IN BRIEF
ANNUAL BUDGET
FISCAL YEAR 2021-2022
As we look to the challenging years ahead and beyond, the City Team is guided and motivated by the City Council’s vision statement included in the October 2020 adopted Envision Riverside 2025 Strategic Plan: Riverside is a city where every person is respected and cherished, where equity is essential to community well-being, where residents support one another, and where opportunities exist for all to prosper. In Riverside, everyone comes together to help the community, economy and environment reach their fullest potential for the public good. The ends to which the City Team works are represented by the City Council’s Strategic Plan (and the strategic priorities and cross-cutting threads within), the daily municipal operations provided by the City Team, as well as unplanned opportunities and challenges that surface.

The means with which the City Team pursues its work include funding, mindset, training and education, time, tools, technology, and equipment, infrastructure, partnerships, dedicated personnel, effort, innovation, and the like. The budget for Fiscal Year 2021-2022 is the City of Riverside’s primary financial tool for linking day-to-day activities, near-term goals, and capital improvements with the resources available to achieve them – while keeping in mind (through a financial plan) long-term goals and resources.

Throughout California, municipalities are generally challenged to match adequate resources with important community needs – Riverside included. This challenge, however, does not equate with a scarcity mindset when it comes to the City of Riverside. A scarcity mindset refers to viewing resources as finite, so that if known resources are used for one purpose, fewer resources are left for everything else. A scarcity mindset is not uncommon when resources become limited – and that mindset typically drives short-term thinking and limits organizations from achieving its goals; however, a scarcity mindset has never been part of the Riverside community fabric. An abundance mindset – which is the counter-opposite of a scarcity mindset – recognizes constraints and challenges but also embraces the “if there is a will there is a way” paradigm to accomplish possibility, promise and potential. This Fiscal Year 2021-2022 budget should be viewed as one that facilitates continued evolution of the City: it acknowledges the structural deficit the City is facing as well as implications and impacts to providing daily municipal operations; and, it also conveys optimism and focus on advancing the goals of the Envision Riverside 2025 Strategic Plan and includes investments representative of the ambitions to make a difference in the Riverside community.

This Fiscal Year 2021-2022 budget is a bridge between the pandemic-driven Emergency Budget for Fiscal Year 2020-2021 and the PBB-guided two-year budget for Fiscal Years 2022-2023 and 2023-2024. It takes a cautious and measured approach as we transition out of the pandemic and await resolution on the City’s Service Protection Measure on an upcoming ballot. The pandemic was difficult – for everyone in Riverside – yet the lessons and innovations are being harnessed for a future of promise and potential. Thank you for your attention to this message and thank you for supporting the stewardship of public resources as the City Team endeavors to advance the public interest for all people in the City of Riverside.

Al Zelinka
City Manager
City of Riverside
CITYWIDE BUDGET
FISCAL YEAR 2021-2022
ADOPTED JUNE 22, 2021

Operating Revenue $1,007,160,340
Debt Transfers In 44,751,790
Operating Transfers In 82,780,659
Total Incoming Resources $1,134,692,789

Operating Expenditures $980,884,178
Debt Transfers Out 44,751,790
Operating Transfers Out 82,780,659
Subtotal $1,008,416,627

Capital Improvement Plan $115,852,325
Total Outgoing Resources $1,224,268,952

Total City Personnel 2,576.91
Full-time Equivalents (FTE)

Citywide Expenditure Budget: $1.2 Billion

CITY DEMOGRAPHICS

12th Largest City in California

314,998 Population (2020 Census)
6.8% Unemployment Rate (August 2021)

$545,000 Median Home Sales Price (July 2021)
$73,552 Median Household Income (2021)
32.4 Median Age (2021)

City Demographic Sources:
ESRI; Inland Valleys Association of Realtors; Employment Development Department Data (EDD), U.S. Census Bureau
Community and Economic Development
Encourages growth and innovation in the City by providing residential and commercial development services and support, administering grants supportive of the City’s residents, businesses, and overall economic growth. Includes affordable housing and homeless solutions.

Expenditures: $39.3M
Revenue: $44.3M
Personnel: 92.50 FTE

Culture and Recreation
Programs and services catering to the City’s residents and visitors, including Parks and Recreation, Library, and Museum, as well as the Convention Center and other city-owned entertainment venues such as the Fox and Box Theaters.

Expenditures: $72.1M
Revenue: $35.6M
Personnel: 247.61 FTE

General Government
City leadership, personnel and financial services, technology, and the maintenance of City properties are imperative to the success of outward-facing programs and services, while ensuring good governance, community involvement, and transparency in the administration of the City.

Expenditures: $79.4M
Revenue: $354.0M
Personnel: 326.55 FTE

Public Safety
Emergency services provided by the Police and Fire Departments, as well as safety and prevention programs such as code compliance, crossing guard services, and animal control.

Expenditures: $227.1M
Revenue: $12.0M
Personnel: 882.00 FTE

Public Works and Neighborhoods
Maintenance of the City’s streets, sidewalks, landscaping, and other public infrastructure; neighborhood aesthetics; management of numerous capital improvement projects funded by state and federal funds. Includes assessment districts.

Expenditures: $44.1M
Revenue: $39.4M
Personnel: 143.00 FTE

Utility and Transportation Services
Electric, water, sewer, and refuse services are provided to City residents and businesses; capital projects are a large component of utility services as the City works to ensure a healthy utilities infrastructure and prevent service interruptions. Transportation services include Airport, Special Transit, and Parking.

Expenditures: $601.7M
Revenue: $604.6M
Personnel: 885.25 FTE

Amounts exclude debt transfers in/out and capital projects
The adopted FY 2021/22 General Fund budget is nearly $287.0 million. A $10 million vacancy savings target was adopted to address the General Fund structural deficit and achieve a balanced budget. As a result, approximately 82 positions were identified to remain vacant; however, much of the savings is anticipated to be achieved through natural turnover and vacancy savings during the recruitment period.

**Resource Inflows**

- Property Tax: $76.7M
- Sales Tax: $68.3M
- General Fund Transfer: $48.2M
- Net Charges To/From: $41.0M
- Utility Users Tax: $31.1M
- Measure Z Support: $18.3M
- Charges for Services: $15.1M
- Licenses & Permits: $10.0M
- Transient Occupancy Tax: $6.1M
- Franchise Fees: $5.4M
- Miscellaneous Revenue: $3.3M
- Fines & Forfeitures: $1.6M
- Intergovernmental: $1.4M
- Other Financing Sources: $1.0M
- Special Assessments: $0.5M

**Resource Outflows**

- Equipment & Capital Outlay: $0.4M
- Special Projects: $8.8M
- Operating Transfers Out: $10.9M
- Debt Service: $32.8M
- Non-personnel: $54.4M
- Community & Economic Development Department: $10.7M
- Public Works Department: $13.2M
- Culture & Recreation Department: $14.3M
- Internal Service Departments: $29.1M
- Fire Department: $39.5M
- Police Department: $73.4M
- UAL: $14.7M
- Normal Costs: $25.8M
- Miscellaneous: $13.7M
- Safety: $26.8M

**Note:** Net Charges To/From is placed on the resource inflows side; this amount reflects other City funds’ share of internal support services budgeted as an expense reimbursement in the General Fund. While providing an intuitive view of incoming and outgoing resources of the General Fund, the result is that each side of the diagram totals $328 million, in contrast to the budgeted revenues and expenditures of $287 million.
The City of Riverside provides electric, wastewater/sewer, refuse, and water to Riverside residents and some surrounding communities. Fees collected for the services support ongoing operations and the maintenance and expansion of related infrastructure. Special Transit services are provided to the City’s senior and disabled populations with funds provided by the Riverside County Transportation Commission (RCTC). The Convention Center and Entertainment funds are supported by revenues generated at their respective venues and subsidized by the General Fund. The following displays the individual operational, capital, and debt FY 2021/22 budget adopted for the City’s major enterprise funds, as well as special program budgets, if any.
The City prepares a five-year Capital Improvement Plan for significant infrastructure, maintenance, and acquisition projects. The five-year outlook allows the City to plan and allocate funding to projects spanning multiple years. Funding sources include ratepayer funds, bond funds, grants, tax pass-through (e.g., State Gas Tax), and more.

### Funding Sources

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<thead>
<tr>
<th>Source</th>
<th>Amount</th>
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</thead>
<tbody>
<tr>
<td>Electric Utility</td>
<td>$48,309,930</td>
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<tr>
<td>Measure Z</td>
<td>$5,375,000</td>
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<tr>
<td>Sewer</td>
<td>$22,000,000</td>
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<tr>
<td>Transportation Funds</td>
<td>$18,265,833</td>
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<tr>
<td>Water Utility</td>
<td>$21,501,562</td>
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<tr>
<td>Other</td>
<td>$400,000</td>
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<tr>
<td><strong>Total Funding Sources</strong></td>
<td><strong>$115,852,325</strong></td>
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### Funding Uses

<table>
<thead>
<tr>
<th>Use</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Electric Utility</td>
<td>$48,309,930</td>
</tr>
<tr>
<td>Municipal Buildings &amp; Facilities</td>
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<tr>
<td>Parks, Recreation &amp; Community Services</td>
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<tr>
<td>Railroad</td>
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<td>Sewer</td>
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<td>Storm Drain</td>
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<tr>
<td>Transportation</td>
<td>$21,352,633</td>
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<tr>
<td>Water Utility</td>
<td>$21,501,562</td>
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