necessary, will take such other actions, not inconsistent with the Ninth Supplemental Resolution, as are reasonably necessary to qualify book-entry 2019 Bonds for the Depository's book-entry program.

Selection of Securities Depository. In the event that: (i) the Securities Depository determines not to continue to act as securities depository for book-entry 2019 Bonds; or (ii) the City determines that continuation of the book-entry system is not in the best interest of the beneficial owners of the 2019 Bonds or the City, then the City will discontinue the book-entry system with the Securities Depository. If the City determines to replace the Securities Depository with another qualified securities depository, the City will prepare or direct the preparation of a new single, separate, fully registered 2019 Bond for each of the maturity dates of such book-entry 2019 Bonds, registered in the name of such successor or substitute qualified securities depository or its Nominee as provided in paragrah (e) below. If the City fails to identify another qualified securities depository to replace the Securities Depository, then the Bonds will no longer be restricted to being registered in such Bond Register in the name of the Nominee, but will be registered in whatever name or names the Owners transferring or exchanging such Bonds designates, in accordance with the provisions of the Resolution.

<u>Payments To Securities Depository.</u> Notwithstanding any other provision of the Resolution to the contrary, so long as all Outstanding 2019 Bonds are held in book-entry form and registered in the name of the Nominee, all payments of principal of, redemption premium, if any, and interest on such 2019 Bonds and all notices with respect to such 2019 Bonds will be made and given, respectively to the Nominee, as provided in the Representation Letter or as otherwise instructed by the Securities Depository and agreed to by the Fiscal Agent notwithstanding any inconsistent provisions in the Resolution.

# Transfer of 2019 Bonds to Substitute Depository.

- (i) The 2019 Bonds will be initially issued as provided in the Resolution. Registered ownership of such 2019 Bonds, or any portions thereof, may not later be transferred except:
- (A) to any successor of the Securities Depository or its Nominee, or of any substitute depository designated pursuant to paragraph (B) below (a "Substitute Depository"); provided that any successor of the Securities Depository or Substitute Depository shall be qualified under any applicable laws to provide the service proposed to be provided by it;
- (B) to any Substitute Depository, upon: (1) the resignation of the Securities Depository or its successor (or any Substitute Depository or its successor) from its functions as depository; or (2) a determination by the City that the Securities Depository (or its successor) is no longer able to carry out its functions as depository; provided that any such Substitute Depository will be qualified under any applicable laws to provide the services proposed to be provided by it; or
- (C) to any person as provided below, upon: (1) the resignation of the Securities Depository or its successor (or any Substitute Depository or its successor) from its functions as depository; or (2) a determination by the City that the Securities Depository or its successor (or Substitute Depository or its successor) is no longer able to carry out its functions as depository.
- (ii) In the case of any transfer pursuant to clauses (A) or (B) of paragraph (i) described above, upon receipt of all Outstanding 2019 Bonds by the Fiscal Agent, together with a written request of the City to the Fiscal Agent designating the Substitute Depository, a single new 2019 Bond, which the City will prepare or cause to be prepared, will be issued for each maturity of 2019 Bonds then Outstanding, registered in the name of such successor or such

Substitute Depository or their Nominees, as the case may be, all as specified in such written request of the City. In the case of any transfer pursuant to clause (c) of paragraph (i) described above, upon receipt of all Outstanding 2019 Bonds by the Fiscal Agent, together with a written request of the City to the Fiscal Agent, new 2019 Bonds, which the City will prepare or cause to be prepared, will be issued in such denominations and registered in the names of such persons as are requested in such written request of the City, subject to certain limitations in the Resolution, provided that the Fiscal Agent will not be required to deliver such new 2019 Bonds within a period of less than sixty (60) days from the date of receipt of such written request from the City.

- (iii) In the case of a partial redemption or an advance refunding of any 2019 Bonds evidencing a portion of the principal maturing in a particular year, the Securities Depository or its successor (or any Substitute Depository or its successor) will make an appropriate notation on such 2019 Bonds indicating the date and amounts of such reduction in principal, in form acceptable to the Fiscal Agent, all in accordance with the Representation Letter. The Fiscal Agent will not be liable for such Securities Depository's failure to make such notations or errors in making such notations and the records of the Fiscal Agent as to the outstanding principal amount of such 2019 Bonds will be controlling.
- (iv) The City and the Fiscal Agent will be entitled to treat the person in whose name any 2019 Bond is registered as the Owner thereof for all purposes of the Ninth Supplemental Resolution and any applicable laws, notwithstanding any notice to the contrary received by the City or the Fiscal Agent; and the City and the Fiscal Agent will not have responsibility for transmitting payments to, communicating with, notifying, or otherwise dealing with any beneficial owners of the 2019 Bonds. Neither the City nor the Fiscal Agent will have any responsibility or obligation, legal or otherwise, to any such beneficial owners or to any other party, including the Securities Depository or its successor (or Substitute Depository or its successor), except to the Owner of any 2019 Bonds, and the Fiscal Agent may rely conclusively on its records as to the identity of the Owners of the 2019 Bonds.
- (v) <u>Transfers Outside Book-Entry System</u>. In the event that: (i) the Securities Depository determines not to continue to act as securities depository for the 2019 Bonds; or (ii) the City determines that the Securities Depository will no longer so act and delivers a written certificate to the Fiscal Agent to that effect, then the City will discontinue the book-entry system with the Securities Depository. Thereafter, any Bond may, in accordance with its terms, be transferred or exchanged in accordance with the Resolution.
- (vi) <u>Payments and Notices to the Nominee</u>. Notwithstanding any other provision of the Resolution to the contrary, so long as any 2019 Bond is registered in the name of the Nominee, all payments with respect to principal of and interest on such 2019 Bond and all notices with respect to such 2019 Bond will be made and given, respectively, as provided in the Representation Letter or as otherwise instructed by the Securities Depository.
- (vii) <u>Initial Depository and Nominee</u>. The initial Securities Depository under the Ninth Supplemental Resolution is DTC. The initial Nominee is Cede & Co., as Nominee of DTC.

#### **REVENUES**

#### Pledge of Net Operating Revenues for Bonds and for Subordinate Obligations

The Bonds of each Series are special limited obligations of the City and are secured by a pledge of and will be a charge upon and will be payable, as to the principal thereof, interest thereon, and any premiums upon redemption thereof, solely from and secured by a lien upon the Net Operating Revenues and other funds, assets and security described under the Resolution and under the Supplemental Resolution creating that Series. The City by the Resolution has pledged, placed a charge upon and assigned all Net Operating Revenues to secure the payment of the principal of, premium, if any, and interest on the Bonds and Parity Debt in accordance with their respective terms without priority or distinction of one over the other, subject only to the provisions of the Resolution permitting the application thereof for the purposes and on the terms and conditions set forth in the Resolution, and the Net Operating Revenues constitute a trust fund for the security and payment of the interest and any premium on and principal of the Bonds and Parity Debt. There are by the Resolution pledged to secure the payment of the principal of and premium, if any, and interest on the Bonds in accordance with their terms all amounts (including proceeds of the Bonds) held by the Treasurer in the Bond Service Account, subject only to the provisions of the Resolution permitting the application thereof for the purposes and on the terms and conditions set forth in the Resolution.

The Subordinate Obligations are special limited obligations of the City and are secured by a pledge of and will be a charge upon and will be payable solely from and secured by a lien upon the Net Operating Revenues; provided, however, that such pledge and lien will be junior and subordinate to the pledge and lien created for the benefit, security and protection of the Owners of the Bonds and the owners of the Parity Debt. The City by the Resolution pledges. places a charge upon and assigns the Net Operating Revenues to secure the payment of Subordinate Obligations in accordance with their respective terms without priority or distinction of one over the other, subject only to the provisions of the Resolution permitting the application thereof for the purposes and on the terms and conditions set forth in the Resolution (including that the pledge and lien on the Net Operating Revenues are junior and subordinate to the pledge and lien created for the benefit, security and protection of the Owners of the Bonds and the owners of the Parity Debt), and the Net Operating Revenues constitute a trust fund for the security and payment of the Subordinate Obligations (on a basis junior and subordinate to the pledge and lien created for the benefit of the Owners of the Bonds' and the owners of the Parity There are by the Resolution pledged to secure the payment of the Subordinate Obligations in accordance with their respective terms amounts (excluding proceeds of the Bonds) held by the Treasurer in the Bond Service Account, subject only to the provisions of the Resolution permitting the application thereof for the purposes and on the terms and conditions set forth in the Resolution.

Out of Gross Operating Revenues there will be applied as set forth in the Resolution all sums required for the payment of the Operating and Maintenance Expenses and, thereafter, to the following: the principal of (including any premium thereon) and interest on the Bonds and all Parity Debt, together with any sinking fund payments of the Bonds and Parity Debt and any reserve fund with respect thereto; the payment of amounts due under the Subordinate Obligations; and the excess earnings or rebate requirements with respect to the Bonds. All remaining Gross Operating Revenues, after making the foregoing allocations, will be surplus and may be used for any lawful purpose. The pledges of Net Operating Revenues made in the Resolution will be irrevocable until there are no longer Bonds Outstanding and all amounts due under the Subordinate Obligations have been paid.

# **Establishment of Funds and Accounts; Application**

- (A) Pursuant to the Law, there is by the Resolution continued and there will be maintained by the Treasurer in accordance with the terms of the Resolution the Water Revenue Fund (sometimes called "Water Revenue Fund"), in which there are created, renamed or continued, as the case may be, the following accounts and sub-accounts:
- a. Water Revenue Bonds, Bond Service Account (sometimes called "Bond Service Account"), in which there are established the following sub-accounts:
- (i) Water Revenue Bonds, Principal Account (sometimes called the "Principal Account"); and
- (ii) Water Revenue Bonds, Interest Account (sometimes called the "Interest Account");
- b. Water Revenue Bonds, Renewal and Replacement Account (sometimes called the "Renewal and Replacement Account"); and
- c. Water Revenue Bonds, Surplus Account (sometimes called the "Surplus Account").
- (B) All funds and accounts established or continued under the Resolution or by any Supplemental Resolution will be held by the Treasurer or, if applicable, a Fiscal Agent, and will be accounted for separate and apart from all other funds and moneys of the Treasurer or such Fiscal Agent until all Bonds have been paid in full or discharged in accordance with the Resolution and any Supplemental Resolution and all Subordinate Obligations have been paid in full in accordance with their respective terms.

#### Water Revenue Fund

The Gross Operating Revenues will be deposited in the Water Revenue Fund, and payments from said fund will be made only as provided by the Law, and the Resolution or any Supplemental Resolution relating to the Bonds.

#### **Operating and Maintenance Expenses**

As soon as practicable in each month, the Treasurer will provide for the payment of the Operating and Maintenance Expenses for that month, prior to the payment or provision for payment of (i) the interest on and the principal of the Bonds and any Parity Debt and prior to the establishment and maintenance of any reserves therefor and (ii) amounts becoming due under Subordinate Obligations.

## **Bond Service Account**

Upon delivery of the Bonds to the purchasers thereof, the amount specified pursuant to the Resolution will be placed in the Bond Service Account.

Thereafter, following the transfers required by the Resolution, there will be set aside and transferred within the Water Revenue Fund to the Bond Service Account for transfer to the

Interest Account and to the Principal Account, as applicable, the following amounts at the following times:

- Interest Account. As soon as practicable in each month an amount equal (A) to (a) with respect to the Outstanding Current Interest Bonds of each Series (except for Bonds constituting Variable Rate Indebtedness), such amount as will be sufficient on a monthly pro rata basis to pay the aggregate amount of interest becoming due and payable on the next interest payment for all such Outstanding Current Interest Bonds of such Series (excluding any interest for which there are moneys deposited in the Interest Account from the proceeds of such Series of Bonds or other source and reserved as capitalized interest to pay such interest until the next interest payment date), until the requisite amount of interest becoming due on the next interest payment date on all such Outstanding Current Interest Bonds of such Series (except for Bonds constituting Variable Rate Indebtedness) is on deposit in such account, (b) 110% of the aggregate amount of interest, estimated by the Treasurer in his or her reasonable judgment, to accrue during that month on the Outstanding Variable Rate Indebtedness; provided, however, that the amount of such deposit into the Interest Account for any month may be reduced (but only to the extent the amount payable by the City was or will be reduced) by the amount by which the deposit in the prior month for interest estimated to accrue on Outstanding Variable Rate Indebtedness exceeded the actual amount of interest accrued during that month on said Outstanding Variable Rate Indebtedness and further provided that the amount of such deposit into the Interest Account for any month will be increased (but only to the extent the amount payable by the City was or will be increased) by the amount by which the deposit in the prior month for interest estimated to accrue on Outstanding Variable Rate Indebtedness was less than the actual amount of interest accrued during that month on said Outstanding Variable Rate Indebtedness and (c) only after all deposits have been made for such month in the Principal Account as provided in the Resolution and the Reserve Accounts as provided in the Resolution, all Subordinate Payments becoming due and payable under all Subordinate Obligations for that month (or if amount of such Subordinate Payments is not then known, the amount, estimated by the Treasurer in his or her reasonable judgment, to become due and payable under all Subordinate Obligations during that month). No deposit need be made into the Interest Account if the amount contained therein is at least equal to (i) the interest to become due and payable on the interest payment dates falling within the next six months upon all of the Bonds issued under the Resolution and then Outstanding (but excluding any moneys on deposit in the Interest Account from the proceeds of any Series of Bonds or other source and reserved as capitalized interest to pay interest on any future interest payment dates following such interest payment dates) and (ii) the payments becoming due and payable under all Subordinate Obligations during that month as provided in clause (c) above. If the City will issue or incur any Parity Debt, the payments required to be placed in any debt service account to pay interest on such Parity Debt will rank and be made pari passu with the payments required to be placed in the Interest Account with respect to the Bonds.
- (B) Principal Account. As soon as practicable in each month an amount equal to at least (a) one-sixth of the aggregate semi-annual amount of Bond Obligation becoming due and payable on the Outstanding Bonds of all Series having semi-annual maturity dates or semi-annual Mandatory Sinking Account Payments due within the next six months, plus (b) one-twelfth of the aggregate yearly amount of Bond Obligation becoming due and payable on the Outstanding Bonds of all Series having annual maturity dates or annual Mandatory Sinking Account Payments due within the next twelve months; provided that if the City Council irrevocably determines by resolution that any principal payments on the Bonds of any Series will be refunded on or prior to their respective due dates or paid from amounts on deposit in a reserve account established and maintained for Bonds of that Series, no amounts

need be set aside toward such principal to be so refunded or paid. If, during the twelve-month period (or six-month period with respect to Bonds having semi-annual Mandatory Sinking Account Payments) immediately preceding a Mandatory Sinking Account Payment date, the Treasurer has purchased Term Bonds of a Series and maturity subject to such Mandatory Sinking Account Payment with moneys in the Principal Account, or, during said period and, prior to giving said notice of redemption, the City has deposited Term Bonds of such Series and maturity with the Fiscal Agent for such Series for cancellation, or Term Bonds of such Series and maturity were at any time purchased or redeemed by the Treasurer or the Fiscal Agent for such Series from the Redemption Account, such Term Bonds so purchased or deposited or redeemed will be applied, to the extent of the full principal amount thereof, to reduce amounts required to be deposited in the Principal Account. All Term Bonds purchased from the Principal Account or deposited by the City with the Fiscal Agent for such Series will be allocated first to the next succeeding Mandatory Sinking Account Payment for such Series and maturity of Term Bonds, then as a credit against such future Mandatory Sinking Account Payments for such Series and maturity of Term Bonds as may be specified in a Reguest of the City. All Term Bonds redeemed by the Treasurer or the Fiscal Agent for such Series from amounts in the Redemption Account will be credited to such future Mandatory Sinking Account Payments for such Series and maturity of Term Bonds as may be specified in a Request of the City. No deposit need be made into the Principal Account so long as there will be in such fund moneys sufficient to pay the Bond Obligations of all Bonds issued under the Resolution and then Outstanding and maturing by their terms or subject to mandatory redemption within the next twelve months. If the City will issue or incur any Parity Debt, the payments required to be placed in any debt service fund or sinking fund to pay the principal of, or mandatory sinking fund payments with respect to, such Parity Debt will rank and be made pari passu with the payments required to be placed in the Principal Account.

# **Surplus Account**

On the first day of each calendar month, after the transfers to the aforementioned accounts required by the Resolution and all other covenants of the City contained herein have been duly performed, any moneys remaining in the Water Revenue Fund (herein sometimes referred to as "Surplus") will be transferred within the Water Revenue Fund to the Surplus Account and may be: (i) invested in any Authorized Investments, (ii) used for the redemption of any Outstanding Bonds which are subject to call and redemption prior to maturity or for the purchase from time to time on the open market of any of the Outstanding Bonds whether or not subject to call (irrespective of the maturity or number of such Bonds) at such prices and in such manner, either at public or private sale, or otherwise as the City in its discretion may determine, but if the Bonds are subject to call and redemption prior to maturity, the purchase price (including brokerage or other charges, but excluding accrued interest) will not exceed the redemption price on the next interest payment date of such Bonds so purchased, or (iii) used in any other lawful manner.

# **Application of Funds and Accounts**

# (A) Bond Service Account.

(i) <u>Interest Account</u>. Amounts in the Interest Account will be used and withdrawn by the Treasurer solely for the purpose of (a) paying interest on the Bonds as it will become due and payable (including accrued interest on any Bonds purchased or redeemed prior to maturity), (b) making payments to providers of any Credit Facility for any Bonds with

respect to reimbursement to such providers of interest payments on any Bonds made by such providers and (c) paying amounts due under Subordinate Obligations.

# (ii) Principal Account.

(a) All amounts in the Principal Account will be used and withdrawn by the Treasurer solely for the purposes of paying the Bond Obligation of the Bonds when due and payable at maturity or upon redemption and making payments to providers of any Credit Facility for any Bonds with respect to reimbursement to such providers of payments of principal of Bonds made by such providers.

(b) Notwithstanding paragraph (a) of this subsection (ii), moneys in the Principal Account may be applied to the purchase of Bonds maturing or subject to mandatory sinking fund redemption (1) within the next six months in the case of Bonds subject to semi-annual maturity dates or semi-annual Mandatory Sinking Account Payments or (2) within the next twelve months in the case of Bonds subject to annual maturity dates or annual Mandatory Sinking Account Payments (but only to the extent of amounts deposited in the Principal Account in respect of such Bonds), at public or private sale, as and when and at such prices (including brokerage and other charges, but excluding accrued interest, which is payable from the Interest Account) as is directed by the City, except that the purchase price (excluding accrued interest, in the case of Current Interest Bonds) will not exceed the principal amount or Accreted Value thereof. All Bonds purchased pursuant to this subsection will be delivered to the Fiscal Agent for such Bonds and cancelled and destroyed by that Fiscal Agent and a certificate of destruction will be delivered to the Treasurer by the Fiscal Agent for such Series.

(B) Renewal and Replacement Account. Amounts on deposit in the Renewal and Replacement Account will be applied to the acquisition and construction of renewals and replacements to the Water System to the extent provision therefore has not been made from other sources.

Establishment, Funding and Application of Redemption Account. The Treasurer will establish, maintain and hold in trust a special account within the Water Revenue Fund designated as the "Redemption Account." All moneys deposited with the Treasurer for the purpose of optionally redeeming Bonds will, unless otherwise directed by the City, be deposited in the Redemption Account. All amounts deposited in the Redemption Account will be used and withdrawn by the Treasurer solely for the purpose of redeeming Bonds of any Series, in the manner, at the times and upon the terms and conditions specified in the Supplemental Resolution pursuant to which the Series of Bonds was created; provided that, at any time prior to the Fiscal Agent for such Series giving notice of redemption, the Treasurer will, upon receipt of a Request of the City, apply such amounts to the purchase of Bonds at public or private sale, as and when and at such prices (including brokerage and other charges, but excluding, in the case of Current Interest Bonds, accrued interest, which is payable from the Interest Account) as is directed by the City except that the purchase price (exclusive of such accrued interest) may not exceed the Redemption Price or Accreted Value then applicable to such Bonds. All Term Bonds purchased or redeemed from amounts in the Redemption Account will be allocated to Mandatory Sinking Account Payments applicable to such Series and maturity of Term Bonds as may be specified in a Request of the City.

# **Establishment and Application of Construction Fund**

The moneys in the 2019 Construction Fund will be used and withdrawn by the Fiscal Agent, at the direction of the Treasurer, to pay the Construction Costs of any facility or facilities necessary or convenient for the storage, transmission or distribution of water; or incidental to, or in connection with, the operation of the Water System; or to pay or reimburse the City for interest on all or a portion of the 2019 Bonds during the construction period (or a portion of the construction period) for the improvements to the Water System funded by the 2019 Bonds. Moneys on deposit in the 2019 Construction Fund will be invested in Authorized Investments. Following the calculation of any "rebate amount" pursuant to the Resolution in each year, the Fiscal Agent will, from interest, profit or other income derived from the investment of moneys held in the 2019 Construction Fund: (i) transfer to the 2019 Rebate Account such amounts as may be necessary to satisfy the requirements of the Resolution; and (ii) transfer to an account of the Fiscal Agent the amount, if any, determined by the City to be deposited in the Interest Account and applied to the payment of interest on the 2019 Bonds (or the applicable portion thereof).

Disbursements will be made the 2019 Construction Fund only upon receipt by the Fiscal Agent of a duly executed Requisition of the City (upon which the Fiscal Agent may conclusively rely), which Requisition will state: (i) the item number of such payment; (ii) the name and address of the Person to whom each such payment is due, which may be the City in the case of reimbursement for costs theretofore paid by the City; (iii) the respective amounts to be paid; and (iv) the purpose by general classification for which each obligation to be paid was incurred.

# **Establishment and Application of 2019 Rebate Account**

(A) Establishment. Pursuant to the Resolution, to the extent that one or more Series of 2019 Bonds are issued on a tax-exempt basis, the Fiscal Agent will establish when required, maintain and hold in trust a separate account designated as the 2019 Rebate Account and to the extent that multiple Series of 2019 Bonds are issued on a tax-exempt basis, such subaccounts therein as directed by the City. Absent an opinion of Bond Counsel that the exclusion from gross income for federal income tax purposes of interest on the applicable Series of 2019 Bonds will not be adversely affected, the City will cause to be deposited in the 2019 Rebate Account such amounts as are required to be deposited therein pursuant to the Resolution and the Tax Certificate. All money at any time deposited in the 2019 Rebate Account will be held by the Fiscal Agent in trust for payment to the United States Treasury. All amounts on deposit in the 2019 Rebate Account for the 2019 Bonds will be governed by the Resolution and the Tax Certificate for the 2019 Bonds, unless and to the extent that the City delivers to the Fiscal Agent an opinion of Bond Counsel that the exclusion from gross income for federal income tax purposes of interest with respect to the 2019 Bonds will not be adversely affected, if such requirements are not satisfied. Notwithstanding anything to the contrary in the Resolution or in the Tax Certificate, the Fiscal Agent: (i) will be deemed conclusively to have complied with the provisions thereof if it follows all Requests of the City; (ii) will have no liability or responsibility to enforce compliance by the City with the terms of the Tax Certificate; (iii) may rely conclusively on the City's calculations and determinations and certifications relating to rebate matters; and (iv) will have no responsibility to independently make any calculations or determinations or to review the City's calculations or determinations thereunder.

(i) <u>Annual Computation</u>. Within 55 days of the end of each Bond Year (as such term is defined in the Tax Certificate), the City will calculate or cause to be calculated the amount of rebatable arbitrage, in accordance with Section 148(f)(2) of the Code

and Section 1.148-3 of the Treasury Regulations (taking into account any applicable exceptions with respect to the computation of the rebatable arbitrage, described, if applicable, in the Tax Certificate (e.g., the temporary investments exceptions of Section 148(f)(4)(B) and the construction expenditures exception of Section 148(f)(4)(C) of the Code), and taking into account whether the election pursuant to Section 148(f)(4)(C)(vii) of the Code (the " $1\frac{1}{2}$ % Penalty") has been made), for this purpose treating the last day of the applicable Bond Year as a computation date, within the meaning of Section 1.148-1(b) of the Treasury Regulations (the "Rebatable Arbitrage"). The City will obtain expert advice as to the amount of the Rebatable Arbitrage to comply with this Section.

(ii) Annual Transfer. Within 55 days of the end of each Bond Year, upon the written Request of the City, an amount will be deposited to the 2019 Rebate Account by the Fiscal Agent from any Net Operating Revenues legally available for such purpose (as specified by the City in the aforesaid written Request), if and to the extent required so that the balance in the 2019 Rebate Account equals the amount of Rebatable Arbitrage so calculated in accordance with clause (i) of this paragraph (A). In the event that immediately following the transfer required by the previous sentence, the amount then on deposit to the credit of the 2019 Rebate Account exceeds the amount required to be on deposit therein, upon written Request of the City, the Fiscal Agent will withdraw the excess from the 2019 Rebate Account and then credit the excess to the Bond Service Account.

(iii) <u>Payment to the Treasury</u>. The Fiscal Agent will pay, as directed by Request of the City, to the United States Treasury, out of amounts in the 2019 Rebate Account:

(a) Not later than 60 days after the end of: (X) the fifth Bond Year; and (Y) each applicable fifth Bond Year thereafter, an amount equal to at least 90% of the Rebatable Arbitrage calculated as of the end of such Bond Year; and

(b) Not later than 60 days after the payment of all of the 2019 Bonds, an amount equal to 100% of the Rebatable Arbitrage calculated as of the end of such applicable Bond Year, and any income attributable to the Rebatable Arbitrage, computed in accordance with Section 148(f) of the Code and Section 1.148-3 of the Treasury Regulations.

In the event that, prior to the time of any payment required to be made from the 2019 Rebate Account, the amount in the 2019 Rebate Account is not sufficient to make such payment when such payment is due, the City will calculate or cause to be calculated the amount of such deficiency and deposit an amount received from any legally available source equal to such deficiency prior to the time such payment is due. Each payment required to be made pursuant to this paragraph (A) will be made to the Internal Revenue Service Center, Ogden, Utah 84201 on or before the date on which such payment is due, and will be accompanied by Internal Revenue Service Form 8038-T (prepared by the City), or will be made in such other manner as provided under the Code.

(B) <u>Disposition of Unexpended Funds</u>. Any funds remaining in the 2019 Rebate Account after redemption and payment of the 2019 Bonds and the payments described in paragraph (A) above being made may be withdrawn by the City and utilized in any manner by the City.

(C) <u>Survival of Defeasance</u>. Notwithstanding anything in the Resolution to the contrary, the obligation to comply with the rebate requirements of the Resolution will survive the defeasance or payment in full of the 2019 Bonds.

# **Investment of Moneys in Funds and Accounts**

All moneys in any of the funds and accounts held by the Treasurer or any Fiscal Agent and established pursuant to the Resolution will be invested solely in Authorized Investments maturing or available on demand not later than the date on which it is estimated that such moneys will be required by the Treasurer or such Fiscal Agent.

Unless otherwise provided in a Supplemental Resolution with respect to any fund or account created pursuant to that Supplemental Resolution, all interest, profits and other income received from the investment of moneys in any fund or account will be transferred to the Water Revenue Fund when received. Notwithstanding anything to the contrary contained in this paragraph, an amount of interest received with respect to any Authorized Investment equal to the amount of accrued interest, if any, paid as part of the purchase price of such Authorized Investment will be credited to the fund or account from which such accrued interest was paid.

Unless otherwise provided in a Supplemental Resolution with respect to any fund or account created pursuant to that Supplemental Resolution, the Treasurer and any Fiscal Agent may commingle any of the accounts established pursuant to the Resolution into a separate fund or funds for investment purposes only, provided that all funds or accounts held by the Treasurer or any Fiscal Agent under the Resolution will be accounted for separately as required by the Resolution. The Treasurer or any Fiscal Agent may sell at the best price obtainable, or present for redemption, any Authorized Investment so purchased whenever it is necessary to provide moneys to meet any required payment, transfer, withdrawal or disbursement from the fund or account to which such Authorized Investment is credited.

The Treasurer and each Fiscal Agent will keep proper books of record and accounts containing complete and correct entries of all transactions made by each, respectively, relating to the receipt, investment, disbursement, allocation and application of the moneys related to the Bonds, including moneys derived from, pledged to, or to be used to make payments on the Bonds. Such records will specify the account to which each investment (or portion thereof) held by the Treasurer and each Fiscal Agent is to be allocated and will set forth, in the case of each Authorized Investment, (a) its purchase price, (b) identifying information, including par amount, coupon rate, and payment dates, (c) the amount received at maturity or its sale price, as the case may be, including accrued interest, (d) the amounts and dates of any payments made with respect thereto, and (e) the dates of acquisition and disposition or maturity.

#### **COVENANTS OF THE CITY**

#### Covenants

The City makes the following covenants with the Owners and the Subordinate Providers (to be performed by the City or its proper officers, agents or employees) which covenants are necessary and desirable for the protection and security of the Owners and the Subordinate Providers; provided, however, that said covenants do not require or obligate the City to use any of its funds other than the Water Revenue Fund. Said covenants will be in effect subject to certain provisions of the Resolution, so long as any of the Bonds issued under the Resolution are Outstanding and unpaid, so long as any of the Subordinate Obligations are unpaid or so

long as provision for the full payment and discharge of the Bonds at maturity or upon redemption thereof prior to maturity through the setting apart in the Bond Service Account or in the Redemption Account or in a special trust fund to insure the payment or redemption thereof (as the case may be) of money sufficient for that purpose has not been made.

## **Punctual Payment**

The City has covenanted in the Resolution that it will duly and punctually pay or cause to be paid the principal of and interest on every Bond issued under the Resolution, together with the premium thereon, if any, on the dates, at the place and in the manner mentioned in the Bonds in accordance with the Resolution, and that the payments into the Bond Service Account and any reserve fund or account will be made, all in strict conformity with the terms of the Bonds and of the Resolution and any Supplemental Resolutions, and that it will faithfully observe and perform all of the conditions, covenants and requirements of the Resolution and any Supplemental Resolutions and of the Bonds issued under the Resolution, and that time of such payment and performance is of the essence of the City's contract with the Owners of the Bonds.

The City has covenanted in the Resolution that it will duly and punctually pay or cause to be paid all amounts when due under the Subordinate Obligations, on the dates, at the place or places and in the manner mentioned therein in accordance with the Resolution, and that the payments into the Bond Service Account will be made, all in strict conformity with the terms of the Subordinate Obligations and of the Resolution and any Supplemental Resolutions, and that it will faithfully observe and perform all of the conditions, covenants and requirements of the Resolution and any Supplemental Resolutions, and that time of such payment and performance is of the essence of the City's contract with the Subordinate Providers.

#### **Discharge Claims**

The City has covenanted in the Resolution that in order to fully preserve and protect the priority and security of the Bonds and the subordinate priority and security of the Subordinate Obligations, the City will pay from the Water Revenue Fund and discharge all lawful claims for labor, materials and supplies furnished for or in connection with the Water System which, if unpaid, may become a lien or charge upon the revenues prior or superior to the lien of the Bonds or the lien of the Subordinate Obligations and impair the security of the Bonds or the Subordinate Obligations. The City will also pay from the Water Revenue Fund all taxes and assessments or other governmental charges lawfully levied or assessed upon or in respect of the Water System or upon any part thereof or upon any of the revenues therefrom.

#### **Commence Acquisition and Construction**

As soon as funds are available therefor, the City will commence the accomplishment of the purposes for which each Series of Bonds are issued and will continue the same to completion with all practical dispatch and in an economical manner.

# **Operate Water System in Efficient and Economical Manner**

The City has covenanted and agreed in the Resolution to operate the Water System in an efficient and economical manner and to operate, maintain and preserve the Water System in good repair and working order.

#### **Against Sale; Eminent Domain**

The City has covenanted in the Resolution that the Water System will not be mortgaged or otherwise encumbered, sold, leased, pledged, any charge placed thereon, or disposed of as a whole or substantially as a whole unless such sale or other disposition be so arranged as to provide for a continuance of payments into the Water Revenue Fund sufficient in amount to permit payment therefrom of the principal of and interest on and the premiums, if any, due upon the call and redemption thereof, of the Bonds and any Parity Debt and of any amounts due with respect to the Subordinate Obligations, and also to provide for such payments into any reserve account as are required under the terms of the Resolution or any Supplemental Resolutions or any Parity Debt documents. The Net Operating Revenues will not be mortgaged, encumbered. sold, leased, pledged, any charge placed thereon, or disposed of or used, nor will any charge be placed thereon, except as authorized by the terms of the Resolution or any Supplemental Resolutions. The City has further covenanted in the Resolution that it will not enter into any agreement which impairs the operation of the Water System or any part of it necessary to secure adequate Net Operating Revenues to pay the principal of and interest on the Bonds or any Parity Debt and to pay all amounts due under the Subordinate Obligations or which otherwise would impair the rights of the Owners or the Subordinate Providers with respect to the Net Operating Revenues or the operation of the Water System. If any substantial part of the Water System is sold, the payment therefor will, at the option of the City Council, either be used for the acquisition, construction and financing of additions to and extension and improvements of the Water System or will be placed in the Bond Service Account or the Redemption Account and will be used to pay or call and redeem Outstanding Bonds in the manner provided in the Resolution or any Supplemental Resolutions.

The City has covenanted in the Resolution that any amounts received as awards as a result of the taking of all or any part of the Water System by the lawful exercise of eminent domain or sale under threat thereof, if and to the extent that such right can be exercised against such property of the City, will either be used for the acquisition and/or construction of improvements and extensions of the Water System or will be placed in the Bond Service Account or the Redemption Account and will be used to pay or call and redeem Outstanding Bonds in the manner provided in the Resolution.

#### Insurance

The City has covenanted in the Resolution that it will at all times maintain with responsible insurers, to the extent available from responsible insurers at reasonable rates, or through a program of self-insurance (or a combination thereof) all such insurance on the Water System as is customarily maintained with respect to works and properties of like character against accident to, loss of or damage to such works or properties. If any useful part of the Water System is damaged or destroyed, such part will be restored to use. The money collected from insurance against accident to or destruction of the Water System will be used for repairing or rebuilding the damaged or destroyed Water System, and to the extent not so applied, will be applied to the retirement of any Outstanding Bonds.

The City will also (by self-insuring or by maintenance with responsible insurers, to the extent available from responsible insurers at reasonable rates, or by a combination thereof) provide for worker's compensation insurance and insurance against public liability and property damage to the extent reasonably necessary to protect the City and the Owners.

#### **Records and Accounts**

The City will keep proper books of records and accounts of the Water System separate from all other records and accounts in which complete and correct entries will be made of all transactions relating to the Water System. Said books will at all times be subject to the inspection of the Owners of not less than 10% of the Outstanding Bonds or their representatives authorized in writing.

The City will cause the books and accounts of the Water System to be audited annually by an independent certified public accountant or firm of certified public accountants, and will make available for inspection by the Owners at the office of the City Clerk, and at the office of the Treasurer and at the office of each Fiscal Agent, a copy of the report of such accountant or accountants.

#### No Free Service

Except to the extent that the City is required under agreements and/or contracts existing on the effective date of the Resolution, no water or other service from the Water System may be furnished or rendered free to any public agency (such term to include the United States of America, the State of California, the City, and any other municipal or public corporation, district or public agency) or any private corporation or Person. Except to the extent that the City is required under agreements and/or contracts existing on the effective date of the Resolution, no such water or other service will be rendered to any such public agency or any private corporation or Person at rates lower than those charged other Persons for similar service, except that charges to the City for water used for facilities of the City may be made at rates lower than those charged private Persons. No building or other real property of the Water System will be furnished free to any such public agency or any private Person or corporation, but each of the foregoing will pay the reasonable rental value of any property so used. Reasonable and proper charges for service rendered or quarters furnished to the Water System will be paid to the City from the Water Revenue Fund. The City will maintain and enforce valid regulations for the payment of bills for water service. Such regulations will at all times during such period provide that the City will, to the extent permitted by law, discontinue water service to any user whose water bill has not been paid within the time fixed by said regulations.

## **Tax Covenants Related to the 2019 Bonds**

Notwithstanding any other provision of the Resolution, to the extent that one or more Series of 2019 Bonds are issued on a tax-exempt basis, absent an opinion of Bond Counsel that the exclusion from gross income of the interest on the applicable Series of 2019 Bonds will not be adversely affected for federal income tax purposes, the City covenants in the Resolution to comply with all applicable requirements of the Code that are necessary to preserve such exclusion from gross income with respect to such Series of 2019 Bonds and specifically covenants, without limiting the generality of the foregoing, as follows:

<u>Private Activity</u>. The City will take no action or refrain from taking any action, and the City will make no use of the proceeds of such Series of 2019 Bonds or of any other moneys or property, which would cause such Series of 2019 Bonds to be "private activity bonds" within the meaning of Section 141 of the Code;

Arbitrage. The City will make no use of the proceeds of such Series of 2019 Bonds or of any other amounts or property, regardless of the source, and the City will not take

any action or refrain from taking any action, which will cause such Series of 2019 Bonds to be "arbitrage bonds" within the meaning of Section 148 of the Code;

Federal Guarantee. The City will make no use of the proceeds of such Series of 2019 Bonds, and the City will not take or omit to take any action, that would cause such Series of 2019 Bonds to be "federally guaranteed" within the meaning of Section 149(b) of the Code;

Information Reporting. The City will take or cause to be taken all necessary action to comply with the informational reporting requirement of Section 149(e) of the Code which is necessary to preserve the exclusion of interest on such Series of 2019 Bonds pursuant to Section 103(a) of the Code;

Hedge Bonds. The City will make no use of the proceeds of such Series of 2019 Bonds or any other amounts or property, regardless of the source, and the City will not take any action or refrain from taking any action, that would cause such Series of 2019 Bonds to be considered "hedge bonds" within the meaning of Section 149(g) of the Code unless the City takes all necessary action to assure compliance with the requirements of Section 149(g) of the Code to maintain the exclusion from gross income of interest on such Series of 2019 Bonds for federal income tax purposes; and

<u>Miscellaneous</u>. The City will not take any action or refrain from taking any action which is inconsistent with its expectations stated in the Tax Certificate executed by the City in connection with the issuance of such Series of 2019 Bonds and will comply with the covenants and requirements that are stated therein and incorporated by reference herein.

No Effect on Taxable Bonds. The tax covenants that are set forth in the Resolution will not be applicable to, and nothing that is contained in the Resolution will be deemed to prevent the City from issuing 2019 Bonds of a Series or revenue bonds or executing and delivering contracts that are payable on a parity with the 2019 Bonds, the interest with respect to which has been determined to be subject to federal income taxation.

<u>Elections</u>. The City by the Resolution directs and authorizes the Treasurer (or any duly authorized designee thereof) to make elections permitted or required pursuant to the provisions of the Code or the Treasury Regulations, as the Treasurer or such designee (after consultation with Bond Counsel) deems necessary or appropriate in connection with the 2019 Bonds, in the Tax Certificate relating to the tax-exempt Series of 2019 Bonds, or similar or other appropriate certificate, form or document.

<u>Tax Certificate</u>. The City covenants that in connection with the delivery of the tax-exempt Series of 2019 Bonds it will execute and deliver the Tax Certificate, in such form and substance as is provided and accepted by Bond Counsel. All representations, warranties and covenants made by the City in the Tax Certificate, as the same may be amended or supplemented in accordance with its terms, are incorporated into and made a part of the Resolution as though the same had been fully set forth therein.

Notwithstanding any other provisions of the Resolution (including the Ninth Supplemental Resolution) to the contrary, upon the City's failure to observe, or refusal to comply with, any of the covenants described above, no Person other than the Owners of the tax-exempt Series of 2019 Bonds will be entitled to exercise any right or remedy provided to the Owners under the Resolution (including the Ninth Supplemental Resolution) on the basis of the City's failure to observe, or refusal to comply with, such covenant.

# **Continuing Disclosure**

The City has covenanted and agreed in the Resolution that it will comply with and carry out all of its obligations under the Continuing Disclosure Certificate to be delivered by the City in connection with the issuance of the 2019 Bonds. Notwithstanding any other provision of the Resolution, failure of the City to comply with the Continuing Disclosure Certificate will not be considered an Event of Default under the Resolution.

#### THE FISCAL AGENT

# **Appointment; Duties of Fiscal Agent**

(A) The Treasurer (or the Treasurer's designee) is authorized, empowered and directed by the Resolution to appoint a Fiscal Agent with respect to the 2019 Bonds. The Fiscal Agent will signify its acceptance of the duties and obligations under the Resolution by executing and delivering to the City a written acceptance in which the Fiscal Agent agrees to perform said duties and obligations as set forth in the Resolution.

The City has agreed in the Resolution, to the extent permitted by applicable law, to indemnify and save the Fiscal Agent, its officers, employees, directors and agents harmless against any liabilities it may incur in the exercise and performance of its powers and duties under the Resolution which are not due to its negligence or willful misconduct.

The City has acknowledged in the Resolution that to the extent that regulations of the Comptroller of the Currency or other applicable regulatory entity grant the City the right to receive brokerage confirmations of security transactions as they occur, the City specifically waives receipt of such confirmations to the extent permitted by law. The Fiscal Agent will furnish the City with periodic transaction statements which include detail for all investment transactions made by the Fiscal Agent under the Resolution; provided that the Fiscal Agent is not obligated to provide an accounting for any fund or account that: (a) has a balance of \$0.00; and (b) has not had any activity since the last reporting date.

The obligation of the City described above will survive resignation or removal of the Fiscal Agent under the Ninth Supplemental Resolution and payment of the 2019 Bonds and discharge of the Ninth Supplemental Resolution.

- (B) The City may remove any Fiscal Agent at any time with or without cause and will remove any Fiscal Agent if at any time such Fiscal Agent ceases to be eligible in accordance with paragraph (E) below, or becomes incapable of acting, or is adjudged a bankrupt or insolvent, or a receiver of such Fiscal Agent or its property is appointed, or any public officer takes control or charge of such Fiscal Agent or of its property or affairs for the purpose of rehabilitation, conservation or liquidation, in each case by giving written notice of such removal to such Fiscal Agent, and thereupon appoints a successor Fiscal Agent by an instrument in writing.
- (C) Each Fiscal Agent may at any time resign by giving 90 days prior written notice of such resignation to the City by giving the Owners notice of such resignation by mail at the addresses shown on the registration books maintained by such Fiscal Agent and by giving prior written notice of such resignation by mail to the Subordinate Providers. Upon receiving such notice of resignation, the City will promptly appoint a successor Fiscal Agent by an instrument in writing.

- (D) Any removal or resignation of a Fiscal Agent and appointment of a successor Fiscal Agent will become effective only upon acceptance of appointment by the successor Fiscal Agent. If no successor Fiscal Agent has been appointed and has accepted appointment within 45 days of giving notice of removal or notice of resignation as aforesaid, the resigning Fiscal Agent may petition any court of competent jurisdiction for the appointment of a successor Fiscal Agent, and such court may thereupon, after such notice (if any) as it may deem proper, appoint such successor Fiscal Agent. Any successor Fiscal Agent appointed under the Resolution, will signify its acceptance of such appointment by executing and delivering to the City and to its predecessor Fiscal Agent a written acceptance thereof, and thereupon such successor Fiscal Agent, without any further act, deed or conveyance, will become vested with all the rights, powers, duties and obligations of such predecessor Fiscal Agent, with like effect as if originally named Fiscal Agent in the Resolution. Upon request of the successor Fiscal Agent, the City and the predecessor Fiscal Agent will execute and deliver any and all instruments as may be reasonably required for more fully and certainly vesting in and confirming to such successor Fiscal Agent all such rights, powers, duties and obligations.
- (E) Unless otherwise provided in a Supplemental Resolution any Fiscal Agent appointed under the provisions of the Resolution in succession to a Fiscal Agent will be either the Treasurer or a trust company or bank having the powers of a trust company and having a corporate trust office in the State. Any such bank or trust company will have a combined capital and surplus of at least one hundred million dollars (\$100,000,000) and be subject to supervision or examination by federal or state authority. If such bank or trust company publishes a report of condition at least annually, pursuant to law or to the regulations of any supervising or examining authority above referred to, then for the purpose of this subsection the combined capital and surplus of such bank or trust company will be deemed to be its combined capital and surplus as set forth in its most recent report of condition so published. Each successor will be a bank or a trust company doing business in and having an office in the city where the predecessor did business and had an office.

Upon merger, consolidation, or reorganization of a Fiscal Agent, the City will appoint a new Fiscal Agent, which may be the corporation resulting from such reorganization. In case at any time a Fiscal Agent ceases to be eligible in accordance with the provisions of paragraph (E) above, such Fiscal Agent will resign immediately in the manner and with the effect specified in the Resolution.

If, by reason of the judgment of any court, a Fiscal Agent for a Series of Bonds or any successor Fiscal Agent is rendered unable to perform its duties under the Resolution, and if no successor Fiscal Agent be then appointed, all such duties and all of the rights and powers of such Fiscal Agent will be assumed by and vest in the Treasurer in trust for the benefit of the Bondholders of such Series.

#### **Retention and Dissemination of Available Information**

The Fiscal Agent for the 2019 Bonds will retain in its possession all reports, certificates and other documents received by it with respect to the 2019 Bonds, all of which will be subject at all reasonable times during regular business hours with reasonable prior notice to inspection by the City, the Securities Depository with respect to the 2019 Bonds and any other Person that the City reasonably determines to be a beneficial owner of 2019 Bonds held by such Securities Depository, and the agents and representatives of any thereof. Upon receipt by the Fiscal Agent of a written request of any Person described in the immediately preceding sentence, the Fiscal Agent will provide to such Person a copy of any such report, certificate or other

document, provided that such Person shall bear the direct cost of reproduction and delivery thereof. The Fiscal Agent will, at the cost of and at the written instruction of the City, disseminate all material written information received by the Fiscal Agent pursuant to the Resolution, to one or more officially recognized central information facilities or repositories with respect to information regarding obligations similar to the 2019 Bonds specified to the Fiscal Agent by the City.

# **Liability of Fiscal Agent**

- (A) The recitals of facts in the Resolution, in the Supplemental Resolution pursuant to which a Fiscal Agent is appointed and in the Bonds of such Series contained will be taken as statements of the City, and the Fiscal Agent for such Series assumes no responsibility for the correctness of the same (other than the certificate of authentication of such Fiscal Agent on each Bond), and makes no representations as to the validity or sufficiency of the Resolution or of the Bonds, as to the sufficiency of the Net Operating Revenues or the priority of the lien of the Resolution thereon, or as to the financial or technical feasibility of any Project and will not incur any responsibility in respect of any such matter, other than in connection with the duties or obligations expressly in the Resolution or in the Bonds assigned to or imposed upon it. Each Fiscal Agent will, however, be responsible for its representations contained in its certificate of authentication on the Bonds. A Fiscal Agent will not be liable in connection with the performance of its duties under the Resolution, except for its own negligence, willful misconduct or breach of the express terms and conditions of the Resolution. A Fiscal Agent and its directors, officers, employees or agents may in good faith buy, sell, own, hold and deal in any of the Bonds of a Series for which it has been appointed Fiscal Agent and may join in any action which any Owner of a Bond may be entitled to take, with like effect as if such Fiscal Agent was not the Fiscal Agent for such Series of Bonds. Each Fiscal Agent may in good faith hold any other form of indebtedness of the City, own, accept or negotiate any drafts, bills of exchange, acceptances or obligations of the City and make disbursements for the City and enter into any commercial or business arrangement therewith, without limitation.
- (B) A Fiscal Agent will not be liable for any error of judgment made in good faith by a responsible officer unless it is proven that such Fiscal Agent was negligent in ascertaining the pertinent facts. A Fiscal Agent may execute any of the rights or powers of the Resolution and perform the duties required of it under the Resolution by or through attorneys, agents, or receivers, and will be entitled to advice of counsel concerning all matters of trust and its duty under the Resolution, but such Fiscal Agent will be answerable for the negligence or misconduct of any such attorney-in-fact, agent, or receiver selected by it; provided that such Fiscal Agent will not be answerable for the negligence or misconduct of any attorney-in-law, agent or receiver selected by it with due care.
- (C) No provision of the Resolution requires a Fiscal Agent to expend or risk its own funds or otherwise incur any financial liability in the performance or exercise of any of its duties under the Resolution or under the Supplemental Resolution pursuant to which it was appointed, or in the exercise of its rights or powers.
- (D) A Fiscal Agent is not required to ascertain, monitor or inquire as to the performance or observance by the City of the terms, conditions, covenants or agreements set forth in the Resolution or in the Supplemental Resolution pursuant to which it was appointed, other than the covenants of the City to make payments with respect to the Bonds when due as set forth in the Resolution and to file with such Fiscal Agent when due, such reports and certifications as the City is required to file with each Fiscal Agent under the Resolution.

- (E) No permissive power, right or remedy (if any) conferred upon a Fiscal Agent imposes a duty to exercise such power, right or remedy.
- (F) A Fiscal Agent will not be bound to make any investigation into the facts or matters stated in any resolution, certificate, statement, instrument, opinion, report, notice, request, direction, consent, order, bond, debenture, coupon or other paper or document but a Fiscal Agent, in its discretion, may make such further inquiry or investigation into such facts or matters as it may see fit, and, if a Fiscal Agent determines to make such further inquiry or investigation, it will be entitled to examine the books, records and premises of the City, personally or by agent or attorney.
- (G) Whether or not therein expressly so provided, every provision of the Resolution relating to the conduct or affecting the liability of or affording protection to any Fiscal Agent will be subject to the provisions described above.

# Right of Fiscal Agent to Rely on Documents

A Fiscal Agent will be protected in acting upon any notice, resolution, request, consent, order, certificate, report, opinion, note or other paper or document believed by it to be genuine and to have been signed or presented by the proper party or parties. A Fiscal Agent may consult with counsel, including, without limitation, counsel of or to the City, with regard to legal questions, and the written opinion of such counsel addressed to the particular Fiscal Agent will be full and complete authorization and protection in respect of any action taken or suffered by it under the Resolution in good faith and in accordance therewith unless it is proven that a Fiscal Agent was negligent in ascertaining the pertinent facts.

Whenever in the administration of the duties imposed upon it by the Resolution a Fiscal Agent deems it necessary or desirable that a matter be proved or established prior to taking or suffering any action under the Resolution, such matter (unless other evidence in respect thereof be specifically prescribed in the Resolution) may be deemed to be conclusively proved and established by a Certificate of the City, and such Certificate will be full warrant to a Fiscal Agent for any action taken or suffered in good faith under the provisions of the Resolution in reliance upon such Certificate. A Fiscal Agent may also rely conclusively on any report or certification of any certified public accountant, investment banker, financial consultant, or other expert selected by the City or selected by such Fiscal Agent with due care in connection with matters required to be proven or ascertained in connection with its administration of the duties created by the Resolution.

### MODIFICATION OR AMENDMENT OF THE RESOLUTION

#### **Amendments Permitted**

(A) (1) The Resolution and the rights and obligations of the City, the Owners of the Bonds, the Subordinate Providers and any Fiscal Agent may be modified or amended from time to time and at any time by filing with each Fiscal Agent (or if such modification or amendment is only applicable to a Series of Bonds, to such Fiscal Agent) a Supplemental Resolution, adopted by the City Council with the written consent of the Owners of a majority in aggregate amount of Bond Obligation of the Bonds (or, if such Supplemental Resolution is only applicable to a Series of Bonds, the Bonds of that Series) then Outstanding and, if the modification or amendment affects certain specified provisions of the Resolution in a material adverse manner to one or more Subordinate Providers, then with the written consent of the

affected Subordinate Swap Providers and Subordinate Swap Policy Providers and the affected owners of a majority in aggregate amount of the Subordinate Bonds owned by the affected owners; provided that if such modification or amendment will, by its terms, not take effect so long as any Bonds of any particular maturity remain outstanding, the consent of the Owners of such Bonds will not be required and such Bonds will not be deemed to be Outstanding for the purpose of any calculation of Bonds Outstanding under the Resolution.

No such modification or amendment may (a) extend the fixed maturity of any Bond, or reduce the amount of Bond Obligation thereof, or extend the time of payment or reduce the amount of any Mandatory Sinking Account Payment provided for the payment of any Bond, or reduce the rate of interest thereon, or extend the time of payment of interest thereon, or reduce any premium payable upon the redemption thereof, without the consent of the Owner of each Bond so affected, (b) reduce the aforesaid percentage of Bond Obligation the consent of the Owners of which is required to effect any such modification or amendment, or permit the creation of any lien on the Net Operating Revenues and other assets pledged under the Resolution prior to or on a parity with the lien created by the Resolution for the benefit of the Owners of the Bonds, or deprive the Owners of the Bonds of such lien created by the Resolution on such Net Operating Revenues and other assets (in each case, except as expressly provided in the Resolution), without the consent of the Owners of all of the Bonds then Outstanding, (c) extend or reduce the amount payable by the City under any Subordinate Obligation without the consent of the affected Subordinate Swap Provider, affected Subordinate Swap Policy Provider or affected owner of a Subordinate Bond, (d) permit the creation of any lien on the Net Operating Revenues prior to or on a parity with the subordinate lien created by the Resolution for the benefit of the Subordinate Providers, or deprive the Subordinate Providers of such lien created by the Resolution on such Net Operating Revenues (in each case, except as expressly provided in the Resolution), without the consent of the affected Subordinate Swap Providers, affected Subordinate Swap Policy Providers and affected owners of a majority in aggregate amount of the Subordinate Bonds owned by the affected owners, or (e) modify any rights or duties of the Fiscal Agent without its consent.

It is not necessary for the consent of the Bondholders to approve the particular form of any Supplemental Resolution, but it will be sufficient if such consent approves the substance thereof. Promptly after the adoption by the City Council of any Supplemental Resolution pursuant to the Resolution, the Fiscal Agent for each Series of Bonds that may be affected by any such modification or amendment will mail a notice provided by the City, setting forth in general terms the substance of such Supplemental Resolution to the Owners of the Bonds at the addresses shown on the registration books of the Fiscal Agent. Any failure to give such notice, or any defect therein, will not, however, in any way impair or affect the validity of any such Supplemental Resolution.

- (B) The Resolution and the rights and obligations of the City, of each Fiscal Agent and of the Owners of the Bonds may also be modified or amended from time to time and at any time by a Supplemental Resolution, which the City Council may adopt without the consent of any Bondholders but only to the extent permitted by law and only for any one or more of the following purposes:
- (1) to add to the covenants and agreements of the City in the Resolution thereafter to be observed, to pledge or assign additional security for the Bonds (or any portion thereof), or to surrender any right or power reserved in the Resolution to or conferred upon the City, in each case which will not materially and adversely affect the interests of the Owners of any of the Bonds;

- (2) to make such provisions for the purpose of curing any ambiguity, inconsistency or omission, or of curing or correcting any defective provision, contained in the Resolution, or in regard to matters or questions arising under the Resolution, as the City Council may deem necessary or desirable, and which will not materially and adversely affect the interests of the Owners of any of the Bonds;
- (3) to modify, amend or supplement the Resolution in such manner as to permit the qualification of the Resolution under the Trust Indenture Act of 1939, as amended, or any similar federal statute later in effect, and to add such other terms, conditions and provisions as may be permitted by said act or similar federal statute, and which will not materially and adversely affect the interests of the Owners of any of the Bonds;
- (4) to provide for the issuance of a Series of Bonds with such interest rate, payment, maturity and other terms as the City may deem desirable; subject to the provisions of the Resolution;
- (5) to provide for the issuance of Bonds in book-entry form or bearer form, provided that no such provision materially and adversely affects the interests of the Owners of any of the Bonds;
- (6) if the City has covenanted in a Supplemental Resolution to maintain the exclusion of interest on a Series of Bonds from gross income for purposes of federal income taxation, to make-such provisions as are necessary or appropriate to ensure such exclusion; and
- (7) for any other purpose that does not materially and adversely affect the interests of the Owners of any of the Bonds.

# **Effect of Supplemental Resolution**

From and after the time any Supplemental Resolution becomes effective pursuant to the Resolution, the Resolution will be deemed to be modified and amended in accordance therewith, and the respective rights, duties and obligations under the Resolution of the City, each Fiscal Agent, all Owners of Bonds Outstanding and all Subordinate Providers will thereafter be determined, exercised and enforced under the Resolution subject in all respects to such modification and amendment, and all the terms and conditions of any such Supplemental Resolution will be deemed to be part of the terms and conditions of the Resolution for any and all purposes.

# **Endorsement of Bonds; Preparation of New Bonds**

Bonds delivered after any Supplemental Resolution becomes effective pursuant to the Resolution may, and if a Fiscal Agent so determines will, bear a notation by endorsement or otherwise in form approved by the City Council and such Fiscal Agent as to any modification or amendment provided for in such Supplemental Resolution, and, in that case, upon demand of the Owner of any Bond Outstanding at the time of such execution and presentation of his or her Bond for such purpose at the Corporate Trust Office of such Fiscal Agent or at such additional offices as such Fiscal Agent may select and designate for that purpose, a suitable notation will be made on such Bond. If a Supplemental Resolution so provides, new Bonds so modified as to conform, in the opinion of the Treasurer and the Fiscal Agent for such Series, to any modification or amendment contained in such Supplemental Resolution, will be prepared and

executed by the City and authenticated by such Fiscal Agent, and upon demand of the Owners of any Bonds then outstanding will be exchanged at the Corporate Trust Office of such Fiscal Agent, without cost to any Bondholder, for Bonds then Outstanding, upon surrender for cancellation of such Bonds, in equal aggregate principal amounts of the same Series, tenor and maturity.

#### Amendment of Particular Bonds

The foregoing provisions will not prevent any Bondholder from accepting any amendment as to the particular Bands held by him or, her, provided that due notation thereof is made on such Bonds.

#### **DEFEASANCE**

# **Discharge of Resolution**

Except as may be provided in any Supplemental Resolution creating a Series of Bonds, Bonds of any Series may be paid by the City in any of the following ways:

- (a) by paying or causing to be paid the Bond Obligation of and interest on all Bonds Outstanding of the Series, as and when the same become due and payable;
- (b) by depositing with the Treasurer, the Fiscal Agent for such Series, an escrow agent or other fiduciary, in trust, at or before maturity, money or securities in the necessary amount (as provided in the Resolution) to pay or redeem all Bonds Outstanding of the Series; or
- (c) by delivering to the Fiscal Agent for such Series, for cancellation by it, all Bonds then Outstanding of the Series.

If the City pays all Series for which any Bonds are Outstanding and also pays or causes to be paid all other sums payable to any provider of a Credit Facility under the Resolution by the City and all sums payable to all Subordinate Providers by the City, then and in that case, at the election of the City (evidenced by a Certificate of the City, filed with each Fiscal Agent, signifying the intention of the City to discharge all such indebtedness and the Resolution), and notwithstanding that any Bonds have not been surrendered for payment, the Resolution and the pledge of Net Operating Revenues and other assets made under the Resolution and all covenants, agreements and other obligations of the City under the Resolution will cease, terminate, become void and be completely discharged and satisfied. In such event, upon Request of the City, the Treasurer will cause an accounting for such period or periods as the City may request to be prepared and filed with the City and will cause to be executed and delivered to the City all such instruments as may be necessary or desirable to evidence such discharge and satisfaction.

### Discharge of Liability on Bonds

Upon the deposit with the Treasurer or the Fiscal Agent for a Series, an escrow agent or other fiduciary, in trust, at or before maturity, of money or securities in the necessary amount (as provided in the Resolution) to pay or redeem any Outstanding Bond (whether upon or prior to its maturity or the redemption date of such Bond), provided that, if such Bond is to be redeemed prior to maturity, irrevocable notice of such redemption will have been given as provided in the

Resolution or provision satisfactory to such Fiscal Agent will have been made for the giving of such notice, then all liability of the City in respect of such Bond will cease, terminate and be completely discharged; provided that the Owner thereof will thereafter be entitled to the payment of the principal of and premium, if any, and interest on such Bond, and the City will remain liable for such payment, but only out of such money or securities deposited as aforesaid for their payment, subject, however, to certain provisions of the Resolution and the continuing duties of the Fiscal Agent for such Series under the Resolution.

The City may at any time surrender to the Fiscal Agent for a Series for cancellation by it any Bonds previously issued and delivered, which the City may have acquired in any manner whatsoever, and such Bonds, upon such surrender and cancellation, will be deemed to be paid and retired.

# **Deposit of Money or Securities with Treasurer**

Whenever in the Resolution it is provided or permitted that there be deposited with or held in trust by the Treasurer or the Fiscal Agent for a Series, an escrow agent or other fiduciary, money or securities in the necessary amount to pay or redeem any Bonds, the money or securities so to be deposited or held may include money or securities held by the Treasurer in the accounts and sub-accounts established pursuant to the Resolution and will be one or more of the following:

- (a) lawful money of the United States of America in an amount equal to the Bond Obligation of such Bonds and all unpaid interest thereon to maturity, except that, in the case of Bonds which are to be redeemed prior to maturity and in respect of which notice of such redemption has been given as provided in the Resolution or provision satisfactory to the Fiscal Agent for such Series has been made for the giving of such notice, the amount to be deposited or held will be the Bond Obligation or Redemption Price of such Bonds and all unpaid interest thereon to the redemption date; or
- (b) non-callable Federal Securities or Municipal Obligations, the principal of and interest on which when due will; in the opinion of an independent certified public accountant delivered to the Fiscal Agent of such Series for which payment is being made (upon which opinion such Fiscal Agent may conclusively rely), provide money sufficient to pay the Bond Obligation or Redemption Price of and all unpaid interest to maturity, or to the redemption date, as the case may be, on the Bonds to be paid or redeemed, as such Bond Obligation or Redemption Price and interest become due; provided that, in the case of Bonds which are to be redeemed prior to the maturity thereof, notice of such redemption will have been given as provided in the Resolution or provision satisfactory to the Fiscal Agent for such Series will have been made for the giving of such notice;

provided, in each case, that the Fiscal Agent for such Series will have been irrevocably instructed (by the terms of the Resolution or by Request of the City) to apply such money to the payment of such Bond Obligation or Redemption Price and interest with respect to such Bonds.

# Payment of Bonds After Discharge of Resolution

Any moneys held by the Fiscal Agent of a Series, an escrow agent or other fiduciary in trust for the payment of the principal or Accreted Value of, premium, if any, or interest on, any Bond of such Series and remaining unclaimed for two years after such principal or Accreted Value of, premium, if any, or interest on such Bond of such Series has become due and payable

(whether at maturity or upon call for redemption as provided in the Resolution), if such moneys were so held at such date, or two years after the date of deposit of such moneys if deposited after said date when such Bond became so due and payable, will, upon Request of the City, be released from the trusts created by the Resolution and transferred to the Treasurer, and all liability of the Fiscal Agent for such Series, an escrow agent or other fiduciary with respect to such moneys will thereupon cease; provided, however, that before the release of such trust as aforesaid, such Fiscal Agent may (at the cost of the City) first mail to the Owners of any Bonds of such Series remaining unpaid at the addresses shown on the registration books maintained by such Fiscal Agent a notice, in such form as may be deemed appropriate by such Fiscal Agent, with respect to the Bonds of such Series so payable and not presented and with respect to the provisions relating to the repayment to the Treasurer of the moneys held for the payment thereof. All moneys held by or on behalf of the Treasurer, the Fiscal Agent for such Series, an escrow agent or other fiduciary for the payment of Bond Obligation of or interest or premium on Bonds of such Series, whether at redemption or maturity, will be held in trust for the account of the Owners thereof and the Treasurer, the Fiscal Agent for such Series, an escrow agent or other fiduciary will not be required to pay Owners any interest on, or be liable to the Owners or any other Person (other than the City) for any interest earned on, moneys so held. Any interest earned thereon will belong to the City and will be deposited monthly by the Treasurer into the Bond Service Account.

#### **DEFAULTS AND REMEDIES**

#### **Events of Default**

Each of the following events is an Event of Default under the Resolution:

- (a) Default by the City in the due and punctual payment of the principal of, premium, if any, or Accreted Value on any Bond (whether at maturity, by acceleration, call for redemption or otherwise);
  - (b) Default by the City in the due and punctual payment of the interest on any Bond;
- (c) Failure of the City to observe and perform any of its other covenants, conditions or agreements under the Resolution (other than covenants, conditions or agreements for the exclusive benefit of one or more of the Subordinate Providers) or in the Bonds for a period of 90 days after written notice from the Owners of 25% in aggregate amount of Bond Obligation then Outstanding, specifying such failure and requesting that it be remedied, or in the case of any such default that cannot with due diligence be cured within such 90 day period, failure of the City to proceed promptly to cure the same and thereafter prosecute the curing of such default with due diligence;
- (d) Destruction or damage to any substantial part of the Water System to the extent of impairing its efficient operation or adversely affecting to a substantial degree the Net Operating Revenues and failure for any reason promptly to repair, replace or reconstruct the same (whether such failure promptly to repair, replace or reconstruct the same be due to the impracticability of such repair, replacement or reconstruction, the lack of funds therefor or for any other reason);
- (e) (1) Failure of the City generally to pay its debts as the same become due, (2) commencement by the City of a voluntary case under the Federal bankruptcy laws, as now or hereafter constituted, or any other applicable Federal or state bankruptcy, insolvency or other

similar law, (3) consent by the City to the appointment of a receiver, liquidator, assignee, trustee, custodian, sequestrator or other similar official for the City, the Water System or any substantial part of the City's property, or to the taking possession by any such official of the Water System or any substantial part of the City's property, (4) making by the City of any assignment for the benefit of creditors, or (5) taking of corporate action by the City in furtherance of any of the foregoing;

- (f) The entry of any (1) decree or order for relief by a court having jurisdiction over the City or its property in an, involuntary case under the Federal bankruptcy laws, as now or later constituted, or any other applicable Federal or state bankruptcy, insolvency or other similar law, (2) appointment of a receiver, liquidator, assignee, trustee, custodian, sequestrator or similar official for the City, the Water System or any substantial part of the City's property, or (3) order for the termination or liquidation of the City of its affairs; or
- (g) Failure of the City within 90 days after the commencement of any proceedings against it under the Federal bankruptcy laws or any other applicable Federal or state bankruptcy, insolvency or similar law, to have such proceedings dismissed or stayed.

The provisions of paragraphs (c) and (d) above are subject to the limitation that if by reason of force majeure the City is unable in whole or in part to observe and perform any of its covenants, conditions or agreements under the Resolution, the City will not be deemed in default during the continuance of such disability. The term "force majeure" as used in the Resolution includes without limitation acts of God; strikes, lockouts or other industrial disturbances; acts of public enemies; orders of any kind of the government of the United States of America or of the State of California or any of their departments, agencies, political subdivisions or officials, or any civil or military authority; insurrections; riots; epidemics; landslides; lightning; earthquakes; fires; hurricanes; storms; floods; washouts; droughts; arrests; restraint of government and people; civil disturbances; explosions; breakage or accident to machinery, transmission pipes or canals; partial or entire failure of utilities; or any other cause or event not reasonably within the control of the City. The City will, however, remedy with all reasonable dispatch the cause or causes preventing it from carrying out its agreements, provided that the settlement of strikes, lockouts and other industrial disturbances will be entirely within the discretion of the City, and the City will not be required to make settlement of strikes, lockouts and other industrial disturbances by acceding to the demands of the opposing party or parties when such course is in the judgment of the City unfavorable to it.

#### **Bondholders' Committee**

If an Event of Default has occurred and is continuing, the Owners of 25% in aggregate amount of Bond Obligation may call a meeting of the Bondholders for the purpose of electing a Bondholders' committee (a "Bondholders' Committee"). At such meeting the Owners of not less than a majority in aggregate amount of Bond Obligation must be present in person or by proxy in order to constitute a quorum for the transaction of business, less than a quorum, however, having power to adjourn from time to time without any other notice than the announcement thereof at the meeting. A quorum being present at such meeting, the Owners present in person or by proxy may, by a majority of the votes cast, elect one or more persons, who may or may not be Owners, to the Bondholders' Committee. The Owners present in person or by proxy at such meeting, or at any adjourned meeting thereof (a) will prescribe the manner in which the successors of the persons elected to the Bondholders' Committee will be elected or appointed, (b) may prescribe rules and regulations governing the exercise by the Bondholders' Committee of the power conferred upon it in the Resolution, and (c) may provide for the termination of the

existence of the Bondholders' Committee. The Bondholders' Committee is declared by the Resolution to be trustee for the Owners of all Bonds then Outstanding, and are empowered to exercise in the name of the Bondholders' Committee as trustee all the rights and powers conferred in the Resolution on any Owner; provided, however, that whenever any provision of the Resolution requires the consent, approval or concurrence of the Owners of a specified percentage of Bond Obligation, in order to exercise the right or power conferred in the Resolution on the Owners to which such percentage obtains, the Bondholders' Committee either will be elected by or their election will be approved by or concurred in, and such committee will then represent, the Owners of such specified percentage of the Bond Obligation. A certificate of the election of the Bondholders' Committee, including the names and addresses of its chairman and other members, will be filed with the City Clerk.

#### Acceleration

Upon the occurrence and continuation of an Event of Default described in paragraphs (e), (f) or (g) under the caption "-Events of Default," the Bondholders' Committee or, if there is none, the Owners of 25% in aggregate amount of Bond Obligation may, by written notice to the City, declare the entire unpaid principal and Accreted Value of the Bonds due and payable and, thereupon, the entire unpaid principal and Accreted Value of the Bonds will forthwith become due and payable. Upon any such declaration the City will forthwith pay to the Owners of the Bonds the entire unpaid principal and Accreted Value of, premium, if any, and accrued interest on the Bonds, but only from Net Operating Revenues and other moneys specifically pledged for such purpose in the Resolution. If at any time after such a declaration and before the entry of a final judgment or decree in any suit, action or proceeding instituted on account of such default or before the completion of the enforcement of any other remedy under the Resolution, the principal and Accreted Value of all Bonds that have matured or been called for redemption pursuant to any sinking fund provision and all arrears of interest have been paid and any other Events of Default which may have occurred have been remedied, then the Bondholders' Committee or, if there is none, the Owners of 25% in aggregate amount of Bond Obligation may, by written notice to the City, rescind or annul such declaration and its consequences. No such rescission or annulment will extend to or affect any subsequent default or impair any right consequent thereon.

#### Receiver

Upon the occurrence and continuation of an Event of Default for a period of 60 days, the Bondholders' Committee or, if there is none, the Owners of 25% in aggregate amount of Bond Obligation will be entitled to the appointment of a receiver upon application to any court of competent jurisdiction in the State of California. Any receiver so appointed may enter and take possession of the Water System, operate, maintain and repair the same, to the extent permitted by law impose and prescribe rates, fees and other charges, and receive and apply all Net Operating Revenues thereafter arising therefrom in the same manner as the City itself might do. No bond will be required of such receiver.

# Other Remedies; Rights of Bondholders

Upon the occurrence and continuation of an Event of Default the Owners may proceed to protect and enforce their rights by mandamus or other suit, action or proceeding at law or in equity, including an action for specific performance of any agreement contained in the Resolution.

No remedy conferred by the Resolution upon or reserved to the Owners is intended to be exclusive of any other remedy, but each such remedy is cumulative and in addition to any other remedy given to the Bondholders under the Resolution or now or later existing at law or in equity or by statute.

No delay or omission to exercise any right or power accruing upon any default or Event of Default will impair any such right or power or be construed to be a waiver of any such default or Event of Default or acquiescence therein, and every such right and power may be exercised from time to time and as often as may be deemed expedient.

No waiver of any default or Event of Default under the Resolution by the Owners will extend to or affect any subsequent default or Event of Default or impair any rights or remedies consequent thereon.

### Unconditional Right to Receive Principal, Accreted Value, Premium and Interest

Nothing in the Resolution will, however, affect or impair the right of any Owner to enforce, by action at law, payment of the principal and Accreted Value of, premium, if any, or interest on any Bond at and after the maturity thereof, or on the date fixed for redemption or upon the same being declared due prior to maturity as provided in the Resolution, or the obligation of the City to pay the principal and Accreted Value of, premium, if any, and interest on each of the Bonds issued under the Resolution to the respective holders thereof at the time and place, from the source and in the manner in the Resolution and in the Bonds expressed.

#### **MISCELLANEOUS**

### **Liability of City Limited to Net Operating Revenues**

Notwithstanding anything in the Resolution or in the Bonds, the City is not required to advance any moneys derived from any source other than the Net Operating Revenues and other money, assets and security pledged under the Resolution for any of the purposes in the Resolution mentioned, whether for the payment of the principal or Redemption Price of or interest on the Bonds, the payment of amounts due under the Subordinate Obligations, or for any other purpose of the Resolution.

The general fund of the City is not liable for the payment of any Bonds, any premium thereon upon redemption prior to maturity or their interest, or the payment of any Subordinate Obligations, nor is the credit or taxing power of the City pledged for the payment of any Bonds, any premium thereon upon redemption prior to maturity or their interest, or the payment of any Subordinate Obligations. The Owner of any Bond or any Subordinate Provider may not compel the exercise of the taxing power by the City or the forfeiture of any of its property. The principal of and interest on any Bonds and any premiums upon the redemption of any thereof prior to maturity are not a debt of the City nor a legal or equitable pledge, charge, lien or encumbrance upon any of its property or upon any of its income, receipts or revenues, except the Net Operating Revenues and other funds, security or assets which are pledged to the payment of the Bonds, interest thereon and any premiums upon redemption. Amounts payable under the Subordinate Obligations are not a debt of the City nor a legal or equitable pledge, charge, lien or encumbrance upon any of its property or upon any of its income, receipts or revenues, except the Net Operating Revenues (as provided in the Resolution).

#### Successor Is Deemed Included in All References to Predecessor

Whenever in the Resolution either the City, the Treasurer or any Fiscal Agent is named or referred to, such reference will include the successors or assigns thereof, and all the covenants and agreements in the Resolution contained by or on behalf of the City or any Fiscal Agent will bind and inure to the benefit of the respective successors and assigns thereof whether so expressed or not.

### Limitation of Rights to City, Fiscal Agents, Bondholders and Subordinate Providers

Nothing in the Resolution or in the Bonds or the Subordinate Obligations expressed or implied is intended or may be construed to give to any Person other than the City, each Fiscal Agent, the Owners of the Bonds and the Subordinate Providers, as applicable, any legal or equitable right, remedy or claim under or in respect of the Resolution or any covenant, condition or provision therein or contained in the Resolution, as applicable; and all such covenants, conditions and provisions are and will be held to be for the sole and exclusive benefit of the City, each Fiscal Agent, the Owners of the Bonds and the Subordinate Providers, as applicable.

#### **Waiver of Notice**

Whenever in the Resolution the giving of notice by mail or otherwise is required, the giving of such notice may be waived in writing by the Person entitled to receive such notice and in any such case the giving or receipt of such notice will not be a condition precedent to the validity of any action taken in reliance upon such waiver.

# **Destruction or Delivery of Cancelled Bonds**

Whenever in the Resolution provision is made for the cancellation by a Fiscal Agent and the delivery to the Treasurer of any Bonds, such Fiscal Agent may, in its sole discretion, in lieu of such cancellation and delivery, destroy such Bonds (in the presence of an officer of the Treasurer, if the Treasurer so requires), and deliver a certificate of such destruction to the Treasurer.

### **Severability of Invalid Provisions**

If any one or more of the provisions contained in the Resolution or in the Bonds is for any reason held to be invalid, illegal or unenforceable in any respect, then such provision or provisions will be deemed severable from the remaining provisions contained in the Resolution and such invalidity, illegality or unenforceability will not affect any other provision of the Resolution, and the Resolution will be construed as if such invalid or illegal or unenforceable provision had never been contained in the Resolution. The City Council has declared that it would have adopted the Resolution and each and every other section, paragraph, sentence, clause or phrase of the Resolution and authorized the issuance of the Bonds and the execution and delivery or issuance of the Subordinate Obligations pursuant thereto irrespective of the fact that any one or more sections, paragraphs, sentences, clauses or phrases of the Resolution may be held illegal, invalid or unenforceable.

# **Evidence of Rights of Bondholders**

Any request, consent or other instrument required or permitted by the Resolution to be signed and executed by Bondholders may be in any number of concurrent instruments of

substantially similar tenor and will be signed or executed by such Bondholders in Person or by an agent or agents duly appointed in writing. Proof of the execution of any such request, consent or other instrument or of a writing appointing any such agent, or of the holding by any Person of Bonds transferable by delivery, will be sufficient for any purpose of the Resolution and will be conclusive in favor of the Fiscal Agent for such Series and of the City if made in the manner provided in the Resolution.

The fact and date of the execution by any Person of any such request, consent or other instrument or writing may be proved by the certificate of any notary public or other officer of any jurisdiction, authorized by the laws thereof to take acknowledgments of deeds, certifying that the Person signing such request, consent or other instrument acknowledged to him or her the execution thereof, or by an affidavit of a witness of such execution duly sworn to before such notary public or other officer.

The ownership of Bonds will be proved by the bond registration books held by the Fiscal Agent for such Series. The Fiscal Agent of a Series may establish a record date as of which to measure consent of the Bondholders of such Series in order to determine whether the requisite consents are received.

Except as may be provided in the Supplemental Resolution authorizing a Series of Bonds, any request, consent, or other instrument or writing of the Owner of any Bond of such Series will bind every future Owner of the same Bond and the Owner of every Bond issued in exchange therefor or in lieu thereof, in respect of anything done or suffered to be done by the Fiscal Agent for such Series or the City in accordance therewith or reliance thereon.

# **Disqualified Bonds**

In determining whether the Owners of the requisite aggregate principal amount of Bonds have concurred in any demand, request, direction, consent or waiver under the Resolution, Bonds which are owned or held by or for the account of the City, or by any other obligor on the Bonds, or by any Person directly or indirectly controlling or controlled by, or under direct or indirect common control with, the City or any other obligor on the Bonds (except for any remarketing or other underwriting agent), will be disregarded and deemed not to be Outstanding for the purpose of any such determination. Bonds so owned which have been pledged in good faith may be regarded as Outstanding for the purposes of this section if the pledgee establishes to the satisfaction of the Fiscal Agent for such Series the pledgee's right to vote such Bonds and that the pledgee is not a Person directly or indirectly controlling or controlled by, or under direct or indirect common control with, the City or any other obligor on the Bonds. In case of a dispute as to such right, any decision by such Fiscal Agent taken upon the advice of counsel will be full protection to such Fiscal Agent.

# **Money Held for Particular Bonds**

The money held by the Treasurer or a Fiscal Agent for the payment of the interest, principal or Redemption Price due on any date with respect to particular Bonds (or portions of Bonds in the case of registered Bonds redeemed in part only) will, on and after such date and pending such payment, be set aside on the City's books and held in trust by the Treasurer for the Owners of the Bonds entitled thereto, subject, however, to certain provisions of the Resolution.

#### **Funds and Accounts**

Any fund required by the Resolution to be established and maintained by the Treasurer or a Fiscal Agent may be established and maintained in the accounting records of the Treasurer or a Fiscal Agent, either as a fund or an account, and may, for the purposes of such records, any audits thereof and any reports or statements with respect thereto, be treated either as a fund or an account; but all such records with respect to all such funds will at all times be maintained in accordance with customary standards of the industry, to the extent practicable, and with due regard for the protection of the security of the Bonds and the rights of every holder thereof.

### **Proceedings Constitute Contract**

The provisions of the Resolution will constitute a contract between the City and the Bondholders of such Bonds, and the provisions of the Resolution and thereof will be enforceable by any Bondholder for the equal benefit and protection of all Bondholders similarly situated by mandamus, accounting, mandatory injunction or any other suit, action or proceeding at law or in equity that is now or may later be authorized under the laws of the State in any court of competent jurisdiction. The provisions of the Resolution also constitute a contract between the City and each Subordinate Provider, and the provisions of the Resolution will be enforceable by any such Provider by mandamus, accounting, mandatory injunction or any other suit, action or proceeding at law or in equity that is now or may later be authorized under the laws of the State in any court of competent jurisdiction; provided, however, that no such action by such a Provider may in any manner adversely affect the benefits, securities or protections granted to Owner of Bonds or owners of Parity Debt under the Resolution.

No remedy conferred by the Resolution upon any Bondholder is intended to be exclusive of any other remedy, but each such remedy is cumulative and in addition to every other remedy and may be exercised without exhausting and without regard to any other remedy conferred by any law of the State. No waiver of any default or breach of duty or contract by any Bondholder will affect any subsequent default or breach of duty or contract or impair any rights or remedies on said subsequent default or breach. No delay or omission of any Bondholder to exercise any right or power accruing upon any default will impair any such right or power or be construed as a waiver of any such default or acquiescence therein. Every substantive right and every remedy conferred upon the Bondholders may be enforced and exercised as often as may be deemed expedient. In case any suit, action or proceeding to reinforce any right or exercise any remedy will be brought or taken and the Bondholder will prevail, said Bondholder will be entitled to receive from the Water Revenue Fund reimbursement for reasonable costs, expenses, outlays and attorney's fees and should said suit, action or proceeding be abandoned, or be determined adversely to the Bondholder then, and in every such case, the City and the Bondholder will be restored to their former positions, rights and remedies as if such suit, action or proceeding had not been brought or taken.

After the issuance and delivery of the Bonds of any Series, the Resolution will be irrepealable, but will be subject to modification to the extent and in the manner provided in the Resolution, but to no greater extent and in no other manner.

#### **Future Contracts**

Nothing contained in the Resolution will be deemed to restrict or prohibit the City from making contracts or creating bonded or other indebtedness payable from the general fund of the

City, as the case may be, or from taxes or any source other than the Gross Operating Revenues, and from and after the sale of the Bonds of any Series, the general fund of the City will not include the Gross Operating Revenues and no contract or other obligation payable from the general fund of the City will be payable from the Gross Operating Revenues, except as provided in the Resolution.

# Waiver of Personal Liability

No City Council member, officer, agent or employee of the City or any Fiscal Agent will be individually or personally liable for the payment of the principal or Redemption Price of or interest on the Bonds or for the payment of amounts due under the Subordinate Obligations or be subject to any personal liability or accountability by reason of the issuance thereof; but nothing contained in the Resolution will relieve any such City Council member, officer, agent or employee of the City or any Fiscal Agent from the performance of any official duty provided by law or by the Resolution.

### **Governing Law**

The Resolution will be construed and governed in accordance with the laws of the State of California.

### **Business Day**

Except as specifically set forth in a Supplemental Resolution, any payments or transfers which would otherwise become due on any day which is not a Business Day will become due or be made on the next succeeding Business Day and no interest will accrue for such period.

#### Amendments to the Resolution

The Resolution has been amended to add subsection (g) the definition of "Maximum Annual Debt Service" as follows:

"(g) if interest on such Bonds or Parity Debt is reasonably anticipated to be reimbursed to the City by the United States of America pursuant to Section 54AA of the Internal Revenue Code of 1986, as amended (Section 1531 of Title I of Division B of the American Recovery and Reinvestment Act of 2009), or any future similar program, then interest payments with respect to such Bonds or Parity Debt shall be excluded by the amount of such interest reasonably anticipated to be paid or reimbursed by the United States of America."

The definition of "Net Operating Revenues" was amended and restated to read as follows:

"Net Operating Revenues" means Gross Operating Revenues, less Operating and Maintenance Expenses, <u>plus</u>, for the purposes of determining compliance with Section 6.10 only, the amounts on deposit as of the date of determination in any unrestricted funds of the Water System designated by the City Council by resolution and available for the purpose of paying Operating and Maintenance Expenses and/or debt service on the Bonds."

The following paragraph is hereby added to the end of the provision described under the caption "SECURITY AND SOURCES OF PAYMENT FOR THE BONDS—Rate Covenant" in the Official Statement:

"For purposes of calculating the interest due under (b) above, if interest on such Bonds or Parity Debt is reasonably anticipated to be reimbursed to the City by the United States of America pursuant to Section 54AA of the Internal Revenue Code of 1986, as amended (Section 1531 of Title I of Division B of the American Recovery and Reinvestment Act of 2009), or any future similar program, then interest payments with respect to such Bonds or Parity Debt shall be excluded by the amount of such interest reasonably anticipated to be paid or reimbursed by the United States of America."

The above amendments will not take effect while any of the 1991 Bonds, 1998 Bonds, 2001 Bonds, 2008A Bonds and 2008B Bonds are outstanding or the Subordinate Swaps and Subordinate Swap Policy are in effect without the consent of the Subordinate Swap Providers (to the extent required by the Subordinate Swaps) or the Subordinate Swap Policy Providers (to the extent required by the Subordinate Swaps) and do not impact the 2019 Bonds.

#### APPENDIX D

#### FORM OF CONTINUING DISCLOSURE CERTIFICATE

THIS CONTINUING DISCLOSURE CERTIFICATE (the "**Disclosure Certificate**") dated February 26, 2019 is executed and delivered by the City of Riverside (the "**Issuer**") in connection with the issuance and delivery of \$114,215,000 City of Riverside Water Revenue/Refunding Bonds, Issue of 2019A (the "**Bonds**"). The Bonds are being issued pursuant to Resolution No. 17664 of the Issuer, adopted by the City Council on January 8, 1991, as amended and supplemented, including as supplemented by Resolution No. 23410, adopted by the City Council on January 22, 2019 (collectively, the "**Resolution**").

SECTION 1. <u>Purpose of the Disclosure Certificate</u>. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Owners of the Bonds and in order to assist the Participating Underwriters in complying with the Rule.

SECTION 2. <u>Definitions</u>. In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Disclosure Representative" shall mean the City Manager, Treasurer or Chief Financial Officer of the Issuer or either of their designees, or such other officer or employee as the Issuer shall designate in writing from time to time.

"Dissemination Agent" shall mean, initially, the Issuer, acting in its capacity as Dissemination Agent hereunder, or any successor Dissemination Agent designed in writing by the Issuer and which has been filed with the then current Dissemination Agent a written acceptance of such designation.

"EMMA" shall mean the Electronic Municipal Market Access system of the MSRB.

"Listed Events" shall mean any of the events listed in Section 5 of this Disclosure Certificate.

"MSRB" shall mean the Municipal Securities Rulemaking Board and any successor entity designated under the Rule as the repository for filings made pursuant to the Rule.

"Official Statement" means the Official Statement relating to the Bonds dated February 5, 2019.

"Participating Underwriter" shall mean each of Citigroup Global Markets Inc. and J.P. Morgan Securities LLC, as the original underwriters of the Bonds.

"Rule" shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

### SECTION 3. Provision of Annual Reports.

(a) The Issuer shall, or shall cause the Dissemination Agent upon written direction to, not later than 270 days following the end of the Issuer's fiscal year (which presently ends on June 30), commencing with the report for the fiscal year ending June 30, 2018, provide to the MSRB an Annual Report that is consistent with the requirements of Section 4 of this Disclosure Certificate; provided, however, that the report required for the fiscal year ending June 30, 2018, shall be satisfied by providing the Official Statement to the MSRB. The Annual Report shall be provided to the MSRB in an electronic format as prescribed by the MSRB and shall be accompanied by identifying information as prescribed by the MSRB. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may include by reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted separately from and later than the balance of the Annual Report if they are not available by the date required above for the filing of the Annual Report.

The Annual Report shall be provided at least annually notwithstanding any fiscal year longer than 12 calendar months. The Issuer's fiscal year is currently effective from July 1 to the immediately succeeding June 30 of the following year. The Issuer will promptly notify the MSRB and the Dissemination Agent (if other than the Issuer) of a change in the fiscal year dates. The Issuer shall provide a written certification with each Annual Report furnished to the Dissemination Agent to the effect that such Annual Report constitutes the Annual Report required to be furnished by it hereunder. The Dissemination Agent may conclusively rely upon such certification of the Issuer and shall have no duty or obligation to review such Annual Report.

- (b) If the Dissemination Agent is a person or entity other than the Issuer then, not later than fifteen (15) days prior to the date specified in subsection (a) for providing the Annual Report to the MSRB, the Issuer shall provide the Annual Report to the Dissemination Agent. If by fifteen (15) days prior to such date the Dissemination Agent has not received a copy of the Annual Report, the Dissemination Agent shall contact the Issuer to determine if the Issuer is in compliance with subsection (a). If the Issuer does not provide (or cause the Dissemination Agent to provide) an Annual Report by the Annual Report due date, the Issuer shall provide (or cause the Dissemination Agent to provide) to the MSRB, in an electronic format as prescribed by the MSRB, a notice in substantially the form attached as Exhibit A.
- (c) If the Dissemination Agent is unable to verify that an Annual Report has been provided to the MSRB by the date required in subsection (a), the Dissemination Agent shall send a notice to the MSRB, in the form required by the MSRB.
  - (d) The Dissemination Agent shall:
  - (i) confirm the electronic filing requirements of the MSRB for the Annual Reports; and
  - (ii) promptly after receipt of the Annual Report, file a report with the Issuer certifying that the Annual Report has been provided pursuant to this Disclosure Certificate, stating the date it was provided the MSRB. The Dissemination Agent's duties under this clause (ii) shall exist only if the Issuer provides the Annual Report to the Dissemination Agent for filing.

- (e) Notwithstanding any other provision of this Disclosure Certificate, all filings shall be made in accordance with the MSRB's EMMA system or in another manner approved under the Rule.
- SECTION 4. <u>Content of Annual Reports</u>. The Issuer's Annual Report shall contain or include by reference the following:
  - The audited financial statements of the Issuer's Water System for the most (a) recent fiscal year of the Issuer then ended, which may be a part of the Issuer's audited financial statements. If the audited financial statements are not available by the time the Annual Report is required to be filed, the Annual Report shall contain any unaudited financial statements of the Issuer's Water System in a format similar to the financial statements, and the audited financial statements shall be filed in the same manner as the Annual Report when they become available. Audited financial statements, if any, of the Issuer's Water System shall be audited by such auditor as shall then be required or permitted by State law or the Resolution. Audited financial statements shall be prepared in accordance with generally accepted accounting principles as prescribed for governmental units by the Governmental Accounting Standards Board; provided, however, that the Issuer may from time to time, if required by federal or state legal requirements, modify the basis upon which its financial statements are prepared. In the event that the Issuer shall modify the basis upon which its financial statements are prepared, the Issuer shall provide a notice of such modification to the MSRB, including a reference to the specific federal or state law or regulation specifically describing the legal requirements for the change in accounting basis.
  - (b) To the extent not included in the audited financial statements of the Issuer's Water System, the Annual Report shall also include the following:
    - (1) Principal amount of the Bonds outstanding as of the end of the immediately preceding Fiscal Year.
    - (2) Updated information comparable to the information in Table 3, entitled "Water System General Statistics" as it appears in the Official Statement.
    - (3) Updated information comparable to the information in Table 7, entitled "Number of Metered Customers Billed" as it appears in the Official Statement.
    - (4) Updated information comparable to the information in Table 9, entitled "Water Sales and Distribution" as it appears in the Official Statement.
    - (5) Updated information comparable to the information in Table 17, entitled "Summary of Operations and Debt Service Coverage" as it appears in the Official Statement.
  - (c) Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Issuer or related public entities, which have been submitted to the MSRB or the Securities and Exchange Commission. If the document included by reference is a final official statement, it must be available from the MSRB. The Issuer shall clearly identify each such other document so included by reference.

### SECTION 5. Reporting of Significant Events.

- (a) Pursuant to the provisions of this Section 5, the Issuer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds in a timely manner not more than ten (10) business days after the event:
  - (1) principal and interest payment delinquencies;
  - (2) unscheduled draws on debt service reserves reflecting financial difficulties;
  - (3) unscheduled draws on credit enhancements reflecting financial difficulties;
  - (4) substitution of credit or liquidity providers, or their failure to perform;
  - (5) adverse tax opinions or issuance by the Internal Revenue Service of proposed or final determinations of taxability or of the Notice of Proposed Issue (IRS Form 5701-TEB);
  - (6) tender offers;
  - (7) defeasances;
  - (8) ratings changes; and
  - (9) bankruptcy, insolvency, receivership or similar proceedings.

Note: for the purposes of the event identified in subparagraph (9), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governmental body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

- (b) Pursuant to the provisions of this Section 5, the Issuer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds, if material:
  - (1) unless described in paragraph 5(a)(5), notices or determinations by the Internal Revenue Service with respect to the tax status of the Bonds or other material events affecting the tax status of the Bonds;
  - (2) the consummation of a merger, consolidation or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination

- of a definitive agreement relating to any such actions, other than pursuant to its terms;
- (3) appointment of a successor or additional trustee or the change of the name of a trustee;
- (4) nonpayment related defaults;
- (5) modifications to the rights of Owners of the Bonds;
- (6) notices of redemption; and
- (7) release, substitution or sale of property securing repayment of the Bonds.
- (c) Whenever the Issuer obtains knowledge of the occurrence of a Listed Event described in subsection (b), the Issuer shall as soon as possible determine if such event would be material under applicable federal securities laws.
- (d) If the Issuer determines that knowledge of the occurrence of a Listed Event under Section 5(b) would be material under applicable federal securities laws, the Issuer shall file a notice of such occurrence with EMMA in a timely manner not more than ten (10) business days after the event.
- (e) The Issuer hereby agrees that the undertaking set forth in this Disclosure Certificate is the responsibility of the Issuer and that the Dissemination Agent shall not be responsible for determining whether the Issuer's instructions to the Dissemination Agent under this Section 5 comply with the requirements of the Rule.
- (f) If the Dissemination Agent has been instructed by the Issuer to report the occurrence of a Listed Event, the Dissemination Agent shall file a notice of such occurrence with the MSRB. Notwithstanding the foregoing, notice of Listed Events described in subsections (a)(7) and (b)(6) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to Owners of affected Bonds pursuant to the Resolution. In each case of the Listed Event, the Dissemination Agent shall not be obligated to file a notice as required in this subsection (f) prior to the occurrence of such Listed Event.
- (g) Any of the filings required to be made under this Section 5 shall be made in accordance with the MSRB's EMMA system or in another manner approved under the Rule.
- SECTION 6. <u>Termination of Reporting Obligation</u>. The obligation of the Issuer and the Dissemination Agent under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of Bonds. If such termination occurs prior to the final maturity of the Bonds, the Issuer shall give notice of such termination in the same manner as for a Listed Event under Section 5.
- SECTION 7. <u>Dissemination Agent</u>. The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under the Disclosure Certificate, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent. The initial Dissemination Agent shall be the Issuer. The Dissemination Agent may resign by providing thirty days written notice to the Issuer and the Fiscal Agent. The Dissemination Agent shall not be responsible for the content of any report or notice prepared by

the Issuer. The Dissemination Agent shall have no duty to prepare any information report nor shall the Dissemination Agent be responsible for filing any report not provided to it by the Issuer in a timely manner and in a form suitable for filing.

### SECTION 8. Amendment.

- (a) This Disclosure Certificate may be amended, in writing, without the consent of the Owners, if all of the following conditions are satisfied: (1) such amendment is made in connection with a change in circumstances that arises from a change in legal (including regulatory) requirements, a change in law (including rules or regulations) or in interpretations thereof, or a change in the identity, nature or status of the Issuer or the type of business conducted thereby, (2) this Disclosure Certificate as so amended would have complied with the requirements of the Rule as of the date of this Disclosure Certificate, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances, (3) there shall have been delivered to the Issuer an opinion of a nationally recognized bond counsel or counsel expert in federal securities laws, addressed to the Issuer, to the same effect as set forth in clause (2) above, (4) the Issuer shall have delivered to the Dissemination Agent an opinion of nationally recognized bond counsel or counsel expert in federal securities laws, addressed to the Issuer, to the effect that the amendment does not materially impair the interests of the Owners, and (5) the Issuer shall have delivered copies of such opinion and amendment to the MSRB.
- (b) This Disclosure Certificate may be amended in writing with respect to the Bonds, upon obtaining consent of Owners at least 25% in aggregate principal of the Bonds then outstanding; provided that the conditions set forth in Section 8(a)(1), (2) and (3) have been satisfied; and provided, further, that the Dissemination Agent shall be obligated to enter into any such amendment that modifies or increases its duties or obligations hereunder.
- (c) To the extent any amendment to this Disclosure Certificate results in a change in the type of financial information or operating data provided pursuant to this Disclosure Certificate, the first Annual Report provided thereafter shall include a narrative explanation of the reasons for the amendment and the impact of the change.
- (d) If an amendment is made to the basis on which financial statements are prepared, the Annual Report for the year in which the change is made shall present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. Such comparison shall include a quantitative and, to the extent reasonably feasible, qualitative discussion of the differences in the accounting principles and the impact of the change in the accounting principles on the presentation of the financial information.
- SECTION 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the Issuer shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice if occurrence of a Listed Event.

The Issuer acknowledges and understands that other state and federal laws, including but not limited to the Securities Act of 1933 and Rule 10b-5 promulgated under the Securities Exchange Act of 1934, may apply to the Issuer, and that under some circumstances compliance with this Disclosure Certificate, without additional disclosures or other action, may not fully discharge all duties and obligations of the Issuer under such laws.

SECTION 10. <u>Default</u>. In the event the Issuer fails to comply with any provision in this Disclosure Certificate, the Dissemination Agent may (or shall upon direction of the Owners of 25% in aggregate principal of the Bonds then outstanding or the Participating Underwriter) take all action necessary to cause the Issuer to comply with this Disclosure Certificate. In the event of a failure of the Dissemination Agent to comply with any provision of this Disclosure Certificate, any Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Certificate. A default under this Disclosure Certificate shall not be deemed an Event of Default under the Resolution, and the sole remedy under this Disclosure Certificate shall be an action to compel performance.

SECTION 11. <u>Duties</u>, <u>Immunities and Liabilities of Dissemination Agent</u>. If the Dissemination Agent is a person or entity other than the Issuer, this Section 11 shall apply. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The Dissemination Agent shall be paid compensation by the Issuer for its services provided hereunder in accordance with its schedule of fees as amended from time to time and all expenses, legal fees and advances made or incurred by the Dissemination Agent in the performance of its duties hereunder. The Dissemination Agent shall have no duty or obligation to review any information provided to it hereunder and shall not be deemed to be acting in any fiduciary capacity for the Issuer, the Bond Owner's, or any other party. The obligations of the Issuer under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds. No person shall have any right to commence any action against the Dissemination Agent hereunder, seeking any remedy other than to compel specific performance of this Disclosure Certificate. The Dissemination Agent shall not be liable under any circumstances for monetary damages to any person for any breach under this Disclosure Certificate.

SECTION 12. <u>Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Dissemination Agent, the Participating Underwriters and Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

SECTION 13. <u>Notices</u>. Notices should be sent in writing to the following addresses. The following information may be conclusively relied upon until changed in writing.

Disclosure Representative: City of Riverside

3900 Main Street Riverside, California 92501
CITY OF RIVERSIDE
By: Chief Financial Officer/Treasurer

# **EXHIBIT A**

# NOTICE OF FAILURE TO FILE ANNUAL REPORT

Name of Issuer: City of Riverside

Name of Issue:	Water Revenue/Refunding Bonds, Issue of 2019A
Date of Issuance:	February 26, 2019
to the above-named Bonds	Y GIVEN that the City has not provided an Annual Report with respect as required by the Continuing Disclosure Certificate dated February es that the Annual Report will be filed by
Dated <sup>.</sup>	



#### APPENDIX E

#### PROPOSED FORM OF BOND COUNSEL OPINION

Upon issuance of the 2019A Bonds, Stradling Yocca Carlson & Rauth, a Professional Corporation, Bond Counsel, proposes to render its final approving opinion in substantially the following form:

February 26, 2019

City of Riverside Riverside, California

Re: \$114,215,000 City of Riverside Water Revenue/Refunding Bonds, Issue of 2019A

Ladies and Gentlemen:

We have acted as Bond Counsel in connection with the issuance by the City of Riverside, California (the "City") of the \$114,215,000 aggregate principal amount of the City's Water Revenue/Refunding Bonds, Issue of 2019 (the "Bonds"). The Bonds are being issued pursuant to the Charter of the City (the "Charter"), Ordinance No. 5001 adopted by the City Council on April 20, 1982, as amended (the "Ordinance"), and Resolution No. 17664 adopted by the City Council on January 8, 1991, as amended and supplemented, including as amended and supplemented by Resolution No. 23410 adopted by the City Council on January 22, 2019 (collectively, the "Resolution").

In rendering the opinions set forth below, we have examined the Constitution and statutes of the State of California, the Charter, the Ordinance and the Resolution, certified copies of the proceedings of the City, and other information submitted to us relative to the issuance and sale by the City of the Bonds. We have examined originals, or copies identified to our satisfaction as being true copies of the Charter, the Ordinance, the Resolution and the Tax Certificate relating to the Bonds, opinions of counsel to the City, certificates of the City and others, and such other documents, agreements, opinions and matters as we have considered necessary or appropriate under the circumstances to render the opinions set forth herein.

In connection with our representation we have examined a certified copy of the proceedings relating to the Bonds. As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigations.

Based upon the foregoing and after examination of such questions of law as we have deemed relevant in the circumstances, but subject to the limitations set forth in the Resolution, we are of the opinion that:

1. The Bonds constitute the valid and binding special revenue obligations of the City.

- 2. The Resolution was duly adopted at meetings of the City Council of the City.
- 3. The Resolution creates a valid pledge of and lien and charge upon the Net Operating Revenues and certain amounts held under the Resolution to secure the payment of the principal of and interest on the Bonds. The general fund of the City is not liable for the payment of the Bonds, any premium thereon upon redemption prior to maturity or their interest, nor is the credit or taxing power of the City pledged for the payment of the Bonds, any premium thereon upon redemption prior to maturity or their interest.
- 4. Other Parity Debt of the City has been and may from time to time hereafter be issued under the Resolution which is payable from Net Operating Revenues on a parity basis with the Bonds.
- 5. Under existing statutes, regulations, rulings and judicial decisions, and assuming the accuracy of certain representations and compliance with certain covenants and requirements described in the Resolution, interest (and original issue discount) on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals.
- 6. Interest (and original issue discount) on the Bonds is exempt from State of California personal income tax.
- 7. The difference between the issue price of a Bond (the first price at which a substantial amount of the Bonds of the same series and maturity is to be sold to the public) and the stated redemption price at maturity with respect to such Bonds constitutes original issue discount. Original issue discount accrues under a constant yield method, and original issue discount will accrue to a Bond Owner before receipt of cash attributable to such excludable income. The amount of original issue discount deemed received by the Bond Owner will increase the Bond Owner's basis in the Bond. In the opinion of Bond Counsel, the amount of original issue discount that accrues to the owner of a Bond is excluded from the gross income of such owner for federal income tax purposes, is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and is exempt from State of California personal income tax.
- 8. The amount by which a Bond Owner's original basis for determining loss on sale or exchange in the applicable Bond (generally, the purchase price) exceeds the amount payable on maturity (or on an earlier call date) constitutes amortizable bond premium, which must be amortized under Section 171 of the Internal Revenue Code of 1986, as amended (the "Code"); such amortizable bond premium reduces the Bond Owner's basis in the applicable Bond (and the amount of tax-exempt interest received), and is not deductible for federal income tax purposes. The basis reduction as a result of the amortization of Bond premium may result in a Bond Owner realizing a taxable gain when a Bond is sold by the Owner for an amount equal to or less (under certain circumstances) than the original cost of the Bond to the Owner. Purchasers of the Bonds should consult their own tax advisors as to the treatment, computation and collateral consequences of amortizable bond premium.

The opinions expressed herein as to the exclusion from gross income of interest (and original issue discount) on the Bonds are based upon certain representations of fact and certifications made by the City and others and are subject to the condition that the City comply with all requirements of the Code that must be satisfied subsequent to issuance of the Bonds to assure that interest (and original issue discount) on the Bonds will not become includable in gross income for federal income tax purposes. Failure to comply with such requirements of the Code might cause interest (and original issue discount) on the Bonds to be included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds. The City has covenanted to comply with all such requirements.

The opinions expressed herein may be affected by actions taken (or not taken) or events occurring (or not occurring) after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions or events are taken or do occur. The Resolution and the Tax Certificate relating to the Bonds permit certain actions to be taken or to be omitted if a favorable opinion of Bond Counsel is provided with respect thereto. No opinion is expressed herein as to the effect on the exclusion from gross income for federal income tax purposes of interest (and original issue discount) with respect to the Bonds if any such action is taken or omitted based upon the opinion or advice of counsel other than Stradling Yocca Carlson & Rauth, a Professional Corporation. Other than expressly stated herein, we express no other opinion regarding tax consequences with respect to the Bonds.

The opinions expressed herein are based upon our analysis and interpretation of existing laws, regulations, rulings and judicial decisions and cover certain matters not directly addressed by such authorities. We call attention to the fact that the rights and obligations under the Resolution and the Bonds are subject to bankruptcy, insolvency, reorganization, moratorium, fraudulent conveyance and similar laws affecting creditors' rights, to the application of equitable principles if equitable remedies are sought, to the exercise of judicial discretion in appropriate cases and to limitations on legal remedies against public agencies in the State of California.

Our opinion is limited to maters governed by the laws of the State of California and federal law. We assume no responsibility with respect to the applicability or the effect of the laws of any other jurisdiction.

We express no opinion herein as to the accuracy, completeness or sufficiency of the Official Statement relating to the Bonds or other offering material relating to the Bonds and expressly disclaim any duty to advise the owners of the Bonds with respect to matters contained in the Official Statement.

Respectfully submitted,



#### **APPENDIX F**

#### **BOOK-ENTRY ONLY SYSTEM**

The following description of the Depository Trust Company, New York, New York ("DTC"), the procedures and record keeping with respect to beneficial ownership interests in the bonds described in this Official Statement (the "Bonds"), payment of principal, interest and other payments on the Bonds to DTC Participants or Beneficial Owners, confirmation and transfer of beneficial ownership interest in the Bonds and other related transactions by and between DTC, the DTC Participants and the Beneficial Owners is based solely on information provided by DTC. Accordingly, no representations can be made concerning these matters and neither the DTC Participants nor the Beneficial Owners should rely on the foregoing information with respect to such matters, but should instead confirm the same with DTC or the DTC Participants, as the case may be.

Neither the issuer of the Bonds (the "Issuer") nor the trustee, fiscal agent or paying agent appointed with respect to the Bonds (the "Agent") take any responsibility for the information contained in this Appendix.

No assurances can be given that DTC, DTC Participants or Indirect Participants will distribute to the Beneficial Owners (a) payments of interest, principal or premium, if any, with respect to the Bonds, (b) certificates representing ownership interest in or other confirmation or ownership interest in the Bonds, or (c) redemption or other notices sent to DTC or Cede & Co., its nominee, as the registered owner of the Bonds, or that they will so do on a timely basis, or that DTC, DTC Participants or DTC Indirect Participants will act in the manner described in this Appendix. The current "Rules" applicable to DTC are on file with the Securities and Exchange Commission and the current "Procedures" of DTC to be followed in dealing with DTC Participants are on file with DTC.

- 1. DTC will act as securities depository for the Bonds (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for each maturity of the Securities in the aggregate principal amount of such maturity, and will be deposited with DTC. If, however, the aggregate principal amount of any issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.
- 2. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned

subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC is rated "AA+" by Standard & Poor's. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

- 3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.
- 4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.
- 5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.
- 6. Redemption notices shall be sent to DTC. If less than all of the Securities within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.
- 7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting

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rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

- 8. Principal, redemption price and interest payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Issuer or the Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Agent, or the Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal, redemption price and interest payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Issuer or the Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.
- 9. If applicable, a Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to tender/remarketing agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to tender/remarketing agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to tender/remarketing agent's DTC account.
- 10. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the Issuer or the Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.
- 11. The Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.



